



# Alabama Department of Examiners of Public Accounts

## *Report on the* **Dallas County Board of Education** **Dallas County, Alabama**

October 1, 2022 through September 30, 2023

Filed: June 28, 2024

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ALABAMA STATE HOUSE

*Rachel Laurie Riddle, Chief Examiner*





Rachel Laurie Riddle  
*Chief Examiner*

State of Alabama  
Department of  
**Examiners of Public Accounts**

P.O. Box 302251, Montgomery, AL 36130-2251  
401 Adams Avenue, Suite 280  
Montgomery, Alabama 36104-4338  
Telephone (334) 242-9200  
FAX (334) 242-1775

Honorable Rachel Laurie Riddle  
Chief Examiner of Public Accounts  
Montgomery, Alabama 36130

Dear Madam:

An audit was conducted on the Dallas County Board of Education, Dallas County, Alabama, for the period October 1, 2022 through September 30, 2023. Under the authority of the **Code of Alabama 1975**, Section 41-5A-19, I hereby swear to and submit this report to you on the results of the audit.

Respectfully submitted,

Taylor Carter  
Examiner of Public Accounts

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Department of  
**Examiners of Public Accounts**

**SUMMARY**

**Dallas County Board of Education  
October 1, 2022 through September 30, 2023**

The Dallas County Board of Education (the “Board”) is governed by a five–member body elected by the citizens of Dallas County. The members and administrative personnel in charge of governance of the Board are listed in Exhibit 14. The Board is the governmental agency that provides general administration and supervision for Dallas County Public Schools, preschool through high school, with the exception of schools administered by the Selma City Board of Education.

This report presents the results of an audit the objectives of which were to determine whether the financial statements present fairly the financial position and results of financial operations and whether the Board complied with applicable laws and regulations, including those applicable to its major federal financial assistance programs. The audit was conducted in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, as well as the requirements of the Department of Examiners of Public Accounts under the authority of the *Code of Alabama 1975*, Section 41-5A-12.

An unmodified opinion was issued on the financial statements, which means that the Board’s financial statements present fairly, in all material respects, its financial position and the results of its operations for the fiscal year ended September 30, 2023.

**AUDIT FINDINGS**

An instance of noncompliance with state and local laws and regulations and other matters was found during the audit as shown on the Schedule of State and Local Compliance and Other Findings and it is summarized below:

- ◆ 2023-001: The Board failed to properly document and make available minutes of board meetings.

Problems were found with the Board's internal controls over financial reporting and/or its internal controls over compliance for its federal assistance programs (Exhibit 17) and they are summarized below:

- ◆ 2023-002: The Board did not properly reconcile bank accounts to the financial records each month. This finding was previously reported as Finding 2022-003.
- ◆ 2023-003: The Board failed to have adequate procedures in place regarding disbursements.
- ◆ 2023-004: The Board failed to record revenues and expenditures made on the Board's behalf by the Public School and College Authority. This finding was previously reported as Finding 2022-002.
- ◆ 2023-005: Education Stabilization Funds were used to make purchases for services without following federal procurement requirements.

### **EXIT CONFERENCE**

Board members and administrative personnel, as reflected on Exhibit 14, were invited to discuss the results of this report at an exit conference. Individuals in attendance were Superintendent Anthony Sampson (by telephone); Chief School Financial Officer Sandra Allen-Purdie and Board Members Mark A. Story, Leroy Miles, Jr., William D. Minor, Mamie W. Solomon and Melvin F. Brown. Representing the Department of Examiners of Public Accounts were Sherry Owen, Audit Manager and Taylor Carter, Examiner.

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*Schedule of State and Local  
Compliance and Other Findings*

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***Schedule of State and Local Compliance and Other Findings***  
***October 1, 2022 through September 30, 2023***

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Ref. No.	Finding/Noncompliance
2023-001	<p><b><u>Finding:</u></b> The <i>Code of Alabama 1975</i>, Section 36-25A-4 states: “A governmental body shall maintain accurate records of its meetings, excluding executive sessions, setting forth the date, time, place, members present or absent, and action taken at each meeting. Except as otherwise provided by law, the records of each meeting shall become a public record and be made available to the public as soon as practicable after approval.” The Dallas County Board of Education (the “Board”) did not record minutes of official meetings for numerous board meetings during fiscal year 2023. In addition, minutes were not made available to the public in a timely manner. The Dallas County Board of Education did not have procedures in place to ensure minutes of official meetings were being recorded and made available to the public. As a result, actions taken at all board meetings were unavailable for review.</p> <p><b><u>Recommendation:</u></b> The Board should ensure minutes of board meetings are maintained in compliance with the <i>Code of Alabama 1975</i>, Section 36-25A-4.</p>



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*Independent Auditor's Report*

## **Independent Auditor's Report**

Members of the Dallas County Board of Education,  
Superintendent and Chief School Financial Officer  
Selma, Alabama

### **Report on the Audit of the Financial Statements**

#### **Opinions**

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Dallas County Board of Education, as of and for the year ended September 30, 2023, and related notes to the financial statements, which collectively comprise the Dallas County Board of Education's basic financial statements as listed in the table of contents as Exhibits 1 through 6.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Dallas County Board of Education, as of September 30, 2023, and the respective changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in ***Government Auditing Standards***, issued by the Comptroller General of the United States (***Government Auditing Standards***). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Dallas County Board of Education and to meet our other ethical responsibilities in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Responsibilities of Management for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Dallas County Board of Education's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

**Auditor's Responsibilities for the Audit of the Financial Statements**

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and **Government Auditing Standards** will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and **Government Auditing Standards**, we:

- ◆ exercise professional judgment and maintain professional skepticism throughout the audit.
- ◆ identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- ◆ obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Dallas County Board of Education's internal control. Accordingly, no such opinion is expressed.
- ◆ evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- ◆ conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Dallas County Board of Education's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis (MD&A), the Schedule of the Employer's Proportionate Share of the Collective Net Pension Liability, the Schedule of the Employer's Proportionate Share of the Net Other Postemployment Benefits (OPEB) Liability, the Schedules of the Employer's Contributions and the Schedules of Revenues, Expenditures and Changes in Fund Balances – Budget and Actual (Exhibits 7 through 12), be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

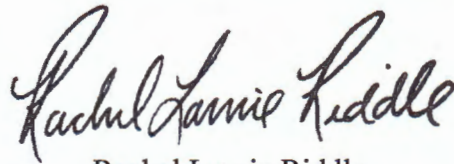
Management has omitted the Management's Discussion and Analysis (MD&A) that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinions on the basic financial statements are not affected by this missing information.

### **Supplementary Information**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Dallas County Board of Education's basic financial statements. The accompanying Schedule of Expenditures of Federal Awards (Exhibit 13), as required by Title 2 U. S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance)*, is presented for the purpose of additional analysis, and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Schedule of Expenditures of Federal Awards is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

**Other Reporting Required by Government Auditing Standards**

In accordance with ***Government Auditing Standards***, we have also issued our report dated June 11, 2024, on our consideration of the Dallas County Board of Education's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Dallas County Board of Education's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with ***Government Auditing Standards*** in considering the Dallas County Board of Education's internal control over financial reporting and compliance.



Rachel Laurie Riddle  
Chief Examiner  
Department of Examiners of Public Accounts

Montgomery, Alabama

June 11, 2024

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# *Basic Financial Statements*

# Statement of Net Position

## September 30, 2023

	<b>Governmental Activities</b>
<b>Assets</b>	
Cash and Cash Equivalents	\$ 4,675,198.05
Ad Valorem Property Taxes Receivable	2,131,071.47
Receivables (Note 4)	1,587,426.73
Inventories	58,438.23
Capital Assets (Note 5):	
Nondepreciable	9,018,973.46
Depreciable, Net	14,955,228.30
Total Assets	<u>32,426,336.24</u>
<b>Deferred Outflows of Resources</b>	
Employer Pension Contribution	2,474,632.42
Proportionate Share of Collective Deferred Outflows Related to Net Pension Liability	12,837,000.00
Employer Other Postemployment Benefits (OPEB) Contribution	432,962.00
Proportionate Share of Collective Deferred Outflows Related to Net Other	
Postemployment Benefits (OPEB) Liability	6,629,031.00
Total Deferred Outflows of Resources	<u>22,373,625.42</u>
<b>Liabilities</b>	
Payables (Note 9)	808,552.50
Unearned Revenue	3,648.92
Salaries and Benefits Payable	2,590,695.51
Accrued Interest Payable	7,907.73
Long-Term Liabilities (Note 10):	
Portion Due or Payable Within One Year	357,905.98
Portion Due or Payable After One Year	47,823,259.81
Total Liabilities	<u>51,591,970.45</u>
<b>Deferred Inflows of Resources</b>	
Unavailable Revenue - Property Taxes	2,131,071.47
Revenue Received in Advance - Motor Vehicle Taxes	51,602.81
Proportionate Share of Collective Deferred Inflows Related to Net Pension Liability	4,710,000.00
Proportionate Share of Collective Deferred Inflows Related to Net Other	
Postemployment Benefits (OPEB) Liability	22,592,800.00
Total Deferred Inflows of Resources	<u>\$ 29,485,474.28</u>

The accompanying Notes to the Financial Statements are an integral part of this statement.



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	<b>Governmental Activities</b>
<hr/>	
<b><u>Net Position</u></b>	
Net Investment in Capital Assets	\$ 21,849,591.97
Restricted for:	
Capital Projects	51,118.35
Child Nutrition	521,444.49
Other Purposes	1,944,530.72
Unrestricted	<u>(50,644,168.60)</u>
 Total Net Position	 <u><u>\$ (26,277,483.07)</u></u>

**Statement of Activities**  
**For the Year Ended September 30, 2023**

Functions/Programs	Expenses	Program Revenues		Net (Expenses) Revenues and Changes in Net Position	
		Charges for Services	Operating Grants and Contributions		Capital Grants and Contributions
<b>Governmental Activities:</b>					
Instruction	\$ 16,902,347.59	\$ 226,090.12	\$ 17,465,465.45	\$ 1,160,457.20	\$ 1,949,665.18
Instructional Support	14,468,155.54	144,020.01	14,042,616.16		(281,519.37)
Operation and Maintenance	3,308,534.23	152,783.21	4,669,117.66	749,514.00	2,262,880.64
Auxiliary Services:					
Student Transportation	3,333,226.97	112,943.39	6,487,178.84	960,231.00	4,227,126.26
Food Service	2,320,962.11	1,995,355.64	395,871.21		70,264.74
General Administrative	1,987,476.55	605.26	1,088,641.76		(898,229.53)
Interest and Fiscal Charges	51,819.65				(51,819.65)
Other Expenses	1,849,514.49	149,892.66	1,574,405.50		(125,216.33)
Total Governmental Activities	<u>\$ 44,222,037.13</u>	<u>\$ 2,781,690.29</u>	<u>\$ 45,723,296.58</u>	<u>\$ 2,870,202.20</u>	<u>7,153,151.94</u>
<b>General Revenues:</b>					
Taxes:					
Property Taxes for General Purposes					2,552,489.61
Sales Tax					2,328,176.33
Other Taxes					67,702.55
Investment Earnings					9,020.80
Miscellaneous					1,082,282.30
Total General Revenues					<u>6,039,671.59</u>
Changes in Net Position					13,192,823.53
Net Position - Beginning of Year					<u>(39,470,306.60)</u>
Net Position - End of Year					<u>\$ (26,277,483.07)</u>

The accompanying Notes to the Financial Statements are an integral part of this statement.

**Balance Sheet**  
**Governmental Funds**  
**September 30, 2023**

	General Fund	Special Revenue Fund	Other Governmental Fund	Total Governmental Funds
<b>Assets</b>				
Cash and Cash Equivalents	\$ 3,369,752.76	\$ 1,254,326.94	\$ 51,118.35	\$ 4,675,198.05
Ad Valorem Property Taxes Receivable	2,131,071.47			2,131,071.47
Receivables (Note 4)	562,857.38	1,024,569.35		1,587,426.73
Due from Other Funds	428,485.62			428,485.62
Inventories		58,438.23		58,438.23
Total Assets	<u>6,492,167.23</u>	<u>2,337,334.52</u>	<u>51,118.35</u>	<u>8,880,620.10</u>
<b>Liabilities, Deferred Inflows of Resources and Fund Balances</b>				
<b>Liabilities</b>				
Payables (Note 9)	174,649.34	633,903.16		808,552.50
Due to Other Funds		428,485.62		428,485.62
Unearned Revenues		3,648.92		3,648.92
Salaries and Benefits Payable	2,490,552.46	100,143.05		2,590,695.51
Total Liabilities	<u>2,665,201.80</u>	<u>1,166,180.75</u>		<u>3,831,382.55</u>
<b>Deferred Inflows of Resources</b>				
Unavailable Revenue - Property Taxes	2,131,071.47			2,131,071.47
Revenue Received in Advance - Motor Vehicle Taxes	51,602.81			51,602.81
Total Deferred Inflows of Resources	<u>2,182,674.28</u>			<u>2,182,674.28</u>
<b>Fund Balances</b>				
Nonspendable:				
Inventories		58,438.23		58,438.23
Restricted for:				
Capital Projects			37,451.09	37,451.09
Fleet Renewal			13,667.26	13,667.26
Child Nutrition		463,006.26		463,006.26
Other Purposes	1,944,530.72			1,944,530.72
Assigned for:				
Local Schools		512,119.85		512,119.85
Unassigned	(300,239.57)	137,589.43		(162,650.14)
Total Fund Balances	<u>1,644,291.15</u>	<u>1,171,153.77</u>	<u>51,118.35</u>	<u>2,866,563.27</u>
Total Liabilities, Deferred Inflows of Resources and Fund Balances	<u>\$ 6,492,167.23</u>	<u>\$ 2,337,334.52</u>	<u>\$ 51,118.35</u>	<u>\$ 8,880,620.10</u>

The accompanying Notes to the Financial Statements are an integral part of this statement.

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***Reconciliation of the Balance Sheet of Governmental Funds to the  
Statement of Net Position  
September 30, 2023***

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Total Fund Balances - Governmental Funds (Exhibit 3) \$ 2,866,563.27

Amounts reported for governmental activities in the Statement of Net Position are different because:

Capital assets used in governmental activities are not financial resources and, therefore, are not reported as assets in governmental funds.

The Cost of Capital Assets is	\$ 58,014,845.85	
Accumulated Depreciation is	<u>(34,040,644.09)</u>	
		23,974,201.76

Deferred outflows and inflows of resources related to pensions are applicable to future periods and, therefore, are not reported in the governmental funds.		10,601,632.42
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Deferred outflows and inflows of resources related to OPEB obligations are applicable to future periods and, therefore, are not reported in the governmental funds.		(15,530,807.00)
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Long-term liabilities, including pension and OPEB liabilities, are not due and payable in the current period and, therefore, are not reported as liabilities in the funds.

Current Portion of Long-Term Debt	\$ 357,905.98	
Noncurrent Portion of Long-Term Debt	<u>47,823,259.81</u>	
		(48,181,165.79)

Interest on long-term debt is not accrued in the funds, but rather is recognized as an expenditure when due.

