

SB99 INTRODUCED



1 SB99

2 DA1KHNT-1

3 By Senators Stutts, Gudger, Beasley, Smitherman, Coleman,
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5 Hatcher, Figures, Allen, Chesteen, Stewart, Kelley,
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SYNOPSIS:

Pharmacy benefits managers are the intermediary between health insurance plans and their network pharmacies which process claims and determine the amount pharmacies are reimbursed for dispensing covered prescriptions. They deal directly with drug manufacturers by negotiating discounts or rebates on drug prices. Pharmacy benefits managers may also be affiliated with particular pharmacies that also participate in the network. Under existing law, they are licensed and regulated by the Department of Insurance.

This bill would expand oversight by the Department of Insurance by setting benchmarks for the amounts that pharmacy benefits managers reimburse pharmacies, and by regulating how they process claims, determine payment amounts, and use manufacturer rebates.

This bill would prohibit pharmacy benefits managers from requiring or influencing health insurance beneficiaries to purchase a particular variant of a prescription drug or only use certain pharmacies within a health plan network.

This bill would authorize a health insurance plan, a plan beneficiary, or a pharmacy to bring a



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29 cause of action against a pharmacy benefits manager for
30 damages due to a violation of this act.

31 This bill would also further regulate the audit
32 of a pharmacy by a pharmacy benefits manager under The
33 Pharmacy Audit Integrity Act by specifying the
34 circumstances under which a pharmacy benefits manager
35 may recoup funds from a pharmacy that was overpaid for
36 claims.

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39 A BILL

40 TO BE ENTITLED

41 AN ACT

42

43 Relating to pharmacy benefits managers; to amend
44 Sections 27-45A-1, 27-54A-3, 27-45A-5, 27-45A-6, 27-45A-7,
45 27-45A-8, 27-45A-9, and 27-45A-10, Code of Alabama 1975; to
46 further regulate pharmacy benefits managers in relation to
47 health insurance plans, covered individuals, and plan network
48 pharmacies; to add Section 27-45A-13 to the Code of Alabama
49 1975, to provide a civil action against pharmacy benefits
50 managers for violations of this act and to provide remedies;
51 to amend Sections 34-23-181 and 34-23-184, Code of Alabama
52 1975, to further regulate recoupment of funds from pharmacies
53 pursuant to The Pharmacy Audit Integrity Act; and to make
54 conforming changes.

55 BE IT ENACTED BY THE LEGISLATURE OF ALABAMA:

56 Section 1. Sections 27-45A-1, 27-45A-3, 27-45A-5,



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57 27-45A-6, 27-45A-7, 27-45A-8, 27-45A-9, and 27-45A-10, Code of
58 Alabama 1975, are amended to read as follows:

59 "§27-45A-1

60 This chapter shall be known as and may be cited as the
61 Alabama Pharmacy Benefits Manager Licensure, ~~and~~ Regulation,
62 and Accountability Act."

63 "§27-45A-3

64 For purposes of this chapter, the following words ~~shall~~
65 have the following meanings:

66 (1) BENEFICIARY. A covered individual who receives
67 prescription drug benefits under a health benefit plan.

68 ~~(1)~~ (2) CLAIMS PROCESSING SERVICES. The administrative
69 services performed in connection with the processing and
70 adjudicating of claims relating to pharmacist services that
71 include any of the following:

72 a. Receiving payments for pharmacist services.

73 b. Making payments to pharmacists or pharmacies for
74 pharmacist services.

75 c. Both paragraphs a. and b.

76 (3) CLIENT. An employer, employer group, health
77 insurer, health benefit plan, or other payor that has a
78 contract with a pharmacy benefits manager or PBM affiliate for
79 pharmacy benefits services, including claims processing.

80 (4) COMMISSIONER. The Commissioner of the Department of
81 Insurance of the State of Alabama.

82 ~~(2)~~ (5) COVERED INDIVIDUAL. A member, policyholder,
83 subscriber, enrollee, beneficiary, dependent, or other
84 individual participating in a health benefit plan.



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85 ~~(3)~~ (6) HEALTH BENEFIT PLAN. ~~A policy, contract,~~
86 ~~certificate, or agreement entered into, offered, or issued by~~
87 ~~a health insurer to provide, deliver, arrange for, pay for, or~~
88 ~~reimburse any of the costs of physical, mental, or behavioral~~
89 ~~health care services~~ As defined in Section 34-23-181.

90 ~~(4)~~ (7) HEALTH INSURER. An entity subject to the
91 insurance laws of this state and rules of the department, or
92 subject to the jurisdiction of the department, that contracts
93 or offers to contract to provide, deliver, arrange for, pay
94 for, or reimburse any of the costs of health care services,
95 including, but not limited to, a sickness and accident
96 insurance company, a health maintenance organization operating
97 pursuant to Chapter 21A, a nonprofit hospital or health
98 service corporation, a health care service plan organized
99 pursuant to Article 6, Chapter 20 of Title 10A, or any other
100 entity providing a plan of health insurance, health benefits,
101 or health services.

102 (8) IN-NETWORK PHARMACY. A pharmacy that fills a
103 prescription for a beneficiary and which, either as an entity
104 or in the name of an owner or employee, does not appear on the
105 list of excluded individuals and entities maintained by the
106 Office of Inspector General, U.S. Health and Human Services,
107 pursuant to 42 U.S.C. § 1320a-7.

