

HB351 ENGROSSED



1 HB351
2 XDP66ZZ-2
3 By Representative Shaw
4 RFD: Commerce and Small Business
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HB351 Engrossed

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A BILL
TO BE ENTITLED
AN ACT

Relating to data privacy; to authorize a consumer to take certain actions regarding the consumer's personal data; to regulate the manner in which a controller may process personal data; to provide for the obligations of a data processor; to regulate the processing of deidentified data; and to provide for enforcement of this act.

BE IT ENACTED BY THE LEGISLATURE OF ALABAMA:

Section 1. This act shall be known as the Alabama Personal Data Protection Act.

Section 2. For the purposes of this act, the following terms have the following meanings:

(1) AFFILIATE. A legal entity that shares common branding with another legal entity or that controls, is controlled by, or is under common control with another legal entity.

(2) AUTHENTICATE. To use reasonable methods to determine that a request to exercise any of the consumer rights afforded under this act is being made by, or on behalf of, a consumer who is entitled to exercise those consumer rights with respect to the consumer's personal data at issue.



HB351 Engrossed

29 (3) BIOMETRIC DATA. Data generated by automatic
30 measurements of an individual's biological characteristics,
31 such as a fingerprint, voiceprint, retina, or iris, that are
32 used to identify a specific individual. The term does not
33 include any of the following:

- 34 a. A digital or physical photograph.
- 35 b. An audio or video recording.
- 36 c. Any data generated from paragraph a. or b. unless
37 the data is used to identify a specific individual.

38 (4) CHILD. An individual under 13 years of age.

39 (5) CONSENT. A clear affirmative act signifying a
40 consumer's freely given, specific, informed, and unambiguous
41 agreement to allow the processing of personal data relating to
42 the consumer, including, but not limited to, a written
43 statement or a statement by electronic means. The term does
44 not include any of the following:

- 45 a. Acceptance of a general or broad term of use or
46 similar document that contains descriptions of personal data
47 processing along with other unrelated information.
- 48 b. Hovering over, muting, or pausing a given piece of
49 content.
- 50 c. An agreement obtained using dark patterns.

51 (6) CONSUMER. An individual who is a resident of this
52 state. The term does not include an individual acting in a
53 commercial or employment context or as an employee, owner,
54 director, officer, or contractor of a company, partnership,
55 sole proprietorship, nonprofit, or government agency whose
56 communications or transactions with the controller occur



HB351 Engrossed

57 solely within the context of that individual's role with the
58 company, partnership, sole proprietorship, nonprofit, or
59 government agency.

60 (7) CONTROL. Any of the following:

61 a. Ownership of or the power to vote more than 50
62 percent of the outstanding shares of any class of voting
63 security of a company.

64 b. Control in any manner over the election of a
65 majority of the directors or of individuals exercising similar
66 functions.

67 c. The power to exercise controlling influence over the
68 management of a company.

69 (8) CONTROLLER. An individual or legal entity that,
70 alone or jointly with others, determines the purposes and
71 means of processing personal data.

72 (9) DARK PATTERN. A user interface designed or
73 manipulated with the effect of substantially subverting or
74 impairing user autonomy, decision-making, or choice.

75 (10) DEIDENTIFIED DATA. Data that cannot be used to
76 reasonably infer information about or otherwise be linked to
77 an identified or identifiable individual or a device linked to
78 an identified or identifiable individual if the controller
79 that possesses the data does all of the following:

80 a. Takes reasonable measures to ensure that the data
81 cannot be associated with an individual.

82 b. Publicly commits to process the data in a
83 deidentified fashion only and to not attempt to reidentify the
84 data.



HB351 Engrossed

85 c. Contractually obligates any recipients of the data
86 to satisfy the criteria set forth in Section 11(a) and (b).

87 (11) IDENTIFIABLE INDIVIDUAL. An individual who can be
88 readily identified, directly or indirectly.

89 (12) NONPROFIT ENTITY. As defined in Section
90 10A-1-1.03, Code of Alabama 1975.

91 (13) PERSONAL DATA. Any information that is linked or
92 reasonably linkable to an identified or identifiable
93 individual. The term does not include deidentified data or
94 publicly available information.

95 (14) PRECISE GEOLOCATION DATA. Information derived from
96 technology, including, but not limited to, global positioning
97 system level latitude and longitude coordinates, which
98 directly identifies the specific location of an individual
99 with precision and accuracy within a radius of 1,750 feet. The
100 term does not include the content of communications or any
101 data generated by or connected to advanced utility metering
102 infrastructure systems or equipment for use by a utility.

