



Alabama Department of Examiners of Public Accounts

Report on the **Crenshaw County Board of Education** **Crenshaw County, Alabama**

October 1, 2022 through September 30, 2023

Filed: June 14, 2024

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ALABAMA STATE HOUSE

Rachel Laurie Riddle, Chief Examiner



Rachel Laurie Riddle
Chief Examiner

State of Alabama
Department of
Examiners of Public Accounts

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Honorable Rachel Laurie Riddle
Chief Examiner of Public Accounts
Montgomery, Alabama 36130

Dear Madam:

An audit was conducted on the Crenshaw County Board of Education, Crenshaw County, Alabama, for the period October 1, 2022 through September 30, 2023, by Examiners Megan Salter and Brittany Parker. I, Megan Salter, served as the Examiner-in-Charge on the engagement, and under the authority of the *Code of Alabama 1975*, Section 41-5A-19, I hereby swear to and submit this report to you on the results of the audit.

Respectfully submitted,

Megan Salter

Megan Salter
Examiner of Public Accounts

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Department of
Examiners of Public Accounts

SUMMARY

**Crenshaw County Board of Education
October 1, 2022 through September 30, 2023**

The Crenshaw County Board of Education (the “Board”) is governed by a five-member body elected by the citizens of Crenshaw County. The members and administrative personnel in charge of governance of the Board are listed in Exhibit 14. The Board is the governmental agency that provides general administration and supervision for Crenshaw County Public Schools, preschool through high school.

This report presents the results of an audit the objectives of which were to determine whether the financial statements present fairly the financial position and results of financial operations and whether the Board complied with applicable laws and regulations, including those applicable to its major federal financial assistance programs. The audit was conducted in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, as well as the requirements of the Department of Examiners of Public Accounts under the authority of the *Code of Alabama 1975*, Section 41-5A-12.

An unmodified opinion was issued on the financial statements, which means that the Board’s financial statements present fairly, in all material respects, its financial position and the results of its operations for the fiscal year ended September 30, 2023.

AUDIT FINDINGS

Problems were found with the Board’s internal controls over financial reporting and its internal controls over compliance for its federal assistance programs (Exhibit 17), and they are summarized below.

- ◆ 2023-001: Luverne School failed to maintain complete supporting documentation for all disbursements.
- ◆ 2023-002: The Board used money from the COVID-19 Education Stabilization Fund to enter into a contract that was within the Uniform Guidance small purchase threshold without obtaining price or rate quotations.

EXIT CONFERENCE

Board members and administrative personnel, as reflected on Exhibit 14, were invited to discuss the results of this report at an exit conference. Individuals in attendance were Superintendent Dodd Hawthorne; Chief School Financial Officer Ken Wesley; and Board Member Sheri Claybrook. Representing the Department of Examiners of Public Accounts were Jana White, Audit Manager, and Megan Salter, Examiner.

Independent Auditor's Report

Independent Auditor's Report

Members of the Crenshaw County Board of Education,
Superintendent and Chief School Financial Officer
Luverne, Alabama

Report on the Audit of the Financial Statements

Opinions

We have audited the accompanying financial statements of the governmental activities, each major fund and the aggregate remaining fund information of the Crenshaw County Board of Education, as of and for the year ended September 30, 2023, and the related notes to the financial statements, which collectively comprise the Crenshaw County Board of Education's basic financial statements as listed in the table of contents as Exhibits 1 through 6.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Crenshaw County Board of Education, as of September 30, 2023, and the respective changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in ***Government Auditing Standards***, issued by the Comptroller General of the United States (***Government Auditing Standards***). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Crenshaw County Board of Education and to meet our other ethical responsibilities in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Crenshaw County Board of Education's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and **Government Auditing Standards** will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and **Government Auditing Standards**, we:

- ◆ exercise professional judgment and maintain professional skepticism throughout the audit.
- ◆ identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- ◆ obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Crenshaw County Board of Education's internal control. Accordingly, no such opinion is expressed.
- ◆ evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- ◆ conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Crenshaw County Board of Education's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis (MD&A), the Schedule of the Employer's Proportionate Share of the Collective Net Pension Liability, the Schedule of the Employer's Proportionate Share of the Collective Net Other Postemployment Benefits (OPEB) Liability, the Schedules of the Employer's Contributions and the Schedules of Revenues, Expenditures and Changes in Fund Balances – Budget and Actual (Exhibits 7 through 12), be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

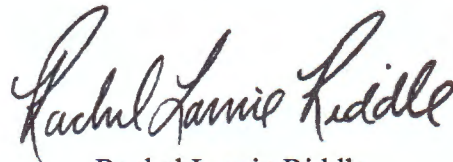
Management has omitted the Management's Discussion and Analysis (MD&A) that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinions on the basic financial statements are not affected by this missing information.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Crenshaw County Board of Education's basic financial statements. The accompanying Schedule of Expenditures of Federal Awards (Exhibit 13), as required by Title 2 U. S. *Code of Federal Regulation* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance)*, is presented for the purposes of additional analysis and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Schedule of Expenditures of Federal Awards is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated May 29, 2024, on our consideration of the Crenshaw County Board of Education's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Crenshaw County Board of Education's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Crenshaw County Board of Education's internal control over financial reporting and compliance.



Rachel Laurie Riddle
Chief Examiner
Department of Examiners of Public Accounts

Montgomery, Alabama

May 29, 2024

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Basic Financial Statements

Statement of Net Position
September 30, 2023

	Governmental Activities
<u>Assets</u>	
Cash and Cash Equivalents	\$ 9,510,363.90
Cash and Fiscal Agent	1,112,635.40
Investments	1,246,565.86
Ad Valorem Property Taxes Receivable	1,981,593.53
Receivables (Note 4)	2,691,307.65
Accrued Interest Receivable	10,161.90
Inventories	107,455.12
Capital Assets (Note 5):	
Nondepreciable	1,882,628.37
Depreciable, Net	16,302,615.67
Total Assets	<u>34,845,327.40</u>
<u>Deferred Outflows of Resources</u>	
Employer Pension Contribution	1,814,070.18
Proportionate Share of Collective Deferred Outflows Related to Net Pension Liability	8,232,000.00
Employer OPEB Contribution	309,140.00
Proportionate Share of Collective Deferred Outflows Related to Net OPEB Liability	4,920,183.00
Total Deferred Outflows of Resources	<u>15,275,393.18</u>
<u>Liabilities</u>	
Accounts Payable	33,318.23
Unearned Revenue	8,574.24
Salaries and Benefits Payable	2,165,554.32
Accrued Interest Payable	43,943.64
Long-Term Liabilities (Note 8):	
Portion Due or Payable Within One Year	308,890.26
Portion Due or Payable After One Year	36,633,923.00
Total Liabilities	<u>39,194,203.69</u>
<u>Deferred Inflows of Resources</u>	
Unavailable Revenue - Property Taxes	1,946,766.92
Revenue Received in Advance - Motor Vehicle Taxes	120,015.72
Proportionate Share of Collective Deferred Inflows Related to Net Pension Liability	886,000.00
Proportionate Share of Collective Deferred Inflows Related to Net OPEB Liability	14,050,419.00
Total Deferred Inflows of Resources	<u>\$ 17,003,201.64</u>

The accompanying Notes to the Financial Statements are an integral part of this statement.

	Governmental Activities
<hr/>	
<u>Net Position</u>	
Net Investment in Capital Assets	\$ 12,669,098.78
Restricted for:	
Debt Service	1,084,696.16
Capital Projects	2,027,033.13
Other Purposes	2,153,081.89
Unrestricted	<u>(24,010,594.71)</u>
Total Net Position	<u>\$ (6,076,684.75)</u>

Statement of Activities
For the Year Ended September 30, 2023

Functions/Programs	Expenses	Program Revenues			Net (Expenses) Revenues
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	and Changes in Net Position Total Governmental Activities
Governmental Activities					
Instruction	\$ 15,946,201.86	\$ 370,708.85	\$ 13,908,241.53	\$ 1,581,666.45	\$ (85,585.03)
Instructional Support	4,050,331.68	170,458.18	3,397,021.76		(482,851.74)
Operation and Maintenance	2,343,351.50	90,544.83	2,594,201.73	591,851.57	933,246.63
Auxiliary Services:					
Student Transportation	1,421,514.18	97,939.23	1,269,412.53	151,620.00	97,457.58
Food Service	2,253,862.65	1,939,334.89	202,833.42		(111,694.34)
General Administrative and Central Support	1,550,256.32	9,016.10	1,004,405.06		(536,835.16)
Interest and Fiscal Charges	177,060.47				(177,060.47)
Other	1,776,767.46	755,903.40	1,074,353.20		53,489.14
Total Governmental Activities	<u>\$ 29,519,346.12</u>	<u>\$ 3,433,905.48</u>	<u>\$ 23,450,469.23</u>	<u>\$ 2,325,138.02</u>	<u>(309,833.39)</u>
General Revenues:					
Taxes:					
Property Taxes for General Purposes					2,066,275.57
Sales Taxes					2,363,705.19
Other Taxes					14,329.45
Investment Earnings					86,676.35
Miscellaneous					964,746.36
Total General Revenues					<u>5,495,732.92</u>
Changes in Net Position					5,185,899.53
Net Position - Beginning of Year					<u>(11,262,584.28)</u>
Net Position - End of Year					<u>\$ (6,076,684.75)</u>

The accompanying Notes to the Financial Statements are an integral part of this statement.

Balance Sheet
Governmental Funds
September 30, 2023

	General Fund	Special Revenue Fund	Capital Projects Fund	Other Governmental Funds	Total Governmental Funds
Assets					
Cash and Cash Equivalents	\$ 4,803,847.03	\$ 2,707,422.98	\$ 1,999,093.89	\$	\$ 9,510,363.90
Cash with Fiscal Agent			27,939.24	1,084,696.16	1,112,635.40
Investments	1,214,527.79	32,038.07			1,246,565.86
Ad Valorem Property Taxes Receivable	1,981,593.53				1,981,593.53
Receivables (Note 4)	649,769.04	2,041,538.61			2,691,307.65
Interfund Receivables	3,410,561.29	61,384.31			3,471,945.60
Inventories		107,455.12			107,455.12
Total Assets	<u>12,060,298.68</u>	<u>4,949,839.09</u>	<u>2,027,033.13</u>	<u>1,084,696.16</u>	<u>20,121,867.06</u>
Liabilities, Deferred Inflows of Resources and Fund Balances					
Liabilities					
Accounts Payable	13,080.80	20,237.43			33,318.23
Interfund Payables	61,384.31	3,410,561.29			3,471,945.60
Unearned Revenues		8,574.24			8,574.24
Salaries and Benefits Payable	2,064,556.12	100,998.20			2,165,554.32
Total Liabilities	<u>2,139,021.23</u>	<u>3,540,371.16</u>			<u>5,679,392.39</u>
Deferred Inflows of Resources					
Unavailable Revenue - Property Taxes	1,946,766.92				1,946,766.92
Revenue Received in Advance - Motor Vehicle Taxes	120,015.72				120,015.72
Total Deferred Inflows of Resources	<u>2,066,782.64</u>				<u>2,066,782.64</u>
Fund Balances					
Nonspendable:					
Inventories		107,455.12			107,455.12
Restricted:					
Debt Service				1,084,696.16	1,084,696.16
Capital Projects			2,027,033.13		2,027,033.13
Other Purposes	1,477,563.53	568,063.24			2,045,626.77
Assigned:					
Local Schools		733,949.57			733,949.57
Unassigned	6,376,931.28				6,376,931.28
Total Fund Balances	<u>7,854,494.81</u>	<u>1,409,467.93</u>	<u>2,027,033.13</u>	<u>1,084,696.16</u>	<u>12,375,692.03</u>
Total Liabilities, Deferred Inflows of Resources and Fund Balances	<u>\$ 12,060,298.68</u>	<u>\$ 4,949,839.09</u>	<u>\$ 2,027,033.13</u>	<u>\$ 1,084,696.16</u>	<u>\$ 20,121,867.06</u>

The accompanying Notes to the Financial Statements are an integral part of this statement.

***Reconciliation of the Balance Sheet of Governmental Funds to the
Statement of Net Position
September 30, 2023***

Total Fund Balances - Governmental Funds (Exhibit 3) \$ 12,375,692.03

Amounts reported for governmental activities in the Statement of Net Position (Exhibit 1)
are different because:

Capital assets used in governmental activities are not financial resources and,
therefore, are not reported as assets in the governmental funds.

The Cost of Capital Assets is	\$ 32,037,279.81	
Accumulated Depreciation is	<u>(13,852,035.77)</u>	18,185,244.04

Deferred outflows and inflows of resources related to pensions are applicable to future
periods and, therefore, are not reported in the governmental funds. 9,160,070.18

Deferred outflows and inflows of resources related to OPEB are applicable to future
periods and, therefore, are not reported in the governmental funds. (8,821,096.00)

Interest on investments will not be collected this year and is not available soon enough
to pay for the current period's expenditures and, therefore, is not accrued in the
governmental funds. 10,161.90

Long-term liabilities, including warrants/bonds payable, net pension liability and
OPEB liability, are not due and payable in the current period and, therefore,
are not reported as liabilities in the governmental funds.