108 (9) NATIONAL AVERAGE DRUG ACQUISITION COST. The average
109 acquisition cost of a drug product as determined by the
110 Centers for Medicare & Medicaid Services (CMS) from survey
111 data collected from retail community pharmacies nationwide.

112 ~~(5)~~ (10) OTHER PRESCRIPTION DRUG OR DEVICE SERVICES.



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113 Services, other than claims processing services, provided
114 directly or indirectly, whether in connection with or separate
115 from claims processing services, including, but not limited
116 to, any of the following:

117 a. Negotiating rebates, discounts, or other financial
118 incentives and arrangements with drug companies.

119 b. Disbursing or distributing rebates.

120 c. Managing or participating in incentive programs or
121 arrangements for pharmacist services.

122 d. Negotiating or entering into contractual
123 arrangements with pharmacists or pharmacies, or both.

124 e. Developing formularies.

125 f. Designing prescription benefit programs.

126 g. Advertising or promoting services.

127 (11) PBM AFFILIATE. An entity, including a pharmacy,
128 that, directly or indirectly, through one or more
129 intermediaries, is affiliated with a pharmacy benefits manager
130 in one of the following ways:

131 a. Owns, controls, or has an investment interest in a
132 pharmacy benefits manager.

133 b. Owned, controlled by, or has an investment holder
134 that is a pharmacy benefits manager.

135 c. Shares common ownership by another entity with a
136 pharmacy benefits manager.

137 ~~(6)~~ (12) PHARMACIST. As defined in Section 34-23-1.

138 ~~(7)~~ (13) PHARMACIST SERVICES. Products, goods, and
139 services, including the dispensing of prescription drugs, or
140 any combination of products, goods, and services, provided as



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141 a part of the practice of pharmacy.

142 ~~(8)~~ (14) PHARMACY. As defined in Section 34-23-1.

143 (15) PHARMACY BENEFITS MANAGEMENT SERVICES. The term
144 includes:

145 a. The management or administration of a plan or
146 program pursuant to a health benefit plan that pays for,
147 reimburses, or covers the cost of prescription drugs and
148 medical devices.

149 b. Claims processing services and the adjudication of
150 appeals or grievances related to prescription drug benefits.

151 ~~(9)~~ (16) PHARMACY BENEFITS MANAGER. a. A person,
152 including a wholly or partially owned or controlled subsidiary
153 of a pharmacy benefits manager, that provides pharmacy
154 benefits management services, claims processing services or
155 other prescription drug or device services, or both, to
156 covered individuals who are employed in or are residents of
157 this state, for health benefit plans.

158 b. Pharmacy benefits manager does not include any of
159 the following:

- 160 1. A healthcare facility licensed in this state.
- 161 2. A healthcare professional licensed in this state.
- 162 3. A consultant who only provides advice as to the
163 selection or performance of a pharmacy benefits manager.

164 ~~(10) PBM AFFILIATE. A pharmacy or pharmacist that,~~
165 ~~directly or indirectly, through one or more intermediaries, is~~
166 ~~owned or controlled by, or is under common control by, a~~
167 ~~pharmacy benefits manager.~~

168 ~~(11)~~ (17) PRESCRIPTION DRUGS. Drugs covered by a health



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169 benefit plan which are dispensed by an in-network pharmacy to
170 a beneficiary. The term ~~includes~~includes, but is not limited
171 to, certain infusion, compounded, and long-term care
172 prescription drugs. ~~The term does not include specialty drugs.~~

173 (18) REBATE. Any direct or indirect payment or
174 concession, including a discount, administration fee, credit,
175 incentive, or penalty that is made by a pharmaceutical
176 manufacturer, its affiliate, subsidiary, or intermediary to a
177 pharmacy benefits manager, a PBM affiliate, or a client, and
178 which is associated in any way with claims administered by a
179 pharmacy benefits manager under a health benefit plan.

180 ~~(12)~~ (19) SPECIALTY DRUGS. Prescription medications that
181 require special handling, administration, or monitoring and
182 are used for the treatment of patients with serious health
183 conditions requiring complex therapies, and that are eligible
184 for specialty tier placement by the Centers for Medicare ~~and~~
185 Medicaid Services pursuant to 42 C.F.R. § 423.560.

186 (20) SPREAD PRICING. When a pharmacy benefits manager
187 charges a client a price for prescription drugs which is
188 higher than the amount the pharmacy benefits manager pays the
189 pharmacy or pharmacist for the prescription drugs, including
190 any post-sale or post-adjudication fees, discounts, or
191 adjustments, provided that the post-sale or post-adjudication
192 fees, discounts, or adjustments are not otherwise prohibited
193 by law.

194 (21) STEERING. The term includes:
195 a. Directing, ordering, or requiring a beneficiary to
196 use a specific pharmacy, including a PBM affiliate pharmacy,



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197 for the purpose of filling a prescription or receiving
198 pharmacist services.

199 b. Inducing a beneficiary to use a designated pharmacy,
200 including a PBM affiliate pharmacy, by increasing costs to the
201 health benefit plan or charging the beneficiary up to the full
202 cost for a prescription drug if the beneficiary fails to use
203 the pharmacy designated by the pharmacy benefits manager.

204 c. Advertising, marketing, or promoting a pharmacy,
205 including a PBM affiliate pharmacy, over another in-network
206 pharmacy.

