

- 1 SB67
- 2 TQKU551-1
- 3 By Senators Jones, Chesteen
- 4 RFD: Veterans and Military Affairs
- 5 First Read: 04-Feb-25

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4 SYNOPSIS:

Under existing law, the State Board of Veterans

Affairs consists of the Governor and representatives of specified veteran service organizations, each appointed by the Governor upon nomination by the specified organization.

Under existing law, the board appoints the

Commissioner to serve as the chief executive officer of
the State Department of Veterans Affairs. The board also
adopts rules relating to the governance of the
department, approves all senior level executives within
the department, sets department policy, and approves
contracts entered into by the Commissioner.

This bill would authorize the Governor to appoint the Commissioner to serve at the pleasure of the Governor.

This bill would also revise the membership and powers of the board to authorize the board to serve in an advisory capacity to the Commissioner and the department. Members would be appointed by the Governor, the Speaker of the House of Representatives, and the President Pro Tempore of the Senate, provided that board appointments are coordinated to reflect the entirety of the State's veteran community.

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30	A BILL
31	TO BE ENTITLED
32	AN ACT
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34	Relating to veterans affairs; to amend Sections 31-5-2,
35	31-5-3, 31-5-5, 31-5-6, 31-5-7, 31-5-8, 31-5-9, 31-5-10,
36	31-5-13, 31-5A-3, 31-5A-4, 31-5A-5, 31-5A-6, 31-5A-7, 31-5A-8
37	31-5A-9, and 31-5A-10, Code of Alabama 1975, as last amended
38	by Act 2024-442 of the 2024 Regular Session; to require the
39	Governor, rather than the State Board of Veterans Affairs,
40	to appoint the Commissioner of the State Department of
41	Veterans Affairs to serve at the Governor's pleasure;
42	to revise the membership of the board; to provide that the
43	board serves in an advisory capacity; and to transfer certain
44	duties from the board to the State Department of Veterans
45	Affairs.
46	BE IT ENACTED BY THE LEGISLATURE OF ALABAMA:
47	Section 1. Sections 31-5-2, 31-5-3, 31-5-5, 31-5-6,
48	31-5-7, 31-5-8, 31-5-9, 31-5-10, and 31-5-13, Code of Alabama
49	1975, as last amended by Act 2024-442 of the 2024 Regular
50	Session, are amended to read as follows:
51	" §31-5-2
52	The State Board of Veterans Affairs is established to
53	<pre>oversee advise the State Department of Veterans Affairs. The</pre>
54	department shall be composed of a commissioner and other
55	officers and employees authorized to be appointed under this
56	chapter who meet the qualifications prescribed by the board

57	<pre>commissioner. "</pre>
58	" §31-5-3
59	(a) (1) The board shall be composed of nine members
60	appointed as follows: the Governor, as chair, and
61	representatives, to serve for a term of four years from the
62	date of their respective appointments, who shall be selected
63	from the memberships of the Alabama Department of the American
64	Legion, the Veterans of Foreign Wars, the Disabled American
65	Veterans, the Vietnam Veterans of America, AMVETS, the
66	Military Order of the Purple Heart, the American Ex-Prisoners
67	of War, Incorporated, the Alabama Alliance of the Military
68	Officers Association of America, Incorporated, and the Marine
69	Corps League.
70	a. Seven members appointed by the Governor.
71	b. One member appointed by the Speaker of the House.
72	c. One member appointed by the President Pro Tempore of
73	the Senate.
74	(2) Members shall serve for a term of four years from
75	the date of their respective appointments. No person shall be
76	appointed to serve more than two consecutive terms The
77	nomination of the representatives shall be made by the
78	executive committees or similar governing bodies of the
79	respective organizations. There shall be one representative
80	from each of the organizations for the first 7,500 resident
81	members, or fraction thereof, and one additional
82	representative from each organization for each additional
83	7,500 resident members, or fraction thereof. The total
84	memberships of the respective organizations shall be

determined on July 1 of the year in which the representatives shall be designated from the state enrollment of each organization as duly verified for correctness by the adjutant or a similar officer of the organization. Notwithstanding the foregoing, the executive committees or similar governing bodies of the organizations shall each nominate to the Governor three veterans who are members of the organizations for each place on the board to which the organizations are entitled to have a nominee. The nominations shall also include, in representative proportions, veterans of every war which are included in the membership of the organizations.