Current Portion of Long-Term Debt	\$ 308,890.26	
Noncurrent Portion of Long-Term Debt	<u>36,633,923.00</u>	(36,942,813.26)

Interest on long-term debt is not accrued in the governmental funds but rather is
recognized as an expenditure when due.

Accrued Interest Payable		<u>(43,943.64)</u>
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Total Net Position - Governmental Activities (Exhibit 1) \$ (6,076,684.75)

The accompanying Notes to the Financial Statements are an integral part of this statement.

Statement of Revenues, Expenditures and Changes in Fund Balances
Governmental Funds
For the Year Ended September 30, 2023

	General Fund	Special Revenue Fund	Capital Projects Fund	Other Governmental Funds	Total Governmental Funds
Revenues					
State	\$ 18,425,984.57	\$ 152,696.53	\$ 2,195,930.88	\$ 129,207.14	\$ 20,903,819.12
Federal	228,305.59	6,995,023.77			7,223,329.36
Local	4,628,848.37	1,593,352.29	92,247.01	41,571.24	6,356,018.91
Other	193,714.47	22,603.10			216,317.57
Total Revenues	23,476,853.00	8,763,675.69	2,288,177.89	170,778.38	34,699,484.96
Expenditures					
Current:					
Instruction	12,584,711.03	3,056,440.82			15,641,151.85
Instructional Support	2,932,181.64	1,132,877.36			4,065,059.00
Operation and Maintenance	2,168,677.83	111,160.94	83,386.40		2,363,225.17
Auxiliary Services:					
Student Transportation	1,356,013.37	58,594.65			1,414,608.02
Food Service		2,425,352.75			2,425,352.75
General Administrative and Central Support	1,181,049.98	516,718.15			1,697,768.13
Other	874,322.73	921,354.38			1,795,677.11
Capital Outlay	238,418.00	473,911.48	688,375.47		1,400,704.95
Debt Service:					
Principal Retirement	2,601.24		261,620.00	115,000.00	379,221.24
Interest and Fiscal Charges	4,883.40		54,810.00	118,076.24	177,769.64
Total Expenditures	21,342,859.22	8,696,410.53	1,088,191.87	233,076.24	31,360,537.86
Excess (Deficiency) of Revenues Over Expenditures	2,133,993.78	67,265.16	1,199,986.02	(62,297.86)	3,338,947.10
Other Financing Sources (Uses)					
Indirect Cost	246,785.72				246,785.72
Transfers In				174,591.69	174,591.69
Transfers Out	(174,591.69)				(174,591.69)
Total Other Financing Sources (Uses)	72,194.03			174,591.69	246,785.72
Net Changes in Fund Balances	2,206,187.81	67,265.16	1,199,986.02	112,293.83	3,585,732.82
Fund Balances - Beginning of Year	5,648,307.00	1,342,202.77	827,047.11	972,402.33	8,789,959.21
Fund Balances - End of Year	\$ 7,854,494.81	\$ 1,409,467.93	\$ 2,027,033.13	\$ 1,084,696.16	\$ 12,375,692.03

The accompanying Notes to the Financial Statements are an integral part of this statement.

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities For the Year Ended September 30, 2023

Net Changes in Fund Balances - Total Governmental Funds (Exhibit 5) \$ 3,585,732.82

Amounts reported for governmental activities in the Statement of Activities (Exhibit 2) are different because:

Capital outlays to purchase or build capital assets are reported in the governmental funds as expenditures. However, in the Statement of Activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which capital outlay differs from depreciation expense in the period.

Capital Outlays	\$ 1,400,704.95	
Depreciation Expense	<u>(798,216.06)</u>	602,488.89

Repayment of debt principal is an expenditure in the governmental funds, but it reduces long-term liabilities in the Statement of Net Position and does not affect the Statement of Activities. 379,221.24

In the Statement of Activities, only the gain or loss on the sale of capital assets is reported, whereas in the governmental funds, the proceeds from the sale increase financial resources. The change in net position differs from the change in fund balances by this amount.

Loss on Disposition of Capital Assets	(2,667.49)
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Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds.

Pension Expense, Current Year Increase	\$ (1,668,126.79)	
OPEB Expense, Current Year Decrease	2,282,781.00	
Accrued Interest Payable, Current Year Decrease	<u>709.17</u>	615,363.38

Revenues in the Statement of Activities that do not provide current financial resources are not reported as revenues in the funds:

Current Year Increase/(Decrease) in Accrued Interest Receivable	<u>5,760.69</u>
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Change in Net Position of Governmental Activities (Exhibit 2)	<u><u>\$ 5,185,899.53</u></u>
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The accompanying Notes to the Financial Statements are an integral part of this statement.

Notes to the Financial Statements

For the Year Ended September 30, 2023

Note 1 – Summary of Significant Accounting Policies

The financial statements of the Crenshaw County Board of Education (the “Board”) have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the government’s accounting policies are described below.

A. Reporting Entity

The Board is governed by a separately elected board composed of five members elected by the qualified electors of the County. The Board is responsible for the general administration and supervision of the public schools for the educational interests of the County.

Generally accepted accounting principles (GAAP) require that the financial reporting entity consist of the primary government and its component units. Accordingly, the accompanying financial statements present the Board (a primary government).

Component units are legally separate organizations for which the elected officials of the primary government are financially accountable and other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity’s financial statements to be misleading or incomplete. Based on the application of these criteria, there are no component units which should be included as part of the financial reporting entity of the Board.

B. Government-Wide and Fund Financial Statements

Government-Wide Financial Statements

The Statement of Net Position and the Statement of Activities display information about the Board. These statements include the financial activities of the overall government. Eliminations have been made to minimize the double counting of internal activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange transactions.

The Statement of Activities presents a comparison between direct expenses and program revenues for each function of the Board’s governmental activities. Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. The Board does not allocate indirect expenses to the various functions. Program revenues include (a) charges to customers or applicants who purchase, use or directly benefit from goods, services, or privileges provided by a given function or program and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

Notes to the Financial Statements

For the Year Ended September 30, 2023

Fund Financial Statements

The fund financial statements provide information about the Board's funds. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column. The remaining governmental funds are reported as nonmajor funds in the Other Governmental Funds' column.

The Board reports the following major governmental funds:

- ◆ **General Fund** – The General Fund is the primary operating fund of the Board. It is used to account for all financial resources except those required to be accounted for in another fund. The Board primarily receives revenues from the Education Trust Fund (ETF) and local taxes. Amounts appropriated from the ETF were allocated to the school board on a formula basis.

- ◆ **Special Revenue Fund** – This fund is used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects. Various federal and local funding sources are included in this fund. Some of the significant federal funding sources include the federal funds that are received for Special Education, Title I, Education Stabilization, and the Child Nutrition Program in addition to various smaller grants, which are required to be spent for the purposes of the applicable federal grants. Also included in this fund are the public and non-public funds received by the local schools which are generally not considered restricted or committed.

- ◆ **Capital Projects Fund** – This fund is used to account for and report financial resources that are restricted, committed, or assigned to expenditure for capital outlay, including the acquisition or construction of capital facilities and other capital assets.

The Board reports the following fund type in the Other Governmental Funds' column:

Governmental Fund Type

- ◆ **Debt Service Fund** – This fund is used to account for and report financial resources that are restricted, committed, or assigned to expenditure for principal and interest and the accumulation of resources for principal and interest payments maturing in future years.

Notes to the Financial Statements

For the Year Ended September 30, 2023

C. Measurement Focus, Basis of Accounting and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of the timing of related cash flows. Nonexchange transactions, in which the Board gives (or receives) value without directly receiving (or giving) equal value in exchange, include property taxes, grants, entitlements, and donations. On an accrual basis, revenue from grants, entitlements, and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Revenue from property taxes is recognized in the fiscal year for which the taxes are levied.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the Board considers revenues to be available when they are collected within sixty (60) days of the end of the current fiscal year. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, which are recognized as expenditures to the extent they have matured. General capital asset acquisitions are reported as expenditures in governmental funds. General long-term debt issued and acquisitions under capital leases are reported as other financing sources.

Under the terms of grant agreements, the Board funds certain programs by a combination of specific cost-reimbursement grants, categorical block grants, and general revenues. Thus, when program expenses are incurred, there is both restricted and unrestricted net position available to finance the program. It is the Board's policy to first apply cost-reimbursement grant resources to such programs, followed by categorical block grants and then by general revenues.

D. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources and Net Position/Fund Balances

1. Deposits and Investments

Cash and cash equivalents include cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition.

Statutes authorize the Board to invest in obligations of the U. S. Treasury, obligations of any state of the United States, general obligations of any Alabama county or city board of education secured by the pledged of the three-mill school tax and certificates of deposit.

The Board's investments consist of certificates of deposits that are recorded at cost and money market funds that are reported at amortized cost.

Notes to the Financial Statements

For the Year Ended September 30, 2023

2. Receivables

Sales tax receivables are based on the amounts collected within 60 days after year-end.

Millage rates for property taxes are levied at the first regular meeting of the County Commission in February of the initial year of the levy. Property is assessed for taxation as of October 1 of the preceding year based on the millage rates established by the County Commission. Property taxes are due and payable the following October 1 and are delinquent after December 31. Amounts receivable, net of estimated refunds and estimated uncollectible amounts, are recorded for the property taxes levied in the current year. However, since the amounts are not available to fund current year operations, the revenue is deferred and recognized in the subsequent fiscal year when the taxes are both due and collectible and available to fund operations.

Receivables due from other governments include amounts due from grantors for grants issued for specific programs and sales taxes due from the State of Alabama Department of Revenue.

3. Inventories

Inventories are valued at cost, which approximates market, using the first-in/first-out (FIFO) method. Inventories of governmental funds are recorded as expenditures when consumed rather than when purchased.

4. Restricted Assets

Certain restricted funds received from the Alabama Department of Education for capital projects and improvements, as well as certain resources set aside for repayment of debt, included in cash and cash equivalents on the balance sheet, are considered restricted assets because they are maintained separately, and their use is limited. The Capital Projects Fund is used to report proceeds that are restricted for various construction projects and the purchase of school buses. The Debt Service Fund is used to report resources set aside to pay the principal and interest on debt as it becomes due.

5. Capital Assets

Capital assets, which include property and equipment, are reported in the government-wide financial statements. Such assets are valued at cost where historical records are available and at an estimated historical cost where no historical records exist. Donated fixed assets are valued at their estimated fair market value on the date received. Additions, improvements and other capital outlays that significantly extend the useful life of an asset are capitalized. Other costs incurred for repairs and maintenance are expensed as incurred. Major outlays of capital assets and improvements are capitalized as projects are constructed.

Notes to the Financial Statements
For the Year Ended September 30, 2023

Depreciation on all assets is provided on the straight-line basis over the assets estimated useful life. Capitalization thresholds (the dollar values above which asset acquisitions are added to the capital asset accounts) and estimated useful lives of capital assets reported in the government-wide statements are as follows:

	Capitalization Threshold	Estimated Useful Life
Land Improvements (Exhaustible)	\$50,000	20 years
Buildings	\$50,000	50 years
Building Improvements	\$50,000	50 years
Equipment and Furniture	\$ 5,000	5 – 20 years
Vehicles	\$ 5,000	8 – 10 years

6. Deferred Outflows of Resources

Deferred outflows of resources are reported in the Statement of Net Position. Deferred outflows of resources are defined as a consumption of net position by the government that is applicable to a future reporting period. Deferred outflows of resources increase net position, similar to assets.

7. Long-Term Obligations

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the governmental activities Statement of Net Position. Bonds/Warrants payable are reported net of the applicable bond/warrant discount. Bond/Warrant issuance costs are reported as an expense in the period incurred.

In the fund financial statements, governmental fund types recognize bond/warrant premiums and discounts, as well as bond/warrant issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as expenditures.

8. Deferred Inflows of Resources

Deferred inflows of resources are reported in the government-wide and fund financial statements. Deferred inflows of resources are defined as an acquisition of net position/fund balances by the government that is applicable to a future reporting period. Deferred inflows of resources decrease net position/fund balances, similar to liabilities.

Notes to the Financial Statements

For the Year Ended September 30, 2023

9. Net Position/Fund Balances

Net position is reported on the government-wide financial statements and is required to be classified for accounting and reporting purposes into the following categories:

- ◆ **Net Investment in Capital Assets** – Capital assets minus accumulated depreciation and outstanding principal balances of debt attributable to the acquisition, construction or improvement of those assets plus or minus any deferred outflows of resources and deferred inflows of resources that are attributable to those assets or related debt. Any significant unspent related debt proceeds and any deferred outflows or inflows at year-end related to capital assets are not included in this calculation.
- ◆ **Restricted** – Constraints imposed on net position by external creditors, grantors, contributors, laws or regulations of other governments, or law through constitutional provision or enabling legislation.
- ◆ **Unrestricted** – The net amount of assets, deferred outflows of resources, liabilities, and deferred inflows of resources that are not included in the determination of net investment in capital assets or the restricted portion of net position. Assignments and commitments of unrestricted net position should not be reported on the face of the Statement of Net Position.