207 d. Engaging in any practice that results in excluding,
208 restricting, or inhibiting an in-network pharmacy from
209 providing prescription drugs to beneficiaries under a health
210 benefit plan, which may involve, but not be limited to, the
211 use of credentialing or accreditation standards, day supply
212 limitations, or delivery method limitations.

213 e. Engaging in any practice aimed at directly or
214 indirectly influencing a pharmaceutical manufacturer to limit
215 its distribution of a prescription drug to certain pharmacies
216 or to restrict distribution of the drug to non-PBM affiliate
217 pharmacies."

218 "§27-45A-5

219 (a) ~~The commissioner may adopt rules necessary to~~
220 ~~implement this chapter~~ It shall be the responsibility of the
221 commissioner to enforce this chapter and any conduct arising
222 from any action taken by a pharmacy benefits manager or PBM
223 affiliate pursuant to an audit conducted under Article 8,
224 Chapter 23 of Title 34 which violates this chapter.



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225 (b) The commissioner shall adopt rules necessary to
226 implement and enforce this chapter, both independently and in
227 conjunction with the conduct of an audit by a pharmacy
228 benefits manager or PBM affiliate under Article 8 of Chapter
229 23 of Title 34.

230 (c) The commissioner shall set and impose civil
231 penalties, of not less than one thousand dollars (\$1,000) per
232 violation for violations of this chapter, including conduct
233 arising from an action taken by a pharmacy benefits manager or
234 PBM affiliate pursuant to Article 8, Chapter 23 of Title 34
235 which violates this chapter.

236 ~~(b)~~ (d) The powers and duties set forth in this chapter
237 shall be in addition to all other authority of the
238 commissioner.

239 ~~(e)~~ (e) The commissioner shall enforce compliance with
240 the requirements of this chapter and rules adopted thereunder.

241 ~~(d)~~ (f) (1) The commissioner may examine or audit,
242 including on an annual basis, any books and records of a
243 pharmacy benefits manager providing claims processing services
244 or other prescription drug or device services for a health
245 benefit plan as may be deemed relevant and necessary by the
246 commissioner to determine compliance with this chapter and
247 Article 8 of Chapter 23 of Title 34.

248 (2) Examinations conducted by the commissioner shall be
249 pursuant to the same examination authority of the commissioner
250 relative to insurers as provided in Chapter 2, including, but
251 not limited to, the confidentiality of documents and
252 information submitted as provided in Section 27-2-24;



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253 examination expenses shall be processed in accordance with
254 Section 27-2-25; and pharmacy benefits managers shall have the
255 same rights as insurers to request a hearing in accordance
256 with Sections 27-2-28 et seq., and to appeal as provided in
257 Section 27-2-32.

258 (3) The commissioner may contract the services of a
259 third party to perform an audit under this subsection.

260 ~~(e)~~ (g) The commissioner's examination expenses shall be
261 collected from pharmacy benefits managers in the same manner
262 as those collected from insurers."

263 "§27-45A-6

264 ~~(a)~~ Nothing in this chapter is intended or shall be
265 construed to do any of the following:

266 (1) Be in conflict with existing relevant federal law.

267 ~~(2) Apply to any specialty drug.~~

268 ~~(3)~~ (2) Impact the ability of a hospital to mandate its
269 employees use of a hospital-owned pharmacy.

270 ~~(b) The following provisions shall not apply to the~~
271 ~~administration by a person of any term, including prescription~~
272 ~~drug benefits, of a self-funded health benefit plan that is~~
273 ~~governed by the federal Employee Retirement Income Security~~
274 ~~Act of 1974, 29 U.S.C. §1001 et. seq.:~~

275 ~~(1) Subdivisions (1) and (5) of Section 27-45A-8.~~

276 ~~(2) Subdivisions (2), (3), (6), and (7) of Section~~
277 ~~27-45A-10."~~

278 "§27-45A-7

279 ~~Reserved~~ A pharmacy benefits manager, either directly or
280 through a PBM affiliate, when administering prescription drug



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281 benefits on behalf of a health benefit plan, shall do all of
282 the following:

283 (1) Reimburse every claim of an in-network pharmacy for
284 the ingredient cost of a prescription drug in an amount
285 greater than or equal to the sum of:

286 a. The National Average Drug Acquisition Cost for the
287 drug on the day of claim adjudication or, in the case of a
288 drug not listed on the National Average Drug Acquisition Cost
289 index, the wholesale acquisition cost; plus

290 b. An amount equal to two percent of the applicable
291 amount in paragraph a. or twenty-five dollars (\$25), whichever
292 is less.

293 (2) Pay an in-network pharmacy a professional
294 dispensing fee that is greater than or equal to the current
295 professional dispensing fee paid by the Medicaid Agency of the
296 State of Alabama under Title XIX of the Social Security Act
297 for dispensing a prescription drug.

298 (3) Uniformly and equally apply reimbursements pursuant
299 to subdivisions (1) and (2) to all in-network pharmacies,
300 including PBM affiliates, servicing a health benefit plan.

301 (4)a. Pass on to a client 100 percent of all rebates
302 received, directly or indirectly, from a pharmaceutical
303 manufacturer in connection with claims administered unless the
304 client directs the pharmacy benefits manager or PBM affiliate
305 to apply the rebates to purchases of prescription drugs by
306 covered individuals at the point of sale.