Accrued Interest Payable		<u>(7,907.73)</u>
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Total Net Position - Governmental Activities (Exhibit 1)		<u><u>\$ (26,277,483.07)</u></u>
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The accompanying Notes to the Financial Statements are an integral part of this statement.

**Statement of Revenues, Expenditures and Changes in Fund Balances**  
**Governmental Funds**  
**For the Year Ended September 30, 2023**

	General Fund	Special Revenue Fund	Other Governmental Fund	Total Governmental Funds
<b>Revenues</b>				
State	\$ 24,946,450.76	\$	\$ 2,158,374.20	\$ 27,104,824.96
Federal	337,546.73	22,584,323.20		22,921,869.93
Local	5,429,416.70	1,141,607.16	349,908.77	6,920,932.63
Other	290,952.92	34,324.33		325,277.25
Total Revenues	<u>31,004,367.11</u>	<u>23,760,254.69</u>	<u>2,508,282.97</u>	<u>57,272,904.77</u>
<b>Expenditures</b>				
Current:				
Instruction	12,937,634.82	4,489,212.41		17,426,847.23
Instructional Support	6,798,270.16	8,037,834.70		14,836,104.86
Operation and Maintenance	2,420,594.81	540,004.83	351,873.64	3,312,473.28
Auxiliary Services:				
Student Transportation	3,169,111.42	160,174.19		3,329,285.61
Food Service		2,555,889.79		2,555,889.79
General Administrative	1,282,691.15	788,204.20		2,070,895.35
Other	1,047,874.87	835,946.76		1,883,821.63
Capital Outlay	1,218,279.51	6,399,513.55	1,906,236.33	9,524,029.39
Debt Service:				
Principal Retirement	120,000.00		229,636.62	349,636.62
Interest and Fiscal Charges			55,000.04	55,000.04
Total Expenditures	<u>28,994,456.74</u>	<u>23,806,780.43</u>	<u>2,542,746.63</u>	<u>55,343,983.80</u>
Excess (Deficiency) of Revenues Over Expenditures	<u>2,009,910.37</u>	<u>(46,525.74)</u>	<u>(34,463.66)</u>	<u>1,928,920.97</u>
<b>Other Financing Sources (Uses)</b>				
Indirect Cost	42,641.55			42,641.55
Transfers In	77,165.68	256,224.13		333,389.81
Other Financing Sources	140,462.15	1,493.74		141,955.89
Transfers Out	(256,224.13)	(77,165.68)		(333,389.81)
Total Other Financing Sources (Uses)	<u>4,045.25</u>	<u>180,552.19</u>		<u>184,597.44</u>
Net Changes in Fund Balances	2,013,955.62	134,026.45	(34,463.66)	2,113,518.41
Fund Balances - Beginning of Year	(369,664.47)	1,037,127.32	85,582.01	753,044.86
Fund Balances - End of Year	<u>\$ 1,644,291.15</u>	<u>\$ 1,171,153.77</u>	<u>\$ 51,118.35</u>	<u>\$ 2,866,563.27</u>

The accompanying Notes to the Financial Statements are an integral part of this statement.

***Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities For the Year Ended September 30, 2023***

Net Changes in Fund Balances - Total Governmental Funds (Exhibit 5) \$ 2,113,518.41

Amounts reported for governmental activities in the Statement of Activities (Exhibit 2) are different because:

Capital outlays to purchase or build capital assets are reported in governmental funds as expenditures. However, in the Statement of Activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which capital outlays differed from depreciation expense in the period.

Capital Outlays	\$ 9,524,029.39	
Depreciation Expense	<u>(912,497.04)</u>	8,611,532.35

Repayment of debt principal is an expenditure in the governmental funds, but it reduces long-term liabilities in the Statement of Net Position and does not affect the Statement of Activities. 349,636.62

Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.

Accrued Interest Payable, Current Year Increase/(Decrease)	\$ (3,180.39)	
Pension Expense, Current Year Increase/(Decrease)	1,982,325.24	
OPEB Expense, Current Year Increase/(Decrease)	<u>(4,097,281.00)</u>	<u>2,118,136.15</u>

Change in Net Position of Governmental Activities (Exhibit 2) \$ 13,192,823.53

The accompanying Notes to the Financial Statements are an integral part of this statement.

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## *Notes to the Financial Statements*

### *For the Year Ended September 30, 2023*

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#### **Note 1 – Summary of Significant Accounting Policies**

The financial statements of the Dallas County Board of Education (the “Board”) have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the government's accounting policies are described below.

#### **A. Reporting Entity**

The Board is governed by a separately elected board composed of five members elected by the qualified electors of the County. The Board is responsible for the general administration and supervision of the public schools for the educational interests of the County, except for the Selma City Board of Education.

Generally accepted accounting principles (GAAP) require that the financial reporting entity consist of the primary government and its component units. Accordingly, the accompanying financial statements present the Board (a primary government).

Component units are legally separate organizations for which the elected officials of the primary government are financially accountable and other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete. Based on the application of these criteria, there are no component units which should be included as part of the financial reporting entity of the Board.

#### **B. Government-Wide and Fund Financial Statements**

##### **Government-Wide Financial Statements**

The Statement of Net Position and the Statement of Activities display information about the Board. These statements include the financial activities of the overall government. Eliminations have been made to minimize the double counting of internal activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange transactions.

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## *Notes to the Financial Statements*

### *For the Year Ended September 30, 2023*

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The Statement of Activities presents a comparison between direct expenses and program revenues for each function of the Board's governmental activities. Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. The Board does not allocate indirect expenses to the various functions. Program revenues include (a) charges to customers or applicants who purchase, use or directly benefit from goods, services, or privileges provided by a given function or program and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

#### **Fund Financial Statements**

The fund financial statements provide information about the Board's funds. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column. The remaining governmental fund is reported as a nonmajor fund in the Other Governmental Fund column.

The Board reports the following major governmental funds:

- ◆ **General Fund** – The General Fund is the primary operating fund of the Board. It is used to account for all financial resources except those required to be accounted for in another fund. The Board primarily receives revenues from the Education Trust Fund (ETF) and local taxes. Amounts appropriated from the ETF were allocated to the school board on a formula basis.
  
- ◆ **Special Revenue Fund** – This fund is used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects. Various federal and local funding sources are included in this fund. Some of the significant federal funding sources include the federal funds that are received for Coronavirus Relief, Education Stabilization Fund, Special Education, Title I, and the Child Nutrition Program in addition to various smaller grants, which are required to be spent for the purposes of the applicable federal grants. Also included in this fund are the public and non-public funds received by the local schools which are generally not considered restricted or committed.

The Board reports the following fund type in the Other Governmental Fund column:

#### **Governmental Fund Type**

- ◆ **Capital Projects Fund** – This fund is used to account for and report financial resources that are restricted, committed, or assigned to expenditure for capital outlay, including the acquisition or construction of capital facilities and other capital assets. Also included in this fund are Alabama Department of Education appropriations which are restricted to their use.



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***Notes to the Financial Statements***  
***For the Year Ended September 30, 2023***

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**C. Measurement Focus, Basis of Accounting and Financial Statement Presentation**

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of the timing of related cash flows. Nonexchange transactions, in which the Board gives (or receives) value without directly receiving (or giving) equal value in exchange, include property taxes, grants, entitlements, and donations. On an accrual basis, revenue from grants, entitlements, and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Revenue from property taxes is recognized in the fiscal year for which the taxes are levied.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the Board considers revenues to be available when they are collected within sixty (60) days of the end of the current fiscal year. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, which are recognized as expenditures to the extent they have matured. General capital asset acquisitions are reported as expenditures in governmental funds. General long-term debt issued is reported as other financing sources.

Under the terms of grant agreements, the Board funds certain programs by a combination of specific cost-reimbursement grants, categorical block grants, and general revenues. Thus, when program expenses are incurred, there is both restricted and unrestricted net position available to finance the program. It is the Board's policy to first apply cost-reimbursement grant resources to such programs, followed by categorical block grants and then by general revenues.

**D. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources and Net Position/Fund Balances**

**1. Deposits**

Cash and cash equivalents include cash on hand and demand deposits.

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## *Notes to the Financial Statements*

### *For the Year Ended September 30, 2023*

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#### **2. Receivables**

Sales tax receivables are based on the amounts collected within 60 days after year-end.

Millage rates for property taxes are levied by the County Commission. Property is assessed for taxation as of October 1 of the preceding year based on the millage rates established by the County Commission. Property taxes are due and payable the following October 1 and are delinquent after December 31. Amounts receivable, net of estimated refunds and estimated uncollectible amounts, are recorded for the property taxes levied in the current year. However, since the amounts are not available to fund current year operations, the revenue is deferred and recognized in the subsequent fiscal year when the taxes are both due and collectible and available to fund operations.

Receivables due from other governments include amounts due from grantors for grants issued for specific programs and taxes from local governments.

#### **3. Inventories**

Inventories are valued at cost, which approximates market, using the first-in/first-out (FIFO) method. Inventories of governmental funds are recorded as expenditures when consumed rather than when purchased.

#### **4. Restricted Assets**

Included in Cash and Cash Equivalents on the Government-Wide Statement of Net Position and Balance Sheet of Governmental Funds are assets which are restricted in use. The Public School, Capital Projects and Fleet Renewal funding sources are used to report proceeds that are restricted for use in various construction projects and the purchase of school buses.

#### **5. Capital Assets**

Capital assets, which include property and equipment, are reported in the government-wide financial statements. Such assets are valued at cost where historical records are available and at an estimated historical cost where no historical records exist. Donated fixed assets are valued at their estimated fair market value on the date received. Additions, improvements, and other capital outlays that significantly extend the useful life of an asset are capitalized. Other costs incurred for repairs and maintenance are expensed as incurred. Major outlays of capital assets and improvements are capitalized as projects are constructed.

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***Notes to the Financial Statements***  
***For the Year Ended September 30, 2023***

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Depreciation on all assets is provided on the straight-line basis over the assets estimated useful life. Capitalization thresholds (the dollar values above which asset acquisitions are added to the capital asset accounts) and estimated useful lives of capital assets reported in the government-wide statements are as follows:

	Capitalization Threshold	Estimated Useful Life
Land Improvements	\$50,000	20-30 years
Buildings (Estimated Salvage Value 10% of Cost)	\$50,000	25-50 years
Building Improvements	\$50,000	20-30 years
Equipment and Furniture	\$ 5,000	5-20 years
Vehicles	\$ 5,000	8-10 years

**6. Deferred Outflows of Resources**

Deferred outflows of resources are reported in the Statement of Net Position. Deferred outflows of resources are defined as a consumption of net position by the government that is applicable to a future reporting period. Deferred outflows of resources increase net position, similar to assets.

**7. Long-Term Obligations**

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities Statement of Net Position.

**8. Deferred Inflows of Resources**

Deferred inflows of resources are reported in the government-wide and fund financial statements. Deferred inflows of resources are defined as an acquisition of net position/fund balances by the government that is applicable to a future reporting period. Deferred inflows of resources decrease net position/fund balances, similar to liabilities.

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## *Notes to the Financial Statements*

### *For the Year Ended September 30, 2023*

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#### **9. Net Position/Fund Balances**

Net position is reported on the government-wide financial statements and is required to be classified for accounting and reporting purposes into the following categories:

- ◆ **Net Investment in Capital Assets** – Capital assets minus accumulated depreciation and outstanding principal balances of debt attributable to the acquisition, construction or improvement of those assets plus or minus any deferred outflows of resources and deferred inflows of resources that are attributable to those assets or related debt. Any significant unspent related debt proceeds and any deferred outflows or inflows at year-end related to capital assets are not included in this calculation.
- ◆ **Restricted** – Constraints imposed on net position by external creditors, grantors, contributors, laws or regulations of other governments, or law through constitutional provision or enabling legislation.
- ◆ **Unrestricted** – The net amount of assets, deferred outflows of resources, liabilities, and deferred inflows of resources that are not included in the determination of net investment in capital assets or the restricted portion of net position. Assignments and commitments of unrestricted net position should not be reported on the face of the Statement of Net Position.

Fund balance is reported in governmental funds in the fund financial statements under the following five categories:

- a) Nonspendable fund balances include amounts that cannot be spent because they are either (a) not in spendable form or (b) legally or contractually required to be maintained intact. Examples of nonspendable fund balance reserves for which fund balance shall not be available for financing general operating expenditures include inventories, prepaid items, and long-term receivables.
- b) Restricted fund balances consist of amounts that are subject to externally enforceable legal restrictions imposed by creditors, grantors, contributors, or laws and regulations of other governments; or through constitutional provisions or enabling legislation.
- c) Committed fund balances consist of amounts that are subject to a purpose constraint imposed by formal action or resolution of the Board, which is the highest level of decision-making authority, before the end of the fiscal year and that require the same level of formal action to remove or modify the constraint.

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***Notes to the Financial Statements***  
***For the Year Ended September 30, 2023***

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- d) Assigned fund balances consist of amounts that are intended to be used by the Board for specific purposes. The Board authorized the Superintendent or Chief School Financial Officer to make a determination of the assigned amounts of fund balance. Such assignments may not exceed the available (spendable, unrestricted, uncommitted) fund balance in any particular fund. Assigned fund balances require the same level of authority to remove the constraint.
- e) Unassigned fund balances include all spendable amounts not contained in the other classifications.

When an expenditure is incurred for purposes for which both restricted and unrestricted (committed, assigned, or unassigned) amounts are available, it shall be the policy of the Board to consider restricted amounts to have been reduced first. When an expenditure is incurred for the purposes for which amounts in any of the unrestricted fund balance classifications could be used, it shall be the policy of the Board that committed amounts would be reduced first, followed by assigned amounts and then unassigned amounts.

***E. Pensions***

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, the Teachers' Retirement System of Alabama (the "Plan") financial statements are prepared using the economic resources measurement focus and accrual basis of accounting. Contributions are recognized as revenues when earned, pursuant to Plan requirements. Benefits and refunds are recognized as revenues when due and payable in accordance with the terms of the Plan. Expenses are recognized when the corresponding liability is incurred, regardless of when the payment is made. Investments are reported at fair value. Financial statements are prepared in accordance with requirements of the Governmental Accounting Standards Board (GASB). Under these requirements, the Plan is considered a component unit of the State of Alabama and is included in the State's Annual Comprehensive Financial Report.

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***Notes to the Financial Statements***  
***For the Year Ended September 30, 2023***

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**F. Postemployment Benefits Other Than Pensions (OPEB)**

The Alabama Retired Education Employees' Health Care Trust (the "Trust") financial statements are prepared by using the economic resources measurement focus and accrual basis of accounting. This includes for purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the Trust and additions to/deductions from the Trust's fiduciary net position. Plan member contributions are recognized in the period in which the contributions are due. Employer contributions are recognized when due pursuant to plan requirements. Benefits are recognized when due and payable in accordance with the terms of the plan. Subsequent events were evaluated by management through the date the financial statements were issued.