Fund balance is reported in governmental funds in the fund financial statements under the following five categories:

- A. Nonspendable fund balances include amounts that cannot be spent because they are either (a) not in spendable form or (b) legally or contractually required to be maintained intact. Examples of nonspendable fund balance reserves for which fund balance shall not be available for financing general operating expenditures include inventories, prepaid items, and long-term receivables.
- B. Restricted fund balances consist of amounts that are subject to externally enforceable legal restrictions imposed by creditors, grantors, contributors, or laws and regulations of other governments; or through constitutional provisions or enabling legislation.
- C. Committed fund balances consist of amounts that are subject to a purpose constraint imposed by formal action or resolution of the Board, which is the highest level of decision-making authority, before the end of the fiscal year and that require the same level of formal action to remove or modify the constraint.

Notes to the Financial Statements
For the Year Ended September 30, 2023

- D. Assigned fund balances consist of amounts that are intended to be used by the Board for specified purposes. The Board or its designee makes the determination of the assigned amounts of fund balance. Such assignments may not exceed the available (spendable, unrestricted, uncommitted) fund balance in any particular fund. Assigned fund balances require the same level of authority to remove the constraint.
- E. Unassigned fund balances include all spendable amounts not contained in the other classifications. This portion of the total fund balance in the General Fund is available to finance operating expenditures.

When an expenditure is incurred for purposes for which both restricted and unrestricted (committed, assigned, or unassigned) amounts are available, it shall be the policy of the Board to consider restricted amounts to have been reduced first. When an expenditure is incurred for the purposes for which amounts in any of the unrestricted fund balance classifications could be used, it shall be the policy of the Board that committed amounts would be reduced first, followed by assigned amounts and then unassigned amounts.

E. Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, the Teachers' Retirement System of Alabama (the "Plan") financial statements are prepared using the economic resources measurement focus and accrual basis of accounting. Contributions are recognized as revenues when earned, pursuant to Plan requirements. Benefits and refunds are recognized as revenues when due and payable in accordance with the terms of the Plan. Expenses are recognized when the corresponding liability is incurred, regardless of when the payment is made. Investments are reported at fair value. Financial statements are prepared in accordance with requirements of the Governmental Accounting Standards Board (GASB). Under these requirements, the Plan is considered a component unit of the State of Alabama and is included in the State's Annual Comprehensive Financial Report.

F. Postemployment Benefits Other Than Pensions (OPEB)

The Alabama Retired Education Employees' Health Care Trust (the "Trust") financial statements are prepared by using the economic resources measurement focus and accrual basis of accounting. This includes for purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the Trust and additions to/deductions from the Trust's fiduciary net position. Plan member contributions are recognized in the period in which the contributions are due. Employer contributions are recognized when due pursuant to plan requirements. Benefits are recognized when due and payable in accordance with the terms of the plan. Subsequent events were evaluated by management through the date the financial statements were issued.

Notes to the Financial Statements

For the Year Ended September 30, 2023

Note 2 – Stewardship, Compliance and Accountability

A. Budgets

Budgets are adopted on a basis of accounting consistent with accounting principles generally accepted in the United States of America (GAAP) for the General Fund and the Special Revenue Fund with the exception of salaries and benefits, which are budgeted only to the extent expected to be paid rather than on the modified accrual basis of accounting. Also, ad valorem taxes and sales taxes in the General Fund are budgeted only to the extent expected to be received rather than on the modified accrual basis of accounting. All other governmental funds adopt budgets on the modified accrual basis of accounting, with the exception of the Capital Projects Fund, which adopts project-length budgets. All appropriations lapse at fiscal year-end.

On or before October 1 of each year, each county board of education shall prepare and submit to the State Superintendent of Education the annual budget to be adopted by the County Board of Education. The Superintendent or County Board of Education shall not approve any budget for operations of the school for any fiscal year which shall show expenditures in excess of income estimated to be available plus any balances on hand.

B. Deficit Net Position

As of September 30, 2023, the government-wide financial statements reported a deficit net position of \$6,076,684.75. The deficit in net position is due to the implementation of GASB Statement 68, relating to Pensions, and GASB Statement Number 75, as amended by GASB Statement Number 85, relating to Other Postemployment Benefits.

Note 3 – Deposits and Investments

A. Deposits

The custodial credit risk for deposits is the risk that, in the event of a bank failure, the Board will not be able to cover deposits or will not be able to recover collateral securities that are in the possession of an outside party. The Board's deposits at year-end were entirely covered by federal depository insurance or by the Security for Alabama Funds Enhancement Program (SAFE Program). The SAFE Program was established by the Alabama Legislature and is governed by the provisions contained in the *Code of Alabama 1975*, Sections 41-14A-1 through 41-14A-14. Under the SAFE Program all public funds are protected through a collateral pool administered by the Alabama State Treasurer's Office. Under this program, financial institutions holding deposits of public funds must pledge securities as collateral against those deposits. In the event of failure of a financial institution, securities pledged by that financial institution would be liquidated by the State Treasurer to replace the public deposits not covered by the Federal Deposit Insurance Corporation (FDIC). If the securities pledged fail to produce adequate funds, every institution participating in the pool would share the liability for the remaining balance.

Notes to the Financial Statements

For the Year Ended September 30, 2023

All of the Board’s investments were in certificates of deposit. These certificates of deposit are classified as “Deposits” in order to determine insurance and collateralization. However, they are classified as “Investments” on the financial statements.

B. Cash with Fiscal Agent

Statutes authorize the Board to invest in obligations of the U. S. Treasury, obligations of any state of the United States, general obligations of any Alabama county or city board of education secured by pledge of the three-mill school tax and other obligations as outlined in the *Code of Alabama 1975*, Section 19-3-120 and Section 19-3-120.1.

As of September 30, 2023, the Board had the following amounts in cash with fiscal agent:

	Balance	Maturity	Rating
Goldman Sachs Financial Square Treasury Obligation			
Money Market Fund (at Amortized Cost)	\$ 61,549.38	90 days or less	AAAm
2011 QZAB (on deposit with State of Alabama)	<u>1,051,086.02</u>	N/A	N/A
Total Cash with Fiscal Agent	<u>\$1,112,635.40</u>		

Interest Rate Risk – Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The Board does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increased interest rates.

Credit Risk – Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligation. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. The credit rating, if applicable and available, is presented in the table of investments. The Board has no policy on credit risk.

Custodial Credit Risk – For an investment, this is the risk that, in the event of the failure of the counterparty, the government will not be able to cover the value of its investments or collateral securities that are in the possession of an outside party. The Board does not have a formal investment policy that limits the amount of securities that can be held by counterparties.

Concentrations of Credit Risk – Concentration of credit risk is the risk of loss attributed to the magnitude of a government’s investment in a single issuer. The Board does not have a formal investment policy that limits the amount the Board may invest in any one issuer.

Notes to the Financial Statements
For the Year Ended September 30, 2023

Note 4 – Receivables

On September 30, 2023, receivables for the Board’s individual major funds are as follows:

	General Fund	Special Revenue Fund	Total
Receivables:			
Intergovernmental	\$649,769.04	\$2,041,538.61	\$2,691,307.65
Total Receivables	\$649,769.04	\$2,041,538.61	\$2,691,307.65

Note 5 – Capital Assets

Capital asset activity for the year ended September 30, 2023, was as follows:

	Balance 10/01/2022	Additions/ Reclassifications (*)	Retirements/ Reclassifications (*)	Balance 09/30/2023
Governmental Activities:				
Capital Assets, Not Being Depreciated:				
Land	\$ 836,403.00	\$	\$	\$ 836,403.00
Land Improvements (Inexhaustible)	356,191.63			356,191.63
Construction in Progress	1,241,283.42	1,164,804.95	(1,716,054.63)	690,033.74
Total Capital Assets, Not Being Depreciated	2,433,878.05	1,164,804.95	(1,716,054.63)	1,882,628.37
Capital Assets Being Depreciated:				
Land Improvements (Exhaustible)	2,024,084.25	160,750.00		2,184,834.25
Buildings	16,766,490.72			16,766,490.72
Building Improvements	4,346,622.85	1,716,054.63		6,062,677.48
Equipment and Furniture	2,121,347.44	75,150.00	(13,337.49)	2,183,159.95
Vehicles	2,957,489.04			2,957,489.04
Total Capital Assets Being Depreciated	28,216,034.30	1,951,954.63	(13,337.49)	30,154,651.44
Less Accumulated Depreciation for:				
Land Improvements (Exhaustible)	(1,168,112.32)	(48,081.57)		(1,216,193.89)
Buildings	(6,472,706.38)	(236,208.23)	10,670.00	(6,698,244.61)
Building Improvements	(1,734,646.50)	(208,674.98)		(1,943,321.48)
Equipment and Furniture	(1,458,273.99)	(139,930.57)		(1,598,204.56)
Vehicles	(2,230,750.52)	(165,320.71)		(2,396,071.23)
Total Accumulated Depreciation	(13,064,489.71)	(798,216.06)	10,670.00	(13,852,035.77)
Total Capital Assets Being Depreciated, Net	15,151,544.59	1,153,738.57	(2,667.49)	16,302,615.67
Governmental Activities Capital Assets, Net	\$ 17,585,422.64	\$2,318,543.52	\$(1,718,722.12)	\$ 18,185,244.04
(*) Includes \$1,716,054.63 of reclassification from Construction in Progress to Buildings Improvements.				

Notes to the Financial Statements
For the Year Ended September 30, 2023

Depreciation expense was charged to functions/programs of the primary government as follows:

	Current Year Depreciation Expense
<u>Governmental Activities:</u>	
Instruction	\$588,301.69
Instructional Support	790.02
Operation and Maintenance	18,855.80
Auxiliary Services:	
Food Service	21,686.40
Student Transportation	161,022.44
General Administrative and Central Support	4,950.80
Other Expenditures	2,608.91
Total Depreciation Expense – Governmental Activities	<u>\$798,216.06</u>

Note 6 – Defined Benefit Pension Plan

A. Plan Description

The Teachers’ Retirement System of Alabama (TRS), a cost-sharing multiple-employer public employee retirement plan (the “Plan”), was established as of September 15, 1939, pursuant to the ***Code of Alabama 1975***, Section 16-25-1 through Section 16-25-34 (Act Number 419, Acts of Alabama 1939), for the purpose of providing retirement allowances and other specified benefits for qualified persons employed by State-supported educational institutions. The responsibility for the general administration and operation of the TRS is vested in its Board of Control which consists of 15 trustees. The Plan is administered by the Retirement Systems of Alabama (RSA). The ***Code of Alabama 1975***, Section 16-25-2, grants the authority to establish and amend the benefit terms to the TRS Board of Control. The Plan issues a publicly available financial report that can be obtained at www.rsa-al.gov.

B. Benefits Provided

State law establishes retirement benefits as well as death and disability benefits and any ad hoc increase in postretirement benefits for the TRS. Benefits for TRS members vest after 10 years of creditable service. TRS members who retire after age 60 with 10 years or more of creditable service or with 25 years of service (regardless of age) are entitled to an annual retirement benefit, payable monthly for life. Service and disability retirement benefits are based on a guaranteed minimum or a formula method, with the member receiving payment under the method that yields the highest monthly benefit. Under the formula method, members of the TRS are allowed 2.0125% of their average final compensation (highest 3 of the last 10 years) for each year of service.

Notes to the Financial Statements

For the Year Ended September 30, 2023

Act Number 2012-377, Acts of Alabama, established a new tier of benefits (Tier 2) for members hired on or after January 1, 2013. Tier 2 TRS members are eligible for retirement after age 62 with 10 years or more of creditable service and are entitled to an annual retirement benefit, payable monthly for life. Service and disability retirement benefits are based on a formula method. Under the formula method, Tier 2 members of the TRS are allowed 1.65% of their average final compensation (highest 5 of the last 10 years) for each year of service up to 80% of their average final compensation.

Act Number 2019-316, Acts of Alabama, established the Partial Lump Sum Option Plan (PLOP) in addition to the annual service retirement benefit payable for life for Tier 1 and Tier 2 members of the TRS and ERS. A member can elect to receive a one-time lump sum distribution at the time that they receive their first monthly retirement benefit payment. The member's annual retirement benefit is then actuarially reduced based on the amount of the PLOP distribution which is not to exceed the sum of 24 months of the maximum monthly retirement benefit that the member could receive. Members are eligible to receive a PLOP distribution if they are eligible for a service retirement benefit as defined above from the TRS or ERS on or after October 1, 2019. A TRS or ERS member who receives an annual disability retirement benefit or who has participated in the Deferred Retirement Option Plan (DROP) is not eligible to receive a PLOP distribution.