- of the entirety of the state's veteran community. Board members shall include veterans from various branches of the Armed Forces of the United States and service eras (including active-duty service members) and consist of both members and nonmembers of veteran service organizations. Board members should also represent entities that provide meaningful services to veterans and their families. The appointing authorities shall coordinate their appointments to assure that the membership of the board is inclusive and reflects the racial, gender, geographic, urban, rural, and economic diversity of the state's veteran community.
- (b) The board, in conference with the commissioner, shall adopt and amend policies and rules as may be necessary to carry out this chapter shall serve in an advisory capacity and shall do all of the following:

113	(1) Advise the commissioner on veterans' matters that
114	are within the scope of the authority of the department.
115	(2) Develop policy recommendations for the state as it
116	relates to veterans and veterans' affairs.
117	(3) Recommend initiatives to assist the well-being of
118	veterans and veterans' families.
119	(4) Assist the commissioner and department as needed
120	and as otherwise provided in this chapter.
121	(c) The board, subject to Section 31-5-6, shall adopt
122	rules governing the manner of performance of all functions and
123	duties of the department and the various officers and
124	employees, including the selection and appointment of all
125	commissioners and assistant commissioners, district managers,
126	and veteran service officers. The rules shall have the force
127	and effect of law and prima facie evidence thereof may be
128	given in all courts and proceedings by the production of what
129	purports to be an official printed copy of the regulations,
130	alterations, repeal, or amendment.
131	(d) The board may establish and operate through the
132	department state veterans cemeteries and may apply to the
133	government of the United States, or any subdivision, agency,
134	or instrumentality thereof, for funds for the purpose of
135	establishing, operating, and maintaining the cemeteries. The
136	department may enter into agreements with any subdivision of
137	the state for assistance in operating the cemeteries. The
138	department shall own the land on which the cemeteries are
139	located. The department may accept federal grant funds,
140	funding from state subdivisions, donations from private

141	sources, and federal plot allowance payments. All of these
142	funds shall be deposited into the Veterans Assistance Fund and
143	may be used only for the establishment, operation, and
144	maintenance of veterans cemeteries. The department may accept
145	suitable cemetery land, in accordance with federal veterans
146	cemetery grant guidelines, from the federal government, state
147	government, state subdivisions, private sources, and any other
148	source wishing to transfer land for use as a veterans
149	cemetery. No funds used for these projects may be from the
150	Education Trust Fund. The commissioner may execute deeds and
151	other instruments of conveyance for the department. Any deed
152	of cemetery property to the department prior to August 1,
153	2012, is ratified and confirmed.
154	$\frac{\text{(e)}}{\text{(c)}}$ The board shall hold meetings at times and
155	locations to be determined by rules of the <pre>board</pre> department or
156	as designated by the chair.
157	$\frac{\text{(f)}}{\text{(d)}}$ The presence of a majority of the members at any
158	regular or special meeting of the board shall constitute a
159	quorum for the transaction of all business.
160	(g) (e) Members of the board shall be entitled to a per
161	diem, to be fixed by the board commissioner, and their
162	traveling and other necessary expenses actually incurred while
163	attending meetings of the board or on the business of the
164	department."
165	" §31-5-5
166	(a) (1) The department shall adopt rules governing the
167	manner of performance of all functions and duties of the
168	department and the various officers and employees, including

tl	ne selection and appointment of all assistant commissioners,
<u>d</u> :	istrict managers, and veteran service officers.
	(2) The department may adopt other rules as necessary
to	o implement this chapter.
	(3) On the effective date of this act, all rules
<u>p</u> :	reviously adopted by the board shall be considered rules of
t]	ne department until such time the department amends or
r	epeals the rules.
	(b) The department, in consultation with the board, shall
e	stablish and operate state veterans cemeteries and may apply
to	the government of the United States, or any subdivision,
a	gency, or instrumentality thereof, for funds for the purpose
0	f establishing, operating, and maintaining the cemeteries.
T	ne department may enter into agreements with any subdivision
0	f the state for assistance in operating the cemeteries. The
d	epartment shall own the land on which the cemeteries are
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S	ources, and federal plot allowance payments. All of these
fı	ands shall be deposited into the Veterans Assistance Fund and
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ma	aintenance of veterans cemeteries. The department may accept
SI	uitable cemetery land, in accordance with federal veterans
C	emetery grant guidelines, from the federal government, state
g	overnment, state subdivisions, private sources, and any other
S	ource wishing to transfer land for use as a veterans
C	emetery. No funds used for these projects may be from the

