## SB67 ENGROSSED



- 1 SB67
- 2 SLJ9257-2
- 3 By Senators Jones, Chesteen
- 4 RFD: Veterans and Military Affairs
- 5 First Read: 04-Feb-25



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5	A BILL
6	TO BE ENTITLED
7	AN ACT
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9	Relating to veterans affairs; to amend Sections 31-5-2,
L 0	31-5-3, 31-5-5, 31-5-6, 31-5-7, 31-5-8, 31-5-9, 31-5-10,
L1	31-5-13, 31-5A-3, 31-5A-4, 31-5A-5, 31-5A-6, 31-5A-7, 31-5A-8,
L2	31-5A-9, and 31-5A-10, Code of Alabama 1975, as last amended
L3	by Act 2024-442 of the 2024 Regular Session; to require the
L 4	Governor, rather than the State Board of Veterans Affairs,
L 5	to appoint the Commissioner of the State Department of
L 6	Veterans Affairs to serve at the Governor's pleasure;
L7	to provide that the board serves in an oversight capacity; and
L 8	to transfer certain duties from the board to the State
L 9	Department of Veterans Afffairs.
20	BE IT ENACTED BY THE LEGISLATURE OF ALABAMA:
21	Section 1. Sections 31-5-2, 31-5-3, 31-5-5, 31-5-6,
22	31-5-7, 31-5-8, 31-5-9, 31-5-10, and 31-5-13, Code of Alabama
23	1975, as last amended by Act 2024-442 of the 2024 Regular
24	Session, are amended to read as follows:
25	<b>"</b> §31-5-2
26	The State Board of Veterans Affairs is established to
27	oversee the State Department of Veterans Affairs. The
Ω	department shall be semposed of a semmissioner and other

(a)(1) The board shall be composed of the Governor, as



- officers and employees authorized to be appointed under this chapter who meet the qualifications prescribed by the <del>board</del>
- 31 commissioner. "
- 32 "\$31-5-3

- chair, and representatives, to serve for a term of four years from the date of their respective appointments, who shall be
- 36 selected from the memberships of the Alabama Department of the
- 37 American Legion, the Veterans of Foreign Wars, the Disabled
- 38 American Veterans, the Vietnam Veterans of America, AMVETS,
- 39 the Military Order of the Purple Heart, the American
- 40 Ex-Prisoners of War, Incorporated, the Alabama Aliance of the
- 41 Military Officers Association of America, Incorporated, and
- 42 the Marine Corps League.
- 43 (2) The nomination of the representatives shall be made
- 44 by the executive committees or similar governing bodies of the
- 45 respective organizations. There shall be one representative
- 46 from each of the organizations for the first 7,500 resident
- 47 members, or fraction thereof, and one additional
- 48 representative from each organization for each additional
- 7,500 resident members, or fraction thereof. The total
- 50 memberships of the respective organizations shall be
- 51 determined on July 1 of the year in which the representatives
- 52 shall be designated from the state enrollment of each
- 53 organization as duly verified for correctness by the adjutant
- or a similar officer of the organization. Notwithstanding the
- 55 foregoing, the executive committees or similar governing
- 56 bodies of the organizations shall each nominate to the



57	Governor three veterans who are members of the organizations
58	for each place on the board to which the organizations are
59	entitled to have a nominee. The nominations shall also
60	include, in representative proportions, veterans of every war
61	which are included in the membership of the organizations.
62	(3) Notwithstanding subdivisions (1) and (2), if (i) a
63	vacancy occurs before the end of a term, (ii) an organization
64	fails to nominate to the Governor a list of nominees within 90
65	days after a term ends, or (iii) the membership of any
66	organization decreases below 500 members, the Governor may
67	appoint a veteran of his or her choosing in a manner that
68	conforms with subdivision (4).
69	(3) (4) Appointments to the board shall be
70	representative of the entirety of the state's veteran
71	community. Board members shall include veterans from various
72	branches of the Armed Forces of the United States and service
73	eras (including active-duty service members, so long as
74	permitted under federal law) and consist of both members and
75	nonmembers of veteran service organizations. Board members
76	should also represent entities that provide meaningful
77	services to veterans and their families. The appointing
78	authorities shall coordinate their appointments to assure that
79	the membership of the board is inclusive and reflects the
80	racial, gender, geographic, urban, rural, and economic
81	diversity of the state state's veteran community.
82	(5) A member may not serve more than two consecutive
83	terms.
84	(6) Within 60 days of the act adding this amendatory



language, an organization may nominate a new slate of names

from which the Governor shall appoint a new member to fill the

remainder of the respective term.