Members are eligible for disability retirement if they have 10 years of creditable service, are currently in-service, and determined by the RSA Medical Board to be permanently incapacitated from further performance of duty. Preretirement death benefits, equal to the annual earnable compensation of the member as reported to the Plan for the preceding year ending June 30th, are paid to a qualified beneficiary.

C. Contributions

Covered Tier 1 members of the TRS contributed 5% of earnable compensation to the TRS as required by statute until September 30, 2011. From October 1, 2011 to September 30, 2012, covered members of the TRS were required by statute to contribute 7.25% of earnable compensation. Effective October 1, 2012, covered members of the TRS are required by statute to contribute 7.50% of earnable compensation. Certified law enforcement, correctional officers, and firefighters of the TRS contributed 6% of earnable compensation as required by statute until September 30, 2011. From October 1, 2011 to September 30, 2012, certified law enforcement, correctional officers, and firefighters of the TRS were required by statute to contribute 8.25% of earnable compensation. Effective October 1, 2012, certified law enforcement, correctional officers, and firefighters of the TRS are required by statute to contribute 8.50% of earnable compensation.

Notes to the Financial Statements

For the Year Ended September 30, 2023

Effective October 1, 2021, the covered Tier 2 members contribution rate increased from 6% to 6.2% of earnable compensation to the TRS as required by statute. Effective October 1, 2021, the covered Tier 2 certified law enforcement, correctional officers, and firefighters' contribution rate increased from 7% to 7.2% of earnable compensation to the TRS as required by statute.

Participating employers' contractually required contribution rate for the year ended September 30, 2023, was 12.59% of annual pay for Tier 1 members and 11.44% of annual pay for Tier 2 members. These required contribution rates are a percent of annual payroll, actuarially determined as an amount that, when combined with member contributions, is expected to finance the costs of benefits earned by members during the year, with an additional amount to finance any unfunded accrued liability. Total employer contributions to the pension plan from the Board were \$1,814,070.18 for the year ended September 30, 2023.

D. Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At September 30, 2023, the Board reported a liability of \$27,690,000.00 for its proportionate share of the collective net pension liability. The collective net pension liability was measured as of September 30, 2022, and the total pension liability used to calculate the collective net pension liability was determined by an actuarial valuation as of September 30, 2021. The Board's proportion of the collective net pension liability was based on the employers' shares of contributions to the pension plan relative to the total employer contributions of all participating TRS employers. At September 30, 2022, the Board's proportion was 0.178176%, which was an increase of 0.004906% from its proportion measured as of September 30, 2021.

For the year ended September 30, 2023, the Board recognized pension expense of \$3,482,000.00. At September 30, 2023, the Board reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 609,000.00	\$672,000.00
Changes of assumptions	1,256,000.00	
Net difference between projected and actual earnings on pension plan investments	5,556,000.00	
Changes in proportion and differences between Employer contributions and proportionate share of contributions	811,000.00	214,000.00
Employer contributions subsequent to the measurement date	1,814,070.18	
Total	\$10,046,070.18	\$886,000.00

Notes to the Financial Statements

For the Year Ended September 30, 2023

The \$1,814,070.18 reported as deferred outflows of resources related to pensions resulting from Board contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended September 30, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ending:	
September 30, 2024	\$2,060,000.00
2025	\$1,805,000.00
2026	\$1,172,000.00
2027	\$2,309,000.00
2028	\$ 0.00
Thereafter	\$ 0.00

E. Actuarial Assumptions

The total pension liability as of September 30, 2022, was determined by an actuarial valuation as of September 30, 2021, using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.50%
Investment Rate of Return (*)	7.45%
Projected Salary Increases	3.25% - 5.00%
(*) Net of pension plan investment expense	

The actuarial assumptions used in the actuarial valuation as of September 30, 2021, were based on the results of an investigation of the economic and demographic experience for the TRS based upon participant data as of September 30, 2020. The Board of Control accepted and approved these changes in September 2021 which became effective at the beginning of fiscal year 2021.

Notes to the Financial Statements
For the Year Ended September 30, 2023

Mortality rates were based on the Pub-2010 Teacher tables with the following adjustments, projected generationally using scale MP-2020 adjusted by 66-2/3% beginning with the year 2019:

Group	Membership Table	Set Forward (+)/ Setback (-)	Adjustment to Rates
Service Retirees	Teacher Retiree – Below Median	Male: +2, Female: +2	Male: 108% ages<63, 96% ages>67; Phasing down 63-67 Female: 112% ages <69 98%> age 74 Phasing down69-74
Beneficiaries	Contingent Survivor Below Median	Male: +2, Female: None	None
Disabled Retirees	Teacher Disability	Male: +8, Female: +3	None

The long-term expected rate of return on pension plan investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimates of geometric real rates of return for each major asset class are as follows:

Asset Class	Target Allocation	Long-Term Expected Rate of Return (*)
Fixed Income	15.00%	2.80%
U. S. Large Stocks	32.00%	8.00%
U. S. Mid Stocks	9.00%	10.00%
U. S. Small Stocks	4.00%	11.00%
International Developed Market Stocks	12.00%	9.50%
International Emerging Market Stocks	3.00%	11.00%
Alternatives	10.00%	9.00%
Real Estate	10.00%	6.50%
Cash Equivalents	5.00%	2.50%
Total	<u>100.00%</u>	

(*) Includes assumed rate of inflation of 2.00%.

Notes to the Financial Statements

For the Year Ended September 30, 2023

F. Discount Rate

The discount rate used to measure the total pension liability was 7.45%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that the employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

G. Sensitivity of the Board's Proportionate Share of the Collective Net Pension Liability to Changes in the Discount Rate

The following table presents the Board's proportionate share of the collective net pension liability calculated using the discount rate of 7.45%, as well as what the Board's proportionate share of the collective net pension liability would be if it were calculated using a discount rate that is 1-percentage point lower (6.45%) or 1-percentage point higher (8.45%) than the current rate:

	1% Decrease (6.45%)	Current Discount Rate (7.45%)	1% Increase (8.45%)
Board's Proportionate Share of Collective Net Pension Liability	\$35,830	\$27,690	\$20,834
(Dollar amounts in thousands)			

H. Pension Plan Fiduciary Net Position

Detailed information about the pension plan's fiduciary net position is available in the separately issued RSA Annual Comprehensive Financial Report for the fiscal year ended September 30, 2022. The supporting actuarial information is included in the GASB Statement Number 67 Report for the TRS prepared as of September 30, 2022. The auditor's report on the Schedule of Employer Allocations and Pension Amounts by Employer and accompanying notes detail by employer and in aggregate information needed to comply with GASB Statement Number 68 as of September 30, 2022, along with supporting schedules is also available. The additional financial and actuarial information is available at <http://www.rsa-al.gov/index.php/employers/financial-reports/gasb68reports/>.

Notes to the Financial Statements

For the Year Ended September 30, 2023

Note 7 – Other Postemployment Benefits (OPEB)

A. Plan Description

The Alabama Retired Education Employees' Health Care Trust (the "Trust") is a cost-sharing multiple-employer defined benefit postemployment healthcare plan that administers healthcare benefits to the retirees of participating state and local educational institutions. The Trust was established under the Alabama Retiree Health Care Funding Act of 2007 which authorized and directed the Public Education Employees' Health Insurance Board (PEEHIB) to create an irrevocable trust to fund postemployment healthcare benefits to retirees participating in the Public Education Employees' Health Insurance Plan (PEEHIP). Active and retiree health insurance benefits are paid through the PEEHIP. In accordance with GASB, the Trust is considered a component unit of the State of Alabama (the "State") and is included in the State's Annual Comprehensive Financial Report.

The PEEHIP was established in 1983 pursuant to the provisions of the *Code of Alabama 1975*, Section 16-25A-4 (Act Number 83-455, Acts of Alabama) to provide a uniform plan of health insurance for active and retired employees of state and local educational institutions which provide instruction at any combination of grades K-14 (collectively, eligible employees), and to provide a method for funding the benefits related to the plan. The four-year universities participate in the plan with respect to their retired employees and are eligible and may elect to participate in the plan with respect to their active employees. Responsibility for the establishment of the health insurance plan and its general administration and operations is vested in the PEEHIB. The PEEHIB is a corporate body for purposes of management of the health insurance plan. The *Code of Alabama 1975*, Section 16-25A-4, provides the PEEHIB with the authority to amend the benefit provisions in order to provide reasonable assurance of stability in future years for the plan. All assets of the PEEHIP are held in trust for the payment of health insurance benefits. The Teachers' Retirement System of Alabama (TRS) has been appointed as the administrator of the PEEHIP and, consequently, serves as the administrator of the Trust.

B. Benefits Provided

PEEHIP offers a basic hospital medical plan to active members and non-Medicare eligible retirees. Benefits include inpatient hospitalization for a maximum of 365 days without a dollar limit, inpatient rehabilitation, outpatient care, physician services, and prescription drugs.

Active employees and non-Medicare eligible retirees who do not have Medicare eligible dependents can enroll in a health maintenance organization (HMO) in lieu of the basic hospital medical plan. The HMO includes hospital medical benefits, dental benefits, vision benefits, and an extensive formulary. However, participants in the HMO are required to receive care from a participating physician in the HMO plan.

Notes to the Financial Statements

For the Year Ended September 30, 2023

The PEEHIP offers four optional plans (Hospital Indemnity, Cancer, Dental, and Vision) that may be selected in addition to or in lieu of the basic hospital medical plan or HMO. The Hospital Indemnity Plan provides a per-day benefit for hospital confinement, maternity, intensive care, cancer, and convalescent care. The Cancer Plan covers cancer disease only and benefits are provided regardless of other insurance. Coverage includes a per-day benefit for each hospital confinement related to cancer. The Dental Plan covers diagnostic and preventative services, as well as basic and major dental services. Diagnostic and preventative services include oral examinations, teeth cleaning, x-rays, and emergency office visits. Basic and major services include fillings, general aesthetics, oral surgery not covered under a Group Medical Program, periodontics, endodontics, dentures, bridgework, and crowns. Dental services are subject to a maximum of \$1,250 per year for individual coverage and \$1,000 per person per year for family coverage. The Vision Plan covers annual eye examinations, eyeglasses, and contact lens prescriptions.

PEEHIP members may opt to elect the PEEHIP Supplemental Plan as their hospital medical coverage in lieu of the PEEHIP Hospital Medical Plan. The PEEHIP Supplemental Plan provides secondary benefits to the member's primary plan provided by another employer. Only active and non-Medicare retired members and dependents are eligible to enroll in the PEEHIP Supplemental Medical Plan. There is no premium required for this plan, and the plan covers most out-of-pocket expenses not covered by the primary plan. Members who are enrolled in the PEEHIP Hospital Medical Plan (Group 14000), VIVA Health Plan (offered through PEEHIP), Marketplace (Exchange) Plans, State Employees Insurance Board (SEIB), Local Government Board (LGB), Medicare, Medicaid, ALL Kids, Tricare, or Champus as their primary coverage, or are enrolled in a Health Savings Account (HSA) or Health Reimbursement Arrangement (HRA), are not eligible to enroll in the PEEHIP Supplemental Plan. The plan cannot be used as a supplement to Medicare. Retired members who become eligible for Medicare are eligible to enroll in the PEEHIP Group Medicare Advantage (PPO) Plan or the Optional Coverage Plans.

Effective January 1, 2020, Medicare eligible members and Medicare eligible dependents covered on a retiree contract were enrolled in the Humana Group Medicare Advantage plan for PEEHIP retirees. Effective January 1, 2023, United Health Care (UHC) Group replaced the Humana contract. The Medicare Advantage and Prescription Drug Plan (MAPDP) is fully insured by UHC and members are able to have all of their Medicare Part A (hospital insurance), Part B (medical insurance), and Part D (prescription drug coverage) in one convenient plan. With the UHC plan for PEEHIP, retirees can continue to see their same providers with no interruption and see any doctor who accepts Medicare on a national basis. Retirees have the same benefits in and out-of-network and there is no additional retiree cost share if a retiree uses an out-of-network provider and no balance billing from the provider.

Notes to the Financial Statements

For the Year Ended September 30, 2023

C. Contributions

The *Code of Alabama 1975*, Section 16-25A-8, and the *Code of Alabama 1975*, Section 16-25A-8.1 provide the PEEHIB with the authority to set the contribution requirements for plan members and the authority to set the employer contribution requirements for each required class, respectively. Additionally, the PEEHIB is required to certify to the Governor and the Legislature, the amount, as a monthly premium per active employee, necessary to fund the coverage of active and retired member benefits for the following fiscal year. The Legislature then sets the premium rate in the annual appropriation bill.

For employees who retired after September 30, 2005, but before January 1, 2012, the employer contribution of the health insurance premium set forth by the PEEHIB for each retiree class is reduced by 2% for each year of service less than 25 and increased by 2% for each year of service over 25 subject to adjustment by the PEEHIB for changes in Medicare premium costs required to be paid by a retiree. In no case does the employer contribution of the health insurance premium exceed 100% of the total health insurance premium cost for the retiree.