**Note 2 – Stewardship, Compliance, and Accountability**

**A. Budgets**

Budgets are adopted on a basis of accounting consistent with accounting principles generally accepted in the United States of America (GAAP) for the General Fund and Special Revenue Fund with the exception of salaries and benefits, which are budgeted only to the extent expected to be paid rather than on the modified accrual basis of accounting. Also, ad valorem taxes and sales taxes in the General Fund are budgeted only to the extent expected to be received rather than on the modified accrual basis of accounting. The Capital Projects Fund adopts project-length budgets. All appropriations lapse at fiscal year-end.

On or before October 1 of each year, each county board of education shall prepare and submit to the State Superintendent of Education the annual budget to be adopted by the County Board of Education. The Superintendent or County Board of Education shall not approve any budget for operations of the school for any fiscal year which shall show expenditures in excess of income estimated to be available plus any balances on hand.

**B. Deficit Net Position**

As of September 30, 2023, the government-wide financial statements reported a deficit net position of \$26,277,483.07. The deficit in net position is due to the implementation of GASB Statement 68, relating to Pensions, and GASB Statement Number 75, as amended by GASB Statement Number 85, relating to Other Postemployment Benefits.

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***Notes to the Financial Statements***  
***For the Year Ended September 30, 2023***

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**Note 3 – Deposits**

The custodial credit risk for deposits is the risk that, in the event of a bank failure, the Board will not be able to cover deposits or will not be able to recover collateral securities that are in the possession of an outside party. The Board's deposits at year-end were entirely covered by federal depository insurance or by the Security for Alabama Funds Enhancement Program (SAFE Program). The SAFE Program was established by the Alabama Legislature and is governed by the provisions contained in the *Code of Alabama 1975*, Sections 41-14A-1 through 41-14A-14. Under the SAFE Program, all public funds are protected through a collateral pool administered by the Alabama State Treasurer's Office. Under this program, financial institutions holding deposits of public funds must pledge securities as collateral against those deposits. In the event of failure of a financial institution, securities pledged by that financial institution would be liquidated by the State Treasurer to replace the public deposits not covered by the Federal Deposit Insurance Corporation (FDIC). If the securities pledged fail to produce adequate funds, every institution participating in the pool would share the liability for the remaining balance.

**Note 4 – Receivables**

On September 30, 2023, receivables for the Board's individual major funds are as follows:

	General Fund	Special Revenue Fund	Total
<b>Receivables:</b>			
Accounts	\$261,533.75	\$	\$ 261,533.75
Intergovernmental	292,101.13	1,024,569.35	1,316,670.48
Other	9,222.50		9,222.50
Total Receivables	\$562,857.38	\$1,024,569.35	\$1,587,426.73

**Notes to the Financial Statements**  
**For the Year Ended September 30, 2023**

**Note 5 – Capital Assets**

Capital asset activity for the year ended September 30, 2023, was as follows:

	Balance 10/01/2022	Additions (*)	Retirements (*)	Balance 09/30/2023
<b>Governmental Activities:</b>				
<b>Capital Assets, Not Being Depreciated:</b>				
Land and Land Improvements	\$ 112,226.71	\$	\$	\$ 112,226.71
Construction in Progress	3,840,706.27	6,360,340.48	(1,294,300.00)	8,906,746.75
Total Capital Assets, Not Being Depreciated	<u>3,952,932.98</u>	<u>6,360,340.48</u>	<u>(1,294,300.00)</u>	<u>9,018,973.46</u>
<b>Capital Assets Being Depreciated:</b>				
Land Improvements, Exhaustible	613,430.00			613,430.00
Buildings	26,524,028.51			26,524,028.51
Building Improvements	7,598,266.38	1,294,300.00		8,892,566.38
Equipment and Furniture	1,770,309.30	26,929.91		1,797,239.21
Vehicles	8,031,849.29	3,136,759.00		11,168,608.29
Total Capital Assets Being Depreciated	<u>44,537,883.48</u>	<u>4,457,988.91</u>		<u>48,995,872.39</u>
<b>Less Accumulated Depreciation for:</b>				
Land Improvements, Exhaustible	(432,510.25)	(30,671.50)		(463,181.75)
Buildings	(18,567,442.54)	(228,321.87)		(18,795,764.41)
Building Improvements	(6,857,344.35)	(110,192.56)		(6,967,536.91)
Equipment and Furniture	(1,430,505.25)	(45,515.49)		(1,476,020.74)
Vehicles	(5,840,344.66)	(497,795.62)		(6,338,140.28)
Total Accumulated Depreciation	<u>(33,128,147.05)</u>	<u>(912,497.04)</u>		<u>(34,040,644.09)</u>
Total Capital Assets, Being Depreciated, Net	<u>11,409,736.43</u>	<u>3,545,491.87</u>		<u>14,955,228.30</u>
Governmental Activities Capital Assets, Net	<u>\$ 15,362,669.41</u>	<u>\$ 9,905,832.35</u>	<u>\$(1,294,300.00)</u>	<u>\$ 23,974,201.76</u>
(*) The Additions and Retirements columns include a reclassification from Construction In Progress to Building Improvements in the amount of \$1,294,000.00.				

Depreciation expense was charged to functions/programs of the primary government as follows:

	Current Year Depreciation Expense
<b>Governmental Activities:</b>	
Instruction	\$191,873.33
Instructional Support	23,455.11
Operation and Maintenance	150,278.77
<b>Auxiliary Services:</b>	
Student Transportation	464,376.46
Food Service	46,770.84
Other Expenditures	35,742.53
Total Depreciation Expense – Governmental Activities	<u>\$912,497.04</u>



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***Notes to the Financial Statements***  
***For the Year Ended September 30, 2023***

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**Note 6 – Defined Benefit Pension Plan**

**A. Plan Description**

The Teachers' Retirement System of Alabama (TRS), a cost-sharing multiple-employer public employee retirement plan (the "Plan"), was established as of September 15, 1939, pursuant to the ***Code of Alabama 1975***, Section 16-25-1 through Section 16-25-34 (Act Number 419, Acts of Alabama 1939), for the purpose of providing retirement allowances and other specified benefits for qualified persons employed by State-supported educational institutions. The responsibility for the general administration and operation of the TRS is vested in its Board of Control which consists of 15 trustees. The Plan is administered by the Retirement Systems of Alabama (RSA). The ***Code of Alabama 1975***, Section 16-25-2, grants the authority to establish and amend the benefit terms to the TRS Board of Control. The Plan issues a publicly available financial report that can be obtained at [www.rsa-al.gov](http://www.rsa-al.gov).

**B. Benefits Provided**

State law establishes retirement benefits as well as death and disability benefits and any ad hoc increase in postretirement benefits for the TRS. Benefits for TRS members vest after 10 years of creditable service. TRS members who retire after age 60 with 10 years or more of creditable service or with 25 years of service (regardless of age) are entitled to an annual retirement benefit, payable monthly for life. Service and disability retirement benefits are based on a guaranteed minimum or a formula method, with the member receiving payment under the method that yields the highest monthly benefit. Under the formula method, members of the TRS are allowed 2.0125% of their average final compensation (highest 3 of the last 10 years) for each year of service.

Act Number 2012-377, Acts of Alabama, established a new tier of benefits (Tier 2) for members hired on or after January 1, 2013. Tier 2 TRS members are eligible for retirement after age 62 with 10 years or more of creditable service and are entitled to an annual retirement benefit, payable monthly for life. Service and disability retirement benefits are based on a formula method. Under the formula method, Tier 2 members of the TRS are allowed 1.65% of their average final compensation (highest 5 of the last 10 years) for each year of service up to 80% of their average final compensation.

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## *Notes to the Financial Statements*

### *For the Year Ended September 30, 2023*

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Act Number 2019-316, Acts of Alabama, established the Partial Lump Sum Option Plan (PLOP) in addition to the annual service retirement benefit payable for life for Tier 1 and Tier 2 members of the TRS and ERS. A member can elect to receive a one-time lump sum distribution at the time that they receive their first monthly retirement benefit payment. The member's annual retirement benefit is then actuarially reduced based on the amount of the PLOP distribution which is not to exceed the sum of 24 months of the maximum monthly retirement benefit that the member could receive. Members are eligible to receive a PLOP distribution if they are eligible for a service retirement benefit as defined above from the TRS or ERS on or after October 1, 2019. A TRS or ERS member who receives an annual disability retirement benefit or who has participated in the Deferred Retirement Option Plan (DROP) is not eligible to receive a PLOP distribution.

Members are eligible for disability retirement if they have 10 years of creditable service, are currently in-service, and determined by the RSA Medical Board to be permanently incapacitated from further performance of duty. Preretirement death benefits, equal to the annual earnable compensation of the member as reported to the Plan for the preceding year ending June 30th, are paid to a qualified beneficiary.

#### **C. Contributions**

Covered Tier 1 covered members of the TRS contributed 5% of earnable compensation to the TRS as required by statute until September 30, 2011. From October 1, 2011 to September 30, 2012, covered members of the TRS were required by statute to contribute 7.25% of earnable compensation. Effective October 1, 2012, covered members of the TRS are required by statute to contribute 7.50% of earnable compensation. Certified law enforcement, correctional officers, and firefighters of the TRS contributed 6% of earnable compensation as required by statute until September 30, 2011. From October 1, 2011 to September 30, 2012, certified law enforcement, correctional officers, and firefighters of the TRS were required by statute to contribute 8.25% of earnable compensation. Effective October 1, 2012, certified law enforcement, correctional officers, and firefighters of the TRS are required by statute to contribute 8.50% of earnable compensation.

Effective October 1, 2021, the covered Tier 2 members contribution rate increased from 6% to 6.2% of earnable compensation to the TRS as required by statute. Effective October 1, 2021, the covered Tier 2 certified law enforcement, correctional officers, and firefighters' contribution rate increased from 7% to 7.2% of earnable compensation to the TRS as required by statute.

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***Notes to the Financial Statements***  
***For the Year Ended September 30, 2023***

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Participating employers' contractually required contribution rate for the year ended September 30, 2023, was 12.59% of annual pay for Tier 1 members and 11.44% of annual pay for Tier 2 members. These required contribution rates are a percent of annual payroll, actuarially determined as an amount that, when combined with member contributions, is expected to finance the costs of benefits earned by members during the year, with an additional amount to finance any unfunded accrued liability. Total employer contributions to the pension plan from the Board were \$2,474,362.42 for the year ended September 30, 2023.

**D. Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions**

At September 30, 2023, the Board reported a liability of \$40,147,000.00 for its proportionate share of the collective net pension liability. The collective net pension liability was measured as of September 30, 2022, and the total pension liability used to calculate the collective net pension liability was determined by an actuarial valuation as of September 30, 2021. The Board's proportion of the collective net pension liability was based on the employers' shares of contributions to the pension plan relative to the total employer contributions of all participating TRS employers. At September 30, 2022, the Board's proportion was 0.258333%, which was a decrease of 0.039740% from its proportion measured as of September 30, 2021.

For the year ended September 30, 2023, the Board recognized pension expense of \$4,440,000.00. At September 30, 2023, the Board reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between Expected and Actual Experience	\$ 883,000.00	\$ 974,000.00
Changes of Assumptions	1,822,000.00	
Net Difference between Projected and Actual Earnings on Pension Plan Investments	8,056,000.00	
Changes in Proportion and Differences between Employer Contributions and Proportionate Share of Contributions	2,076,000.00	3,736,000.00
Employer Contributions Subsequent to the Measurement Date	2,474,632.42	
Total	\$15,311,632.42	\$4,710,000.00

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***Notes to the Financial Statements***  
***For the Year Ended September 30, 2023***

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The \$2,474,632.42 reported as deferred outflows of resources related to pensions resulting from Board contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended September 30, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ending	
September 30, 2024	\$2,471,000.00
2025	\$2,118,000.00
2026	\$1,115,000.00
2027	\$2,423,000.00
2028	\$ 0.00
Thereafter	\$ 0.00

**E. Actuarial Assumptions**

The total pension liability as of September 30, 2022, was determined by an actuarial valuation as of September 30, 2021, using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.50%
Investment Rate of Return (*)	7.45%
Projected Salary Increases	3.25% - 5.00%
(*) Net of pension plan investment expense	

The actuarial assumptions used in the actuarial valuation as of September 30, 2021, were based on the results of an investigation of the economic and demographic experience for the TRS based upon participant data as of September 30, 2020. The Board of Control accepted and approved these changes in September 2021 which became effective at the beginning of fiscal year 2021.

***Notes to the Financial Statements***  
***For the Year Ended September 30, 2023***

Mortality rates were based on the Pub-2010 Teacher tables with the following adjustments, projected generationally using scale MP-2020 adjusted by 66-2/3% beginning with the year 2019:

Group	Membership Table	Set Forward (+)/ Setback (-)	Adjustment to Rates
Service Retirees	Teacher Retiree- Below Median	Male: +2, Female: +2	Male: 108% ages<63, 96% ages>67; Phasing down 63-67 Female: 112% ages <69 98%> age 74 Phasing down 69-74
Beneficiaries	Contingent Survivor Below Median	Male: +2, Female: None	None
Disable Retirees	Teacher Disability	Male: +8, Female: +3	None

The long-term expected rate of return on pension plan investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimates of geometric real rates of return for each major asset class are as follows:

Asset Class	Target Allocation	Long-Term Expected Rate of Return (*)
Fixed Income	15.00%	2.80%
U. S. Large Stocks	32.00%	8.00%
U. S. Mid Stocks	9.00%	10.00%
U. S. Small Stocks	4.00%	11.00%
International Developed Market Stocks	12.00%	9.50%
International Emerging Market Stocks	3.00%	11.00%
Alternatives	10.00%	9.00%
Real Estate	10.00%	6.50%
Cash Equivalents	5.00%	2.50%
Total	<u>100.00%</u>	

(\*) Includes assumed rate of inflation of 2.00%

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## *Notes to the Financial Statements*

### *For the Year Ended September 30, 2023*

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#### **F. Discount Rate**

The discount rate used to measure the total pension liability was 7.45%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that the employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, components of the pension plan's fiduciary net position were projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

#### **G. Sensitivity of the Board's Proportionate Share of the Collective Net Pension Liability to Changes in the Discount Rate**

The following table presents the Board's proportionate share of the collective net pension liability calculated using the discount rate of 7.45%, as well as what the Board's proportionate share of the collective net pension liability would be if it were calculated using a discount rate that is 1-percentage point lower (6.45%) or 1-percentage point higher (8.45%) than the current rate:

	1% Decrease (6.45%)	Current Discount Rate (7.45%)	1% Increase (8.45%)
Board's Proportionate Share of Collective Net Pension Liability	\$51,948	\$40,147	\$30,206
(Dollar amounts in thousands)			

#### **H. Pension Plan Fiduciary Net Position**

Detailed information about the pension plan's fiduciary net position is available in the separately issued RSA Annual Comprehensive Financial Report for the fiscal year ended September 30, 2022. The supporting actuarial information is included in the GASB Statement Number 67 Report for the TRS prepared as of September 30, 2022. The auditor's report on the Schedule of Employer Allocations and Pension Amounts by Employer and accompanying notes detail by employer and in aggregate information needed to comply with GASB Statement Number 68 as of September 30, 2022, along with supporting schedules is also available. The additional financial and actuarial information is available at <http://www.rsa-al.gov/index.php/employers/financial-reports/gasb-68reports/>.