103 (15) PROCESS. Any operation or set of operations,
104 whether by manual or automated means, performed on personal
105 data or on sets of personal data, including, but not limited
106 to, the collection, use, storage, disclosure, analysis,
107 deletion, or modification of personal data.

108 (16) PROCESSOR. An individual or legal entity that
109 processes personal data on behalf of a controller.

110 (17) PROFILING. Any form of solely-automated processing
111 performed on personal data to evaluate, analyze, or predict
112 personal aspects related to an identified or identifiable



HB351 Engrossed

113 individual's economic situation, health, personal preferences,
114 interests, reliability, behavior, location, or movements.

115 (18) PSEUDONYMOUS DATA. Personal data that cannot be
116 attributed to a specific individual without the use of
117 additional information, provided the additional information is
118 kept separately and is subject to appropriate technical and
119 organizational measures to ensure that the personal data is
120 not attributable to an identified or identifiable individual.

121 (19) PUBLICLY AVAILABLE INFORMATION. Either of the
122 following:

123 a. Information that is lawfully made available through
124 federal, state, or local government records or widely
125 distributed media.

126 b. Information that a controller has a reasonable basis
127 to believe a consumer has lawfully made available to the
128 public.

129 (20) SALE OF PERSONAL DATA. The exchange of personal
130 data for monetary consideration by a controller to a third
131 party, or for other valuable consideration by a controller to
132 a third party where the controller receives a material benefit
133 and the third party is not restricted in its subsequent uses
134 of the personal data. The term does not include any of the
135 following:

136 a. The disclosure of personal data to a processor that
137 processes the personal data on behalf of the controller.

138 b. The disclosure of personal data to a third party for
139 the purposes of providing a product or service requested by
140 the consumer.



HB351 Engrossed

141 c. The disclosure or transfer of personal data to an
142 affiliate of the controller.

143 d. The disclosure of personal data in which the
144 consumer directs the controller to disclose the personal data
145 or intentionally uses the controller to interact with a third
146 party.

147 e. The disclosure of personal data that the consumer
148 intentionally made available to the public via a channel of
149 mass media and did not restrict to a specific audience.

150 f. The disclosure or transfer of personal data to a
151 third party as an asset that is part of a merger, acquisition,
152 bankruptcy, or other transaction, or a proposed merger,
153 acquisition, bankruptcy, or other transaction in which the
154 third party assumes control of all or part of the controller's
155 assets.

156 g. The disclosure or transfer of personal data to a
157 third party for the purposes of providing analytics or
158 marketing services solely to the controller.

159 (21) SENSITIVE DATA. Personal data that includes any of
160 the following:

161 a. Data revealing racial or ethnic origin, religious
162 beliefs, a mental or physical health condition or diagnosis,
163 information about an individual's sex life, sexual
164 orientation, or citizenship or immigration status.

165 b. The processing of genetic or biometric data for the
166 purpose of uniquely identifying an individual.

167 c. Personal data collected from a known child.

168 d. Precise geolocation data.



HB351 Engrossed

169 (22) SIGNIFICANT DECISION. A decision made by a
170 controller that results in the provision or denial by the
171 controller of credit or lending services, housing, insurance,
172 education enrollment or opportunity, criminal justice,
173 employment opportunity, health care service, or access to
174 basic necessities such as food or water.

175 (23) TARGETED ADVERTISING. Displaying advertisements to
176 a consumer in which the advertisement is selected based on
177 personal data obtained or inferred from that consumer's
178 activities over time and across nonaffiliated Internet
179 websites or online applications to predict the consumer's
180 preferences or interests. The term does not include any of the
181 following:

182 a. Advertisements based on activities within a
183 controller's own Internet websites or online applications.

184 b. Advertisements based on the context of a consumer's
185 current search query or visit to any Internet website or
186 online application.

187 c. Advertisements directed to a consumer in response to
188 the consumer's request for information or feedback.

189 d. Processing personal data solely to measure or report
190 advertising frequency, performance, or reach.

191 (24) THIRD PARTY. An individual or legal entity other
192 than a consumer, controller, processor, or an affiliate of the
193 controller or processor.

194 (25) TRADE SECRET. As defined in Section 8-27-2, Code
195 of Alabama 1975.

196 Section 3. The provisions of this act apply to persons



HB351 Engrossed

197 that conduct business in this state or persons that produce
198 products or services that are targeted to residents of this
199 state and that meet either of the following qualifications:

200 (1) Control or process the personal data of more than
201 25,000 consumers, excluding personal data controlled or
202 processed solely for the purpose of completing a payment
203 transaction.

204 (2) Derive more than 25 percent of gross revenue from
205 the sale of personal data, regardless of the number of
206 consumers whose data the person controls or processes.

207 Section 4. (a) Notwithstanding any other provisions of
208 this act, this act shall not apply to any of the following:

209 (1)a. A political subdivision of the state.