- (b) The board, in conference with the commissioner, shall adopt and amend policies and rules as may be necessary to carry out this chapter shall serve in an oversight capacity and shall do all of the following:
- 92 (1) Advise the commissioner on veterans' matters that 93 are within the scope of the authority of the department.
  - (2) Develop policy recommendations for the state as it relates to veterans and veterans' affairs.
  - (3) Recommend initiatives to assist the well-being of veterans and veterans' families.
- 98 (4) Assist the commissioner and department as needed 99 and as otherwise provided in this chapter.
  - (c) The board, subject to Section 31-5-6, shall adopt rules governing the manner of performance of all functions and duties of the department and the various officers and employees, including the selection and appointment of all commissioners and assistant commissioners, district managers, and veteran service officers. The rules shall have the force and effect of law and prima facie evidence thereof may be given in all courts and proceedings by the production of what purports to be an official printed copy of the regulations, alterations, repeal, or amendment.
  - (d) The board may establish and operate through the department state veterans cemeteries and may apply to the government of the United States, or any subdivision, agency,



113 or instrumentality thereof, for funds for the purpose of establishing, operating, and maintaining the cemeteries. The 114 department may enter into agreements with any subdivision of 115 the state for assistance in operating the cemeteries. The 116 117 department shall own the land on which the cemeteries are 118 located. The department may accept federal grant funds, funding from state subdivisions, donations from private 119 120 sources, and federal plot allowance payments. All of these 121 funds shall be deposited into the Veterans Assistance Fund and may be used only for the establishment, operation, and 122 123 maintenance of veterans cemeteries. The department may accept suitable cemetery land, in accordance with federal veterans 124 125 cemetery grant guidelines, from the federal government, state government, state subdivisions, private sources, and any other 126 127 source wishing to transfer land for use as a veterans cemetery. No funds used for these projects may be from the 128 129 Education Trust Fund. The commissioner may execute deeds and 130 other instruments of conveyance for the department. Any deed 131 of cemetery property to the department prior to August 1, 2012, is ratified and confirmed. 132 133 (c) The board shall hold meetings at times and 134 locations to be determined by rules of the <del>board</del> department or 135 as designated by the chair. (f) (d) The presence of a majority of the members at any 136 137 regular or special meeting of the board shall constitute a quorum for the transaction of all business. 138  $\frac{(g)}{(e)}$  Members of the board shall be entitled to a per 139

diem, to be fixed by the board commissioner, and their



traveling and other necessary expenses actually incurred while attending meetings of the board or on the business of the department."

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- (a) (1) The department shall adopt rules governing the manner of performance of all functions and duties of the department and the various officers and employees, including the selection and appointment of all assistant commissioners, district managers, and veteran service officers.
- 150 (2) The department may adopt other rules as necessary
  151 to implement this chapter.
- 152 (3) On the effective date of this act, all rules

  153 previously adopted by the board shall be considered rules of

  154 the department until such time the department amends or

  155 repeals the rules.
- (b) The department, in consultation with the board, shall 156 157 establish and operate state veterans cemeteries and may apply 158 to the government of the United States, or any subdivision, 159 agency, or instrumentality thereof, for funds for the purpose 160 of establishing, operating, and maintaining the cemeteries. 161 The department may enter into agreements with any subdivision 162 of the state for assistance in operating the cemeteries. The 163 department shall own the land on which the cemeteries are located. The department may accept federal grant funds, 164 funding from state subdivisions, donations from private 165 166 sources, and federal plot allowance payments. All of these 167 funds shall be deposited into the Veterans Assistance Fund and 168 may be used only for the establishment, operation, and