196 Education Trust Fund. The commissioner may execute deeds and

197 other instruments of conveyance for the department. Any deed of cemetery property to the department prior to August 1, 198 2012, is ratified and confirmed. 199 200 (c) The department, through the commissioner, with the 201 approval of and in consultation with the board, may contract 202 with any organization of veterans which, for a period of five 203 years next preceding the date of the contract, has maintained 204 an established committee or agency rendering services to 205 veterans, similar to the services referred to in Section 206 31-5-4, to perform the services for veterans and to process 207 any claims or matters of veterans who apply to the department 208 for assistance when the veterans have executed a power of 209 attorney to the veterans' organization. The department, 210 through the contract, shall compensate the veterans' organizations on the basis of service rendered, which 211 212 compensation shall be paid from sums appropriated to the 213 department. No contract shall be made unless the board 214 commissioner determines, owing to the confidential relationships involved and the necessity of operating through 215 216 agencies which the veterans involved will feel to be 217 sympathetic towards their problems, that the services cannot 218 satisfactorily be rendered other than through the agency of 219 the veterans' organization and that the best interests of the 220 veterans involved will be served if the contract is made. " 221 "\$31-5-6 222 (a) The board Governor shall appoint a commissioner to 223 serve for a term of four years subject to removal by the board

for cause at the Governor's pleasure. The commissioner shall

- be appointed on the basis of education, ability, and experience in handling veterans' affairs, and without regard to political affiliations. The commissioner shall be a resident of this state, shall be a veteran who served on active duty for a period of 60 days or more in the Armed Forces of the United States and shall have been honorably discharged. The commissioner's salary shall be set by Governor and shall not be subject to Section 36-6-6.
 - (b) The commissioner shall be the executive and administrative officer of the department, subject to the authority of the board, and may issue administrative orders and directives to all officials and employees in the department.

- (c) The department, acting through the commissioner, shall be the designated agency of this state to represent the state and its veterans before the United States Department of Veterans Affairs or any other agency dealing with the interests of veterans.
 - (d) The commissioner, with the approval of in consultation with the board, may enter into reciprocal agreements with other states to render services in this state to veterans who are nonresidents.
- (e) The commissioner, with the approval of the board, shall appoint all assistant commissioners, district managers, and veteran service officers as provided in this chapter, fix salaries, and establish minimum standards of service. This power shall be without regard to any limitation established by law, unless any law passed hereafter shall refer specifically

- 253 to a particular officer or employee of the department.
- 254 (f) The comissioner shall appoint all
- 255 personnel in the department as authorized or may be authorized
- in the future under the state Merit System and approved by the
- 257 State Personnel Board.
- 258 (g) The commissioner, with the approval of the board,
- 259 may engage in activities designed to educate, recognize, and
- 260 promote the mission of the board to veterans, the public,
- 261 potential applicants, and other public agencies and, in doing
- 262 so, may incur marketing expenditures for educational,
- informational, and promotional items to be used to further its
- 264 purposes as determined by the board."
- 265 "\$31-5-7
- 266 (a) The commissioner shall submit an annual budget to
- 267 the board for its approval of all funds appropriated by the
- 268 Legislature to the department for the specific purposes for
- 269 which they are appropriated and also a budget of any federal
- 270 funds that may be allotted to the state by the federal
- 271 government for the purposes of the department according to the
- 272 regulations of the federal authorities. The commissioner shall
- 273 publish annually a full report of the operations and
- 274 administration of the department, together with
- 275 recommendations and suggestions, and submit the report to the
- 276 board.
- (b) The commissioner shall do all of the following:
- 278 (1) Prepare detailed plans for, and fully develop, a
- 279 comprehensive statewide veterans assistance program.
- 280 (2) Cooperate with all other heads of the state

departments in coordinating the plans and programs of state agencies that may properly be utilized in the administration of various aspects of the problems of challenges faced by veterans and dependents of veterans, such as the office of the State Adjutant General, the State Department of Education, the State Department of Human Resources, the state Department of Workforce, and any other state agencies furnishing services to veterans.