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## *Notes to the Financial Statements*

### *For the Year Ended September 30, 2023*

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#### **Note 7 – Other Postemployment Benefits (OPEB)**

##### **A. Plan Description**

The Alabama Retired Education Employees' Health Care Trust (the "Trust") is a cost-sharing multiple-employer defined benefit postemployment healthcare plan that administers healthcare benefits to the retirees of participating state and local educational institutions. The Trust was established under the Alabama Retiree Health Care Funding Act of 2007 which authorized and directed the Public Education Employees' Health Insurance Board (PEEHIB) to create an irrevocable trust to fund postemployment healthcare benefits to retirees participating in the Public Education Employees' Health Insurance Plan (PEEHIP). Active and retiree health insurance benefits are paid through PEEHIP. In accordance with GASB, the Trust is considered a component unit of the State of Alabama (the "State") and is included in the State's Annual Comprehensive Financial Report.

The PEEHIP was established in 1983 pursuant to the provisions of the *Code of Alabama 1975*, Section 16-25A-4, (Act Number 83-455, Acts of Alabama) to provide a uniform plan of health insurance for active and retired employees of state and local educational institutions which provide instruction at any combination of grades K-14 (collectively, eligible employees), and to provide a method for funding the benefits related to the plan. The four-year universities participate in the plan with respect to their retired employees and are eligible and may elect to participate in the plan with respect to their active employees. Responsibility for the establishment of the health insurance plan and its general administration and operations is vested in the PEEHIB. The PEEHIB is a corporate body for purposes of management of the health insurance plan. The *Code of Alabama 1975*, Section 16-25A-4, provides the PEEHIB with the authority to amend the benefit provisions in order to provide reasonable assurance of stability in future years for the plan. All assets of the PEEHIP are held in trust for the payment of health insurance benefits. The Teachers' Retirement System of Alabama (TRS) has been appointed as the administrator of the PEEHIP and, consequently, serves as the administrator of the Trust.

##### **B. Benefits Provided**

PEEHIP offers a basic hospital medical plan to active members and non-Medicare eligible retirees. Benefits include inpatient hospitalization for a maximum of 365 days without a dollar limit, inpatient rehabilitation, outpatient care, physician services, and prescription drugs.

Active employees and non-Medicare eligible retirees who do not have Medicare eligible dependents can enroll in a health maintenance organization (HMO) in lieu of the basic hospital medical plan. The HMO includes hospital medical benefits, dental benefits, vision benefits, and an extensive formulary. However, participants in the HMO are required to receive care from a participating physician in the HMO plan.

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## *Notes to the Financial Statements*

### *For the Year Ended September 30, 2023*

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The PEEHIP offers four optional plans (Hospital Indemnity, Cancer, Dental, and Vision) that may be selected in addition to or in lieu of the basic hospital medical plan or HMO. The Hospital Indemnity Plan provides a per-day benefit for hospital confinement, maternity, intensive care, cancer, and convalescent care. The Cancer Plan covers cancer disease only and benefits are provided regardless of other insurance. Coverage includes a per-day benefit for each hospital confinement related to cancer. The Dental Plan covers diagnostic and preventative services, as well as basic and major dental services. Diagnostic and preventative services include oral examinations, teeth cleaning, x-rays, and emergency office visits. Basic and major services include fillings, general aesthetics, oral surgery not covered under a Group Medical Program, periodontics, endodontics, dentures, bridgework, and crowns. Dental services are subject to a maximum of \$1,250 per year for individual coverage and \$1,000 per person per year for family coverage. The Vision Plan covers annual eye examinations, eyeglasses, and contact lens prescriptions.

PEEHIP members may opt to elect the PEEHIP Supplemental Plan as their hospital medical coverage in lieu of the PEEHIP Hospital Medical Plan. The PEEHIP Supplemental Plan provides secondary benefits to the member's primary plan provided by another employer. Only active and non-Medicare retired members and dependents are eligible to enroll in the PEEHIP Supplemental Medical Plan. There is no premium required for this plan, and the plan covers most out-of-pocket expenses not covered by the primary plan. Members who are enrolled in the PEEHIP Hospital Medical Plan (Group 14000), VIVA Health Plan (offered through PEEHIP), Marketplace (Exchange) Plans, State Employees Insurance Board (SEIB), Local Government Board (LGB), Medicare, Medicaid, ALL Kids, Tricare, or Champus as their primary coverage, or are enrolled in a Health Savings Account (HSA) or Health Reimbursement Arrangement (HRA), are not eligible to enroll in the PEEHIP Supplemental Plan. The plan cannot be used as a supplement to Medicare. Retired members who become eligible for Medicare are eligible to enroll in the PEEHIP Group Medicare Advantage (PPO) Plan or the Optional Coverage Plans.

Effective January 1, 2020, Medicare eligible members and Medicare eligible dependents covered on a retiree contract were enrolled in the Humana Group Medicare Advantage plan for PEEHIP retirees. Effective January 1, 2023, United Health Care (UHC) Group replaced the Humana contract. The Medicare Advantage and Prescription Drug Plan (MAPDP) is fully insured by Humana and members are able to have all of their Medicare Part A (hospital insurance), Part B (medical insurance), and Part D (prescription drug coverage) in one convenient plan. With the UHC plan for PEEHIP, retirees can continue to see their same providers with no interruption and see any doctor who accepts Medicare on a national basis. Retirees have the same benefits in and out-of-network and there is no additional retiree cost share if a retiree uses an out-of-network provider and no balance billing from the provider.



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## *Notes to the Financial Statements*

### *For the Year Ended September 30, 2023*

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#### **C. Contributions**

The *Code of Alabama 1975*, Section 16-25A-8, and the *Code of Alabama 1975*, Section 16-25A-8.1, provide the PEEHIB with the authority to set the contribution requirements for plan members and the authority to set the employer contribution requirements for each required class, respectively. Additionally, the PEEHIB is required to certify to the Governor and the Legislature, the amount, as a monthly premium per active employee, necessary to fund the coverage of active and retired member benefits for the following fiscal year. The Legislature then sets the premium rate in the annual appropriation bill.

For employees who retired after September 30, 2005, but before January 1, 2012, the employer contribution of the health insurance premium set forth by the PEEHIB for each retiree class is reduced by 2% for each year of service less than 25 and increased by 2% for each year of service over 25 subject to adjustment by the PEEHIB for changes in Medicare premium costs required to be paid by a retiree. In no case does the employer contribution of the health insurance premium exceed 100% of the total health insurance premium cost for the retiree.

For employees who retired after December 31, 2011, the employer contribution to the health insurance premium set forth by the PEEHIB for each retiree class is reduced by 4% for each year of service less than 25 and increased by 2% for each year over 25, subject to adjustment by the PEEHIB for changes in Medicare premium costs required to be paid by a retiree. In no case does the employer contribution of the health insurance premium exceed 100% of the total health insurance premium cost for the retiree. For employees who retired after December 31, 2011, who are not covered by Medicare, regardless of years of service, the employer contribution to the health insurance premium set forth by the PEEHIB for each retiree class is reduced by a percentage equal to 1% multiplied by the difference between the Medicare entitlement age and the age of the employee at the time of retirement as determined by the PEEHIB. This reduction in the employer contribution ceases upon notification to the PEEHIB of the attainment of Medicare coverage.

#### **D. OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB**

At September 30, 2023, the Board reported a liability of \$5,909,556.00 for its proportionate share of the collective net OPEB liability. The collective net OPEB liability was measured as of September 30, 2022, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of September 30, 2021. The Board's proportion of the collective net OPEB liability was based on the Board's share of contributions to the OPEB plan relative to the total employer contributions of all participating PEEHIP employers. At September 30, 2022, the Board's proportion was 0.33915237% which was an increase of 0.01029237% from its proportion measured as of September 30, 2021.

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***Notes to the Financial Statements***  
***For the Year Ended September 30, 2023***

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For the year ended September 30, 2023, the Board recognized OPEB expense of \$3,663,719.00 with no special funding situations. At September 30, 2023, the Board reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 271,036.00	\$11,948,637.00
Changes of assumptions	4,793,457.00	8,601,714.00
Net difference between projected and actual earnings on OPEB plan investments	743,183.00	
Changes in proportion and differences between Employer contributions and proportionate share of contributions	821,355.00	2,042,449.00
Employer contributions subsequent to the measurement date	432,962.00	
Total	\$7,061,993.00	\$22,592,800.00

The \$462,962.00 Employer Contributions paid subsequent to the measurement date will be reported as deferred outflows of resources related to OPEB resulting from the Board's contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the year ended September 30, 2024.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year Ending:	
September 30, 2024	\$(4,074,943)
2025	\$(4,100,926)
2026	\$(2,039,438)
2027	\$(1,860,256)
2028	\$(2,425,253)
Thereafter	\$(1,462,953)

***Notes to the Financial Statements***  
***For the Year Ended September 30, 2023***

**E. Actuarial Assumptions**

The total OPEB liability was determined by an actuarial valuation as of September 30, 2021, using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.50%
Projected Salary Increases <sup>(1)</sup>	3.25% - 5.00%
Long-Term Investment Rate of Return <sup>(2)</sup>	7.00%
Municipal Bond Index Rate at the Measurement Date	4.40%
Municipal Bond Index Rate at the Prior Measurement Date	2.29%
Projected Year for Fiduciary Net Position (FNP) to be Depleted	N/A
Single Equivalent Interest Rate the Measurement Date	7.00%
Single Equivalent Interest Rate the Prior Measurement Date	3.97%
Healthcare Cost Trend Rate:	
Pre-Medicare Eligible	6.50%
Medicare Eligible	(**)
Ultimate Trend Rate:	
Pre-Medicare Eligible	4.50% in 2031
Medicare Eligible	4.50% in 2027

(<sup>1</sup>) Includes 2.75% wage inflation.  
(<sup>2</sup>) Compounded annually, net of investment expense, and includes inflation.  
(\*\*) Initial Medicare claims are set based on scheduled increases through plan year 2025.

The rates of mortality are based on the Pub-2010 Public Mortality Plans Mortality Tables, adjusted generationally based on scale MP-2020, with an adjustment of 66-2/3% to the table beginning with the year 2019. The mortality rates are adjusted forward and/or back depending on the plan and group covered, as shown in the table below:

Group	Membership Table	Set Forward (+)/ Setback (-)	Adjustment to Rates
Active Members	Teacher Employee- Below Median	None	65%
Service Retirees	Teacher- Below Median	Male: +2, Female: +2	Male: 108% ages<63, 96% ages>67; Phasing down 63-67 Female: 112% ages <69 98%> age 74; Phasing down 69-74
Disable Retirees	Teacher Disability	Male: +8, Female: +3	None
Beneficiaries	Teacher Contingent Survivor Below Median	Male: +2, Female: None	None

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## *Notes to the Financial Statements*

### *For the Year Ended September 30, 2023*

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The decremental assumptions used in the valuation were selected based on the actuarial experience study prepared as of September 30, 2020, submitted to and adopted by the Teachers' Retirement System of Alabama Board on September 13, 2021.

The remaining actuarial assumptions (e.g., initial per capita costs, health care cost trends, rate of plan participation, rates of plan election, etc.) were based on the September 30, 2021 valuation.

The long-term expected return on plan assets is to be reviewed as part of regular experience studies prepared every five years, in conjunction with similar analysis for the Teachers' Retirement System of Alabama. Several factors should be considered in evaluating the long-term rate of return assumption, including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected return, net of investment expense and inflation), as developed for each major asset class. These ranges should be combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation. The assumption is intended to be a long-term assumption and is not expected to change absent a significant change in the asset allocation, a change in the inflation assumption, or a fundamental change in the market that alters expected returns in future years.

The long-term expected rate of return on the OPEB plan investments is determined based on the allocation of assets by asset class and by the mean and variance of real returns.

The target asset allocation and best estimates of expected geometric real rates of return for each major asset class is summarized below:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return (*)
Fixed Income	30.00%	4.40%
U. S. Large Stocks	38.00%	8.00%
U. S. Mid Stocks	8.00%	10.00%
U. S. Small Stocks	4.00%	11.00%
International Developed Market Stocks	15.00%	9.50%
Cash	5.00%	1.50%
Total	100.00%	

(\*) Geometric mean, includes 2.5% inflation

***Notes to the Financial Statements***  
***For the Year Ended September 30, 2023***

**F. Discount Rate**

The discount rate, also known as the Single Equivalent Interest Rate (SEIR), as described by GASB Statement Number 74, used to measure the total OPEB liability at September 30, 2022, was 7.00%. Premiums paid to the Public Education Employees' Health Insurance Board for active employees shall include an amount to partially fund the cost of coverage for retired employees. The projection of cash flows used to determine the discount rate assumed that plan contributions will be made at the current contribution rates. Each year, the State specifies the monthly employer rate that participating school systems must contribute for each active employee. Currently, the monthly employer rate is \$800 per active member for participating employers. Approximately, 15.257% of the employer contributions were used to assist in funding retiree benefit payments in 2022, and it is assumed that the 15.257% will increase or decrease at the same rate as expected benefit payments for the closed group until reaching 20.00%. It is assumed the \$800 rate will increase with inflation at 2.50% starting in 2027. Retiree benefit payments for University members are paid by the Universities and are not included in the cash flow projections. The discount rate determination will use a municipal bond rate to the extent the trust is projected to run out of money before all benefits are paid. Projected future benefit payments for all current plan members are projected through 2120.

**G. Sensitivity of the Board's Proportionate Share of the Collective Net OPEB Liability to Changes in the Healthcare Cost Trend Rates and in the Discount Rates**

The following table presents the Board's proportionate share of the collective net OPEB liability of the Trust calculated using the current healthcare trend rate, as well as what the collective net OPEB liability would be if calculated using one percentage point lower or one percentage point higher than the current rate:

	1% Decrease (5.50% Decreasing to 3.50% for Pre-Medicare, Known Decreasing to 3.50% for Medicare Eligible)	Current Healthcare Trend Rate (6.50% Decreasing to 4.50% for Pre-Medicare, Known Decreasing to 4.50% for Medicare Eligible)	1% Increase (7.50% Decreasing to 5.50% for Pre-Medicare, Known Decreasing to 5.50% for Medicare Eligible)
Board's proportionate share of the collective net OPEB liability	\$4,481,228	\$5,909,556	\$7,661,265

***Notes to the Financial Statements***  
***For the Year Ended September 30, 2023***

The following table presents the Board’s proportionate share of the collective net OPEB liability of the Trust calculated using the discount rate of 7.00%, as well as what the collective net OPEB liability would be if calculated using one percentage point lower or one percentage point higher than the current rate:

	1% Decrease (6.00 %)	Current Discount Rate (7.00%)	1% Increase (8.00 %)
Board’s proportionate share of the collective net OPEB liability	\$7,306,293	\$5,909,556	\$4,737,036

**H. OPEB Plan Fiduciary Net Position**

Detailed information about the OPEB plan’s Fiduciary Net Position is in the Trust’s financial statements for the fiscal year ended September 30, 2022. The supporting actuarial information is included in the GASB Statement Number 74 Report for PEEHIP prepared as of September 30, 2022. Additional financial and actuarial information is available at [www.rsa-al.gov](http://www.rsa-al.gov).