210 b. A public corporation organized pursuant to Title 11,
211 Code of Alabama 1975.

212 (2) A two-year or four-year institution of higher
213 education, including affiliates of a two-year or four-year
214 institution of higher education.

215 (3) A national securities association that is
216 registered under 15 U.S.C. § 78o-3.

217 (4) A financial institution or an affiliate of a
218 financial institution governed by 15 U.S.C. Chapter 94.

219 (5) A financial institution or an affiliate of a
220 financial institution governed by, or personal data collected,
221 processed, sold, or disclosed in accordance with Title V of
222 the Gramm-Leach-Bliley Act, 15 U.S.C. § 6801 et. seq.

223 (6) A covered entity or business associate as defined
224 in the privacy regulations of 45 C.F.R. § 160.103.



HB351 Engrossed

225 (7) A business with fewer than 500 employees, provided
226 the business does not engage in the sale of personal data.

227 (8) A nonprofit entity, as defined in Section
228 10A-1-1.03, Code of Alabama 1975, with less than 100
229 employees, provided the entity does not engage in the sale of
230 personal data.

231 (9) Any person or entity regulated by Chapter 6 of
232 Title 8, Code of Alabama 1975.

233 (10) Any person or entity regulated by Chapter 7A of
234 Title 8, Code of Alabama 1975.

235 (11) Any trade association explicitly authorized to
236 receive documents or evidence pursuant to Section 27-12A-23,
237 Code of Alabama 1975.

238 (b) This act shall not apply to any of the following
239 information or data:

240 (1) Protected health information under the privacy
241 regulations of the federal Health Insurance Portability and
242 Accountability Act of 1996 and related regulations.

243 (2) Patient-identifying information for the purposes of
244 42 C.F.R. Part 2, established pursuant to 42 U.S.C. § 290dd-2.

245 (3) Identifiable private information for the purposes
246 of 45 C.F.R. Part 46.

247 (4) Identifiable private information that is otherwise
248 collected as part of human subjects research pursuant to the
249 good clinical practice guidelines issued by the International
250 Council for Harmonisation of Technical Requirements for
251 Pharmaceuticals for Human Use.

252 (5) The protection of human subjects under 21 C.F.R.



HB351 Engrossed

253 Parts 50 and 56, or personal data used or shared in research
254 as defined in the federal Health Insurance Portability and
255 Accountability Act of 1996 and 45 C.F.R. § 164.501, that is
256 conducted in accordance with applicable law.

257 (6) Information or documents created for the purposes
258 of the federal Health Care Quality Improvement Act of 1986.

259 (7) Patient safety work products for the purposes of
260 the federal Patient Safety and Quality Improvement Act of
261 2005.

262 (8) Information derived from any of the health care
263 related information listed in this subsection which is
264 deidentified in accordance with the requirements for
265 deidentification pursuant to the privacy regulations of the
266 federal Health Insurance Portability and Accountability Act of
267 1996.

268 (9) Information derived from any of the health care
269 related information listed in this subsection which is
270 included in a limited data set as described in 45 C.F.R. §
271 164.514(e), to the extent that the information is used,
272 disclosed, and maintained in a manner specified in 45 C.F.R. §
273 164.514(e).

274 (10) Information originating from and intermingled to
275 be indistinguishable with or information treated in the same
276 manner as information exempt under this subsection which is
277 maintained by a covered entity or business associate as
278 defined in the privacy regulations of the federal Health
279 Insurance Portability and Accountability Act of 1996 or a
280 program or qualified service organization as specified in 42



HB351 Engrossed

281 U.S.C. § 290dd-2.

282 (11) Information used for public health activities and
283 purposes as authorized by the federal Health Insurance
284 Portability and Accountability Act of 1996, community health
285 activities, and population health activities.

286 (12) The collection, maintenance, disclosure, sale,
287 communication, or use of any personal information bearing on a
288 consumer's credit worthiness, credit standing, credit
289 capacity, character, general reputation, personal
290 characteristics, or mode of living by a consumer reporting
291 agency, furnisher, or user that provides information for use
292 in a consumer report and by a user of a consumer report, but
293 only to the extent that the activity is regulated by and
294 authorized under the federal Fair Credit Reporting Act.

295 (13) Personal data collected, processed, sold, or
296 disclosed in compliance with the federal Driver's Privacy
297 Protection Act of 1994.

298 (14) Personal data regulated by the federal Family
299 Educational Rights and Privacy Act of 1974.

300 (15) Personal data collected, processed, sold, or
301 disclosed in compliance with the federal Farm Credit Act of
302 1971.

