ZQ22BKR-1 04/25/2025 KHF (F) KHF 2025-1765 SUBSTITUTE HB386 FINANCE AND TAXATION EDUCATION SUBSTITUTE TO HB386 OFFERED BY SENATOR ORR



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SYNOPSIS:

Under existing law, the state imposes sales or use taxes upon certain persons, firms, or corporations at a general rate of four percent. Sales of certain items are taxed at a reduced rate, including food, which is taxed at three percent by the state. The definition of "food" for state sales and use taxes is applicable to county and municipal sales and use taxes and county and municipal governments may reduce their sales and use tax rate on food by 25 percent in any year in which certain growth targets are met.

This bill would reduce the sales and use tax rate on food to two percent, on September 1, 2025.

This bill also would revise the provisions authorizing a county or municipal governing body to reduce their sales and use tax on food to eliminate the 25 percent limitation on the rate cut and remove the growth requirement.



29	A BILL
30	TO BE ENTITLED
31	AN ACT
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33	Relating to sales and use taxes; to amend Sections
34	40-23-2, 40-23-40, and 40-23-61, Code of Alabama 1975, to
35	reduce the state sales and use tax rate on food to two percent
36	on September 1, 2025; and to revise the provisions authorizing
37	a county or municipal governing body to reduce their sales and
38	use tax on food to eliminate the restriction on the amount of
39	rate cut and remove the growth requirement.
40	BE IT ENACTED BY THE LEGISLATURE OF ALABAMA:
41	Section 1. Sections 40-23-2, 40-23-40, and 40-23-61,
42	Code of Alabama 1975, are hereby amended as follows:
43	" §40-23-2
44	There is levied, in addition to all other taxes of
45	every kind now imposed by law, and shall be collected as
46	herein provided, a privilege or license tax against the person
47	on account of the business activities and in the amount to be
48	determined by the application of rates against gross sales, or
49	gross receipts, as the case may be, as follows:
50	(1) Upon every person, firm, or corporation, (including
51	the State of Alabama and its Alcoholic Beverage Control Board
52	in the sale of alcoholic beverages of all kinds, the The
53	University of Alabama, Auburn University, and all other
54	institutions of higher learning in the state, whether the
55	institutions be denominational, state, county, or municipal
56	institutions, any association or other agency or



57 instrumentality of the institutions) engaged or continuing 58 within this state, in the business of selling at retail any 59 tangible personal property whatsoever, including merchandise 60 and commodities of every kind and character, (not including, however, bonds or other evidences of debts or stocks, nor 61 62 sales of material and supplies to any person for use in 63 fulfilling a contract for the painting, repair, or 64 reconditioning of vessels, barges, ships, other watercraft, and commercial fishing vessels of over five tons load 65 displacement as registered with the U.S. Coast Guard and 66 67 licensed by the State of Alabama Department of Conservation 68 and Natural Resources) an amount equal to four percent of the gross proceeds of sales of the business except where a 69 70 different amount is expressly provided herein. Provided, 71 however, that any person engaging or continuing in business as 72 a retailer and wholesaler or jobber shall pay the tax required 73 on the gross proceeds of retail sales of the business at the 74 rates specified, when his or her books are kept so as to show 75 separately the gross proceeds of sales of each business, and 76 when his or her books are not kept he or she shall pay the tax 77 as a retailer, on the gross sales of the business.

Where any used part including tires of an automotive vehicle or a truck trailer, semitrailer, or house trailer is taken in trade, or in a series of trades, as a credit or part payment on the sale of a new or rebuilt part or tire, the tax levied herein shall be paid on the net difference, that is, the price of the new or used part or tire sold less the credit for the used part or tire taken in trade, provided, however,