**Note 8 – Construction Commitments**

As of September 30, 2023, the Board was obligated under the following significant construction contracts:

	Contract Amount	Remaining Balance
Toilet Renovations – Brantley Elementary School and Dallas High School	\$1,319,400.00	\$12,201.81
HVAC Replacement – Keith High School	\$1,262,600.00	\$ 727.26
HVAC Replacement – Southside Primary School and Tipton Durant Middle School	\$3,562,835.00	\$28,103.64
HVAC Replacement – Brantley Elementary School and Dallas High School	\$2,108,900.00	\$29,946.38
HVAC Replacement – Valley Grande Elementary School and Martin Middle School	\$2,995,800.00	\$42,540.36

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***Notes to the Financial Statements***  
***For the Year Ended September 30, 2023***

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**Note 9 – Payables**

On September 30, 2023, payables for the Board’s individual major funds are as follows:

	Vendors	Intergovernmental	Total Payables
<b><u>Governmental Activities:</u></b>			
General Fund	\$126,159.10	\$ 48,490.24	\$174,649.34
Special Revenue Fund	468,126.58	165,776.58	633,903.16
Total Governmental Activities	<u>\$594,285.68</u>	<u>\$214,266.82</u>	<u>\$808,552.50</u>

**Note 10 – Long-Term Debt**

The Board’s outstanding notes from direct borrowings, originally issued at \$511,594.00 is secured by six 2017 school buses. The outstanding notes contain a provision that in the event of default, the bank may declare unpaid installment payments immediately due and payable.

The Board’s outstanding notes from direct borrowings, originally issued at \$94,756.00 is secured by one 2017 school bus. The outstanding notes contain a provision that in the event of default, the bank may declare unpaid installment payments immediately due and payable.

The Board’s outstanding notes from direct borrowings, originally issued at \$415,830.00 is secured by five 2019 school buses. The outstanding notes contain a provision that in the event of default, the bank may declare unpaid installment payments immediately due and payable.

During fiscal year 2020, the Board entered into a notes from direct borrowings in the amount of \$1,335,698.00 that provided funding for fourteen school buses.

During fiscal year 2021, the Board issued a restatement to beginning balances to reflect a Sales Tax Payable to the Selma City Board of Education for sales taxes that were due in prior years that have not been paid by the Dallas County Board of Education. The Sales Tax Payable was recorded at \$1,178,526.63. The Dallas County Board of Education will pay the Selma City Board of Education \$120,000 per year from the General Fund until the liability is fully satisfied in fiscal year 2031.

***Notes to the Financial Statements***  
***For the Year Ended September 30, 2023***

The following is a summary of long-term debt obligations for the Board for the year ended September 30, 2023:

	Debt Outstanding 10/01/2022	Issued/ Increased	Repaid/ Decreased	Debt Outstanding 09/30/2023	Amounts Due within One Year
<u>Governmental Activities:</u>					
Other Liabilities:					
Notes from Direct Borrowings	\$ 1,475,719.78	\$	\$ (229,636.62)	\$ 1,246,083.16	\$237,905.98
Sales Tax Payable	998,526.63		(120,000.00)	878,526.63	120,000.00
Net Pension Liability	28,079,000.00	12,068,000.00		40,147,000.00	
Net OPEB Liability	16,991,583.00		(11,082,027.00)	5,909,556.00	
Total Other Liabilities	47,544,829.41	12,068,000.00	(11,431,663.62)	48,181,165.79	357,905.98
Total Governmental Activities					
Long-Term Liabilities	\$47,544,829.41	\$12,068,000.00	\$(11,431,663.62)	\$48,181,165.79	\$357,905.98

Payments on the notes from direct borrowings are related to the purchase of school buses are paid from Fleet Renewal Funds. Payments on the sales tax payable are paid from the General Fund.

The following is a schedule of debt service requirements to maturity:

Fiscal Year Ending	Sales Tax Payable		Notes from Direct Borrowings		Total Principal and Interest Due at Maturity
	Principal	Interest	Principal	Interest	
September 30, 2024	\$120,000.00	\$	\$ 237,905.98	\$ 46,730.68	\$ 404,636.66
2025	120,000.00		246,480.75	38,155.91	404,636.66
2026	120,000.00		255,372.48	29,264.18	404,636.66
2027	120,000.00		194,942.02	20,043.61	334,985.63
2028	120,000.00		152,664.09	12,347.54	285,011.63
2029-2031	278,526.63		158,717.84	6,293.79	443,538.26
Totals	\$878,526.63	\$	\$1,246,083.16	\$152,835.71	\$2,277,445.50



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## *Notes to the Financial Statements*

### *For the Year Ended September 30, 2023*

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#### *Note 11 – Risk Management*

The Board is exposed to various risks of loss related to torts, theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The Board has insurance for its buildings and contents through the State Insurance Fund (SIF) part of the State of Alabama, Department of Finance, Division of Risk Management, which operates as a common risk management and insurance program for state owned properties and county boards of education. The Board pays an annual premium based on the amount of coverage requested. The SIF is self-insured up to \$3.5 million per occurrence and purchases commercial insurance for claims in excess of \$3.5 million. Automobile liability insurance and errors and omissions insurance is purchased from the Alabama Trust for Boards of Education (ATBE), a public entity risk pool. The ATBE collects the premiums and purchases excess insurance for any amount of coverage requested by pool participants in excess of the coverage provided by the pool. Employee health insurance is provided through the Public Education Employees' Health Insurance Fund (PEEHIF), administered by the Public Education Employees' Health Insurance Board (PEEHIB). The Fund was established to provide a uniform plan of health insurance for current and retired employees of state educational institutions and is self-sustaining. Monthly premiums for employee and dependent coverage are determined annually by the plan's actuary and are based on anticipated claims in the upcoming year, considering any remaining fund balance on hand available for claims. The Board contributes a specified amount monthly to the PEEHIF for each employee of state educational institutions. The Board's contribution is applied against the employees' premiums for the coverage selected and the employee pays any remaining premium.

Settled claims resulting from these risks have not exceeded the Board's coverage in any of the past three fiscal years.

The Board does not have insurance coverage of job-related injuries. Board employees who are injured while on the job are entitled to salary and fringe benefits of up to ninety working days in accordance with the *Code of Alabama 1975*, Section 16-1-18.1(d). Any unreimbursed medical expenses and costs which the employee incurs as a result of an on-the-job injury may be filed for reimbursement with the State Board of Adjustment.

***Notes to the Financial Statements***  
***For the Year Ended September 30, 2023***

**Note 12 – Interfund Transactions**

**Interfund Receivables and Payables**

The interfund receivables and payables at September 30, 2023, were as follows:

	Interfund Receivable	
	General Fund	Totals
<u>Interfund Payable:</u>		
Special Revenue Fund	\$428,485.62	\$428,485.62
Totals	<u>\$428,485.62</u>	<u>\$428,485.62</u>

**Interfund Transfers**

The amounts of interfund transfers during the fiscal year ended September 30, 2023, were as follows:

	Transfers Out		
	General Fund	Special Revenue Fund	Total
<u>Transfers In:</u>			
General Fund	\$	\$77,165.68	\$ 77,165.68
Special Revenue Fund	256,224.13		256,224.13
Totals	<u>\$256,224.13</u>	<u>\$77,165.68</u>	<u>\$333,389.81</u>

The Board typically used transfers to fund ongoing operating subsidies and to recoup certain expenditures paid on-behalf of the local schools.

**Note 13 – Subsequent Event**

On March 28, 2024, the Dallas County Board of Education approved a purchase for 3 district work trucks from Stivers Ford Montgomery in the amount of \$150,904.00.

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*Required Supplementary Information*

***Schedule of the Employer's Proportionate Share of the Collective Net Pension Liability***  
***For the Year Ended September 30, 2023***  
***(Dollar amounts in thousands)***

	<b>2023</b>	<b>2022</b>	<b>2021</b>	<b>2020</b>	<b>2019</b>	<b>2018</b>	<b>2017</b>	<b>2016</b>	<b>2015</b>
Employer's proportion of the collective net pension liability	0.258333%	0.298073%	0.273233%	0.261596%	0.275145%	0.283574%	0.286211%	0.295485%	0.301482%
Employer's proportionate share of the collective net pension liability	\$ 40,147	\$ 28,079	\$ 33,798	\$ 28,924	\$ 27,357	\$ 27,871	\$ 30,985	\$ 30,925	\$ 27,388
Employer's covered payroll during the measurement period (*)	\$ 20,008	\$ 19,961	\$ 19,319	\$ 18,583	\$ 18,315	\$ 18,727	\$ 18,197	\$ 18,688	\$ 19,109
Employer's proportionate share of the collective net pension liability as a percentage of its covered payroll	200.65%	140.67%	174.95%	155.65%	149.37%	148.83%	170.28%	165.48%	143.33%
Plan fiduciary net position as a percentage of the total collective pension liability	62.21%	76.44%	67.72%	69.85%	72.29%	71.50%	67.93%	67.51%	71.01%

(\*) Employer's covered payroll during the measurement period is the total covered payroll. (See GASB Statement Number 82.)  
For fiscal year 2023, the measurement period is October 1, 2021 through September 30, 2022.

This schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

***Schedule of the Employer's Contributions - Pension***  
***For the Year Ended September 30, 2023***  
***(Dollar amounts in thousands)***

	<b>2023</b>	<b>2022</b>	<b>2021</b>	<b>2020</b>	<b>2019</b>	<b>2018</b>	<b>2017</b>	<b>2016</b>	<b>2015</b>
Contractually required contribution	\$ 2,475	\$ 2,428	\$ 2,411	\$ 2,361	\$ 2,273	\$ 2,209	\$ 2,220	\$ 2,152	\$ 2,180
Contributions in relation to the contractually required contribution	\$ 2,475	\$ 2,428	\$ 2,411	\$ 2,361	\$ 2,273	\$ 2,209	\$ 2,220	\$ 2,152	\$ 2,180
Contribution deficiency (excess)	\$	\$	\$	\$	\$	\$	\$	\$	\$
Employer's covered payroll	\$ 20,207	\$ 20,008	\$ 19,961	\$ 19,319	\$ 18,583	\$ 18,315	\$ 18,727	\$ 18,197	\$ 18,688
Contributions as a percentage of covered payroll	12.25%	12.14%	12.08%	12.22%	12.23%	12.06%	11.85%	11.83%	11.67%

This schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

***Schedule of the Employer's Proportionate Share of the Collective Net Other Postemployment Benefits (OPEB) Liability***  
***Alabama Retired Education Employees' Health Care Trust***  
***For the Year Ended September 30, 2023***  
***(Dollar amounts in thousands)***

	<b>2023</b>	<b>2022</b>	<b>2021</b>	<b>2020</b>	<b>2019</b>	<b>2018</b>
Employer's proportion of the collective net OPEB liability	0.339152%	0.328860%	0.333749%	0.372902%	0.366480%	0.368546%
Employer's proportionate share of the collective net OPEB liability	\$ 5,910	\$ 16,992	\$ 21,660	\$ 14,069	\$ 30,120	\$ 27,373
Employer's covered-employee payroll during the measurement period (*)	\$ 20,008	\$ 19,961	\$ 19,319	\$ 18,583	\$ 18,315	\$ 18,727
Employer's proportionate share of the collective net OPEB liability (asset) as a percentage of its covered-employee payroll	29.54%	85.13%	112.12%	75.71%	164.46%	146.17%
Plan fiduciary net position as a percentage of the total collective OPEB liability	48.39%	27.11%	19.80%	28.14%	14.81%	15.37%

(\*) Employer's covered-employee payroll during the measurement period is the total covered-employee payroll.  
For fiscal year 2023, the measurement period is October 1, 2021 through September 30, 2022.

This schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

***Schedule of the Employer's Contributions - Other Postemployment Benefits (OPEB)***  
***Alabama Retired Education Employees' Health Care Trust***  
***For the Year Ended September 30, 2023***  
***(Dollar amounts in thousands)***

	2023	2022	2021	2020	2019	2018
Contractually required contribution	\$ 433	\$ 648	\$ 566	\$ 656	\$ 1,066	\$ 903
Contributions in relation to the contractually required contribution	\$ 433	\$ 648	\$ 566	\$ 656	\$ 1,066	\$ 903
Contribution deficiency (excess)	\$	\$	\$	\$	\$	\$
Employer's covered-employee payroll	\$ 20,207	\$ 20,008	\$ 19,961	\$ 19,319	\$ 18,583	\$ 18,315
Contributions as a percentage of covered-employee payroll	2.14%	3.24%	2.84%	3.40%	5.74%	4.93%

This schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

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***Notes to Required Supplementary Information for  
Other Postemployment Benefits (OPEB)  
For the Year Ended September 30, 2023***

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**Changes in Actuarial Assumptions**

In 2021, rates of withdrawal, retirement, disability, and mortality were adjusted to reflect actual experience more closely. In 2021, economic assumptions and the assumed rates of salary increases were adjusted to reflect actual and anticipated experience more closely.

In 2019, the anticipated rates of participation, spouse coverage, and tobacco use were adjusted to reflect actual experience more closely.

**Recent Plan Changes**

Beginning in plan year 2021, the Medicare Advantage Plan with Prescription Drug Coverage (MAPD) plan premium rates exclude the Affordable Care Act (ACA) Health Insurer Fee which was repealed on December 20, 2019.

Effective January 1, 2017, Medicare eligible medical and prescription drug benefits are provided through the Medicare Advantage Plan with Prescription Drug Coverage (MAPD).

The Health Plan is changed each year to reflect the Affordable Care Act (ACA) maximum annual out-of-pocket amounts.



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***Notes to Required Supplementary Information for  
Other Postemployment Benefits (OPEB)  
For the Year Ended September 30, 2023***

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***Method and Assumptions Used in Calculations of Actuarially Determined Contributions***

The actuarially determined contribution rates in the Schedule of Employer’s Contributions-Other Postemployment Benefits (OPEB) were calculated as of September 30, 2019, which is three years prior to the end of the fiscal year in which contributions are reported. The following actuarial methods and assumptions were used to determine the most recent contribution rate reported in that schedule:

Actuarial Cost Method	Entry Age Normal
Amortization Method	Level Percent of Pay
Remaining Amortization Period	22 years, closed
Asset Valuation Method	Market Value of Assets
Inflation	2.75%
Healthcare Cost Trend Rate:	
Pre-Medicare Eligible	6.75%
Medicare Eligible	(*)
Ultimate Trend Rate:	
Pre-Medicare Eligible	4.75%
Medicare Eligible	4.75%
Year of Ultimate Trend Rate	2027 for Pre-Medicare Eligible 2024 for Medicare Eligible
Optional Plans Trend Rate	2.00%
Investment Rate of Return	5.00%, including inflation
(*) Initial Medicare claims are set based on scheduled increases through plan year 2022.	