- (3) Provide a central contact between federal agencies dealing with the problems of veterans, to include the United States Department of Veterans Affairs, the Selective Service System, the Social Security Administration, the Department of Defense, and other federal agencies and state agencies that may administer administration of veterans' services and benefits.
- (4) Maintain central case records of all veterans seeking services or benefits to create a clearinghouse of information and facilitate the interchange of information and case histories among state administrative agencies and the federal agencies.
- (5) Become acquainted, and acquaint department associates and employees, with the federal, state, and local laws enacted for the benefit of members of the armed forces, veterans, and their families and dependents.
- (6) Collect data and information about available facilities and services and cooperate with information or service agencies throughout the state to inform members of the armed forces, veterans, their families and dependents, and

309	military and	civil	authorit	ties regarding	the	existence	or
310	availability	of al	l of the	following:			

- 311 a. Educational training and retraining facilities.
- 312 b. Health, medical, rehabilitation, and housing 313 services and facilities.
- 314 c. Employment and reemployment services.
- d. Provisions of federal, state, and local laws
 affording rights, privileges, and benefits to members of the
 armed forces, veterans, and their families and dependents.
- e. Other matters of similar, relative, or appropriate natures.
- 320 (7) Assist all resident veterans and their relatives, 321 beneficiaries, and dependents in receiving from the United 322 States and this state all compensation, pensions, 323 hospitalization, insurance, education, employment, loan 324 quarantees, or any other aid or benefit to which they may be 325 or may become entitled under existing laws of the United 326 States or of this state and perform other related duties assigned by the board. 327
- 328 (8) Cooperate and negotiate with the federal government
 329 and all national, state, and local governmental or private
 330 agencies to secure additional services or benefits for
 331 veterans, their families, and their dependents who are
 332 residents of this state."
- 333 "\$31-5-8
- 334 The commissioner, with the approval of the board, may
 335 appoint additional assistant commissioners to serve as
 336 employees in the department, subject to the rules of the board

department. Assistant commissioners shall be appointed on the basis of education, ability, and experience in handling veterans' affairs, and without regard to political affiliations. The appointees shall be residents of this state, shall be veterans who served on active duty for a period of 60 days or more in the Armed Forces of the United States, and shall have been honorably discharged. "

344 "\$31-5-9

- (a) Except as provided in subsection (b), the commissioner, with the approval of the board, shall appoint a veteran service officer for each county in the state. Each veteran service officer shall be an employee of the department and subject to the rules of the board department. The veteran service officer shall be a resident of this state, a qualified elector therein, shall be a veteran who served on active duty for a period of 60 days or more in the Armed Forces of the United States, and shall have been honorably discharged. In making appointments, consideration shall be given to whether the applicants are residents of the county. The commissioner and board shall economize as far as possible in the administration of this section.
- (b) (1) The commissioner, with the approval of the board, shall determine whether there is a need for a veteran service officer in any particular county. In making this determination, the commissioner and the board shall consider the total population of the county, the number of men and women inducted into the armed services from the county, the number of veterans present in the county, and special

- circumstances and facts involving the concentration of industries or other problems that may increase or decrease the number of veterans in certain localities.
 - (2) Where the circumstances do not justify establishing a separate office in each county, the commissioner, with the approval of the board, shall establish service areas in the state containing one or more counties and shall establish a service office for each service area in a location most advantageous to the veterans within each area.
- 374 (c) The commissioner, with the approval of the board,
 375 shall establish districts within the state containing one or
 376 more counties or service areas, and shall appoint district
 377 managers to manage or assist veteran service officers.
 378 District managers appointed under this section shall be
 379 selected in the same manner and possess the same
 380 qualifications as veteran service officers."

381 "\$31-5-10

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- 382 (a) Each veteran service officer and district manager 383 shall perform the duties prescribed by policies, rules, and 384 instructions adopted by the <u>board department</u> and shall be 385 administratively responsible to the commissioner.
 - (b) Each veteran service officer and district manager shall do all of the following:
- 388 (1) Cooperate with and assist local veteran service 389 organizations in developing assistance programs for veterans.
 - (2) Furnish information and data to the commissioner relative to various aspects of the issues of veterans and dependents of veterans.