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(2) Upon every person, firm, or corporation engaged or continuing within this state in the business of conducting or operating places of amusement or entertainment, billiard and pool rooms, bowling alleys, amusement devices, musical devices, theaters, opera houses, moving picture shows, vaudevilles, amusement parks, athletic contests, including wrestling matches, prize fights, boxing and wrestling exhibitions, football and baseball games, (including athletic contests, conducted by or under the auspices of any educational institution within this state, or any athletic association thereof, or other association whether the institution or association be a denominational, a state, or county, or a municipal institution, or association or a state, county, or city school, or other institution, association or school) skating rinks, race tracks, golf courses, or any other place at which any exhibition, display, amusement, or entertainment is offered to the public or place or places where an admission fee is charged, including public bathing places and public dance halls of every kind and description within the State of Alabama, an amount equal to four percent of the gross receipts of any such business. Provided, however, notwithstanding any language to the contrary in the prior portion of this subdivision, the tax provisions so specified shall not apply to any athletic event conducted by a public or nonpublic primary or secondary school or any athletic event conducted by or under the auspices of the Alabama High School Athletic Association. The tax amount which would have been



113 collected pursuant to this subdivision shall continue to be
114 collected by the public or nonpublic primary or secondary
115 school, but shall be retained by the school that collected it
116 and shall be used by the school for school purposes.

- (3) Upon every person, firm, or corporation engaged or continuing within this state in the business of selling at retail machines used in mining, quarrying, compounding, processing, and manufacturing of tangible personal property an amount equal to one and one-half percent of the gross proceeds of the sale of the machines. The term "machine," as herein used, shall include machinery which is used for mining, quarrying, compounding, processing, or manufacturing tangible personal property, and the parts of the machines, attachments, and replacements therefor, which are made or manufactured for use on or in the operation of the machines and which are necessary to the operation of the machines and are customarily so used.
 - (4) Upon every person, firm, or corporation engaged or continuing within this state in the business of selling at retail any automotive vehicle or truck trailer, semitrailer, or house trailer, or mobile home set-up materials and supplies including, but not limited to, steps, blocks, anchoring, cable pipes, and any other materials pertaining thereto, an amount equal to two percent of the gross proceeds of sale of the automotive vehicle or truck trailer, semitrailer, or house trailer, or mobile home set-up materials and supplies provided, however, where a person subject to the tax provided for in this subdivision withdraws from his or her stock in



trade any automotive vehicle or truck trailer, semitrailer, or house trailer for use by him or her or by his or her employee or agent in the operation of the business, there shall be paid, in lieu of the tax levied herein, a fee of five dollars (\$5) per year or part thereof during which the automotive vehicle, truck trailer, semitrailer, or house trailer shall remain the property of the person. Each year or part thereof shall begin with the day or anniversary date, as the case may be, of such withdrawal and shall run for the 12 succeeding months or part thereof during which the automotive vehicle, truck trailer, semitrailer, or house trailer shall remain the property of the person.

Where any used automotive vehicle or truck trailer, semitrailer, or house trailer is taken in trade or in a series of trades, as a credit or part payment on the sale of a new or used vehicle, the tax levied herein shall be paid on the net difference, that is, the price of the new or used vehicle sold less the credit for the used vehicle taken in trade.

Sales of automobiles, motorcycles, trucks, truck trailers, travel trailers, campers, housecars, or semitrailers that will be registered or titled outside Alabama, that are exported or removed from Alabama within 72 hours by the purchaser or his or her agent for first use outside Alabama are subject to Alabama sales tax in an amount equal to only the state automotive sales tax rate, unless the sales tax laws of the state in which the purchaser will title or register the vehicle allows an Alabama resident to purchase a motor vehicle for first titling and registering in Alabama without the



169 payment of tax to that state. However, in no case shall the 170 amount of Alabama state sales tax due on a motor vehicle that 171 will be registered or titled for use in another state exceed 172 the amount of sales tax that would otherwise have been due in 173 the state where the vehicle will be registered or titled for 174 first use. In order to qualify as a travel trailer, camper, or 175 housecar that will be registered or titled for use in another 176 state, the purchaser must provide documentation to the seller 177 that the purchaser is not a resident of Alabama as required by the Department of Revenue. No such proof is required in the 178 179 sale of an automobile, motorcycle, truck, truck trailer, or 180 semitrailer, excluding a travel trailer, camper, or housecar. 181 The tax collected under this export provision shall be Alabama 182 sales tax and shall exclude county and municipal sales tax. On 183 January 1, 2016, and each January 1 thereafter, the Alabama 184 Department of Revenue shall publish to the state's website a 185 list of states that do not allow drive out provisions to 186 Alabama residents. Should the list, required by this 187 subsection and relied upon by the taxpayer, be incorrect, the 188 taxpayer shall be relieved from the liability concerning the 189 miscollection of the state automotive sales tax. Sales of all 190 other vehicles such as mobile homes, motor bikes, all terrain 191 vehicles, and boats do not qualify for the export exemption 192 provision and are taxable unless the dealer can provide 193 factual evidence that the vehicle was delivered outside of 194 Alabama or to a common carrier for transportation outside Alabama. In order for the sale to be exempt from Alabama tax, 195 196 the information relative to the exempt sale shall be