307 b. Notwithstanding paragraph a., nothing shall be
308 construed in this subdivision to allow a rebate from a



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309 pharmaceutical manufacturer, directly or indirectly, to a
310 pharmacy benefits manager, its PBM affiliate, or a client
311 where otherwise prohibited by law.

312 (5) Reimburse an in-network pharmacy all amounts due
313 for a prescription drug claim pursuant to subdivisions (1) and
314 (2) according to the payment terms contained in the contract
315 governing the pharmacy benefit manager or PBM affiliate."

316 "§27-45A-8

317 A pharmacy benefits manager may not do any of the
318 following:

319 (1) Require a covered individual, as a condition of
320 payment or reimbursement, to purchase pharmacist services,
321 including, but not limited to, prescription drugs, exclusively
322 through a mail-order pharmacy or ~~pharmacy benefits manager~~PBM
323 affiliate.

324 (2) Prohibit or limit any covered individual from
325 selecting an in-network pharmacy or pharmacist of his or her
326 choice who meets and agrees to the terms and conditions,
327 including reimbursements, in the pharmacy benefits manager's
328 contract.

329 (3) Impose a monetary advantage or penalty under a
330 health benefit plan that would affect a covered individual's
331 choice of pharmacy among those pharmacies that have chosen to
332 contract with the pharmacy benefits manager under the same
333 terms and conditions, including reimbursements. For purposes
334 of this subdivision, "monetary advantage or penalty" includes,
335 but is not limited to, a higher copayment, a waiver of a
336 copayment, a reduction in reimbursement services, a



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337 requirement or limit on the number of days of a drug supply
338 for which reimbursement will be allowed, or a promotion of one
339 participating pharmacy over another by these methods.

340 (4)a. Use a covered individual's pharmacy services data
341 collected pursuant to the provision of claims processing
342 services for the purpose of soliciting, marketing, or
343 referring the covered individual to a mail-order pharmacy or
344 PBM affiliate.

345 b. This subdivision shall not limit a health benefit
346 plan's use of pharmacy services data for the purpose of
347 administering the health benefit plan.

348 ~~c. This subdivision shall not prohibit a pharmacy~~
349 ~~benefits manager from notifying a covered individual that a~~
350 ~~less costly option for a specific prescription drug is~~
351 ~~available through a mail-order pharmacy or PBM affiliate,~~
352 ~~provided the notification shall state that switching to the~~
353 ~~less costly option is not mandatory. The commissioner, by~~
354 ~~rule, may determine the language of the notification~~
355 ~~authorized under this paragraph made by a pharmacy benefits~~
356 ~~manager to a covered individual.~~

357 (5) Require a covered individual to make a payment for
358 a prescription drug at the point of sale in an amount that
359 exceeds the ~~lesser~~lesser of the following:

360 a. The contracted cost share amount.

361 b. An amount an individual would pay for a prescription
362 if that individual were paying without insurance.

363 (6) Charge a beneficiary more for a prescription drug
364 than the amount of reimbursement made to the pharmacy or



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365 pharmacist that dispenses the drug.

366 (7) Require a beneficiary to obtain a brand-name
367 prescription drug when a lower cost, therapeutically
368 equivalent version or an FDA-designated interchangeable
369 biological product of the brand-name drug is available.

370 (8) Recoup any increased cost incurred for the
371 dispensing fee required under Section 27-45A-7(2) by
372 increasing the copayment, coinsurance, or deductible of the
373 beneficiary.

374 (9) Otherwise seek to limit, control, or influence the
375 utilization of pharmacist services by a covered individual or
376 beneficiary through the practice of steering."

377 "§27-45A-9

378 (a) ~~For purposes of this section, client means a health~~
379 ~~insurer, payor, or health benefit plan.~~

380 ~~(b)~~ If requested by a client under subsection (d), a
381 pharmacy benefits manager shall prepare an annual report by
382 June 1 which discloses all of the following with respect to
383 that client:

384 (1) The aggregate amount of all rebates that the
385 pharmacy benefits manager received from pharmaceutical
386 manufacturers on behalf of the client.

387 (2) The aggregate amount of the rebates the pharmacy
388 benefits manager received from pharmaceutical manufacturers
389 that did not pass through to the client.

390 ~~(3) If a pharmacy benefits manager or any consultant~~
391 ~~providing pharmacy benefits management services engages in~~
392 ~~spread pricing, the aggregated amount of the difference~~



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393 ~~between the amount paid by the client for prescription drugs~~
394 ~~and the actual amount paid to the pharmacy or pharmacist for~~
395 ~~pharmacist services. For purposes of this subdivision, "spread~~
396 ~~pricing" means the model of prescription drug reimbursement in~~
397 ~~which a pharmacy benefits manager charges a client a~~
398 ~~contracted price for prescription drugs, and the contract~~
399 ~~price for the prescription drugs differs from the amount the~~
400 ~~pharmacy benefits manager, directly or indirectly, pays the~~
401 ~~pharmacy or pharmacist for pharmacist services.~~

402 ~~(e)~~ (b) Confidentiality of a report submitted under this
403 section shall be governed by contract between the pharmacy
404 benefits manager and the client.

405 ~~(d)~~ (c) A pharmacy benefits manager shall annually
406 notify all its clients in a timely manner that a report
407 described in subsection (b) will be made available to the
408 client by the pharmacy benefits manager if requested by the
409 client."