For employees who retired after December 31, 2011, the employer contribution to the health insurance premium set forth by the PEEHIB for each retiree class is reduced by 4% for each year of service less than 25 and increased by 2% for each year over 25, subject to adjustment by the PEEHIB for changes in Medicare premium costs required to be paid by a retiree. In no case does the employer contribution of the health insurance premium exceed 100% of the total health insurance premium cost for the retiree. For employees who retired after December 31, 2011, who are not covered by Medicare, regardless of years of service, the employer contribution to the health insurance premium set forth by the PEEHIB for each retiree class is reduced by a percentage equal to 1% multiplied by the difference between the Medicare entitlement age and the age of the employee at the time of retirement as determined by the PEEHIB. This reduction in the employer contribution ceases upon notification to the PEEHIB of the attainment of Medicare coverage.

D. OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

At September 30, 2023, the Board reported a liability of \$3,736,668.00 for its proportionate share of the collective net OPEB liability. The collective net OPEB liability was measured as of September 30, 2022, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of September 30, 2021. The Board's proportion of the collective net OPEB liability was based on the Board's share of contributions to the OPEB plan relative to the total employer contributions of all participating PEEHIP employers. At September 30, 2022, the Board's proportion was 0.21444925%, which was an increase of 0.01733725% from its proportion measured as of September 30, 2021.

Notes to the Financial Statements
For the Year Ended September 30, 2023

For the year ended September 30, 2023, the Board recognized OPEB income of \$1,986,883.00, with no special funding situations. At September 30, 2023, the Board reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 171,378	\$ 7,555,236
Changes of assumptions	3,030,948	5,438,945
Net difference between projected and actual earnings on OPEB plan investments	469,922	
Changes in proportion and differences between Employer contributions and proportionate share of contributions	1,247,935	1,056,238
Employer contributions subsequent to the measurement date	309,140	
Total	\$5,229,323	\$14,050,419

The \$309,140.00 reported as deferred outflows of resources related to OPEB resulting from the Board's contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the year ended September 30, 2024.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year Ending:	
September 30, 2024	\$(2,352,171)
2025	\$(2,422,734)
2026	\$(1,123,103)
2027	\$(1,011,821)
2028	\$(1,384,640)
Thereafter	\$ (835,767)

Notes to the Financial Statements
For the Year Ended September 30, 2023

E. Actuarial Assumptions

The total OPEB liability was determined by an actuarial valuation as of September 30, 2021, using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.50%
Projected Salary Increases (1)	3.25% - 5.00%
Long-Term Investment Rate of Return (2)	7.00%
Municipal Bond Index Rate at the Measurement Date	4.40%
Municipal Bond Index Rate at the Prior Measurement Date	2.29%
Projected Year of Fiduciary Net Position (FNP) to be Depleted	N/A
Single Equivalent Interest Rate at the Measurement Date	7.00%
Single Equivalent Interest Rate at the Prior Measurement Date	3.97%
Healthcare Cost Trend Rate:	
Initial Trend Rate:	
Pre-Medicare Eligible	6.50%
Medicare Eligible	(**)
Ultimate Trend Rate:	
Pre-Medicare Eligible	4.50% in 2031
Medicare Eligible	4.50% in 2027
(1) Includes 2.75% wage inflation.	
(2) Compounded annually, net of investment expense, and includes inflation.	
(**) Initial Medicare claims are set based on scheduled increases through plan year 2025.	

Notes to the Financial Statements

For the Year Ended September 30, 2023

The rates of mortality are based on the Pub-2010 Public Mortality Plans Mortality Tables, adjusted generationally based on scale MP-2020, with an adjustment of 66-2/3% to the table beginning with the year 2019. The mortality rates are adjusted forward and/or back depending on the plan and group covered, as shown in the table below:

Group	Membership Table	Set Forward (+)/ Setback (-)	Adjustment to Rates
Active Members	Teacher Employee – Below Median	None	65%
Service Retirees	Teacher – Below Median	Male: +2, Female: +2	Male: 108% ages<63, 96% ages>67; Phasing down 63-67 Female: 112% ages <69 98%> age 74; Phasing down 69-74
Disabled Retirees	Teacher Disability	Male: +8, Female: +3	None
Beneficiaries	Teacher Contingent Survivor Below Median	Male: +2, Female: None	None

The decremental assumptions used in the valuation were selected based on the actuarial experience study prepared as of September 30, 2020, submitted to and adopted by the Teachers' Retirement System of Alabama Board on September 13, 2021.

The remaining actuarial assumptions (e.g., initial per capita costs, health care cost trends, rate of plan participation, rates of plan election, etc.) were based on the September 30, 2021, valuation.

The long-term expected return on plan assets is to be reviewed as part of regular experience studies prepared every five years, in conjunction with similar analysis for the Teachers' Retirement System of Alabama. Several factors should be considered in evaluating the long-term rate of return assumption, including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected return, net of investment expense and inflation), as developed for each major asset class. These ranges should be combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation. The assumption is intended to be a long-term assumption and is not expected to change absent a significant change in the asset allocation, a change in the inflation assumption, or a fundamental change in the market that alters expected returns in future years.

The long-term expected rate of return on the OPEB plan investments is determined based on the allocation of assets by asset class and by the mean and variance of real returns.

Notes to the Financial Statements
For the Year Ended September 30, 2023

The target asset allocation and best estimates of expected geometric real rates of return for each major asset class is summarized below:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return (*)
Fixed Income	30.00%	4.40%
U. S. Large Stocks	38.00%	8.00%
U. S. Mid Stocks	8.00%	10.00%
U. S. Small Stocks	4.00%	11.00%
International Developed Market Stocks	15.00%	9.50%
Cash	5.00%	1.50%
Total	100.00%	

(*) Geometric mean, includes 2.5% inflation

F. Discount Rate

The discount rate, also known as the Single Equivalent Interest Rate (SEIR), as described by GASB Statement Number 74, used to measure the total OPEB liability at September 30, 2022, was 7.00%. Premiums paid to the Public Education Employees' Health Insurance Board for active employees shall include an amount to partially fund the cost of coverage for retired employees. The projection of cash flows used to determine the discount rate assumed that plan contributions will be made at the current contribution rates. Each year, the State specifies the monthly employer rate that participating school systems must contribute for each active employee. Currently, the monthly employer rate is \$800 per active member for participating employers. Approximately, 15.257% of the employer contributions were used to assist in funding retiree benefit payments in 2022, and it is assumed that the 15.257% will increase or decrease at the same rate as expected benefit payments for the closed group with a cap of 20.00%. It is assumed the \$800 rate will increase with inflation at 2.50% starting in 2027. Retiree benefit payments for University members are paid by the Universities and are not included in the cash flow projections. The discount rate determination will use a municipal bond rate to the extent the trust is projected to run out of money before all benefits are paid. Projected future benefit payments for all current plan members are projected through 2120.

Notes to the Financial Statements
For the Year Ended September 30, 2023

G. Sensitivity of the Board's Proportionate Share of the Collective Net OPEB Liability to Changes in the Healthcare Cost Trend Rates and in the Discount Rates

The following table presents the Board's proportionate share of the collective net OPEB liability of the Trust calculated using the current healthcare trend rate, as well as what the collective net OPEB liability would be if calculated using one percentage point lower or one percentage point higher than the current rate:

	1% Decrease (5.50% Decreasing to 3.50% for Pre-Medicare, Known Decreasing to 3.50% for Medicare Eligible)	Current Healthcare Trend Rate (6.50% Decreasing to 4.50% for Pre-Medicare, Known Decreasing to 4.50% for Medicare Eligible)	1% Increase (7.50% Decreasing to 5.50% for Pre-Medicare, Known Decreasing to 5.50% for Medicare Eligible)
Board's Proportionate Share of the Collective Net OPEB Liability	\$2,833,523	\$3,736,668	\$4,844,290

The following table presents the Board's proportionate share of the collective net OPEB liability of the Trust calculated using the discount rate of 7.00%, as well as what the collective net OPEB liability would be if calculated using one percentage point lower or one percentage point higher than the current rate:

	1% Decrease (6.00%)	Current Discount Rate (7.00%)	1% Increase (8.00%)
Board's Proportionate Share of the Collective Net OPEB Liability	\$4,619,838	\$3,736,668	\$2,995,273

H. OPEB Plan Fiduciary Net Position

Detailed information about the OPEB plan's Fiduciary Net Position is in the Trust's financial statements for the fiscal year ended September 30, 2022. The supporting actuarial information is included in the GASB Statement Number 74 Report for PEEHIP prepared as of September 30, 2022. Additional financial and actuarial information is available at www.rsa-al.gov.

Notes to the Financial Statements

For the Year Ended September 30, 2023

Note 8 – Long-Term Debt

Qualified Zone Academy Bonds (QZAB's)

On July 7, 2011, the Board authorized the issuance of its Capital Outlay Pool Bond, Series 2011-QZAB dated June 2, 2011 in the amount of \$1,377,255.00 to evidence the Board's obligation to repay the Alabama Public School and College Authority for a Special Pool Loan in the amount of \$1,377,255.00. Pursuant to the Special Pool Loan Agreement, payments shall be made from a pledge of the Public School Fund Capital Purchase Funds that are allocated to the Board. Beginning on May 1, 2012 and ending May 1, 2026, the Crenshaw County Board of Education is required to make fifteen level installment deposits of \$68,994.43 into a Sinking Fund to provide for the payment of principal at the maturity date, whereupon the Board's obligation will be satisfied. Any failure to realize the expected return could result in an increase in the required sinking fund deposits. Deposits made into the Sinking Fund shall remain the property of the Board pledged for repayment of the Special Pool Loan. After paying issuance costs of \$5,155.00, the Board's net proceeds totaling \$1,372,100.00 were deposited in a project account used to pay qualified QZAB expenditures, which included repairing, and rehabilitating facilities and upgrading equipment at Brantley, Luverne and Highland Home Schools. In the event of default, whether due to failure to comply with terms and conditions of Bonds or in failure to pay amount due on the Bonds, the Alabama Public School and College Authority (the "Authority") may (1) withhold all leveraged funds due to the Board until full compliance with the terms and (2) file suit to compel performance of the obligations of the Board under the bond agreement.

Note from Direct Borrowing

During fiscal year 2019, the Board issued a note from direct borrowing for the purchase of nine school buses originally issued at \$737,879.00. The note is secured by nine 2020 Thomas school buses. The outstanding notes from direct borrowings contain a provision that in the event of default, the bank may (1) proceed with appropriate court action to recover damages, (2) terminate agreement ceasing the Board's rights to the secured equipment, (3) foreclose and take possession of the secured equipment to sell for repayment of note and/or (4) by written notice to Board, declare the entire unpaid payments for the then current annual term of the agreement, plus interest thereon at the rate of 7.50%, to be due and payable as liquidated damages for loss of bargain.

Notes to the Financial Statements

For the Year Ended September 30, 2023

Warrants Payable

During fiscal year 2016, the Board issued School Tax Warrants in the amount of \$3,030,000.00 for the purpose of system-wide facility upgrade and energy efficient project. In the event of default of the terms and conditions of the warrant resolution, remedies are limited in the fact that these warrants are special or limited obligations of the Board, and may be subject to (1) the provisions of the United States Bankruptcy Code and (2) the provisions of other laws hereafter enacted by the Congress of the United States or the State of Alabama legislature.

During fiscal year 2018, the Board issued School Tax Warrants in the amount of \$2,195,000.00 for the purpose of the construction of a new gymnasium at Highland Home School and the refunding of the fiscal year 2014 note for the construction of a new gymnasium at Brantley School. In the event of default of the terms and conditions of the warrant resolution, remedies are limited in the fact that these warrants are special or limited obligations of the Board and may be subject to (1) the provisions of the United States Bankruptcy Code and (2) the provisions of other laws hereafter enacted by the Congress of the United States or the State of Alabama legislature.

The following is a summary of long-term obligations for the Board for the year ended September 30, 2023:

	Debt Outstanding 10/01/2022	Issued/ Increased	Repaid/ Decreased	Debt Outstanding 09/30/2023	Amounts Due Within One Year
<u>Governmental Activities:</u>					
Warrants/Bonds Payable	\$ 5,662,255.00	\$	\$ (225,000.00)	\$ 5,437,255.00	\$230,000.00
Note from Direct Borrowings	233,111.50		(154,221.24)	78,890.26	78,890.26
Sub-Total	5,895,366.50		(379,221.24)	5,516,145.26	308,890.26
Net Pension Liability	16,323,000.00	11,367,000.00		27,690,000.00	
Net OPEB Liability	10,184,409.00		(6,447,741.00)	3,736,668.00	
Total Governmental Activities					
Long-Term Liabilities	<u>\$32,402,775.50</u>	<u>\$11,367,000.00</u>	<u>\$(6,826,962.24)</u>	<u>\$36,942,813.26</u>	<u>\$308,890.26</u>

Payments on the Qualified Zone Academy Bonds are anticipated to be made using the Public School Funds from the Board's allocation received from the Alabama Department of Education. Payments on the note for buses are made from the Board's allocation of funds for fleet renewal. Payments on the Series 2016 and Series 2018 School Tax warrants are anticipated to be made using county sales and use tax proceeds.