***Schedule of Revenues, Expenditures and Changes in Fund Balances***  
***Budget and Actual - General Fund***  
***For the Year Ended September 30, 2023***

	Budgeted Amounts		Actual Amounts Budgetary Basis	Budget to GAAP Differences	Actual Amounts GAAP Basis
	Original	Final			
<b>Revenues</b>					
State	\$ 21,379,422.00	\$ 22,607,893.00	\$ 24,946,450.76	\$	\$ 24,946,450.76
Federal	61,100.00	61,100.00	337,546.73		337,546.73
Local	4,430,340.00	4,760,340.00	5,405,481.90	(1) 23,934.80	5,429,416.70
Other	3,500.00	3,500.00	290,952.92		290,952.92
Total Revenues	<u>25,874,362.00</u>	<u>27,432,833.00</u>	<u>30,980,432.31</u>	<u>23,934.80</u>	<u>31,004,367.11</u>
<b>Expenditures</b>					
Current:					
Instruction	12,146,831.00	12,928,165.00	12,990,331.27	(2) 52,696.45	12,937,634.82
Instructional Support	6,194,527.72	6,719,412.72	6,890,512.47	(2) 92,242.31	6,798,270.16
Operation and Maintenance	2,708,185.00	2,708,185.00	2,454,090.73	(2) 33,495.92	2,420,594.81
Auxiliary Services:					
Student Transportation	3,251,293.00	3,251,293.00	3,163,081.72	(2) (6,029.70)	3,169,111.42
General Administrative	933,911.00	933,911.00	1,299,846.00	(2) 17,154.85	1,282,691.15
Other	844,618.00	844,618.00	1,046,238.48	(2) (1,636.39)	1,047,874.87
Capital Outlay	296,000.00	296,000.00	1,218,279.51		1,218,279.51
Debt Service					
Principal Retirement			120,000.00		120,000.00
Total Expenditures	<u>26,375,365.72</u>	<u>27,681,584.72</u>	<u>29,182,380.18</u>	<u>187,923.44</u>	<u>28,994,456.74</u>
Excess (Deficiency) of Revenues Over Expenditures	<u>(501,003.72)</u>	<u>(248,751.72)</u>	<u>1,798,052.13</u>	<u>211,858.24</u>	<u>2,009,910.37</u>
<b>Other Financing Sources (Uses)</b>					
Indirect Cost	165,124.74	403,421.78	42,641.55		42,641.55
Transfers In			77,165.68		77,165.68
Other Financing Sources			140,462.15		140,462.15
Transfers Out	(807,868.00)	(807,868.00)	(256,224.13)		(256,224.13)
Total Other Financing Sources (Uses)	<u>(642,743.26)</u>	<u>(404,446.22)</u>	<u>4,045.25</u>		<u>4,045.25</u>
Net Change in Fund Balances	(1,143,746.98)	(653,197.94)	1,802,097.38	211,858.24	2,013,955.62
Fund Balances - Beginning of Year	<u>1,936,460.44</u>	<u>2,235,065.37</u>	<u>2,164,729.37</u>	<u>(2,534,393.84)</u>	<u>(369,664.47)</u>
Fund Balances - End of Year	<u>\$ 792,713.46</u>	<u>\$ 1,581,867.43</u>	<u>\$ 3,966,826.75</u>	<u>\$ (2,322,535.60)</u>	<u>\$ 1,644,291.15</u>

***Schedule of Revenues, Expenditures and Changes in Fund Balances***  
***Budget and Actual - General Fund***  
***For the Year Ended September 30, 2023***

**Explanation of differences between Actual Amounts on Budgetary Basis and Actual Amounts GAAP Basis:**

Except for the following, the Board budgets on the modified accrual basis of accounting:

(1) The Board budgets ad valorem and sales taxes as collected, rather than on the modified accrual basis (GAAP).	\$ 23,934.80
(2) The Board budgets for salaries and benefits only to the extent expected to be paid, rather than on the modified accrual basis (GAAP).	<u>187,923.44</u>
Net Change in Fund Balance - Budget to GAAP	<u><u>\$ 211,858.24</u></u>

(3) The amount reported as "fund balance" on the budgetary basis of accounting derives from the basis of accounting used in preparing the Board's budget. This amount differs from the fund balance reported in the Statement of Revenues, Expenditures and Changes in Fund Balances because of the cumulative effect of transactions such as those described above.

***Schedule of Revenues, Expenditures and Changes in Fund Balances***  
***Budget and Actual - Special Revenue Fund***  
***For the Year Ended September 30, 2023***

	Budgeted Amounts		Actual Amounts Budgetary Basis	Budget to GAAP Differences	Actual Amounts GAAP Basis
	Original	Final			
<b>Revenues</b>					
Federal	\$ 6,785,412.00	\$ 38,271,028.20	\$ 22,584,323.20	\$	\$ 22,584,323.20
Local	897,015.00	897,015.00	1,141,607.16		1,141,607.16
Other	44,500.00	44,500.00	34,324.33		34,324.33
Total Revenues	7,726,927.00	39,212,543.20	23,760,254.69		23,760,254.69
<b>Expenditures</b>					
Current:					
Instruction	2,894,338.73	7,252,960.06	4,489,212.41		4,489,212.41
Instructional Support	1,800,998.05	10,101,888.51	8,037,834.70		8,037,834.70
Operation and Maintenance	311,894.46	596,995.57	541,379.07	(1) 1,374.24	540,004.83
Auxiliary Services:					
Student Transportation	65,650.00	384,968.55	160,174.19		160,174.19
Food Service	2,447,632.04	2,614,842.26	2,559,677.16	(1) 3,787.37	2,555,889.79
General Administrative	415,062.02	669,159.06	788,204.20		788,204.20
Other	242,310.80	5,708,026.31	835,946.76		835,946.76
Capital Outlay	10,000.00	12,288,466.92	6,399,513.55		6,399,513.55
Total Expenditures	8,187,886.10	39,617,307.24	23,811,942.04	5,161.61	23,806,780.43
Excess (Deficiency) of Revenues Over Expenditures	(460,959.10)	(404,764.04)	(51,687.35)	5,161.61	(46,525.74)
<b>Other Financing Sources (Uses)</b>					
Transfers In	909,348.00	907,848.00	256,224.13		256,224.13
Other Financing Sources			1,493.74		1,493.74
Transfers Out	(99,980.00)	(99,980.00)	(77,165.68)		(77,165.68)
Total Other Financing Sources (Uses)	809,368.00	807,868.00	180,552.19		180,552.19
Net Change in Fund Balances	348,408.90	403,103.96	128,864.84	5,161.61	134,026.45
Fund Balances - Beginning of Year	1,083,992.75	1,152,015.31	1,142,431.98	(2) (105,304.66)	1,037,127.32
Fund Balances - End of Year	\$ 1,432,401.65	\$ 1,555,119.27	\$ 1,271,296.82	\$ (100,143.05)	\$ 1,171,153.77

***Schedule of Revenues, Expenditures and Changes in Fund Balances***  
***Budget and Actual - Special Revenue Fund***  
***For the Year Ended September 30, 2023***

**Explanation of differences between Actual Amounts on Budgetary Basis and Actual Amounts GAAP Basis:**

Except for the following, the Board budgets on the modified accrual basis of accounting:

- (1) The Board budgets for salaries and benefits only to the extent expected to be paid, rather than on the modified accrual basis (GAAP).

\$ 5,161.61

Net Change in Fund Balance - Budget to GAAP

\$ 5,161.61

- (2) The amount reported as "fund balance" on the budgetary basis of accounting derives from the basis of accounting used in preparing the Board's budget. This amount differs from the fund balance reported in the Statement of Revenues, Expenditures and Changes in Fund Balances because of the cumulative effect of transactions such as those described above.

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*Supplementary Information*

***Schedule of Expenditures of Federal Awards  
For the Year Ended September 30, 2023***

Federal Grantor/ Pass-Through Grantor/ Program Title	Federal Assistance Listing Number	Pass-Through Grantor's Number	Total Federal Expenditures
<b><u>U. S. Department of Agriculture</u></b>			
<b><u>Passed Through Alabama Department of Education</u></b>			
Child Nutrition Cluster:			
School Breakfast Program	10.553	N/A	\$ 560,108.01
National School Lunch Program:			
Cash Assistance	10.555	N/A	1,373,662.90
COVID-19 Cash Assistance	10.555	N/A	80,612.78
Non-Cash Assistance (Commodities)	10.555	N/A	148,893.19
Sub-Total National School Lunch Program			<u>1,603,168.87</u>
Fresh Fruit and Vegetable Program	10.582	N/A	75,856.85
Total Child Nutrition Cluster			<u>2,239,133.73</u>
Total U. S. Department of Agriculture			<u>2,239,133.73</u>
<b><u>Federal Communications Commission</u></b>			
<b><u>Direct Program</u></b>			
Emergency Connectivity Fund Program	32.009	N/A	369,687.04
Total Federal Communications Commission			<u>369,687.04</u>
<b><u>U. S. Department of Education</u></b>			
<b><u>Passed Through Alabama Department of Education</u></b>			
Title I Grants to Local Educational Agencies	84.010	N/A	3,168,738.24
Special Education Cluster:			
Special Education - Grants to States	84.027	N/A	771,092.72
Special Education - Grants to State (American Rescue Plan Act)	84.027X	N/A	59,425.17
Special Education - Preschool Grants	84.173	N/A	17,229.07
Special Education - Preschool Grants (American Rescue Plan Act)	84.173X	N/A	9,843.99
Total Special Education Cluster			<u>857,590.95</u>
Career and Technical Education -- Basic Grants to States	84.048	N/A	87,946.01
Education for Homeless Children and Youth	84.196	N/A	45,000.00
Rural Education	84.358	N/A	61,204.64
Supporting Effective Instruction State Grants	84.367	N/A	151,799.43
Student Support and Academic Enrichment Program	84.424	N/A	166,475.08
COVID-19 Education Stabilization Fund:			
COVID-19 Governor's Emergency Education Relief (GEER) Fund	84.425C	N/A	129,319.88
COVID-19 Elementary and Secondary School Emergency Relief (ESSER) Fund	84.425D	N/A	7,325,765.76
COVID-19 American Rescue Plan - Elementary and Secondary Schools Emergency Relief (ARP-ESSER) Fund	84.425U	N/A	8,249,284.72
COVID-19 American Rescue Plan - Elementary and Secondary School Emergency Relief Homeless Children and Youth	84.425W	N/A	923.48
Sub-Total COVID-19 Education Stabilization Fund			<u>15,705,293.84</u>
Total U. S. Department of Education			<u>20,244,048.19</u>
Sub-Total Forward			\$ 22,852,868.96



***Schedule of Expenditures of Federal Awards  
For the Year Ended September 30, 2023***

Federal Grantor/ Pass-Through Grantor/ Program Title	Federal Assistance Listing Number	Pass-Through Grantor's Number	Total Federal Expenditures
Sub-Total Brought Forward			\$ 22,852,868.96
<b><u>Social Security Administration</u></b>			
<b><u>Passed Through Alabama Department of Education</u></b>			
Social Security - Disability Insurance	96.001	N/A	938.00
Total Social Security Administration			<u>938.00</u>
<b><u>Other Federal Assistance</u></b>			
<b><u>U. S. Department of Defense</u></b>			
<b><u>Direct Program</u></b>			
Army ROTC	N/A	N/A	68,062.97
Total U. S. Department of Defense			<u>68,062.97</u>
Total Expenditures of Federal Awards			<u>\$ 22,921,869.93</u>

N/A = Not Available/Not Applicable

The accompanying Notes to the Schedule of Expenditures of Federal Awards are an integral part of this schedule.

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***Notes to the Schedule of Expenditures  
of Federal Awards  
For the Year Ended September 30, 2023***

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**Note 1 – Basis of Presentation**

The accompanying Schedule of Expenditures of Federal Awards (the “Schedule”) includes the federal award activity of the Dallas County Board of Education (the “Board”) under programs of the federal government for the year ended September 30, 2023. The information in this Schedule is presented in accordance with the requirements of Title 2 U. S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles and Audit Requirements for Federal Awards (Uniform Guidance)*. Because the Schedule presents only a selected portion of the operations of the Board it is not intended to and does not present the financial position and changes in net position of the Board.

**Note 2 – Summary of Significant Accounting Policies**

Expenditures reported on the Schedule are reported on the modified accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the *Uniform Guidance* wherein certain types of expenditures are not allowable or are limited as to reimbursement.

**Note 3 – Indirect Cost Rate**

The Dallas County Board of Education has not elected to use the 10-percent de minimis indirect cost rate as allowed in the *Uniform Guidance*.

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*Additional Information*

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***Board Members and Administrative Personnel***  
***October 1, 2022 through September 30, 2023***

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<b>Board Members</b>		<b>Term Expires</b>
Hon. Mamie W. Solomon	President	2024
Hon. Melvin F. Brown	Vice-President	2024
Hon. Mark A. Story	Member	2028
Hon. Leroy Miles, Jr.	Member	2026
Hon. William D. Minor	Member	2028
<b><u>Administrative Personnel</u></b>		
Anthony T. Sampson	Superintendent	July 1, 2025
Sandra Allen-Purdie	Chief School Financial Officer	July 1, 2025

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***Report on Internal Control Over Financial Reporting and on  
Compliance and Other Matters Based on an Audit of  
Financial Statements Performed in Accordance With  
Government Auditing Standards***

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**Independent Auditor's Report**

Members of the Dallas County Board of Education,  
Superintendent and Chief School Financial Officer  
Selma, Alabama

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in ***Government Auditing Standards*** issued by the Comptroller General of the United States (***Government Auditing Standards***), the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Dallas County Board of Education, as of and for the year ended September 30, 2023, and the related notes to the financial statements, which collectively comprise the Dallas County Board of Education's basic financial statements and have issued our report thereon dated June 11, 2024.

**Report on Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Dallas County Board of Education's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Dallas County Board of Education's internal control. Accordingly, we do not express an opinion on the effectiveness of the Dallas County Board of Education's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented or detected and corrected on a timely basis. A significant deficiency is a deficiency, or combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit the attention of those charged with governance.

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***Report on Internal Control Over Financial Reporting and on  
Compliance and Other Matters Based on an Audit of  
Financial Statements Performed in Accordance With  
Government Auditing Standards***

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Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that have not been identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. We identified certain deficiencies in internal control, described in the accompanying Schedule of Findings and Questioned Costs as Findings 2023-002, 2023-003 and 2023-004 that we consider to be significant deficiencies.

***Report on Compliance and Other Matters***

As part of obtaining reasonable assurance about whether the Dallas County Board of Education’s financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under ***Government Auditing Standards***. However, we noted a certain matter that we reported to the management of the Dallas County Board of Education in the Schedule of State and Local Compliance and Other Findings.