410 "§27-45A-10

411 A pharmacy benefits manager may not do any of the
412 following:

413 (1) Reimburse an in-network pharmacy or pharmacist in
414 the state an amount less than the amount that the pharmacy
415 benefits manager reimburses a ~~similarly situated~~ PBM affiliate
416 for providing the same pharmacist services to covered
417 individuals in the same health benefit plan.

418 (2) Deny a pharmacy or pharmacist the right to
419 participate as a contract provider if the pharmacy or
420 pharmacist meets and agrees to the terms and conditions,



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421 including reimbursements, in the pharmacy benefits manager's
422 contract.

423 (3) Impose credentialing standards on a pharmacist or
424 pharmacy beyond or more onerous than the licensing standards
425 set by the Alabama State Board of Pharmacy or charge a
426 pharmacy a fee in connection with network enrollment, provided
427 this subdivision shall not prohibit a pharmacy benefits
428 manager from setting minimum requirements for participating in
429 a pharmacy network.

430 (4) Prohibit a pharmacist or pharmacy from providing a
431 client or covered individual specific information on the
432 amount of the covered individual's cost share for the covered
433 individual's prescription drug, the reimbursement amount or
434 acquisition cost of a prescription drug, and the clinical
435 efficacy of a more affordable alternative drug if one is
436 available, or penalize a pharmacist or pharmacy for disclosing
437 this information to a client or covered individual or for
438 selling to a covered individual a more affordable alternative
439 if one is available.

440 (5) Prohibit a pharmacist or pharmacy from offering and
441 providing delivery services to a covered individual as an
442 ancillary service of the pharmacy, provided all of the
443 following requirements are met:

444 a. The pharmacist or pharmacy can demonstrate quality,
445 stability, and safety standards during delivery.

446 b. The pharmacist or pharmacy does not charge any
447 delivery or service fee to a pharmacy benefits manager or
448 health insurer.



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449 c. The pharmacist or pharmacy alerts the covered
450 individual that he or she will be responsible for any delivery
451 service fee associated with the delivery service, and that the
452 pharmacy benefits manager or health insurer will not reimburse
453 the delivery service fee.

454 (6) Charge or hold a pharmacist or pharmacy responsible
455 for a fee or penalty relating to an audit conducted pursuant
456 to The Pharmacy Audit Integrity Act, Article 8 of Chapter 23
457 of Title 34, provided this prohibition does not restrict
458 recoupments made in accordance with the Pharmacy Audit
459 Integrity Act.

460 (7) ~~Charge a pharmacist or pharmacy a point-of-sale or~~
461 ~~retroactive fee or otherwise recoup funds from a pharmacy in~~
462 ~~connection with claims for which the pharmacy has already been~~
463 ~~paid,~~ Impose any fee or adjust a prescription drug claim at or
464 after the time the claim for the drug is adjudicated that
465 reduces the amount an in-network pharmacy is reimbursed
466 pursuant to the requirements of Section 27-45A-7(1), including
467 any fee that is not tied to a prescription drug claim, unless
468 the ~~recoupment~~ fee or adjustment is made pursuant to an audit
469 conducted in accordance with the Pharmacy Audit Integrity Act.

470 (8) Impose any fee on an in-network pharmacy for claims
471 processing services.

472 ~~(8)~~ (9) Except for a drug reimbursed, directly or
473 indirectly, by the Medicaid program, vary the amount a
474 pharmacy benefits manager reimburses an entity for a drug,
475 including each and every prescription medication that is
476 eligible for specialty tier placement by the Centers for



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477 Medicare and Medicaid Services pursuant to 42 C.F.R. §
478 423.560, regardless of any provision of law to the contrary,
479 on the basis of whether:

480 a. The drug is subject to an agreement under 42 U.S.C.
481 § 256b; or

482 b. The entity participates in the program set forth in
483 42 U.S.C. § 256b.

484 ~~(9)~~ (10) If an entity participates, directly or
485 indirectly, in the program set forth in 42 U.S.C. § 256b, do
486 any of the following:

487 a. Assess a fee, charge-back, or other adjustment on
488 the entity.

489 b. Restrict access to the pharmacy benefits manager's
490 pharmacy network.

491 c. Require the entity to enter into a contract with a
492 specific pharmacy to participate in the pharmacy benefits
493 manager's pharmacy network.

494 d. Create a restriction or an additional charge on a
495 patient who chooses to receive drugs from the entity.

496 e. Create any additional requirements or restrictions
497 on the entity.

498 ~~(10)~~ (11) Require a claim for a drug to include a
499 modifier to indicate that the drug is subject to an agreement
500 under 42 U.S.C. § 256b.

501 (12) Base or tie reimbursement for a prescription drug
502 on outcomes, scores, or metrics relating to the pharmacy, the
503 provision of pharmacist services, or a beneficiary, provided
504 that the pharmacist or pharmacy provides pharmacist services



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505 within the scope of practice as defined by law and
506 professional standards.

507 (13) Impose any legal, financial, or other means of
508 influence on a pharmacist to dispense a particular
509 prescription drug or to practice pharmacy in a way that would
510 be potentially harmful to a covered individual.

511 (14) Initiate a fraud, waste, or abuse investigation of
512 a pharmacist or pharmacy under Article 8 of Chapter 23 of
513 Title 34 without first notifying the pharmacist or pharmacy
514 and receiving approval from the commissioner based upon an
515 articulable suspicion of fraud, waste, or abuse.