Notes to the Financial Statements
For the Year Ended September 30, 2023

The following is a schedule of debt service requirements to maturity:

Fiscal Year Ending	Warrants Payable		Note from Direct Borrowing		Total Principal and Interest Requirements to Maturity
	Principal	Interest	Principal	Interest	
September 30, 2024	\$ 230,000.00	\$ 168,631.24	\$78,890.26	\$691.47	\$ 478,212.97
2025	235,000.00	164,081.24			399,081.24
2026	1,617,255.00	159,321.24			1,776,576.24
2027	245,000.00	90,580.00			335,580.00
2028	250,000.00	85,167.50			335,167.50
2029-2033	1,340,000.00	332,092.50			1,672,092.50
2034-2038	1,520,000.00	147,480.00			1,667,480.00
Totals	<u>\$5,437,255.00</u>	<u>\$1,147,353.72</u>	<u>\$78,890.26</u>	<u>\$691.47</u>	<u>\$6,664,190.45</u>

Pledged Revenues

The Board issued Series 2016 School Tax Warrants and 2018 School Tax Warrants. The Board pledged to repay the warrants from the proceeds of its shares of the county sales and use tax. Future revenues of \$5,017,292.50 are pledged to repay the principal and interest on the warrants at September 30, 2023. Pledged funds in the amount of \$334,532.50 were used to pay principal and interest on the warrants during the fiscal year ended September 30, 2023. Proceeds of county sales and use tax in the amount of \$2,363,705.19 were received by the Board during the fiscal year ended September 30, 2023. The Series 2016 School Tax Warrants will mature in fiscal year 2036. The Series 2018 School Tax Warrants will mature in fiscal year 2038.

The Board participated in the Capital Improvement Pool Qualified Zone Academy Bonds, Series 2011 issued by the Alabama Public School and College Authority (PSCA). The sinking fund deposits are pledged to be repaid from the Board's allocation of Public School funds received from the State of Alabama. Beginning on May 1, 2012 and ending May 1, 2026, the Board is required to make fifteen level installment deposits of \$68,994.43 into a Sinking Fund to provide for the payment of principal at the maturity date, whereupon the Board's obligation will be satisfied. The proceeds from the bonds were used to finance capital improvements at various local schools. Future revenues in the amount of \$1,567,316.22 are pledged for the payments of the sinking fund deposits and interest on the Pool Warrant at September 30, 2023. The Series 2011-A QZAB warrant will mature in fiscal year 2026.

Notes to the Financial Statements

For the Year Ended September 30, 2023

Note 9 – Risk Management

The Board is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The Board has insurance for its buildings and contents through the State Insurance Fund (SIF) part of the State of Alabama, Department of Finance, Division of Risk Management, which operates as a common risk management and insurance program for state owned properties and county boards of education. The Board pays an annual premium based on the amount of coverage requested. The SIF is self-insured up to \$3.5 million per occurrence and purchases commercial insurance for claims in excess of \$3.5 million. Errors and omissions insurance is purchased from the Alabama Trust for Boards of Education (ATBE), a public entity risk pool. The ATBE collects the premiums and purchases excess insurance for any amount of coverage requested by pool participants in excess of the coverage provided by the pool. Employee health insurance is provided through the Public Education Employees' Health Insurance Fund (PEEHIF), administered by the Public Education Employees' Health Insurance Board (PEEHIB). The Fund was established to provide a uniform plan of health insurance for current and retired employees of state educational institutions and is self-sustaining. Monthly premiums for employee and dependent coverage are determined annually by the plan's actuary and are based on anticipated claims in the upcoming year, considering any remaining fund balance on hand available for claims. The Board contributes a specified amount monthly to the PEEHIF for each employee of state educational institutions. The Board's contribution is applied against the employees' premiums for the coverage selected and the employee pays any remaining premium.

Settled claims resulting from these risks have not exceeded the Board's coverage in any of the past three fiscal years.

Board employees who are injured while on the job are entitled to salary and fringe benefits of up to ninety working days in accordance with the *Code of Alabama 1975*, Section 16-1-18.1(d). Any unreimbursed medical expenses and costs which the employee incurs as a result of an on-the-job injury may be filed for reimbursement with the State Board of Adjustment.

Notes to the Financial Statements
For the Year Ended September 30, 2023

Note 10 – Interfund Transactions

Interfund Receivables and Payables

The interfund receivables and payables at September 30, 2023, were as follows:

	Interfund Receivables		Totals
	General Fund	Special Revenue Fund	
<u>Interfund Payables:</u>			
General Fund	\$	\$61,384.31	\$ 61,384.31
Special Revenue Fund	3,410,561.29		3,410,561.29
Totals	<u>\$3,410,561.29</u>	<u>\$61,384.31</u>	<u>\$3,471,945.60</u>

Interfund Transfers

The amounts of interfund transfers during the fiscal year ended September 30, 2023, were as follows:

	Transfers In	
	Other Governmental Fund	Totals
<u>Transfers Out:</u>		
General Fund	\$174,591.69	\$174,591.69
Totals	<u>\$174,591.69</u>	<u>\$174,591.69</u>

The Board typically used transfers to fund ongoing operating subsidies, to recoup certain expenditures paid on-behalf of the local schools, and to transfer the portion from the General Fund to the Debt Service Fund (Other Governmental) to service current-year debt requirements.

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Required Supplementary Information

Schedule of the Employer's Proportionate Share of the Collective Net Pension Liability
For the Year Ended September 30, 2023
(Dollar amounts in thousands)

	2023	2022	2021	2020	2019	2018	2017	2016	2015
Employer's proportion of the collective net pension liability	0.178176%	0.173270%	0.173028%	0.164219%	0.173643%	0.176244%	0.173498%	0.167924%	0.168707%
Employer's proportionate share of the collective net pension liability	\$ 27,690	\$ 16,323	\$ 21,403	\$ 18,158	\$ 17,265	\$ 17,322	\$ 18,783	\$ 17,574	\$ 15,326
Employer's covered payroll during the measurement period (*)	\$ 13,714	\$ 12,577	\$ 12,256	\$ 11,707	\$ 11,578	\$ 11,641	\$ 11,019	\$ 10,623	\$ 10,645
Employer's proportionate share of the collective net pension liability as a percentage of its covered payroll	201.91%	129.78%	174.63%	155.10%	149.12%	148.80%	170.46%	165.43%	143.97%
Plan fiduciary net position as a percentage of the total collective pension liability	62.21%	76.44%	67.72%	69.85%	72.29%	71.50%	67.93%	67.51%	71.01%

(*) Employer's covered payroll during the measurement period is the total covered payroll (GASB Statement Number 82).
For fiscal year 2023, the measurement period is October 1, 2021 through September 30, 2022.

This schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Schedule of the Employer's Contributions - Pension
For the Year Ended September 30, 2023
(Dollar amounts in thousands)

	2023	2022	2021	2020	2019	2018	2017	2016	2015
Contractually required contribution	\$ 1,814	\$ 1,663	\$ 1,516	\$ 1,492	\$ 1,428	\$ 1,394	\$ 1,380	\$ 1,304	\$ 1,239
Contributions in relation to the contractually required contribution	\$ 1,814	\$ 1,663	\$ 1,516	\$ 1,492	\$ 1,428	\$ 1,394	\$ 1,380	\$ 1,304	\$ 1,239
Contribution deficiency (excess)	\$	\$	\$	\$	\$	\$	\$	\$	\$
Employer's covered payroll	\$ 14,833	\$ 13,714	\$ 12,577	\$ 12,256	\$ 11,707	\$ 11,578	\$ 11,641	\$ 11,019	\$ 10,623
Contributions as a percentage of covered payroll	12.23%	12.13%	12.05%	12.17%	12.20%	12.04%	11.85%	11.83%	11.66%

This schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

***Schedule of the Employer's Proportionate Share of the Collective Net Other Postemployment Benefits (OPEB) Liability
Alabama Retired Education Employees' Health Care Trust
For the Year Ended September 30, 2023
(Dollar amounts in thousands)***

	2023	2022	2021	2020	2019	2018
Employer's proportion of the collective net OPEB liability	.21444925%	0.197122%	0.196027%	0.220357%	0.216424%	0.215625%
Employer's proportionate share of the collective net OPEB liability (asset)	\$ 3,737	\$ 10,184	\$ 12,722	\$ 8,314	\$ 17,787	\$ 16,015
Employer's covered-employee payroll during the measurement period	\$ 13,714	\$ 12,577	\$ 12,256	\$ 11,707	\$ 11,578	\$ 11,641
Employer's proportionate share of the collective net OPEB liability (asset) as a percentage of its covered-employee payroll	27.25%	80.97%	103.80%	71.02%	153.63%	137.57%
Plan fiduciary net position as a percentage of the total collective OPEB liability	48.39%	27.11%	19.80%	28.14%	14.81%	15.37%

(*) Employer's covered-employee payroll during the measurement period is the total covered-employee payroll.
For fiscal year 2023, the measurement period is October 1, 2021 through September 30, 2022.

This schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Schedule of the Employer's Contributions - Other Postemployment Benefits (OPEB)
Alabama Retired Education Employees' Health Care Trust
For the Year Ended September 30, 2023
(Dollar amounts in thousands)

	2023	2022	2021	2020	2019	2018
Contractually required contribution	\$ 309	\$ 423	\$ 341	\$ 388	\$ 627	\$ 533
Contributions in relation to the contractually required contribution	\$ 309	\$ 423	\$ 341	\$ 388	\$ 627	\$ 533
Contribution deficiency (excess)	\$	\$	\$	\$	\$	\$
Employer's covered-employee payroll	\$ 14,833	\$ 13,714	\$ 12,577	\$ 12,256	\$ 11,707	\$ 11,578
Contributions as a percentage of covered-employee payroll	2.08%	3.08%	2.71%	3.17%	5.36%	4.60%

This schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

***Notes to Required Supplementary Information
for Other Postemployment Benefits (OPEB)
For the Year Ended September 30, 2023***

Changes in Actuarial Assumptions

In 2021, rates of withdrawal, retirement, disability, and mortality were adjusted to reflect actual experience more closely. In 2021, economic assumptions and the assumed rates of salary increases were adjusted to reflect actual and anticipated experience more closely.

In 2019, the anticipated rates of participation, spouse coverage, and tobacco use were adjusted to reflect actual experience more closely.

Recent Plan Changes

Beginning in plan year 2021, the Medicare Advantage Plan with Prescription Drug Coverage (MAPD) plan premium rates exclude the Affordable Care Act (ACA) Health Insurer Fee which was repealed on December 20, 2019.

Effective January 1, 2017, Medicare eligible medical and prescription drug benefits are provided through the Medicare Advantage Plan with Prescription Drug Coverage (MAPD).

The Health Plan is changed each year to reflect the Affordable Care Act (ACA) maximum annual out-of-pocket amounts.

***Notes to Required Supplementary Information
for Other Postemployment Benefits (OPEB)
For the Year Ended September 30, 2023***

Method and Assumptions Used in Calculations of Actuarially Determined Contributions

The actuarially determined contribution rates in the Schedule of Employer’s Contributions – Other Postemployment Benefits (OPEB) were calculated as of September 30, 2019, which is three years prior to the end of the fiscal year in which contributions are reported. The following actuarial methods and assumptions were used to determine the most recent contribution rate reported in that schedule:

Actuarial Cost Method	Entry Age Normal
Amortization Method	Level percent of pay
Remaining Amortization Period	22 years, closed
Asset Valuation Method	Market Value of Assets
Inflation	2.75%
Healthcare Cost Trend Rate:	
Pre-Medicare Eligible	6.75%
Medicare Eligible	(*)
Ultimate Trend Rate:	
Pre-Medicare Eligible	4.75%
Medicare Eligible	4.75%
Year of Ultimate Trend Rate	2027 for Pre-Medicare Eligible 2024 for Medicare Eligible
Optional Plans Trend Rate	2.00%
Investment Rate of Return	5.00%, including inflation
(*) Initial Medicare claims are set based on scheduled increases through plan year 2022.	