393	(3) Provide an information and referral service to
394	veterans seeking aid and assistance in connection with matters
395	pertaining to employment and reemployment, educational and
396	vocational training, health, medical, rehabilitation, and
397	housing services and facilities, emergency financial
398	assistance, and other matters as appropriate.

- (4) Cooperate with all national, state, and local governmental and private agencies offering services or any benefits to veterans and their families and dependents.
- 402 (5) Assist all resident veterans and their relatives, 403 beneficiaries, and dependents in receiving from the United 404 States and this state all compensation, pension, 405 hospitalization, insurance, education, employment, loan 406 quarantees, or other aid or benefit to which they may be 407 entitled under existing federal law or laws of this state, or 408 which may be created, and perform all other related duties 409 assigned by the board commissioner.
 - (6) Seek out and advise veterans of their rights and benefits under federal and state laws, encourage the use of educational opportunities, including trade and vocational training, and offer counsel to widows, orphans, and beneficiaries in order to secure the fullest extent of available benefits."

416 "\$31-5-13

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The department and the commissioner shall maintain
offices in the capital city of the state. The commissioner,
under authority of the board, in addition to any service
office, if deemed necessary, may set up and maintain a service

- office staffed by an assistant commissioner, veteran service officer, or district manager, with sufficient clerical
- 423 assistance. "
- 424 Section 2. Sections 31-5A-3, 31-5A-4, 31-5A-5, 31-5A-6,
- 31-5A-7, 31-5A-8, 31-5A-9, and 31-5A-10, Code of Alabama 1975,
- 426 as last amended by Act 2024-442 of the 2024 Regular Session,
- 427 are amended to read as follows:
- 428 "\$31-5A-3
- The department is the sole agency authorized to receive
- 430 federal aid from the United States Department of Veterans
- 431 Affairs or any other agency of the United States government
- 432 authorized to pay federal aid to states for state homes under
- 433 38 U.S.C. §§ 1741 and 1742, as amended, and from any other
- 434 federal law or act of Congress providing for the payment of
- funds to states for the care of or support of disabled
- 436 veterans in state homes. The department may receive from any
- 437 source gifts, contributions, bequests, and individual
- 438 reimbursements, the receipt of which does not exclude any
- 439 other source of revenue. All funds received by the department
- 440 shall be deposited in the State Treasury in the Alabama
- Veterans Home Trust Fund as established in Section 31-5A-7,
- 442 and the funds shall be expended as authorized by the board
- 443 commissioner. "
- 444 "\$31-5A-4
- The department shall contract with a non-governmental
- 446 entity to operate state veterans homes for the care and
- 447 support of elderly or disabled veterans in this state.
- 448 Contracts for the procurement of services required to manage,

449 administer, and operate a state veterans home shall be awarded 450 on a competitive basis through the solicitation of proposals. 451 The contract may be awarded to the vendor whose proposal is 452 most advantageous to the state, taking into consideration cost 453 factors, program suitability factors, management plan, 454 excellence of program design, key personnel, corporate or company resources, financial condition of the vendor, 455 456 corporate experience and past performance, and any other 457 requirements deemed necessary by the board department and expressed in its solicitation for proposals. Any contract 458 459 awarded under this section shall be for a period not to exceed five years. The board department is not required to select the 460 461 vendor offering the lowest cost proposal but shall select the 462 vendor who, in the board's department's discretion, offers the 463 proposal most advantageous to this state. The award of 464 contracts described in this section are exempt from the 465 requirements of Chapter 16 and Chapter 4 of Title 41. " 466 "\$31-5A-5 467 The commissioner, subject to the approval of the board, 468 shall appoint an executive director for oversight and 469 coordination of all state veterans homes and shall also 470 appoint an on-site director for each state veterans home. The 471 executive director and on-site director positions created 472 pursuant to this section shall be exempt status, and shall be 473 subject to guidelines established by the board department. 474 Each director shall be appointed on the basis of education, ability, and experience in the administration of medical 475

facilities or nursing homes, without regard to political

- affiliations. Each director shall perform his or her duties in accordance with the rules, guidelines, and general policies established by the board department and as provided in this chapter. "
- 481 "\$31-5A-6