516 (15) Impose a recoupment or charge back on a pharmacist
517 or pharmacy pursuant to an audit under Article 8 of Chapter 23
518 of Title 34 which violates the conditions governing a
519 recoupment or charge back under that article.

520 ~~(11)~~ (16) Penalize or retaliate against a pharmacist or
521 pharmacy for exercising rights under this chapter or the
522 Pharmacy Audit Integrity Act.

523 (17) Practice spread pricing in this state."

524 Section 2. Section 27-45A-13 is added to the Code of
525 Alabama 1975, to read as follows:

526 §27-45A-13

527 (a) Any pharmacy or pharmacist, health care provider,
528 health insurer, covered individual, or beneficiary who is
529 injured by any violation of this chapter, alone or in
530 conjunction with an audit performed by a pharmacy benefits
531 manager or PBM affiliate pursuant to Article 8 of Chapter 23
532 of Title 34, may bring a civil action against the pharmacy



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533 benefits manager or PBM affiliate, for the remedies provided
534 under this section.

535 (b) In any action brought under this section, the
536 injured person may recover any of the following:

537 (1) Actual damages, including reimbursement for costs
538 incurred due to reductions in payment, delays, or denials.

539 (2) No less than one thousand dollars (\$1,000) per
540 violation of this chapter, or treble the amount of actual
541 damages, whichever is greater, if the pharmacy benefits
542 manager or PBM affiliate is found to have knowingly or
543 recklessly committed the violation.

544 (3) Injunctive relief upon a finding by the court that
545 the pharmacy benefits manager or PBM affiliate has, or is
546 about to, violate this chapter.

547 (4) Attorney fees and costs.

548 (c) No class action or joint action may be brought
549 under this section unless each proposed class member or
550 plaintiff has given notice of the prospective action to the
551 pharmacy benefits manager or PBM affiliate and the pharmacy
552 benefits manager or PBM affiliate is afforded 30 days to cure
553 the alleged violation.

554 (d) An action under this section must be brought within
555 two years from the date on which the alleged violation
556 occurred or within one year of the discovery of the alleged
557 violation, whichever period is longer.

558 Section 3. Sections 34-23-181 and 34-23-184, Code of
559 Alabama 1975, are amended to read as follows:

560 "§34-23-181



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561 The following words ~~shall~~ have the following meanings
562 as used in this article:

563 (1) COMMISSIONER. The Commissioner of the Department of
564 Insurance of the State of Alabama.

565 ~~(1)~~ (2) HEALTH BENEFIT PLAN. Any individual or group
566 plan, employee welfare benefit plan, policy, or contract for
567 health care services issued, delivered, issued for delivery,
568 or renewed in this state by a health care insurer, health
569 maintenance organization, accident and sickness insurer,
570 fraternal benefit society, nonprofit hospital service
571 corporation, nonprofit medical service corporation, health
572 care service plan, or any other person, firm, corporation,
573 joint venture, or other similar business entity that pays for
574 insureds or beneficiaries in this state. The term includes,
575 but is not limited to, entities created pursuant to Article 6
576 of Chapter 20 of Title 10A. A health benefit plan located or
577 domiciled outside of the State of Alabama is deemed to be
578 subject to this article if it receives, processes,
579 adjudicates, pays, or denies claims for health care services
580 submitted by or on behalf of patients, insureds, or
581 beneficiaries who reside in Alabama.

582 ~~(2)~~ (3) PHARMACY. A place licensed by the Alabama State
583 Board of Pharmacy in which prescriptions, drugs, medicines,
584 medical devices, chemicals, and poisons are sold, offered for
585 sale, compounded, or dispensed and shall include all places
586 whose title may imply the sale, offering for sale,
587 compounding, or dispensing of prescriptions, drugs, medicines,
588 chemicals, or poisons.



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589 ~~(3)~~ (4) PHARMACY ~~BENEFIT~~BENEFITS MANAGEMENT PLAN. An
590 arrangement for the delivery of pharmacist services in which a
591 pharmacy ~~benefit~~benefits manager undertakes to administer the
592 payment or reimbursement of any of the costs of pharmacist
593 services for an enrollee on a prepaid or insured basis that
594 contains one or more incentive arrangements intended to
595 influence the cost or level of pharmacist services between the
596 plan sponsor and one or more pharmacies with respect to the
597 delivery of pharmacist services and requires or creates
598 benefit payment differential incentives for enrollees to use
599 under contract with the pharmacy ~~benefit~~benefits manager.

600 ~~(4)~~ (5) PHARMACY ~~BENEFIT~~BENEFITS MANAGER. A business
601 that administers the prescription drug or device portion of
602 pharmacy ~~benefit~~benefits management plans or health insurance
603 plans on behalf of plan sponsors, insurance companies, unions,
604 and health maintenance organizations. The term includes a
605 person or entity acting for a pharmacy ~~benefit~~benefits manager
606 in a contractual or employment relationship in the performance
607 of pharmacy ~~benefit~~benefits management for a managed care
608 company, nonprofit hospital or medical service organization,
609 insurance company, or third-party payor.

610 ~~(5)~~ (6) PHARMACIST SERVICES. Offering for sale,
611 compounding, or dispensing of prescriptions, drugs, medicines,
612 chemicals, or poisons pursuant to a prescription. Pharmacist
613 services also includes the sale or provision of, counseling
614 of, or fitting of medical devices, including prosthetics and
615 durable medical equipment."