303 (16) Data processed or maintained by an individual
304 applying to, employed by, or acting as an agent or independent
305 contractor of a controller, processor, or third party to the
306 extent that the data is collected and used within the context
307 of that role.

308 (17) Data processed or maintained as the emergency



HB351 Engrossed

309 contact information of an individual under this act and used
310 for emergency contact purposes.

311 (18) Data processed or maintained that is necessary to
312 retain to administer benefits for another individual relating
313 to the individual who is the subject of the information under
314 this section and is used for the purposes of administering the
315 benefits.

316 (19) Personal data collected, processed, sold, or
317 disclosed in relation to price, route, or service, as these
318 terms are used in the federal Airline Deregulation Act of 1978
319 by an air carrier subject to the act.

320 (20) Data or information collected or processed to
321 comply with or in accordance with state law.

322 (21) Personal data collected or used pursuant to 21
323 U.S.C. § 830.

324 (c) Controllers and processors that comply with the
325 verifiable parental consent requirements of the federal
326 Children's Online Privacy Protection Act of 1998 are compliant
327 with any obligation to obtain parental consent pursuant to
328 this act.

329 Section 5. (a) Subject to authentication and any other
330 conditions or limitations provided by this act, a consumer may
331 invoke the rights authorized pursuant to this subsection at
332 any time by submitting a request to a controller specifying
333 the consumer right the consumer seeks to invoke. A controller
334 shall comply with an authenticated request to do any of the
335 following:

336 (1) Confirm whether a controller, or a processor or



HB351 Engrossed

337 third party acting on a controller's behalf, is processing the
338 consumer's personal data and accessing any of the consumer's
339 personal data under the control of the controller, unless
340 confirmation or access would require the controller to reveal
341 a trade secret.

342 (2) Correct inaccuracies in the consumer's personal
343 data, considering the nature of the personal data and the
344 purposes of the processing of the consumer's personal data.

345 (3) Direct a controller to delete the consumer's
346 personal data.

347 (4) Obtain a copy of the consumer's personal data
348 previously provided by the consumer to a controller in a
349 portable and, to the extent technically feasible, readily
350 usable format that allows the consumer to transmit the
351 personal data to another controller without hindrance when the
352 processing is carried out by automated means, unless the
353 provision of the data would require the controller to reveal a
354 trade secret.

355 (5) Opt out of the processing of the consumer's
356 personal data for any of the following purposes:

- 357 a. Targeted advertising.
- 358 b. The sale of the consumer's personal data.
- 359 c. Profiling in furtherance of solely automated
360 significant decisions concerning the consumer.

361 (b) A controller shall establish a secure and reliable
362 method for a consumer to exercise rights established by this
363 section and shall describe the method in the controller's
364 privacy notice.



HB351 Engrossed

365 (c) (1) A parent or legal guardian of a known child may
366 exercise the consumer's rights on behalf of the known child
367 regarding the processing of personal data.

368 (2) A guardian or conservator of a consumer may
369 exercise the consumer's rights on behalf of the consumer
370 regarding the processing of personal data.

371 (d) Except as otherwise provided in this act, a
372 controller shall comply with a request by a consumer to
373 exercise the consumer's rights authorized by this section as
374 follows:

375 (1)a. A controller shall respond to a consumer's
376 request within 45 days of receipt of the request.

377 b. A controller may extend the response period by 45
378 additional days, when reasonably necessary considering the
379 complexity and number of the consumer's requests, by notifying
380 the consumer of the extension and the reason for the extension
381 within the initial 45-day response period.

382 (2) If a controller declines to act regarding a
383 consumer's request, the controller shall inform the consumer
384 of the justification for declining to act within 45 days of
385 receipt of the request.

386 (3) Information provided in response to a consumer
387 request must be provided by a controller, free of charge, once
388 for each consumer during any 12-month period. If a consumer's
389 requests are manifestly unfounded, excessive, technically
390 infeasible, or repetitive, the controller may charge the
391 consumer a reasonable fee to cover the administrative costs of
392 complying with a request or decline to act on a request. Upon



HB351 Engrossed

393 inquiry by an enforcement authority, the controller bears the
394 burden of demonstrating the manifestly unfounded, excessive,
395 technically infeasible, or repetitive nature of a request.

396 (4) If a controller is unable to authenticate a
397 consumer's request using commercially reasonable efforts, the
398 controller shall not be required to comply with a request to
399 initiate an action pursuant to this section and shall provide
400 notice to the consumer that the controller is unable to
401 authenticate the request until the consumer provides
402 additional information reasonably necessary to authenticate
403 the consumer and the request. A controller is not required to
404 authenticate an opt-out request, but a controller may deny an
405 opt-out request if the controller has a good faith,
406 reasonable, and documented belief that the request is
407 fraudulent or otherwise not authorized. If a controller denies
408 an opt-out request because the controller believes the request
409 is fraudulent or not authorized, the controller shall send
410 notice to the person who made the request disclosing that the
411 controller believes the request is fraudulent or not
412 authorized and that the controller may not comply with the
413 request.