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- The board, in conference with the commissioner, in consultation with the board, shall do all of the following:
- 484 (1) Provide for the operation of state veterans homes 485 for the care of and support of elderly and disabled veterans 486 in this state as prescribed in this chapter.
 - (2) Adopt rules for the creation and operation of any state veterans home.
 - (3) Apply for and accept gifts, grants, and other contributions from the federal government or from any other governmental unit.
- 492 (4) Use funds received from the federal government or 493 from any other governmental unit for the purposes authorized 494 and directed by the federal government or other governmental 495 unit in making the funds available.
- 496 (5) Accept gifts, grants, donations, and contributions 497 of real estate, both vacant and improved, facilities, 498 services, or other property from individuals, firms, 499 corporations, organizations, and associations, and from county 500 and municipal corporations and their subdivisions, plus any 501 other sources of revenue for any state veterans homes. All 502 expenditures from the trust fund shall be made upon warrants issued by the state Comptroller drawn on account held by the 503 504 State Treasury based upon claims approved by the board

505 commissioner."

506 "\$31-5A-7

- 507 (a) A trust fund in the State Treasury is created for
 508 the benefit of the State Department of Veterans Affairs, to be
 509 known as the Alabama Veterans Home Trust Fund.
 - (b) The trust fund shall consist of all funds received by the board or the department from the United States, any federal agency or institution, gifts, contributions, bequests, any individual reimbursements, and any other source, for the care or support of veterans, discharged other than under dishonorable conditions, who have been admitted and cared for at a state veterans home.
 - (c) Nothing contained in this section prohibits the establishment and utilization of special agency accounts by the department and its constituent institutions, as may be approved by the board, for receipt and disbursement of the personal funds of state veterans home residents and members or for receipt and disbursement of charitable contributions and donations for use by and for the benefit of residents and members.
 - (d) The trust fund created pursuant to this section shall be used by the department to pay for the care of veterans, discharged other than under dishonorable conditions, in a state veterans home and to pay the general operating expenses of a state veterans home, including the payment of salaries and wages of officials and employees. Funds in the trust fund may be used to remodel, repair, construct, build additions, modernize, or add improvements of domiciliary or

533 hospital buildings necessary for the care of veterans, plus 534 architectural plans, specifications, or other pertinent costs 535 as approved by appropriate state agencies. All funds 536 deposited, plus income earned on investment or reinvestment, 537 shall be credited to the trust fund created pursuant to this 538 section. Any money remaining in the fund at the end of each 539 fiscal year shall remain on deposit in the State Treasury to 540 the credit of the Alabama Veterans Home Trust Fund. No funds 541 shall be withdrawn or expended for any purpose unless the 542 funds have been allotted and budgeted in accordance with 543 Article 4 of Chapter 4 of Title 41, and only in the amounts 544 and for the purposes provided by the Legislature in the 545 General Appropriation Act."

546 "\$31-5A-8

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- (a) Admissions to and discharges from any state veterans home shall be in accordance with the policies and procedures established by the board department at the time an application for admission or for discharge is submitted.
- (b) The board department may admit and discharge veterans to any state veterans home who qualify for care and treatment under 38 U.S.C. §§ 1710 and 1741, and may adopt rules consistent with accepted medical considerations to carry out this function."

556 "\$31-5A-9

- 557 (a) The board department shall report annually to the
 558 Governor the activities of the department regarding the
 559 operation of the state veterans homes.
- 560 (b) The annual report shall contain an accounting of

- all monies received and expended, statistics on veterans who resided in the homes during the year, recommendations to the Governor and the Legislature, and other matters deemed pertinent by the board department.
- 565 (c) The commissioner, with the approval of the board,
 566 shall compile an annual budget request, as necessary, listing
 567 needs for state funding for anticipated costs of veterans
 568 homes. The budget request shall be submitted to the Department
 569 of Finance in conjunction with the State Department of
 570 Veterans Affairs annual budget requests."
- 571 "\$31-5A-10
- 572 Each resident of any state veterans home shall pay
 573 directly to the contracted service operator of the home the
 574 cost of maintaining his or her residence at the home. The cost
 575 shall be determined by the board in conference with the
 576 commissioner. The cost of the care shall be paid by the 10th
 577 day of each month. "
- 578 Section 3. This act shall become effective immediately.