616 "§34-23-184



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617 (a) The entity conducting an audit shall follow these
618 procedures:

619 (1) The pharmacy contract shall identify and describe
620 in detail the audit procedures.

621 (2) The entity conducting the on-site audit shall give
622 the pharmacy written notice at least two weeks before
623 conducting the initial on-site audit for each audit cycle. If
624 the pharmacy ~~benefit~~benefits manager does not include their
625 auditing guidelines within their provider manual, then the
626 notice must include a documented checklist of all items being
627 audited and the manual, including the name, date, and edition
628 or volume, applicable to the audit and auditing guidelines.
629 For on-site audits a pharmacy ~~benefit~~benefits manager shall
630 also provide a list of material that is copied or removed
631 during the course of an audit to the pharmacy. The pharmacy
632 ~~benefit~~benefits manager may document this material on either a
633 checklist or on an audit acknowledgement form. The pharmacy
634 shall produce any items during the course of the audit or
635 within 30 days of the on-site audit.

636 (3) The entity conducting the on-site audit may not
637 interfere with the delivery of pharmacist services to a
638 patient and shall utilize every effort to minimize
639 inconvenience and disruption to pharmacy operations during the
640 audit process.

641 (4) An audit that involves clinical or professional
642 judgment shall be conducted by or in consultation with a
643 licensed pharmacist.

644 (5) The audit shall not consider as fraud any clerical



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645 or recordkeeping error, such as a typographical error,
646 scrivener's error, or computer error regarding a required
647 document or record, subject to the provisions of subsection
648 (b). ~~however, such errors may be subject to recoupment,~~
649 ~~provided that a pharmacy shall not be subject to a charge-back~~
650 ~~or recoupment for a clerical or recordkeeping error in a~~
651 ~~required document or record, including a typographical or~~
652 ~~computer error, unless the error resulted in overpayment to~~
653 ~~the pharmacy.~~ The pharmacy shall have the right to submit
654 amended claims through an online submission to correct
655 clerical or recordkeeping errors in lieu of recoupment of a
656 claim pursuant to subsection (b) where no actual financial
657 harm to the patient or plan has occurred, provided that the
658 prescription was dispensed according to prescription
659 documentation requirements set forth by the Alabama Pharmacy
660 Act and within the plan limits. ~~The pharmacy shall not be~~
661 ~~subject to recoupment of funds by the pharmacy benefit manager~~
662 ~~unless the pharmacy benefit manager can provide proof of~~
663 ~~intent to commit fraud or such error results in actual~~
664 ~~financial harm to the pharmacy benefit manager, a health~~
665 ~~insurance plan managed by the pharmacy benefit manager, or a~~
666 ~~consumer.~~ ~~A person~~ A pharmacist or pharmacy shall not be
667 subject to criminal penalties for errors provided for in this
668 subsection without proof of intent to commit fraud, waste, or
669 abuse.

670 ~~a. Any amount to be charged back or recouped due to~~
671 ~~overpayment shall not exceed the amount the pharmacy was~~
672 ~~overpaid.~~



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673 ~~b. The auditing entity shall not include the dispensing~~
674 ~~fee in the calculation of an overpayment unless a prescription~~
675 ~~is considered a misfill. As used in this paragraph, misfill~~
676 ~~means a prescription that was not dispensed, a prescription in~~
677 ~~which the prescriber denied the authorization request, a~~
678 ~~prescription in which an additional dispensing fee was~~
679 ~~charged, or a prescription error.~~

680 (6) An entity conducting an audit shall not require any
681 documentation that is not required by state and federal law.
682 The information shall be considered to be valid if documented
683 on the prescription, computerized treatment notes, pharmacy
684 system, or other acceptable medical records.

685 (7) Unless superseded by state or federal law, auditors
686 shall only have access to previous audit reports on a
687 particular pharmacy conducted by the auditing entity for the
688 same pharmacy ~~benefit~~benefits manager, health plan, or
689 insurer. An auditing vendor contracting with multiple pharmacy
690 ~~benefit~~benefits managers or health insurance plans shall not
691 use audit reports or other information gained from an audit on
692 a particular pharmacy to conduct another audit for a different
693 pharmacy ~~benefit~~benefits manager or health insurance plan.

694 (8) Audit results shall be disclosed to the health
695 benefit plan in a manner pursuant to contract terms.

696 (9) A pharmacy may use the records of a hospital,
697 physician, or other authorized practitioner of the healing
698 arts for drugs or medicinal supplies written or transmitted by
699 any means of communication for the purposes of validating the
700 pharmacy record with respect to orders or refills of a legend



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701 or narcotic drug.

702 (10) If the pharmacy ~~benefit~~benefits manager or its
703 representative conducts an audit, the sample size shall comply
704 with both of the following conditions:

705 a. ~~not be greater than~~Not exceed 150 prescriptions,
706 provided that a refill does not constitute a separate
707 prescription for the purposes of this subdivision.

708 b. The sample size shall not include prescriptions for
709 brand-name or high-cost drugs at a rate that exceeds the
710 percentage of brand-name or high-cost drugs in relation to all
711 prescription drugs dispensed by the pharmacy during the period
712 audited.

713 (11) Reasonable costs associated with the audit shall
714 be the responsibility of the auditing entity if the claims
715 sample exceeds 100 unique prescription hard copies.