414 (5) A controller that has obtained personal data about
415 a consumer from a source other than the consumer is in
416 compliance with a consumer's request to delete the consumer's
417 data if the controller has done either of the following:

418 a. Retained a record of the deletion request and the
419 minimum data necessary for the purpose of ensuring the
420 consumer's personal data remains deleted from the controller's



HB351 Engrossed

421 records and refrains from using the retained data for any
422 other purpose.

423 b. Opted the consumer out of any further processing of
424 the consumer's personal data for any purpose except for those
425 exempted pursuant to this act.

426 Section 6. (a) A parent or legal guardian of a known
427 child or a guardian or conservator of a consumer may act on
428 the known child's or the consumer's behalf to opt out of the
429 processing of the known child's or the consumer's personal
430 data for one or more of the purposes specified in Section 5.

431 (b) A controller must allow a consumer to opt-out
432 through either of the following methods:

433 (1) By providing a clear and conspicuous link on the
434 controller's Internet website to an Internet web page that
435 enables a consumer directly to opt out of any processing of
436 the consumer's personal data for the purposes of targeted
437 advertising or sale of the consumer's personal data, or
438 provides up-to-date contact information for a consumer to
439 submit the opt-out request.

440 (2) By January 1, 2028, responding to a consumer's
441 request to opt out of any processing of the consumer's
442 personal data for the purposes of targeted advertising or sale
443 of the consumer's personal data sent through an opt-out
444 preference signal with the consumer's consent, to the
445 controller by a platform, technology, or mechanism that does
446 all of the following:

447 a. May not unfairly disadvantage another controller.

448 b. Must require the consumer to affirmatively enable



HB351 Engrossed

449 the opt-out preference signal to opt out of any personal data
450 processing pursuant to this act.

451 c. Must be reasonably consumer friendly and easy to use
452 by the average consumer.

453 d. Must be consistent with any federal or state law or
454 regulation.

455 e. Must be designed to allow the controller to
456 accurately determine whether the consumer is a resident of the
457 state and whether the consumer has made a legitimate request
458 to opt out of any sale of a consumer's personal data or
459 targeted advertising.

460 (c) (1) If a consumer's decision to opt out of any
461 processing of the consumer's personal data for the purposes of
462 targeted advertising, or any sale of personal data, through an
463 opt-out preference signal sent in accordance with this section
464 conflicts with the consumer's existing controller-specific
465 privacy setting or voluntary participation in a controller's
466 bona fide loyalty, rewards, premium features, discounts, or
467 club card program, the controller shall comply with the
468 consumer's opt-out preference signal but may notify the
469 consumer of the conflict and provide the choice to confirm
470 controller-specific privacy settings or participation in such
471 a program.

472 (2) If a controller responds to consumer opt-out
473 requests received in accordance with this section by informing
474 the consumer of a charge for the use of any product or
475 service, the controller shall present the terms of any
476 financial incentive offered pursuant to this section for the



HB351 Engrossed

477 retention, use, sale, or sharing of the consumer's personal
478 data.

479 Section 7. (a) A controller shall do all of the
480 following:

481 (1) Limit the collection of personal data to what is
482 adequate, relevant, and reasonably necessary in relation to
483 the purposes for which the personal data is processed.

484 (2) Establish, implement, and maintain reasonable
485 administrative, technical, and physical data security
486 practices to protect the confidentiality, integrity, and
487 accessibility of personal data appropriate to the volume and
488 nature of the personal data at issue.

489 (3) Provide an effective mechanism for a consumer to
490 revoke the consumer's consent under this act that is at least
491 as easy as the mechanism by which the consumer provided the
492 consumer's consent and, on revocation of the consent, cease to
493 further process the personal data as soon as practicable, but
494 no later than 45 days after complying with the consumer's
495 opt-out request consistent with this act.

496 (b) A controller may not do any of the following:

497 (1) Except as provided in this act, process personal
498 data for purposes that are not reasonably necessary to or
499 compatible with the disclosed purposes for which the personal
500 data is processed as disclosed by the controller.

501 (2) Process sensitive data concerning a consumer other
502 than a known child without obtaining that consumer's consent
503 or, in the case of the processing of personal data concerning
504 a known child, without processing the data in accordance with



HB351 Engrossed

505 the federal Children's Online Privacy Protection Act of 1998,
506 15 U.S.C. § 6501 et seq.