169 maintenance of veterans cemeteries. The department may accept suitable cemetery land, in accordance with federal veterans 170 171 cemetery grant guidelines, from the federal government, state government, state subdivisions, private sources, and any other 172 173 source wishing to transfer land for use as a veterans 174 cemetery. No funds used for these projects may be from the 175 Education Trust Fund. The commissioner may execute deeds and 176 other instruments of conveyance for the department. Any deed 177 of cemetery property to the department prior to August 1, 178 2012, is ratified and confirmed. 179 (c) The department, through the commissioner, with the 180 approval of and in consultation with the board, may contract 181 with any organization of veterans which, for a period of five 182 years next preceding the date of the contract, has maintained 183 an established committee or agency rendering services to 184 veterans, similar to the services referred to in Section 185 31-5-4, to perform the services for veterans and to process 186 any claims or matters of veterans who apply to the department 187 for assistance when the veterans have executed a power of 188 attorney to the veterans' organization. The department, 189 through the contract, shall compensate the veterans' 190 organizations on the basis of service rendered, which 191 compensation shall be paid from sums appropriated to the department. No contract shall be made unless the board 192 193 commissioner determines, owing to the confidential relationships involved and the necessity of operating through 194 195 agencies which the veterans involved will feel to be

sympathetic towards their problems, that the services cannot



satisfactorily be rendered other than through the agency of the veterans' organization and that the best interests of the veterans involved will be served if the contract is made. "

200 "\$31-5-6

- (a) The board Governor shall appoint a commissioner to serve for a term of four years subject to removal by the board for cause at the Governor's pleasure. The commissioner shall be appointed on the basis of education, ability, and experience in handling veterans' affairs, and without regard to political affiliations. The commissioner shall be a resident of this state, shall be a veteran who served on active duty for a period of 60 days or more in the Armed Forces of the United States and shall have been honorably discharged. The commissioner's salary shall be set by Governor and shall not be subject to Section 36-6-6.
  - (b) The commissioner shall be the executive and administrative officer of the department, subject to the authority of the board, and may issue administrative orders and directives to all officials and employees in the department.
- (c) The department, acting through the commissioner, shall be the designated agency of this state to represent the state and its veterans before the United States Department of Veterans Affairs or any other agency dealing with the interests of veterans.
- (d) The commissioner, with the approval of in consultation with the board, may enter into reciprocal agreements with other states to render services in this state



225 to veterans who are nonresidents.

- (e) The commissioner, with the approval of the board, shall appoint all assistant commissioners, district managers, and veteran service officers as provided in this chapter, fix salaries, and establish minimum standards of service. This power shall be without regard to any limitation established by law, unless any law passed hereafter shall refer specifically to a particular officer or employee of the department.
- (f) The <u>comissioner\_commissioner</u> shall appoint all personnel in the department as authorized or may be authorized in the future under the state Merit System and approved by the State Personnel Board.
- 237 (g) The commissioner, with the approval of the board,
  238 may engage in activities designed to educate, recognize, and
  239 promote the mission of the board to veterans, the public,
  240 potential applicants, and other public agencies and, in doing
  241 so, may incur marketing expenditures for educational,
  242 informational, and promotional items to be used to further its
  243 purposes as determined by the board."

244 "\$31-5-7

(a) The commissioner shall submit an annual budget to the board—for its approval of all funds appropriated by the Legislature to the department for the specific purposes for which they are appropriated and also a budget of any federal funds that may be allotted to the state by the federal government for the purposes of the department according to the regulations of the federal authorities. The commissioner shall publish annually a full report of the operations and



administration of the department, together with

recommendations and suggestions, and submit the report to the

board.

- (b) The commissioner shall do all of the following:
- (1) Prepare detailed plans for, and fully develop, a comprehensive statewide veterans assistance program.
- departments in coordinating the plans and programs of state agencies that may properly be utilized in the administration of various aspects of the problems of challenges faced by veterans and dependents of veterans, such as the office of the State Adjutant General, the State Department of Education, the State Department of Human Resources, the state Department of Workforce, and any other state agencies furnishing services to veterans.
- (3) Provide a central contact between federal agencies dealing with the problems of veterans, to include the United States Department of Veterans Affairs, the Selective Service System, the Social Security Administration, the Department of Defense, and other federal agencies and state agencies that may administer administration of veterans' services and benefits.
- (4) Maintain central case records of all veterans seeking services or benefits to create a clearinghouse of information and facilitate the interchange of information and case histories among state administrative agencies and the federal agencies.
  - (5) Become acquainted, and acquaint department



- associates and employees, with the federal, state, and local laws enacted for the benefit of members of the armed forces, veterans, and their families and dependents.
  - (6) Collect data and information about available facilities and services and cooperate with information or service agencies throughout the state to inform members of the armed forces, veterans, their families and dependents, and military and civil authorities regarding the existence or availability of all of the following:
    - a. Educational training and retraining facilities.
- b. Health, medical, rehabilitation, and housing services and facilities.
- c. Employment and reemployment services.