***The Dallas County Board of Education’s Response to Findings***

***Government Auditing Standards*** requires the auditor to perform limited procedures on the Dallas County Board of Education’s response to the findings identified in our audit and described in the accompanying Schedule of Findings and Questioned Costs. The Dallas County Board of Education’s response to the findings identified in our audit is described in the accompanying Auditee Response/Corrective Action Plan. The Dallas County Board of Education’s response was not subjected to the other auditing procedures applied in the audit of the financial statements, and accordingly, we express no opinion on the response.

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***Report on Internal Control Over Financial Reporting and on  
Compliance and Other Matters Based on an Audit of  
Financial Statements Performed in Accordance With  
Government Auditing Standards***

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**Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with ***Government Auditing Standards*** in considering the Board's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



Rachel Laurie Riddle  
Chief Examiner

Department of Examiners of Public Accounts

Montgomery, Alabama

June 11, 2024

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***Report on Compliance for Each Major Federal Program  
and Report on Internal Control Over Compliance  
Required by the Uniform Guidance***

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***Independent Auditor's Report***

Members of the Dallas County Board of Education,  
Superintendent and the Chief School Financial Officer  
Selma, Alabama

***Report on Compliance for Each Major Federal Program***

***Opinion on Each Major Federal Program***

We have audited the Dallas County Board of Education's compliance with the types of compliance requirements identified as subject to audit in the ***OMB Compliance Supplement*** that could have a direct and material effect on each of the Dallas County Board of Education's major federal programs for the year ended September 30, 2023. The Dallas County Board of Education's major federal programs are identified in the Summary of Examiner's Results section of the accompanying Schedule of Findings and Questioned Costs.

In our opinion, the Dallas County Board of Education complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended September 30, 2023.

***Basis for Opinion on Each Major Federal Program***

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in ***Government Auditing Standards*** issued by the Comptroller General of the United States (***Government Auditing Standards***); and the audit requirements of Title 2 U. S. ***Code of Federal Regulations*** Part 200, ***Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance)***. Our responsibilities under those standards and the *Uniform Guidance* are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the Dallas County Board of Education and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the Dallas County Board of Education's compliance with the compliance requirements referred to above.



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***Report on Compliance for Each Major Federal Program  
and Report on Internal Control Over Compliance  
Required by the Uniform Guidance***

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**Responsibilities of Management for Compliance**

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to the Dallas County Board of Education's federal programs.

**Auditor's Responsibilities for the Audit of Compliance**

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the Dallas County Board of Education's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, ***Government Auditing Standards***, and the *Uniform Guidance* will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the Dallas County Board of Education's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with GAAS, ***Government Auditing Standards***, and the *Uniform Guidance*, we:

- ◆ exercise professional judgment and maintain professional skepticism throughout the audit.
- ◆ identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the Dallas County Board of Education's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- ◆ obtain an understanding of the Dallas County Board of Education's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the *Uniform Guidance*, but not for the purpose of expressing an opinion on the effectiveness of the Dallas County Board of Education's internal control over compliance. Accordingly, no such opinion is expressed.

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***Report on Compliance for Each Major Federal Program  
and Report on Internal Control Over Compliance  
Required by the Uniform Guidance***

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We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

**Other Matters**

The results of our auditing procedures disclosed instances of noncompliance which are required to be reported in accordance with the *Uniform Guidance* and which are described in the accompanying Schedule of Findings and Questioned Costs as Finding 2023-005. Our opinion on each major federal program is not modified with respect to these matters.

***Government Auditing Standards*** requires the auditor to perform limited procedures on the Dallas County Board of Education's response to the noncompliance findings identified in our compliance audit described in the accompanying Schedule of Findings and Questioned Costs. The Dallas County Board of Education's response to the noncompliance findings identified in our audit is described in the accompanying Auditee Response/Corrective Action Plan. The Dallas County Board of Education's response was not subjected to the other auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

**Report on Internal Control Over Compliance**

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance and therefore, material weaknesses or significant deficiencies may exist that were not identified. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, as discussed below, we did identify a certain deficiency in internal control over compliance that we consider to be a significant deficiency.

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance. We consider the deficiency in internal control over compliance described in the accompanying Schedule of Findings and Questioned Costs as Finding 2023-005 to be a significant deficiency.

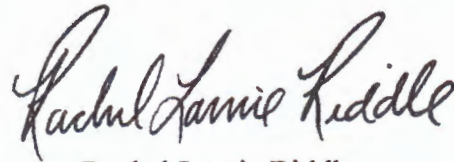
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***Report on Compliance for Each Major Federal Program  
and Report on Internal Control Over Compliance  
Required by the Uniform Guidance***

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Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the *Uniform Guidance*. Accordingly, this report is not suitable for any other purpose.



Rachel Laurie Riddle  
Chief Examiner  
Department of Examiners of Public Accounts

Montgomery, Alabama

June 11, 2024

***Schedule of Findings and Questioned Costs***  
***For the Year Ended September 30, 2023***

**Section I – Summary of Examiner's Results**

**Financial Statements**

Type of report the auditor issued on whether the audited financial statements were prepared in accordance with GAAP:

Unmodified

Internal control over financial reporting:

Material weakness(es) identified?

\_\_\_\_\_ Yes      X   No

Significant deficiency(ies) identified?

  X   Yes    \_\_\_\_\_ None reported

Noncompliance material to financial statements noted?

\_\_\_\_\_ Yes      X   No

**Federal Awards**

Internal control over major federal programs:

Material weakness(es) identified?

\_\_\_\_\_ Yes      X   No

Significant deficiency(ies) identified?

  X   Yes    \_\_\_\_\_ None reported

Type of auditor's report issued on compliance for major federal programs:

Unmodified

Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a) of the *Uniform Guidance*?

  X   Yes    \_\_\_\_\_ No

Identification of major federal programs:

Assistance Listing Numbers	Name of Federal Program or Cluster
84.010	Title I Grants to Local Educational Agencies
84.425	COVID-19 Education Stabilization Fund
84.027 and 84.173	Special Education Cluster

Dollar threshold used to distinguish between Type A and Type B programs:

\$750,000.00

Auditee qualified as low-risk auditee?

\_\_\_\_\_ Yes      X   No

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***Schedule of Findings and Questioned Costs***  
***For the Year Ended September 30, 2023***

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**Section II – Financial Statement Findings (GAGAS)**

**Reference Number:** 2023-002  
**Type of Finding:** Internal Control  
**Internal Control Impact:** Significant Deficiency  
**Compliance Impact:** None  
**Repeat of Prior Year Finding:** 2022-003

**The Board did not properly reconcile bank accounts to the financial records each month.**

**Finding**

The *Code of Alabama 1975*, Section 16-13A-1, requires a local board of education to ensure the sound fiscal management of board finances, upon recommendation of the local superintendent, shall adopt fiscal management policies which comply with generally accepted accounting principles, including, but not limited to, policies related to regular reconciliation of bank statements. The Dallas County Board of Education’s (the “Board”) Accounting Manual requires the Chief School Financial Officer to be responsible for verifying bank statements are reconciled to the financial records on a monthly basis to ensure accurate monthly financial statements are prepared. The September 2023 Operating Bank Account and Payroll Bank Account reconciliations included reconciling items that were not corrected by the CSFO. Procedures were not in place to ensure bank reconciliations were verified by management and reconciling items were properly investigated and documented. As a result, the Board’s bank accounts were not always properly reconciled to the financial records each month. This finding was previously reported as Finding 2022-003.

**Recommendation**

The Board should ensure the bank accounts are properly reconciled each month.

**Views of Responsible Officials of the Auditee**

The Board agrees with the finding.

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***Schedule of Findings and Questioned Costs***  
***For the Year Ended September 30, 2023***

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**Section II – Financial Statement Findings (GAGAS)**

**Reference Number:** 2023-003  
**Type of Finding:** Internal Control  
**Internal Control Impact:** Significant Deficiency  
**Compliance Impact:** None

**The Board failed to have adequate procedures in place regarding disbursements.**

**Finding**

Pursuant to the *Code of Alabama*, Section 16-13A-1, “A local board of education, to ensure the sound fiscal management of board finances, upon the recommendation of the local superintendent of education, shall adopt fiscal management policies which comply with generally accepted accounting principles.” The Board’s policy states that “All funds of the District, whether received from federal, state, local or other sources, shall be disbursed only after being accounted for through proper accounting procedures and approved by the Superintendent.” When testing the Board’s disbursements, it was noted that payments were not always made in full, resulting in penalties and interest being incurred and payments were not always made with proper approval. Procedures were not in place to ensure disbursements were being paid in full and properly approved. As a result, penalties and interest were incurred and without proper approval, payments could be made for unallowable disbursements.

**Recommendation**

The Board should ensure its policies regarding disbursements are followed.

**Views of Responsible Officials of the Auditee**

The Board agrees with the finding.

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***Schedule of Findings and Questioned Costs***  
***For the Year Ended September 30, 2023***

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**Section II – Financial Statement Findings (GAGAS)**

**Reference Number:** 2023-004  
**Type of Finding:** Internal Control  
**Internal Control Impact:** Significant Deficiency  
**Compliance Impact:** None  
**Repeat of Prior Year Finding:** 2022-002

**The Board failed to record revenues and expenditures made on the Board’s behalf by the Public School and College Authority.**

**Finding**

The Governmental Accounting Standards Board’s *Codification of Governmental Accounting and Financial Reporting Standards*, Section 1100.110, provides that revenues should be recognized in the accounting period in which they become available and measurable, and expenditures should be recognized in the accounting period incurred. The Dallas County Board of Education (the “Board”) failed to record revenues and expenditures in the capital projects fund for the Series 2020-A Bond proceeds issued by the Public School and College Authority on the Board’s behalf. These proceeds are not held by the Board and should be recognized as revenues when expended on the Board’s behalf, and therefore earned. The Board did not have internal controls in place to ensure revenues and expenditures were properly recorded when earned for bond proceeds issued on behalf of the Board. As a result, revenue and expenditure balances were misstated. However, once this matter was brought to the Board’s attention, the Board made the appropriate adjustments to correct the misstatements in the financial statements. This finding was previously reported as Finding 2022-002.

**Recommendation**

Procedures should be in place to ensure revenues and expenditures are properly recorded on the financial statements.

**Views of Responsible Officials of the Auditee**

The Board agrees with the finding.

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***Schedule of Findings and Questioned Costs***  
***For the Year Ended September 30, 2023***

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**Section III – Federal Awards Findings and Questioned Costs**

<b>Reference Number:</b>	2023-005
<b>Compliance Requirement:</b>	Activities Allowed or Unallowed and Allowable Costs/Cost Principles
<b>Type of Finding:</b>	Internal Control and Compliance
<b>Internal Control Impact:</b>	Significant Deficiency
<b>Compliance Impact:</b>	Nonmaterial Noncompliance
<b>AL Number(s) and Title(s):</b>	84.425 – Education Stabilization Fund
<b>Federal Awarding Agency:</b>	U. S. Department of Education
<b>Federal Award Number:</b>	None
<b>Pass-through Entity:</b>	Alabama Department of Education
<b>Pass-through Award Number:</b>	None
<b>Questioned Costs:</b>	None

**Education Stabilization Funds were used to purchase professional development services without complying with the *Uniform Guidance* procurement requirements.**

**Finding**

Title 2 U. S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Costs Principles, and Audit Requirements for Federal Awards (Uniform Guidance)*, specifies the requirements regarding procurement of property or services under Federal awards and requires the non-federal entity to have and use documented methods of procurement. The *Uniform Guidance*, Part 200.320, requires formal procurement methods, including sealed bids or proposals, to be used for purchases of property or services that exceed the simplified acquisition threshold, currently \$250,000. The Dallas County Board of Education’s (the “Board”) expended \$4,891,365.03 from the Education Stabilization Fund for professional development services without obtaining sealed bids or proposals. The Board did not have controls in place to ensure compliance with the *Uniform Guidance*, Part 200.320, as it relates to procurement. As a result, the Board did not comply with the *Uniform Guidance*, Part 200.320, and ensure sealed bids or proposals were obtained for purchases over the simplified acquisition threshold.

**Recommendation**

The Board should ensure compliance with the *Uniform Guidance*, Part 200.320 as it relates to the procurement of property or services.

**Views of Responsible Officials of the Auditee**

The Board agrees with the finding.



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*Summary Schedule of Prior Audit Findings*

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## Summary Schedule of Prior Audit Findings

### For the Year Ended September 30, 2023

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As required by the *Uniform Administrative Requirements, Cost Principles and Audit Requirements for Federal Awards*, 2 CFR 200.511, the Dallas County Board of Education has prepared and hereby submits the following Summary Schedule of Prior Audit Findings as of September 30, 2023.

Finding Ref. No.	Status of Prior Audit Finding
2022-001:	<p>The <i>Code of Alabama 1975</i>, Section 16-13B-1 (a), requires all expenditures of funds of whatever nature for labor, service, work or for the purchase of materials, equipment, supplies, or other personal property involving \$15,000.00 or more, made by or on behalf of any city or county board of education to be made under contractual agreement entered into by free and open competitive bidding, on sealed bids, to the lowest possible bidder. Additionally, the Dallas County Board of Education's (the "Board") Policy Manual states, "The Board and its employees shall comply with the State Bid Law when making needed purchases". During the fiscal year ended September 30, 2022, the Board purchased a Cargo Van totaling \$28,300.00. The Board was unable to provide documentation to indicate that the purchase was competitively bid. The Board did not have procedures in place to ensure the applicable laws and Board policies relating to competitive bidding were followed. As a result, the Board failed to comply with the provisions of the <i>Code of Alabama 1975</i>, Section 16-13B-1(a).</p> <p>Response: The Boards will continue to stress the importance of abiding by the Boards and State Bid Law requirements. The Board and all employees shall comply with the State Bid Law when making needed purchases. Corrective action was taken.</p>
2022-002:	<p>The Governmental Accounting Standards Board's Codification of Governmental Accounting and Financial Reporting Standards, Section 1100.110 provides that revenues should be recognized in the accounting period in which they become available and measurable, and expenditures should be recognized in the accounting period incurred. The Board failed to record revenues and expenditures in the capital projects fund for the Series 2020-A Bond proceeds issued by the Public School and College Authority on the Board's behalf. These proceeds are not held by the Board and should be recognized as revenues when they are expended on the Board's behalf, and therefore earned. The Board did not have internal controls in place to ensure revenues and expenditures were properly recorded when earned for bond proceeds issued on behalf of the Board. As a result, revenue and expenditure balances were materially misstated. However, once this matter was brought to the Board's attention, the Board made the appropriate adjustments to correct the misstatements in the financial statements.</p> <p>Response: The Board has included procedures and internal control for recording PSCA funds in the accounting procedure manual. These procedures will insure that all funds received will be properly recorded on the financial statement</p>
2022-003:	<p>The <i>Code of Alabama 1975</i>, Section 16-13A-1, requires a local board of education to ensure the sound fiscal management of board finances and, upon recommendation of the local superintendent, adopt fiscal management policies which comply with generally accepted accounting principles, including, but not limited to, policies related to regular reconciliation of</p>

bank statements. The Dallas County Board of Education's (the "Board") Accounting Manual requires the Chief School Financial Officer to be responsible for verifying bank statements are reconciled to the financial records on a monthly basis to ensure accurate monthly financial statements are prepared. The following discrepancies were noted:

- ◆ The September 2022 Valley Grande Elementary School bank account reconciliation was not properly approved by management.
- ◆ The September 2022 Payroll bank account reconciliation reflected "other reconciling items" that were not properly supported.
- ◆ The September 2022 Payroll bank account reconciliation reflected multiple outstanding checks dating back to 2019.