507 (3) Process personal data in violation of the laws of
508 this state or federal laws that prohibit unlawful
509 discrimination against consumers.

510 (4) Process the personal data of a consumer for the
511 purposes of targeted advertising or sell a consumer's personal
512 data without the consumer's consent under circumstances in
513 which a controller has actual knowledge that the consumer is
514 at least 13 years of age but younger than 16 years of age.

515 (5) Deny goods or services, charge different prices or
516 rates for goods or services, or provide a different level of
517 quality of goods or services to a consumer if the consumer
518 opts out of the processing of the consumer's data. However, if
519 a consumer opts out of data processing, the covered entity is
520 not required to provide a service that requires data
521 processing. Controllers may provide different prices or levels
522 for goods or services if the good or service is a bona fide
523 loyalty, rewards, premium features, discount, or club card
524 program in which a consumer voluntarily participates.

525 (c) If a controller sells personal data to third
526 parties or processes personal data for targeted advertising,
527 the controller shall clearly and conspicuously disclose the
528 processing, as well as the way a consumer may exercise the
529 right to opt out of the processing.

530 (d) A controller shall provide consumers with a
531 reasonably accurate, clear, and meaningful privacy notice that
532 includes all of the following:



HB351 Engrossed

533 (1) The categories of personal data processed by the
534 controller.

535 (2) The purpose for processing personal data.

536 (3) The categories of personal data that the controller
537 shares with third parties, if any.

538 (4) The categories of third parties, if any, with which
539 the controller shares personal data.

540 (5) An active email address or other mechanism that the
541 consumer may use to contact the controller.

542 (6) How consumers may exercise their consumer rights,
543 including a link or contact information for availing
544 themselves of the opt-out method provided in Section 6.

545 (e) (1) A controller shall establish and describe in a
546 privacy notice one or more secure and reliable means for
547 consumers to submit a request to exercise their consumer
548 rights, as established under Section 5, pursuant to this act
549 considering the ways in which consumers normally interact with
550 the controller, the need for secure and reliable communication
551 of consumer requests, and the ability of the controller to
552 authenticate the identity of the consumer or authorized agent
553 making the request.

554 (2) A controller may not require a consumer to create a
555 new account to exercise consumer rights but may require a
556 consumer to use an existing account as a means of exercising
557 his or her consumer rights.

558 (f) Any provision of a contract or agreement of any
559 kind that purports to waive or limit in any way a consumer's
560 consumer rights as established under this act shall be deemed



HB351 Engrossed

561 contrary to public policy and shall be void and unenforceable.

562 Section 8. (a) A processor shall adhere to the
563 instructions of a controller and shall assist the controller
564 in meeting the controller's obligations under this act,
565 considering the nature of processing and the information
566 available to the processor, including, but not limited to,
567 both of the following:

568 (1) Maintaining appropriate and reasonably practical
569 technical and organizational measures to support the
570 fulfillment of the controller's obligation to respond to
571 consumer rights requests.

572 (2) Assisting the controller in meeting the
573 controller's obligations in relation to the security of
574 processing the personal data and in relation to the
575 notification of a breach of security of the system of the
576 processor to meet both the controller's and the processor's
577 obligations.

578 (b) (1) A contract between a controller and a processor
579 shall govern the processor's data processing obligations with
580 respect to processing performed on behalf of the controller.

581 (2) The contract shall:

582 a. Be binding;

583 b. Clearly set forth instructions for processing data;

584 c. Clearly set forth the nature and purpose of the
585 processing;

586 d. Clearly set forth the type of data subject to
587 processing;

588 e. Clearly set forth the duration of processing; and



HB351 Engrossed

589 f. Clearly set forth the rights and obligations of both
590 parties.

591 (3) The contract, taking into account the nature of the
592 processing, the relationship between the parties, and other
593 factors, shall also require the processor to:

594 a. Ensure that each processor of personal data is
595 subject to a duty of confidentiality with respect to the
596 personal data;

597 b. Delete or return all personal data to the controller
598 as requested at the end of the provision of services at the
599 controller's direction, unless retention of the personal data
600 is required or permitted by law or the contract;

601 c. Make available to the controller all information in
602 the processor's possession necessary to demonstrate the
603 processor's compliance with the obligations of this act upon
604 the reasonable request of the controller; and

605 d. Obligate any subcontractor processing personal data
606 to meet the obligations of the processor with respect to the
607 personal data.

608 (c) Nothing in this section may be construed to relieve
609 a controller or processor from the liabilities imposed on the
610 controller or processor by virtue of the controller's or
611 processor's role in the processing relationship as described
612 in this act.