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- d. Provisions of federal, state, and local laws
  affording rights, privileges, and benefits to members of the
  armed forces, veterans, and their families and dependents.
- e. Other matters of similar, relative, or appropriate natures.
- 299 (7) Assist all resident veterans and their relatives, 300 beneficiaries, and dependents in receiving from the United 301 States and this state all compensation, pensions, 302 hospitalization, insurance, education, employment, loan 303 quarantees, or any other aid or benefit to which they may be 304 or may become entitled under existing laws of the United 305 States or of this state and perform other related duties 306 assigned by the board.
- 307 (8) Cooperate and negotiate with the federal government 308 and all national, state, and local governmental or private



agencies to secure additional services or benefits for veterans, their families, and their dependents who are residents of this state."

312 "\$31-5-8

The commissioner, with the approval of the board, may appoint additional assistant commissioners to serve as employees in the department, subject to the rules of the board department. Assistant commissioners shall be appointed on the basis of education, ability, and experience in handling veterans' affairs, and without regard to political affiliations. The appointees shall be residents of this state, shall be veterans who served on active duty for a period of 60 days or more in the Armed Forces of the United States, and shall have been honorably discharged. "

323 "\$31-5-9

(a) Except as provided in subsection (b), the commissioner, with the approval of the board, shall appoint a veteran service officer for each county in the state. Each veteran service officer shall be an employee of the department and subject to the rules of the board department. The veteran service officer shall be a resident of this state, a qualified elector therein, shall be a veteran who served on active duty for a period of 60 days or more in the Armed Forces of the United States, and shall have been honorably discharged. In making appointments, consideration shall be given to whether the applicants are residents of the county. The commissioner and board shall economize as far as possible in the administration of this section.



- 337 (b) (1) The commissioner, with the approval of the 338 board, shall determine whether there is a need for a veteran 339 service officer in any particular county. In making this 340 determination, the commissioner and the board shall consider 341 the total population of the county, the number of men and 342 women inducted into the armed services from the county, the 343 number of veterans present in the county, and special 344 circumstances and facts involving the concentration of 345 industries or other problems that may increase or decrease the number of veterans in certain localities. 346
  - (2) Where the circumstances do not justify establishing a separate office in each county, the commissioner, with the approval of the board, shall establish service areas in the state containing one or more counties and shall establish a service office for each service area in a location most advantageous to the veterans within each area.
- 353 (c) The commissioner, with the approval of the board,
  354 shall establish districts within the state containing one or
  355 more counties or service areas, and shall appoint district
  356 managers to manage or assist veteran service officers.
  357 District managers appointed under this section shall be
  358 selected in the same manner and possess the same
  359 qualifications as veteran service officers."

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(a) Each veteran service officer and district manager shall perform the duties prescribed by policies, rules, and instructions adopted by the board department and shall be administratively responsible to the commissioner.



- 365 (b) Each veteran service officer and district manager 366 shall do all of the following:
- 367 (1) Cooperate with and assist local veteran service
  368 organizations in developing assistance programs for veterans.

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- (2) Furnish information and data to the commissioner relative to various aspects of the issues of veterans and dependents of veterans.
- 372 (3) Provide an information and referral service to
  373 veterans seeking aid and assistance in connection with matters
  374 pertaining to employment and reemployment, educational and
  375 vocational training, health, medical, rehabilitation, and
  376 housing services and facilities, emergency financial
  377 assistance, and other matters as appropriate.
- 378 (4) Cooperate with all national, state, and local 379 governmental and private agencies offering services or any 380 benefits to veterans and their families and dependents.
- 381 (5) Assist all resident veterans and their relatives, 382 beneficiaries, and dependents in receiving from the United 383 States and this state all compensation, pension, 384 hospitalization, insurance, education, employment, loan 385 guarantees, or other aid or benefit to which they may be 386 entitled under existing federal law or laws of this state, or 387 which may be created, and perform all other related duties 388 assigned by the board commissioner.
  - (6) Seek out and advise veterans of their rights and benefits under federal and state laws, encourage the use of educational opportunities, including trade and vocational training, and offer counsel to widows, orphans, and