197 documented on forms approved by the Revenue Department.

Of the total <u>two-cent (\$.02)</u> tax on each dollar of sale provided hereunder, 58 percent of the total tax generated by this subdivision—(4) shall be deposited to the credit of the Education Trust Fund and 42 percent of the total tax generated by this subdivision—(4) shall be deposited to the credit of the State General Fund.

- (5) Upon every person, firm, or corporation engaged or continuing within this state in the business of selling through coin-operated dispensing machines, food and food products for human consumption, not including beverages other than coffee, milk, milk products, and substitutes therefor, there is levied a tax equal to three percent of the cost of the food, food products, and beverages sold through the machines, which cost for the purpose of this subdivision shall be the gross proceeds of sales of the business.
- (6) Upon every person, firm, or corporation engaged or continuing within this state in the business of selling food as defined in Section 40-23-1, there is a tax levied equal to four percent of the gross proceeds of the sale of food. On September 1, 2023, the tax rate shall be reduced to three percent of the gross proceeds of the sale of food. On September 1, 20242025, the tax rate shall be reduced to two percent, if the average of the estimated growth in the total net receipts from all revenue sources to the Education Trust Fund for the fiscal year ending September 30, 2025, as certified by the Director of Finance and the Legislative Fiscal Officer, respectively, pursuant to Section 260.02 of



the Constitution of Alabama of 2022, is at least three and one-half percent higher than the previous fiscal year. If the growth requirement is not satisfied for the fiscal year ending September 30, 2025, the rate shall be reduced to two percent in a subsequent fiscal year when the growth requirement is satisfied.

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- (a) On June 15, 2023, the definition of "food" in Sections 40-23-1 and 40-23-60, shall apply to county and municipal sales and use taxes. For purposes of county and municipal sales and use taxes, the sales tax rate on food shall be established as the general or retail sales tax rate in effect in the county or municipality on June 15, 2023, unless otherwise provided by law. An act of the Legislature or an ordinance or resolution adopted by a county or municipal governing body levying a county or municipal sales and use tax inclusive of food passed or enacted on or before June 15, 2023, shall remain operative, but no additional county or municipal sales and use taxes on food may be levied.
- (b) Any county or municipal governing body, by resolution or ordinance, may reduce the general or retail sales tax rate on food for local sales and use taxes by 25 percent in any year in which the growth in the applicable municipal or county general fund exceeds two percent over the prior year. The ordinance or resolution must be adopted at least 60 days prior to becoming effective and will take effect on October 1 following adoption.
 - (c) A county or municipal governing body that reduces



its general or retail sales tax rate on food for local sales and use taxes pursuant to this section may subsequently increase the rate on food not to exceed the rate in effect in the county or municipality on June 15, 2023, unless otherwise provided by law."

"§40-23-61

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- (a) An excise tax is hereby imposed on the storage, use, or other consumption in this state of tangible personal property, not including, however, materials and supplies bought for use in fulfilling a contract for the painting, repairing or reconditioning of vessels, barges, ships, other watercraft, and commercial fishing vessels of over five tons load displacement as registered with the U.S. Coast Guard and licensed by the State of Alabama Department of Conservation and Natural Resources, purchased at retail on or after October 1, 1965, for storage, use, or other consumption in this state at the rate of four percent of the sales price of the property or the amount of tax collected by the seller, whichever is greater; provided, however, when the seller follows the Department of Revenue's suggested use tax brackets and his or her records prove that his or her following the brackets resulted in a net undercollection of tax for the month, he or she may report the tax due or tax collected, whichever is less, except as provided in subsections (b), (c), and (d).
- (b) An excise tax is hereby imposed on the storage, use, or other consumption in this state of any machines used in mining, quarrying, compounding, processing, and manufacturing of tangible personal property, purchased at