716 (12) A finding of an overpayment or an underpayment may
717 be a projection based on the number of patients served having
718 a similar diagnosis or on the number of similar orders or
719 refills for similar drugs, except that recoupment pursuant to
720 subsection (b) shall be based on the actual overpayment or
721 underpayment of actual claims.

722 (13) A finding of an overpayment may not include the
723 cost of the drugs that were dispensed in accordance with the
724 prescriber's orders, provided the prescription was dispensed
725 according to prescription documentation requirements set forth
726 by the Alabama Pharmacy Act and within the plan limits. A
727 finding of an overpayment may not include the dispensing fee
728 amount unless any of the following apply:



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- 729 a. A prescription was not actually dispensed.
730 b. The prescriber denied authorization.
731 c. The prescription dispensed was a medication error by
732 the pharmacy.
733 d. The identified overpayment is solely based on an
734 extra dispensing fee.

735 (14) Each pharmacy shall be audited under the same
736 standards ~~and parameters~~ as other similarly situated
737 pharmacies audited by the entity and must be audited under
738 rules applicable to the contractor and time period of the
739 prescription.

740 (15) A pharmacy benefits manager may not audit a
741 pharmacy that is not a PBM affiliate as defined in Section
742 27-45A-3 more frequently than a pharmacy that is a PBM
743 affiliate or use procedures when auditing a pharmacy which are
744 different than those when auditing a pharmacy that is a PBM
745 affiliate.

746 ~~(15)~~ (16) Where not superseded by state or federal law,
747 the period covered by an audit may not exceed two years from
748 the date the claim was submitted to or adjudicated by a
749 managed care company, nonprofit hospital or medical service
750 organization, health benefit plan, third-party payor, pharmacy
751 ~~benefit~~ benefits manager, a health program administered by a
752 department of the state, or any entity that represents those
753 companies, groups, or department. An audit may not be
754 conducted six months past the date the pharmacy
755 ~~benefit~~ benefits management plan terminated its contract to
756 adjudicate claims with a pharmacy ~~benefit~~ benefits manager,



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757 health plan administrator, or any other entity representing
758 those companies.

759 ~~(16)~~ (17) An audit may not be initiated or scheduled
760 during the first five calendar days of any month.

761 (b) (1) An auditing entity has the right to charge back
762 or recoup funds from a pharmacy when an audit discloses an
763 overpayment at the expense of, or which financially harms, the
764 auditing entity, or the beneficiary of a health benefit plan,
765 due to one of the following:

766 a. Fraud.

767 b. Error, including a misfill. As used in this
768 paragraph, a "misfill" means a prescription that was not
769 dispensed, a prescription in which the prescriber denied the
770 authorization request, a prescription in which an additional
771 dispensing fee was charged, or a prescription error.

772 (2) Recoupment of an overpayment may not include the
773 amount of the professional dispensing fee if the prescription
774 was dispensed to the customer.

775 (3) Any amount to be recouped, or charged back, shall
776 not exceed the amount the pharmacy was overpaid.

777 (4) If the auditing entity is a pharmacy benefits
778 manager, the pharmacy benefits manager shall ensure that
779 funds recouped pursuant to an audit shall be remitted to the
780 health benefit plan or the beneficiary as provided under the
781 terms of any contract governing pharmacy benefits management
782 services as defined in Section 27-45A-3 or the pharmacy
783 benefits management plan.

784 (5) If the auditing entity is a pharmacy benefits



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785 manager claiming a recoupment or charge back, the pharmacy
786 benefits manager shall notify the commissioner of its intent
787 to recover the funds from the pharmacy at the time it delivers
788 the preliminary audit report provided in subsection (c) to the
789 pharmacy.

790 ~~(b)~~ (c) The entity shall provide the pharmacy with a
791 written report of the audit and comply with all of the
792 following requirements:

793 (1) The preliminary audit report shall be delivered to
794 the pharmacy within 90 days after the conclusion of the audit,
795 with a reasonable extension to be granted upon request.

796 (2) A pharmacy shall be allowed at least 30 days
797 following receipt of the preliminary audit report in which to
798 produce documentation to address any discrepancy found during
799 the audit, with a reasonable extension to be granted upon
800 request.

801 (3) A final audit report shall be delivered to the
802 pharmacy within 180 days after receipt of the preliminary
803 audit report or final appeal, as provided for in Section
804 34-23-185, whichever is later.

805 (4) The audit documents shall be signed by the auditors
806 assigned to the audit. The acknowledgement or receipt shall be
807 signed by the auditor and the audit report shall contain clear
808 contact information of the representative of the auditing
809 organization.

810 (5) Recoupments of any disputed funds, or repayment of
811 funds to the entity by the pharmacy if permitted pursuant to
812 contractual agreement, shall occur after final internal



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813 disposition of the audit, including the appeals process as
814 provided for in Section 34-23-185. If the identified
815 discrepancy for an individual audit exceeds twenty-five
816 thousand dollars (\$25,000), future payments in excess of that
817 amount to the pharmacy may be withheld pending finalization of
818 the audit.

819 (6) Interest shall not accrue during the audit period.

820 (7) Each entity conducting an audit shall provide a
821 copy of the final audit report, after completion of any review
822 process, to the plan sponsor in a manner pursuant to a
823 contract."

824 Section 4. This act shall become effective on October
825 1, 2025.