613 (d) Determining whether a person is acting as a
614 controller or processor with respect to a specific processing
615 of data is a fact-based determination that depends on the
616 following context in which personal data is to be processed:



HB351 Engrossed

617 (1) A person who is not limited in the processing of
618 personal data pursuant to a controller's instructions or who
619 fails to adhere to a controller's instructions is a controller
620 and not a processor with respect to a specific processing of
621 data.

622 (2) A processor that continues to adhere to a
623 controller's instructions with respect to a specific
624 processing of personal data remains a processor.

625 (3) If a processor begins, alone or jointly with
626 others, determining the purposes and means of the processing
627 of personal data, the processor is a controller with respect
628 to the processing and may be subject to an enforcement action
629 under this act.

630 Section 9. (a) Any controller in possession of
631 deidentified data shall do all of the following:

632 (1) Take measures to ensure that the deidentified data
633 cannot reasonably be associated with an individual.

634 (2) Refrain from reidentifying the deidentified data
635 when maintaining and using deidentified data.

636 (3) Contractually obligate any recipients of the
637 deidentified data to comply with all provisions of this
638 section.

639 (b) Nothing in this act may be construed to require a
640 controller to do any of the following:

641 (1) Reidentify deidentified data or pseudonymous data.

642 (2) Maintain deidentified data in an identifiable form.

643 (3) Collect, obtain, retain, or access any identifiable
644 data associated with deidentified data solely for purposes of



HB351 Engrossed

645 authenticating a potential consumer request regarding personal
646 data.

647 (c) Nothing in this act may be construed to require a
648 controller or processor to comply with an authenticated
649 consumer rights request if the controller or processor:

650 (1) Is not reasonably capable of associating the
651 request with the personal data or it would be unreasonably
652 burdensome to associate the request with the personal data;

653 (2) Does not use the personal data to recognize or
654 respond to the specific consumer who is the subject of the
655 personal data or associate the personal data with other
656 personal data about the same specific consumer; and

657 (3) Does not sell the personal data to any third party
658 or otherwise voluntarily disclose the personal data to any
659 third party other than a processor or subprocessor, except as
660 otherwise permitted in this section.

661 (d) The rights afforded under Section 5 may not apply
662 to pseudonymous data in cases in which the controller is able
663 to demonstrate that any information necessary to identify the
664 consumer is kept separately and is subject to effective
665 technical and organizational controls that prevent the
666 controller from accessing the information.

667 (e) A controller that discloses pseudonymous data or
668 deidentified data shall exercise reasonable oversight to
669 monitor compliance with any contractual commitments to which
670 the pseudonymous data or deidentified data is subject and
671 shall take appropriate steps to address any breaches of those
672 contractual commitments.



HB351 Engrossed

673 Section 10. (a) Nothing in this act may be construed to
674 restrict a controller's or processor's ability to do any of
675 the following:

676 (1) Comply with federal, state, or local ordinances or
677 regulations.

678 (2) Comply with a civil, criminal, or regulatory
679 inquiry, investigation, subpoena, or summons by federal,
680 state, local, or other government authority.

681 (3) Cooperate with law enforcement agencies concerning
682 conduct or activity that the controller or processor
683 reasonably and in good faith believes may violate federal,
684 state, or local ordinances, rules, or regulations.

685 (4) Investigate, establish, exercise, prepare for, or
686 defend legal claims, or otherwise protect the legal rights of
687 the controller or processor.

688 (5) Provide a product or service specifically requested
689 by a consumer.

690 (6) Perform under a contract to which a consumer is a
691 party, including fulfilling the terms of a written warranty.

692 (7) Take steps at the request of a consumer prior to
693 entering a contract.

694 (8) Take immediate steps to protect an interest that is
695 essential for the life or physical safety of the consumer or
696 another individual and when the processing cannot be
697 manifestly based on another legal basis.

698 (9) Prevent, detect, protect against, or respond to
699 security incidents; identify theft, including identity theft,
700 fraud, harassment, malicious or deceptive activities, or any



HB351 Engrossed

701 illegal activity; preserve the integrity or security of
702 systems; or investigate, report, or prosecute those
703 responsible for any of these actions.

704 (10) Engage in public or peer-reviewed scientific or
705 statistical research in the public interest that adheres to
706 all other applicable ethics and privacy laws and is approved,
707 monitored, and governed by an institutional review board that
708 determines, or similar independent oversight entities that
709 determine, all of the following:

710 a. Whether the deletion of the information is likely to
711 provide substantial benefits that do not exclusively accrue to
712 the controller.

713 b. The expected benefits of the research outweigh the
714 privacy risks.

715 c. Whether the controller has implemented reasonable
716 safeguards to mitigate privacy risks associated with research,
717 including any risks associated with reidentification.