retail on or after October 1, 1965, at the rate of one and one-half percent of the sales price of any such machine or the amount of tax collected by the seller, whichever is greater; provided, however, when the seller follows the Department of Revenue's suggested use tax brackets and his or her records prove that his or her following the brackets resulted in a net undercollection of tax for the month, he or she may report the tax due or tax collected, whichever is less; provided, that the term "machine," as used in this subsection, shall include machinery that is used for mining, quarrying, compounding, processing, or manufacturing tangible personal property, and the parts of such machines, attachments, and replacements therefor, which are made or manufactured for use on or in the operation of such machines and which are necessary to the operation of such machines, and are customarily so used.

(c) (1) An excise tax is hereby imposed on the storage, use, or other consumption in this state of any automotive vehicle or truck trailer, semitrailer or house trailer, and mobile home set-up materials and supplies, including, but not limited to, steps, blocks, anchoring, cable pipes, and any other materials pertaining thereto, purchased at retail on or after October 1, 1965, for storage, use, or other consumption in this state at the rate of two percent of the sales price of such automotive vehicle, truck trailer, semitrailer or house trailer, and mobile home set-up materials and supplies as specified above, or the amount of tax collected by the seller, whichever is greater; provided, however, when the seller follows the Department of Revenue's suggested use tax brackets



and his or her records prove that his or her following the brackets resulted in a net undercollection of tax for the month, he or she may report the tax due or tax collected, whichever is less. Where any used automotive vehicle or truck trailer, semitrailer, or house trailer is taken in trade, or in a series of trades, as a credit or part payment on the sale of a new or used vehicle, the tax levied herein shall be paid on the net difference, that is, the price of the new or used vehicle sold less the credit for the used vehicle taken in trade.

(2) Of the total <u>two cent (\$.02)</u> tax on each dollar of sale provided in this subsection, 58 percent of the total tax generated by this subsection shall be deposited to the credit of the Education Trust Fund; and 42 percent of the total tax generated by this subsection shall be deposited to the credit of the State General Fund.

(d) An excise tax is hereby imposed on the storage, use, or other consumption in this state of food as defined in Section 40-23-60, at the rate of four percent of the sales price of such food. On September 1, 2023, the tax rate shall be reduced to three percent of the sales price of such food. On September 1, 20242025, the tax rate shall be reduced to two percent, if the average of the estimated growth in the total net receipts from all revenue sources to the Education Trust Fund for the fiscal year ending September 30, 2025, as certified by the Director of Finance and the Legislative Fiscal Officer, respectively, pursuant to Section 260.02 of the Constitution of Alabama of 2022, is at least three and



one-half percent higher than the previous fiscal year. If the growth requirement is not satisfied for the fiscal year ending September 30, 2025, the rate shall be reduced to two percent in a subsequent fiscal year when the growth requirement is satisfied.

- (e) Every person storing, using, or otherwise consuming in this state tangible personal property purchased at retail shall be liable for the tax imposed by this article, and the liability shall not be extinguished until the tax has been paid to this state; provided, that a receipt from a retailer maintaining a place of business in this state or a retailer authorized by the department, under such rules as it may prescribe, to collect the tax imposed hereby and who shall for the purpose of this article be regarded as a retailer maintaining a place of business in this state, given to the purchaser in accordance with Section 40-23-67, shall be sufficient to relieve the purchaser from further liability for tax to which the receipt may refer.
- (f) An excise tax is hereby imposed on the classes of tangible personal property, and at the rates imposed on such classes, specified in subsections (a), (b), (c), and (d) on the storage, use, or other consumption in the performance of a contract in this state of any such tangible personal property, new or used, the tax to be measured by the sales price or the fair and reasonable market value of the tangible personal property when put into use in this state, whichever is less; provided, that the tax imposed by this subsection shall not apply where the taxes imposed by subsection (a), (b), (c), or



365 (d) of this section apply."

366 Section 2. This act shall become effective on June 1,

367 2025.