Schedule of Revenues, Expenditures and Changes in Fund Balances
Budget and Actual - General Fund
For the Year Ended September 30, 2023

	Budgeted Amounts		Actual Amounts Budgetary Basis	Budget to GAAP Differences	Actual Amounts GAAP Basis
	Original	Final			
Revenues					
State	\$ 16,519,347.93	\$ 16,985,465.48	\$ 18,425,984.57	\$	\$ 18,425,984.57
Federal	700.00	700.00	228,305.59		228,305.59
Local	3,669,326.00	4,326,618.48	4,619,208.09	(1) 9,640.28	4,628,848.37
Other	128,000.00	143,000.00	193,714.47		193,714.47
Total Revenues	20,317,373.93	21,455,783.96	23,467,212.72	9,640.28	23,476,853.00
Expenditures					
Current:					
Instruction	12,655,843.83	12,808,212.23	12,656,067.74	(2) (71,356.71)	12,584,711.03
Instructional Support	2,743,517.00	2,812,717.25	2,907,504.77	(2) 24,676.87	2,932,181.64
Operation and Maintenance	1,681,337.19	1,862,003.55	2,168,677.83		2,168,677.83
Auxiliary Services:					
Student Transportation	1,346,568.00	1,346,980.62	1,355,802.57	(2) 210.80	1,356,013.37
General Administrative and Central Support	873,709.00	1,045,959.48	1,173,910.45	(2) 7,139.53	1,181,049.98
Other	832,778.00	905,555.00	870,986.11	(2) 3,336.62	874,322.73
Capital Outlay	91,000.00	101,092.64	238,418.00		238,418.00
Debt Service:					
Principal Retirement	2,601.24	2,601.24	2,601.24		2,601.24
Interest and Fiscal Charges	4,883.40	4,883.40	4,883.40		4,883.40
Total Expenditures	20,232,237.66	20,890,005.41	21,378,852.11	(35,992.89)	21,342,859.22
Excess (Deficiency) of Revenues Over Expenditures	85,136.27	565,778.55	2,088,360.61	45,633.17	2,133,993.78
Other Financing Sources (Uses)					
Indirect Cost	380,625.77	384,617.60	246,785.72		246,785.72
Other Financing Sources	9,000.00	9,000.00			
Sale of Capital Assets	1,500.00	1,500.00			
Transfers Out	(788,755.65)	(788,755.65)	(174,591.69)		(174,591.69)
Total Other Financing Sources (Uses)	(397,629.88)	(393,638.05)	72,194.03		72,194.03
Net Change in Fund Balances	(312,493.61)	172,140.50	2,160,554.64	45,633.17	2,206,187.81
Fund Balances - Beginning of Year	5,752,311.79	7,688,828.20	7,688,828.20	(3) (2,040,521.20)	5,648,307.00
Fund Balances - End of Year	\$ 5,439,818.18	\$ 7,860,968.70	\$ 9,849,382.84	\$ (1,994,888.03)	\$ 7,854,494.81

Schedule of Revenues, Expenditures and Changes in Fund Balances
Budget and Actual - General Fund
For the Year Ended September 30, 2023

Explanation of differences between Actual Amounts on Budgetary Basis and Actual Amounts GAAP Basis:

The Board budgets on the modified accrual basis of accounting with the following exceptions:

(1) The Board budgets ad valorem and sales taxes as collected, rather than on the modified accrual basis (GAAP).	\$ 9,640.28
(2) The Board budgets salaries and benefits only to the extent expected to be paid, rather than on the modified accrual basis (GAAP).	<u>35,992.89</u>
Net Increase in Fund Balances - Budget to GAAP	<u><u>\$ 45,633.17</u></u>
(3) The amount reported as "fund balance" on the budgetary basis of accounting derives from the basis of accounting used in preparing the Board's budget. This amount differs from the fund balance reported in the Statement of Revenues, Expenditures and Changes in Fund Balances (Exhibit 5) because of the cumulative effect of transactions such as those described above.	

***Schedule of Revenues, Expenditures and Changes in Fund Balances
Budget and Actual - Special Revenue Fund
For the Year Ended September 30, 2023***

	Budgeted Amounts		Actual Amounts Budgetary Basis	Budget to GAAP Differences	Actual Amounts GAAP Basis	
	Original	Final				
Revenues						
State	\$ 69,000.00	\$ 69,000.00	\$ 152,696.53	\$	\$ 152,696.53	
Federal	9,305,142.39	10,346,064.83	6,995,023.77		6,995,023.77	
Local	1,264,730.00	1,264,730.00	1,593,352.29		1,593,352.29	
Other	22,000.00	22,000.00	22,603.10		22,603.10	
Total Revenues	10,660,872.39	11,701,794.83	8,763,675.69		8,763,675.69	
Expenditures						
Current:						
Instruction	4,603,255.68	5,116,940.34	3,055,251.71	(1)	1,189.11	3,056,440.82
Instructional Support	1,263,682.07	1,687,487.59	1,132,877.36			1,132,877.36
Operation and Maintenance	80,694.00	75,694.00	111,160.94			111,160.94
Auxiliary Services:						
Student Transportation	43,840.00	45,640.00	58,594.65			58,594.65
Food Service	1,863,008.00	1,863,008.00	2,410,646.04	(1)	14,706.71	2,425,352.75
General Administrative and Central Support	553,556.77	738,211.17	516,718.15			516,718.15
Other	513,581.97	837,538.33	926,123.13	(1)	(4,768.75)	921,354.38
Capital Outlay	1,611,063.76	1,242,237.60	473,911.48			473,911.48
Total Expenditures	10,532,682.25	11,606,757.03	8,685,283.46		11,127.07	8,696,410.53
Excess (Deficiency) of Revenues Over Expenditures	128,190.14	95,037.80	78,392.23		(11,127.07)	67,265.16
Other Financing Sources (Uses)						
Transfers In	716,229.65	716,229.65				
Transfers Out	(101,197.00)	(101,197.00)				
Total Other Financing Sources (Uses)	615,032.65	615,032.65				
Net Change in Fund Balances	743,222.79	710,070.45	78,392.23		(11,127.07)	67,265.16
Fund Balances - Beginning of Year	996,807.35	1,432,073.90	1,432,073.90	(2)	(89,871.13)	1,342,202.77
Fund Balances - End of Year	\$ 1,740,030.14	\$ 2,142,144.35	\$ 1,510,466.13		\$ (100,998.20)	\$ 1,409,467.93

***Schedule of Revenues, Expenditures and Changes in Fund Balances
Budget and Actual - Special Revenue Fund
For the Year Ended September 30, 2023***

Explanation of differences between Actual Amounts on Budgetary Basis and Actual Amounts GAAP Basis:

The Board budgets on the modified accrual basis of accounting with the following exceptions:

- | | |
|--|------------------------------|
| (1) The Board budgets salaries and benefits only to the extent expected to be paid, rather than on the modified accrual basis (GAAP). | <u>\$ (11,127.07)</u> |
| Net Decrease in Fund Balances - Budget to GAAP | <u><u>\$ (11,127.07)</u></u> |
| (2) The amount reported as "fund balance" on the budgetary basis of accounting derives from the basis of accounting used in preparing the Board's budget. This amount differs from the fund balance reported in the Statement of Revenues, Expenditures and Changes in Fund Balances (Exhibit 5) because of the cumulative effect of transactions such as those described above. | |

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Supplementary Information

***Schedule of Expenditures of Federal Awards
For the Year Ended September 30, 2023***

Federal Grantor/ Pass-Through Grantor/ Program Title	Federal Assistance Listing Number	Pass-Through Grantor's Number	Total Federal Expenditures
<u>U. S. Department of Agriculture</u>			
<u>Passed Through Alabama Department of Education</u>			
Child Nutrition Cluster:			
School Breakfast Program	10.553	N.A.	\$ 534,153.22
National School Lunch Program:			
Cash Assistance	10.555	N.A.	1,226,636.53
Non-Cash Assistance (Commodities)	10.555	N.A.	199,213.20
Sub-Total National School Lunch Program			<u>1,425,849.73</u>
Summer Food Service Program for Children	10.559	N.A.	409,619.01
Sub-Total Child Nutrition Cluster			<u>2,369,621.96</u>
Child and Adult Care Food Program	10.558	N.A.	190,087.53
Team Nutrition Grants	10.574	N.A.	3,472.46
Total U. S. Department of Agriculture			<u>2,563,181.95</u>
<u>U. S. Department of Education</u>			
<u>Passed Through Alabama Department of Education</u>			
Title I Grants to Local Educational Agencies	84.010	N.A.	855,595.25
Special Education Cluster:			
Special Education - Grants to States	84.027	N.A.	489,024.29
COVID-19 American Rescue Plan - Special Education - Grants to States	84.027X	N.A.	18,334.25
Special Education - Preschool Grants	84.173	N.A.	9,841.04
Sub-Total Special Education Cluster			<u>517,199.58</u>
Career and Technical Education - Basic Grants to States	84.048	N.A.	49,464.69
Twenty-First Century Community Learning Centers	84.287	N.A.	311,520.17
Special Education - State Personnel Development	84.323	N.A.	17,154.01
Rural Education	84.358	N.A.	104,194.65
Supporting Effective Instruction State Grants	84.367	N.A.	150,915.08
Student Support and Academic Enrichment Program	84.424	N.A.	23,035.72
COVID-19 Education Stabilization Fund:			
COVID-19 Elementary and Secondary School Emergency Relief (ESSER) Fund	84.425D	N.A.	1,227,793.40
COVID-19 American Rescue Plan - Elementary and Secondary School Emergency Relief (ARP ESSER)	84.425U	N.A.	1,290,217.86
COVID-19 American Rescue Plan - Emergency Assistance to Non-Public Schools (ARP EANS)	84.425V	N.A.	112,617.00
Sub-Total COVID-19 Education Stabilization Fund			<u>2,630,628.26</u>
Total U. S. Department of Education			<u>4,659,707.41</u>
Sub-Total Forward			\$ 7,222,889.36

***Schedule of Expenditures of Federal Awards
For the Year Ended September 30, 2023***

Federal Grantor/ Pass-Through Grantor/ Program Title	Federal Assistance Listing Number	Pass-Through Grantor's Number	Total Federal Expenditures
Sub-Total Brought Forward			\$ 7,222,889.36
<u>Social Security Administration Passed Through Alabama Department of Education</u>			
Social Security - Disability Insurance	96.001	N.A.	<u>440.00</u>
Total Expenditures of Federal Awards			<u>\$ 7,223,329.36</u>

N.A. = Not Available/Not Applicable

The accompanying Notes to the Schedule of Expenditures of Federal Awards are an integral part of this schedule.

***Notes to the Schedule of Expenditures
of Federal Awards
For the Year Ended September 30, 2023***

Note 1 – Basis of Presentation

The accompanying Schedule of Expenditures of Federal Awards (the “Schedule”) includes the federal award activity of the Crenshaw County Board of Education under programs of the federal government for the year ended September 30, 2023. The information in this Schedule is presented in accordance with the requirements of Title 2 U. S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles and Audit Requirements for Federal Awards (Uniform Guidance)*. Because the Schedule presents only a selected portion of the operations of the Crenshaw County Board of Education, it is not intended to and does not present the financial position or changes in net position of the Crenshaw County Board of Education.

Note 2 – Summary of Significant Accounting Policies

Expenditures reported on the Schedule are reported on the modified accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the *Uniform Guidance* wherein certain types of expenditures are not allowable or are limited as to reimbursement.

Note 3 – Indirect Cost Rate

The Crenshaw County Board of Education has elected not to use the 10-percent de minimis indirect cost rate as allowed in the *Uniform Guidance*.

Note 4 – Transferability

As allowed by federal regulations, the Board transferred \$62,724.00 from the Student Support and Academic Enrichment Program (Assistance Listing Number 84.424) to Rural Education (Assistance Listing Number 84.358). This amount is reflected in the expenditures of Rural Education (Assistance Listing Number 84.358).

Additional Information

Board Members and Administrative Personnel
October 1, 2022 through September 30, 2023

Board Member		Term Expires
Hon. Sheri Claybrook	Chairperson	2028
Hon. Steve Jackson	Vice-Chairperson	2024
Hon. Sterling Sasser	Member	2028
Hon. Annie Zeigler	Member	2024
Hon. Steve Hermeling	Member	2024
Hon. Charles Tomkins, M.D.	Member	2022

Administrative Personnel

Dodd Hawthorne	Superintendent	June 30, 2025
Ken Wesley	Chief School Financial Officer	Indefinite

***Report on Internal Control Over Financial Reporting and on
Compliance and Other Matters Based on an Audit of
Financial Statements Performed in Accordance With
Government Auditing Standards***

Independent Auditor's Report

Members of the Crenshaw County Board of Education,
Superintendent and Chief School Financial Officer
Luverne, Alabama

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in ***Government Auditing Standards*** issued by the Comptroller General of the United States (***Government Auditing Standards***), the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Crenshaw County Board of Education, as of and for the year ended September 30, 2023, and the related notes to the financial statements, which collectively comprise the Crenshaw County Board of Education's basic financial statements, and have issued our report thereon dated May 29, 2024.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Crenshaw County Board of Education's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Crenshaw County Board of Education's internal control. Accordingly, we do not express an opinion on the effectiveness of the Crenshaw County Board of Education's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. *A material weakness* is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. We identified a certain deficiency in internal control, described in the accompanying Schedule of Findings and Questioned Costs as Finding 2023-001 that we consider to be a significant deficiency.

***Report on Internal Control Over Financial Reporting and on
Compliance and Other Matters Based on an Audit of
Financial Statements Performed in Accordance With
Government Auditing Standards***

Report on Compliance and Other Matters

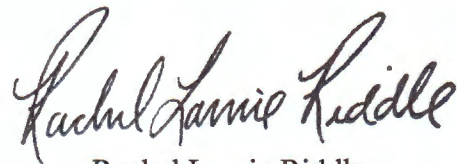
As part of obtaining reasonable assurance about whether the Crenshaw County Board of Education's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under ***Government Auditing Standards***.