Procedures were not in place to ensure bank reconciliations were verified by management, maintained for review and reconciling items were properly supported. As a result, the Board's bank accounts were not always properly reconciled to cash recorded on the general ledger. This finding was previously reported as Finding 2021-003.

Response: All bank statements are required to have the signatures of the school principals, bookkeepers as well as the CSFO. All supporting documents are required to be attached to bank statement reconciliations.

2022-004:

The *Code of Alabama 1975*, Section 16-13A-1, requires a local board of education to ensure the sound fiscal management of board finances and, upon recommendation of the local superintendent, adopt fiscal management policies which comply with generally accepted accounting principles, including, but not limited to, policies related to the proper accounting for and recording of capitalized assets. The Dallas County Board of Education's (the "Board") Accounting Manual requires capital assets to be inventoried annually, all capital assets to be entered into the accounting system, and all disposal or deletions of capital assets to be properly accounted for in the accounting system. The following discrepancies were noted:

- ◆ An inventory of capital assets was not completed in the current fiscal year.
- ◆ When performing a physical location of assets, a capital asset was found to be in use by the Board that was not recorded in the accounting system.
- ◆ Documentation was not provided to support all additions to Construction in Progress.

Procedures were not in place to ensure capital assets were properly recorded. As a result, the Board's capital assets were not always properly accounted for or recorded. This finding was previously reported as Finding 2021-004.

Response: Annual inventory of all capital asset will be performed to ensure the district is complying with the Code of Alabama 1975 Section 16-13A-1. The Asset inventory reports are sent to each location for verification. Should there be any asset that should be disposed they are to notify the CSFO of the disposal. **Corrective action was taken.**

2022-005:

The *Code of Alabama 1975*, Section 16-13A-1, as well as Generally Accepted Accounting Principles (GAAP), require all financial activity to be properly recorded in the accounting records, accurate reconciliations of the financial activity to be maintained, underlying accounting records to be maintained to support amounts in the general ledger and subsidiary listings, adjustments to the financial records to be adequately documented, and accurate financial statements to be prepared. The following discrepancies were noted:



Interim Superintendent  
Bridgette Carter

- ◆ Documentation was not maintained to support all Receivables recorded in the General Fund and Special Revenue Fund.
- ◆ Documentation for four of forty disbursements tested was not provided until after audit fieldwork was concluded.

Procedures were not in place to ensure adequate supporting documentation was maintained for all receivables and disbursements. As a result, the Board's financial statements could include amounts that are not properly supported.

Response: Documentations will be required for each financial and recorded along with a thorough review by the CSFO. A review and verification of the originator's input including receivables recorded in the general funds and special revenue funds, with supporting documentation will be reviewed. Corrective action was taken.

2022-006: Title 2 *U. S. Code of Federal Regulations*, Part 200, *Uniform Administrative Requirements, Cost Principles and Audit Requirements for Federal Awards (Uniform Guidance)*, 2 CFR 200.430(i) outlines the standards for appropriate documentation of personnel expenses. The current standards require that charges to Federal awards for salaries and wages are based on records that accurately reflect the work performed and are supported by a system of internal controls that provides reasonable assurance the charges are accurate, allowable and properly allocated. In addition, semiannual certifications of time and effort spent working on federal programs are required for employees working on a single cost objective or employees whose salary is supported by only one federal program to document the personnel expenses. During the testing of time and attendance records of employees paid from the Education Stabilization Fund, the following problems were noted:

- Timesheet or payroll service reports for twelve of the fourteen employees tested were not approved by the appropriate Principal, Director or Supervisor, as applicable.
- Documentation was not provided to support that five of the fourteen employees tested were paid in accordance with the approved salary or stipend schedules.
- Time and effort reports were not provided for any of the fourteen employees tested to document personnel charges to the federal programs.

The Dallas County Board of Education (the "Board") did not have internal controls in place to ensure all timesheets were properly approved, employees were paid in accordance with approved salary schedules and semiannual certifications of time and effort spent working on the federal programs were properly completed. As a result, the Board is not in compliance with the *Uniform Guidance* documentation requirements for personnel services charged to the Education Stabilization Fund.

Response: The Dallas County Board has a checklist for internal controls that will be to document all personals charged to the Title 1 grants. Timesheets, time and efforts sheets and payroll service reports will be retained and checked by the federal program secretary. Corrective action was taken.

2022-007: Title 2 *U. S. Code of Federal Regulations*, Part 200, *Uniform Administrative Requirements, Cost Principles and Audit Requirements for Federal Awards (Uniform Guidance)*, 2 CFR 200.430(i) outlines the standards for appropriate documentation of personnel expenses. The current standards require that charges to Federal awards for salaries and wages are based on records that accurately reflect the work performed and are supported by a system of internal controls that provides reasonable assurance the charges are accurate, allowable and properly

**Dallas County Schools**  
429 Lauderdale Street  
Selma, AL 36702-1056  
(P) 334-875-3440  
(F) 334-876-4493



**Board of Education**  
**Mr. Leroy Miles, Jr., President**  
**Mrs. Melvin Flanagan-Brown, Vice-President**  
**Mr. William D. Minor**  
**Mrs. Mamie Solomon**  
**Mr. Mark Story**

**Interim Superintendent**  
**Bridgette Carter**

allocated. In addition, semiannual certifications of time and effort spent working on federal programs are required for employees working on a single cost objective or employees whose salary is supported by only one federal program to document the personnel expenses.

During the testing of time and attendance records of employees paid from the Title I Grants to Local Educational Agencies, the following problems were noted:

- Timesheet or payroll service reports for twelve of the sixteen employees tested were not approved by the appropriate Principal, Director or Supervisor, as applicable.
- Documentation was not provided to support that seven of the sixteen employees tested were paid in accordance with the approved salary or stipend schedules.
- Time and effort reports were not provided for one of twelve employees tested to document personnel charges to the federal programs.

The Dallas County Board of Education (the "Board") did not have internal controls in place to ensure all timesheets were properly approved, employees were paid in accordance with approved salary schedules and semiannual certifications of time and effort spent working on the federal programs were properly completed. As a result, the Board is not in compliance with the *Uniform Guidance* documentation requirements for personnel services charged to the Title I Grants to Local Educational Agencies Program.

Response: The Dallas County Board has a checklist for internal controls that will be to document all personals charged to the Title 1 grants. Timesheets, time and efforts sheets and payroll service reports will be retained and checked by the federal program secretary. Corrective action was taken.

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*Auditee Response/Corrective Action Plan*



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## *Auditee Response/Corrective Action Plan*

### *For the Year Ended September 30, 2023*

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As required by the *Uniform Administrative Requirements, Cost Principles and Audit Requirements for Federal Awards*, 2 CFR 200.511(c), the Dallas County Board of Education has prepared and hereby submits the following Corrective Action Plan for the findings which are included in the Schedule of Findings and Questioned Costs for the year ended September 30, 2023.

**Finding  
Ref.  
No.**

**Corrective Action Plan Details**

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**2023-002**

**Finding:** The *Code of Alabama 1975*, Section 16-13A-1, requires a local board of education to ensure the sound fiscal management of board finances, upon recommendation of the local superintendent, shall adopt fiscal management policies that comply with generally accepted accounting principles, including, but not limited to, policies related to regular reconciliation of bank statements. The Dallas County Board of Education's (the "Board") Accounting Manual requires the Chief School Financial Officer to be responsible for verifying bank statements are reconciled to the financial records on a monthly basis to ensure accurate monthly financial statements are prepared. The September 2023 Operating Bank Account and Payroll Bank Account reconciliations included reconciling items that were not corrected by the CSFO. Procedures were not in place to ensure bank reconciliations were verified by management and reconciling items were properly investigated and documented. As a result, the Board's bank accounts were not always properly reconciled to the financial records each month. This finding was previously reported as Finding 2022-003.

**Recommendation:** The Board should ensure the bank accounts are properly reconciled each month.

**Response/Views:** The Dallas County Board of Education agrees with the finding.

**Reason for the Recurrence:** This was an oversight and will be corrected going forward.

**Corrective Action Planned:** The CSFO will review bank reconciliations for accuracy and ensure the bookkeeper makes adjustments for any irreconcilable items. The CSFO will review monthly bank reconciliations and sign reconciliations indicating approval.

**Anticipated Completion Date:** The estimated date to have the corrective actions completed is August 01, 2024.





**Contact Person(s):** The person who should be contacted about the corrective action plan, if necessary, is the CSFO.

**2023-003**

**Finding:** Pursuant to the *Code of Alabama*, Section 16-13A-1, "A local board of education, to ensure the sound fiscal management of board finances, upon the recommendation of the local superintendent of education, shall adopt fiscal management policies which comply with generally accepted accounting principles." The Dallas County Board of Education's (the "Board") policy states that "All funds of the District, whether received from federal, state, local or other sources, shall be disbursed only after being accounted for through proper accounting procedures and approved by the Superintendent." When testing the Board's disbursements, it was noted that payments were not always made in full, resulting in penalties and interest being incurred and payments were not always made with proper approval. Procedures were not in place to ensure disbursements were being paid in full and properly approved. As a result, penalties and interest were incurred and without proper approval, payments could be made for unallowable disbursements.

**Recommendation:** The Board should ensure its policies regarding disbursements are followed.

**Response/Views:** The Dallas County Board of Education agrees with the finding.

**Corrective Action Planned:** Upon receipt of the monthly credit card statement, the Superintendent or his designee shall view the statement for accuracy and approve for payment. All related documentation should then be given to the accounts payable clerk for payment, which will be paid in full before the due date.

**Anticipated Completion Date:** The estimated date to have the corrective actions completed is August 01, 2024.

**Contact Person(s):** The person who should be contacted about the corrective action plan, if necessary, is the CSFO.

**2023-004**

**Finding:** The Governmental Accounting Standards Board's *Codification of Governmental Accounting and Financial Reporting Standards*, Section 1100.110, provides that revenues should be recognized in the accounting period in which they become available and measurable, and expenditures should be recognized in the



accounting period incurred. The Dallas County Board of Education (the “Board”) failed to record revenues and expenditures in the capital projects fund for the Series 2020-A Bond proceeds issued by the Public School and College Authority on the Board’s behalf. These proceeds are not held by the Board and should be recognized as revenues when expended on the Board’s behalf, and therefore earned. The Board did not have internal controls in place to ensure revenues and expenditures were properly recorded when earned for bond proceeds issued on behalf of the Board. As a result, revenue and expenditure balances were misstated. However, once this matter was brought to the Board’s attention, the Board made the appropriate adjustments to correct the misstatements in the financial statements. This was previously reported as Finding 2022-002.

**Recommendation:** Procedures should be in place to ensure revenues and expenditures are properly recorded on the financial statements.

**Response/Views:** The Dallas County Board of Education agrees with the finding.

**Corrective Action Planned:** As PSCA pays vendors and notifies LEA of amounts paid, the entries will be made. These entries will be made to record construction in progress. NextGen prompts automatic posting of these entries when entered in the fixed asset inventory system.

**Reason for the Recurrence:** This was an oversight and will be corrected going forward.

**Anticipated Completion Date:** The estimated date to have the corrective actions completed is August 01, 2024.

**Contact Person(s):** The person who should be contacted about the corrective action plan, if necessary, is the CSFO.

**2023-005**

**Finding:** Title 2 U. S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Costs Principles, and Audit Requirements for Federal Awards (Uniform Guidance)*, specifies the requirements regarding procurement of property or services under Federal awards and requires the non-federal entity to have and use documented methods of procurement. The *Uniform Guidance*, Part 200.320, requires formal procurement methods, including sealed bids or proposals, to be used for purchases of property or services that exceed the simplified acquisition threshold, currently \$250,000. The Dallas County Board of Education (the “Board”) expended \$4,891,365.03 from the Education Stabilization Fund for professional development services without obtaining sealed bids or proposals. The Board did not have controls in place to ensure compliance with the *Uniform Guidance*, Part 200.320, as it relates to procurement. As a result, the Board did not comply with the *Uniform Guidance*, Part 200.320 and ensure sealed bids or proposals were obtained for purchases over the simplified acquisition threshold.



**Recommendation:** The Board should ensure compliance with the *Uniform Guidance*, Part 200.320, as it relates to the procurement of property or services.

**Response/Views:** The Dallas County Board of Education agrees with the finding.

**Corrective Action Planned:** The Dallas County Board of Education will include in its policy the proper use of the *Uniform Guidance*. The *Uniform Guidance*, Part 200.320, requires formal procurement methods, including sealed bids or proposals, to be used for purchases of property or services that exceed the simplified acquisition threshold, currently \$250,000. Additionally, the Superintendent is requesting technical support and an audit of federal funds from the Alabama State Department of Education. This support is needed to ensure compliance and proper management of federal dollars and to help improve internal controls.

**Anticipated Completion Date:** The estimated date to have the corrective actions completed is August 01, 2024.

**Contact Person(s):** The person who should be contacted about the corrective action plan, if necessary, is the CSFO.

A matter came to our attention while performing our audit that is not included in the Schedule of Findings and Questioned Costs. This matter will be addressed in the Schedule of State and Local Compliance and Other Findings and is included as a finding below.

**Finding  
Ref.  
No.**

**Corrective Action Plan Details**

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**2023-001** **Finding:** The *Code of Alabama 1975*, Section 36-25A-4 states “A governmental body shall maintain accurate records of its meetings, excluding executive sessions, setting forth the date, time, place, members present or absent, and action taken at each meeting. Except as otherwise provided by law, the records of each meeting shall become a public record and be made available to the public as soon as practicable after approval.” The Dallas County Board of Education did not record minutes of official meetings for numerous board meetings during fiscal year 2023. In addition, minutes were not made available to the public in a timely manner. The Dallas County Board of Education did not have procedures in place to ensure minutes of official meetings were being



**Superintendent**  
Anthony Sampson

recorded and made available to the public. As a result, actions taken at all board meetings were unavailable for review.

**Recommendation:** The Board should ensure minutes of board meetings are in compliance with the *Code of Alabama 1975*, Section 36-25A-4.

**Response/Views:** The Dallas County Board of Education agrees with the finding.

**Corrective Action Planned:** The Dallas County Board of Education has begun using software from eboardSolutions to publish Board Meeting agendas, and record and publish the minutes of board meetings. Simbli is the licensed software currently being used to make sure Board minutes are made public once they are approved.

**Anticipated Completion Date:** The estimated date to have the corrective actions completed is August 01, 2024.

**Contact Person(s):** The person who should be contacted about the corrective action plan, if necessary, is the CSFO.

A handwritten signature in blue ink, which appears to read "Anthony T. Sampson", is written over a horizontal line.

Anthony T. Sampson, Superintendent  
Dallas County Board of Education