718 (11) Assist another controller, processor, or third
719 party with any of the obligations under this act.

720 (12) Process personal data for reasons of public
721 interest in public health, community health, or population
722 health, but solely to the extent that the processing is both
723 of the following:

724 a. Subject to suitable and specific measures to
725 safeguard the rights of the consumer whose personal data is
726 being processed.

727 b. Under the responsibility of a professional subject
728 to confidentiality obligations under federal, state, or local



HB351 Engrossed

729 law.

730 (b) The obligations imposed on controllers or
731 processors under this act may not restrict a controller's or
732 processor's ability to collect, use, or retain personal data
733 for internal use to do any of the following:

734 (1) Conduct internal research to develop, improve, or
735 repair products, services, or technology.

736 (2) Effectuate a product recall.

737 (3) Identify and repair technical errors that impair
738 existing or intended functionality.

739 (4) Perform internal operations that are reasonably
740 aligned with the expectations of the consumer or reasonably
741 anticipated based on the consumer's existing relationship with
742 the controller or are otherwise compatible with processing
743 data in furtherance of the provision of a product or service
744 specifically requested by a consumer or the performance of a
745 contract to which the consumer is a party.

746 (c) The obligations imposed on controllers or
747 processors under this act may not apply when compliance by the
748 controller or processor with this act would violate an
749 evidentiary privilege under the laws of this state. Nothing in
750 this act may be construed to prevent a controller or processor
751 from providing personal data concerning a consumer to a person
752 covered by an evidentiary privilege under the laws of this
753 state as part of a privileged communication.

754 (d) (1) If, at the time a controller or processor
755 discloses personal data to a processor or third-party
756 controller in accordance with this act, the controller or



HB351 Engrossed

757 processor did not have actual knowledge that the processor or
758 third-party controller would violate this act, then the
759 controller or processor may not be considered to have violated
760 this act.

761 (2) A receiving processor or third-party controller
762 receiving personal data from a disclosing controller or
763 processor in compliance with this act is likewise not in
764 violation of this act for the transgressions of the disclosing
765 controller or processor from which the receiving processor or
766 third-party controller receives the personal data.

767 (e) Nothing in this act may be construed to do either
768 of the following:

769 (1) Impose any obligation on a controller or processor
770 that adversely affects the rights or freedoms of any person.

771 (2) Apply to a person's processing of personal data
772 during the person's personal or household activities.

773 (f) Personal data processed by a controller pursuant to
774 this section may be processed to the extent that the
775 processing is both of the following:

776 (1) Reasonably necessary and proportionate to the
777 purposes listed in this section.

778 (2) Adequate, relevant, and limited to what is
779 necessary in relation to the specific purposes listed in this
780 section. The controller or processor must, when applicable,
781 consider the nature and purpose of the collection, use, or
782 retention of the personal data collected, used, or retained
783 pursuant to this section. The personal data must be subject to
784 reasonable administrative, technical, and physical measures to



HB351 Engrossed

785 protect the confidentiality, integrity, and accessibility of
786 the personal data and to reduce reasonably foreseeable risks
787 of harm to consumers relating to the collection, use, or
788 retention of personal data.

789 (g) If a controller processes personal data pursuant to
790 an exemption in this section, the controller bears the burden
791 of demonstrating that the processing qualifies for the
792 exemption and complies with the requirements in this section.

793 (h) Processing personal data for the purposes expressly
794 identified in this section may not solely make a legal entity
795 a controller with respect to the processing.

796 Section 11. (a) The Attorney General may enforce
797 violations of this act.

798 (b) (1) The Attorney General, prior to initiating any
799 action for a violation of any provision of this act, shall
800 issue a notice of violation to the controller.

801 (2) If the controller fails to correct the violation
802 within 45 days after receipt of the notice of violation, the
803 Attorney General may bring an action for an injunction
804 pursuant to this section. Upon a finding that the controller
805 has violated this act and failed to correct the violation as
806 required by this section, the court may assess a civil penalty
807 of not more than fifteen thousand dollars (\$15,000) per
808 violation.

809 (3) If within the 45-day period the controller corrects
810 the noticed violation and provides the Attorney General an
811 express written statement that the alleged violations have
812 been corrected and that no such further violations will occur,

HB351 Engrossed



813 no action may be initiated against the controller.

814 Section 12. This act shall become effective on May 1,

815 2027.



HB351 Engrossed

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House of Representatives

Read for the first time and referred29-Jan-26
to the House of Representatives
committee on Commerce and Small
Business
Read for the second time and placed10-Feb-26
on the calendar:
0 amendments
Read for the third time and passed24-Feb-26
as amended
Yeas 104
Nays 0
Abs 0

John Treadwell
Clerk