Board's Response to the Finding

Government Auditing Standards requires the auditor to perform limited procedures on the Crenshaw County Board of Education's response to the finding identified in our audit and described in the accompanying Schedule of Finding and Questioned Costs. The Crenshaw County Board of Education's response to the finding identified in our audit is described in the accompanying Auditee Response/Corrective Action Plan. The Crenshaw County Board of Education's response was not subjected to the other auditing procedures applied in the audit of the financial statement and, accordingly, we express no opinion on the response.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with ***Government Auditing Standards*** in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



Rachel Laurie Riddle
Chief Examiner
Department of Examiners of Public Accounts

Montgomery, Alabama

May 29, 2024

***Report on Compliance for Each Major Federal Program and
Report on Internal Control Over Compliance Required
by the Uniform Guidance***

Independent Auditor's Report

Members of the Crenshaw County Board of Education,
Superintendent and Chief School Financial Officer
Luverne, Alabama

Report on Compliance for Each Major Federal Program

Opinion on Each Major Federal Program

We have audited the Crenshaw County Board of Education's (the "Board") compliance with the types of compliance requirements identified as subject to audit in the ***OMB Compliance Supplement*** that could have a direct and material effect on each of the Board's major federal programs for the year ended September 30, 2023. The Board's major federal programs are identified in the Summary of Examiner's Results section of the accompanying Schedule of Findings and Questioned Costs.

In our opinion, the Board complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended September 30, 2023.

Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in ***Government Auditing Standards*** issued by the Comptroller General of the United States (***Government Auditing Standards***); and the audit requirements of Title 2 U. S. ***Code of Federal Regulations*** Part 200, ***Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance)***. Our responsibilities under those standards and the ***Uniform Guidance*** are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the Board and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the Board's compliance with the compliance requirements referred to above.

Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to the Board's federal programs.

Report on Compliance for Each Major Federal Program and Report on Internal Control Over Compliance Required by the Uniform Guidance

Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the Board's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, ***Government Auditing Standards***, and the *Uniform Guidance* will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the Board's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with GAAS, ***Government Auditing Standards***, and the *Uniform Guidance*, we:

- ◆ exercise professional judgment and maintain professional skepticism throughout the audit.
- ◆ identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the Board's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- ◆ obtain an understanding of the Board's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the *Uniform Guidance*, but not for the purpose of expressing an opinion on the effectiveness of the Board's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

Other Matters

The results of our auditing procedures disclosed other instances of noncompliance, which are required to be reported in accordance with the *Uniform Guidance* and which are described in the accompanying Schedule of Findings and Questioned Costs as Finding 2023-002. Our opinion on each major federal program is not modified with respect to these matters.

Report on Compliance for Each Major Federal Program and Report on Internal Control Over Compliance Required by the Uniform Guidance

Government Auditing Standards requires the auditor to perform limited procedures on the Board's response to the noncompliance findings identified in our compliance audit described in the accompanying Schedule of Findings and Questioned Costs. The Board's response to the noncompliance findings identified in our audit is described in the accompanying Auditee Response/Corrective Action Plan. The Board's response was not subjected to the other auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

Report on Internal Control Over Compliance

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance and therefore, material weaknesses or significant deficiencies may exist that were not identified. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, as discussed below, we did identify certain deficiencies in internal control over compliance that we consider to be significant deficiencies.

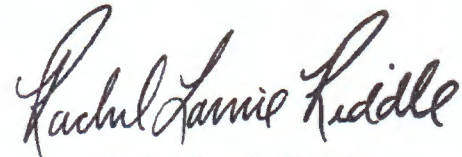
A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance. We consider the deficiency in internal control over compliance described in the accompanying Schedule of Findings and Questioned Costs as Finding 2023-002 to be a significant deficiency.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

Government Auditing Standards requires the auditor to perform limited procedures on the Board's response to the internal control over the compliance finding identified in our compliance audit described in the accompanying Schedule of Findings and Questioned Costs. The Board's response to the internal control over compliance finding identified in our audit is described in the accompanying Auditee Response/Corrective Action Plan. The Board's response was not subjected to the auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

***Report on Compliance for Each Major Federal Program and
Report on Internal Control Over Compliance Required
by the Uniform Guidance***

The purpose of this report on internal control over compliance is solely to describe the scope of our testing on internal control over compliance and the results of that testing based on the requirements of the *Uniform Guidance*. Accordingly, this report is not suitable for any other purpose.



Rachel Laurie Riddle
Chief Examiner
Department of Examiners of Public Accounts

Montgomery, Alabama

May 29, 2024

Schedule of Findings and Questioned Costs
For the Year Ended September 30, 2023

Section I – Summary of Examiner's Results

Financial Statements

Type of report the auditor issued on whether the audited financial statements were prepared in accordance with GAAP:

Unmodified

Internal control over financial reporting:

Material weakness(es) identified?

_____ Yes X No

Significant deficiency(ies) identified?

 X Yes _____ None reported

Noncompliance material to financial statements noted?

_____ Yes X No

Federal Awards

Internal control over major federal programs:

Material weakness(es) identified?

_____ Yes X No

Significant deficiency(ies) identified?

 X Yes _____ None reported

Type of auditor's report issued on compliance for major federal programs:

Unmodified

Any audit findings disclosed that are required to be reported in accordance with

2 CFR 200.516(a) of the *Uniform Guidance*?

 X Yes _____ No

Identification of major federal programs:

Assistance Listing Numbers	Name of Federal Program or Cluster
84.425	COVID-19 Education Stabilization Fund
84.010	Title I Grants to Local Educational Agencies

Dollar threshold used to distinguish between

Type A and Type B programs:

\$750,000.00

Auditee qualified as low-risk auditee?

 X Yes _____ No

Schedule of Findings and Questioned Costs
For the Year Ended September 30, 2023

Section II – Financial Statement Findings (GAGAS)

Reference Number: 2023-001
Type of Finding: Internal Control
Internal Control Impact: Significant deficiency
Compliance Impact: None

Complete supporting documentation was not provided for all disbursements tested.

Finding

The Alabama State Department of Education’s Financial Procedures for Local Schools requires invoices and supporting documents to be provided prior to payment to support the purchase of goods and services. In addition, the Board's Policy 7.81 Local School Accounting requires that all disbursements from school funds be adequately documented. During testing of expenditures at Luverne School, 24 out of 175 payments made to vendors contained incomplete supporting documentation. Once requested, additional information was provided to support the allowability of the purchases. Procedures were not in place to ensure that proper supporting documentation was retained to support the allowable purpose for all disbursements. As a result, numerous purchases were not properly documented in accordance with the Financial Procedures for Local Schools requirements.

Recommendation

The Board should ensure that complete supporting documentation is maintained for all disbursements.

Views of Responsible Officials of the Auditee

The Board agrees with the finding.

Schedule of Findings and Questioned Costs
For the Year Ended September 30, 2023

Section III – Federal Awards Findings and Questioned Costs

Reference Number: 2023-002
Compliance Requirement: Procurement
Type of Finding: Internal Control/Compliance
Internal Control Impact: Significant Deficiency
Compliance Impact: Non-Material Noncompliance

AL Number and Title: 84.425 – Education Stabilization Fund
Federal Awarding Agency: U. S. Department of Education
Federal Award Number: None
Pass-Through Entity: Alabama Department of Education
Pass-Through Award Number: None

Questioned Costs: \$112,617.00

The Board used money from the COVID-19 Education Stabilization Fund to enter into a contract that was within the *Uniform Guidance* small purchase threshold without obtaining price or rate quotations.

Finding 2023-002

The U. S. *Code of Federal Regulations* Title 2, Part 200.320, of the *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance)* states that non-Federal entities must have and use documented procurement procedures. If purchases are made that fall within the small purchase thresholds defined in the *Uniform Guidance*, price or rate quotations must be obtained from an adequate number of qualified sources. The Crenshaw County Board of Education (the “Board”) entered into a contract for mobile STEM classroom services for \$112,617 that was within the *Uniform Guidance* small purchase threshold without obtaining price or rate quotations. The Board did not follow their procurement policies or the *Uniform Guidance* regarding this purchase. As a result, the Board did not comply with the *Uniform Guidance* procurement requirements.

Recommendation

The Board should comply with the U. S. *Code of Federal Regulations* Title 2, Part 200.320 of the *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance)* when entering into contracts that are within the small purchase threshold.

Schedule of Findings and Questioned Costs
For the Year Ended September 30, 2023

Views of Responsible Officials of the Auditee

We disagree with this finding. We followed all initial guidance received from ALSDE regarding this grant opportunity. The grant was presented as a no cost opportunity for the county. We only received revised guidance and instructions from ALSDE after the initial phase had been completed, which caused significant confusion and financial implications for the county. Our only recourse was to trust the sole source letter which we received from the vendor.

Auditor's Response

We appreciate the Board's response. However, our audit position remains that the Board should ensure *Uniform Guidance* procurement requirements are followed when federal grants are used to contract for services.

Auditee Response/Corrective Action Plan



CRENSHAW COUNTY PUBLIC SCHOOLS

DODD HAWTHORNE
SUPERINTENDENT OF EDUCATION

183 VOTEC DRIVE
LUVERNE, ALABAMA 36049

BOARD OF EDUCATION
MRS. SHERI CLAYBROOK
MR. STEVE HERMELING
MR. STEVEN L. JACKSON
MR. STERLING SASSER
MS. ANNIE ZEIGLER

Auditee Response/Corrective Action Plan

For the Year Ended September 30, 2023

As required by the *Uniform Administrative Requirements, Cost Principles and Audit Requirements for Federal Awards*, 2 CFR 200.511(c), the Crenshaw County Board of Education has prepared and hereby submits the following Corrective Action Plan for the findings which are included in the Schedule of Findings and Questioned Costs for the year ended September 30, 2023.

**Finding
Ref.
No.**

Corrective Action Plan Details

2023-001

Finding:

The Alabama State Department of Education's Financial Procedures for Local Schools requires invoices and supporting documents to be provided prior to payment to support the purchase of goods and services. In addition, the Board's Policy 7.81 Local School Accounting requires that all disbursements from school funds be adequately documented. During testing of expenditures at Luverne School, 24 out of 175 payments made to vendors contained incomplete supporting documentation. Once requested, additional information was provided to support the allowability of the purchases. Procedures were not in place to ensure that proper supporting documentation was retained to support the allowable purpose for all disbursements. As a result, numerous purchases were not properly documented in accordance with the Financial Procedures for Local Schools requirements.

Recommendation:

The Board should ensure that complete supporting documentation is maintained for all disbursements.

Response/Views: We agree with this finding.

Corrective Action Planned: Board policies and procedures will be reintroduced to the teachers, bookkeepers, and principals at the local schools to ensure that

purchase orders are processed timely and all purchasing records are properly maintained.

Anticipated Completion Date: Education and reinforcement will begin with meetings, training sessions, and reviews conducted as the new school year begins.

Contact Person(s): Ken Wesley, CSFO

2023-002

Finding:

The U. S. *Code of Federal Regulations* Title 2, Part 200.320, of the *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance)* states that non-Federal entities must have and use documented procurement procedures. If purchases are made that fall within the small purchase thresholds defined in the *Uniform Guidance*, price or rate quotations must be obtained from an adequate number of qualified sources. The Crenshaw County Board of Education (the "Board") used federal awards from the Education Stabilization Fund to purchase mobile STEM classroom services totaling \$112,617 that were within the *Uniform Guidance* small purchase threshold without obtaining price or rate quotations. The Board did not follow their procurement policies or the *Uniform Guidance* regarding this purchase. As a result, the Board did not comply with the *Uniform Guidance* procurement requirements.

Recommendation:

The Board should comply with the U. S. *Code of Federal Regulations* Title 2, Part 200.320 of the *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance)* when entering into contracts that are within the small purchase threshold.

Response/Views: We disagree with this finding. We followed all initial guidance received from ALSDE regarding this grant opportunity. The grant was presented as a no cost opportunity for the county. We only received revised guidance and instructions from ALSDE after the initial phase had been completed, which caused significant confusion and financial implications for the county. Our only recourse was to trust the sole source letter which we received from the vendor.

Corrective Action Planned: The Superintendent is currently organizing professional development sessions related to compliance with procurement procedures for federal programs. These sessions will be required for all applicable staff to include district administrators, departmental directors and coordinators, and other staff as appropriate. A review of related Board policies and procedures will be included in this training and in all subsequent related professional development sessions in an effort to ensure the continuation of knowledge and compliance.

Anticipated Completion Date: Organized professional development sessions are to be schedule as soon as appropriate speakers have been secured. It is the intent of the Board to possibly begin training as the new school year begins.

Contact Person(s): Dodd Hawthorne, Superintendent



Dodd Hawthorne, Superintendent
Crenshaw County Board of Education