- 393 beneficiaries in order to secure the fullest extent of available benefits."
- 395 "\$31-5-13
- The department and the commissioner shall maintain
  offices in the capital city of the state. The commissioner,

  under authority of the board, in addition to any service
  office, if deemed necessary, may set up and maintain a service
  office staffed by an assistant commissioner, veteran service
  officer, or district manager, with sufficient clerical
- Section 2. Sections 31-5A-3, 31-5A-4, 31-5A-5, 31-5A-6, 31-5A-7, 31-5A-8, 31-5A-9, and 31-5A-10, Code of Alabama 1975, as last amended by Act 2024-442 of the 2024 Regular Session, are amended to read as follows:
- 407 "\$31-5A-3

assistance. "

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The department is the sole agency authorized to receive 408 409 federal aid from the United States Department of Veterans 410 Affairs or any other agency of the United States government 411 authorized to pay federal aid to states for state homes under 412 38 U.S.C.  $\S$ § 1741 and 1742, as amended, and from any other 413 federal law or act of Congress providing for the payment of 414 funds to states for the care of or support of disabled 415 veterans in state homes. The department may receive from any 416 source gifts, contributions, bequests, and individual 417 reimbursements, the receipt of which does not exclude any 418 other source of revenue. All funds received by the department shall be deposited in the State Treasury in the Alabama 419 420 Veterans Home Trust Fund as established in Section 31-5A-7,



421 and the funds shall be expended as authorized by the board 422 commissioner. " "\$31-5A-4 423 424 The department shall contract with a non-governmental 425 entity to operate state veterans homes for the care and 426 support of elderly or disabled veterans in this state. 427 Contracts for the procurement of services required to manage, 428 administer, and operate a state veterans home shall be awarded 429 on a competitive basis through the solicitation of proposals. The contract may be awarded to the vendor whose proposal is 430 431 most advantageous to the state, taking into consideration cost 432 factors, program suitability factors, management plan, 433 excellence of program design, key personnel, corporate or 434 company resources, financial condition of the vendor, 435 corporate experience and past performance, and any other 436 requirements deemed necessary by the board department and 437 expressed in its solicitation for proposals. Any contract 438 awarded under this section shall be for a period not to exceed five years. The board department is not required to select the 439 440 vendor offering the lowest cost proposal but shall select the 441 vendor who, in the board's department's discretion, offers the 442 proposal most advantageous to this state. The award of 443 contracts described in this section are exempt from the 444 requirements of Chapter 16 and Chapter 4 of Title 41. " 445 "\$31-5A-5 446 The commissioner, subject to the approval of the board 447

shall appoint an executive director for oversight and coordination of all state veterans homes and shall also



449 appoint an on-site director for each state veterans home. The 450 executive director and on-site director positions created 451 pursuant to this section shall be exempt status, and shall be 452 subject to guidelines established by the board department. 453 Each director shall be appointed on the basis of education, 454 ability, and experience in the administration of medical 455 facilities or nursing homes, without regard to political 456 affiliations. Each director shall perform his or her duties in 457 accordance with the rules, quidelines, and general policies established by the board department and as provided in this 458 459 chapter. "

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The board, in conference with the commissioner, in consultation with the board, shall do all of the following:

- (1) Provide for the operation of state veterans homes for the care of and support of elderly and disabled veterans in this state as prescribed in this chapter.
- 466 (2) Adopt rules for the creation and operation of any state veterans home.
- 468 (3) Apply for and accept gifts, grants, and other
  469 contributions from the federal government or from any other
  470 governmental unit.
- 471 (4) Use funds received from the federal government or 472 from any other governmental unit for the purposes authorized 473 and directed by the federal government or other governmental 474 unit in making the funds available.
- 475 (5) Accept gifts, grants, donations, and contributions 476 of real estate, both vacant and improved, facilities,



477 services, or other property from individuals, firms, 478 corporations, organizations, and associations, and from county 479 and municipal corporations and their subdivisions, plus any 480 other sources of revenue for any state veterans homes. All 481 expenditures from the trust fund shall be made upon warrants 482 issued by the state Comptroller drawn on account held by the 483 State Treasury based upon claims approved by the board 484 commissioner."

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- (a) A trust fund in the State Treasury is created for the benefit of the State Department of Veterans Affairs, to be known as the Alabama Veterans Home Trust Fund.
- 489 (b) The trust fund shall consist of all funds received
  490 by the board or the department from the United States, any
  491 federal agency or institution, gifts, contributions, bequests,
  492 any individual reimbursements, and any other source, for the
  493 care or support of veterans, discharged other than under
  494 dishonorable conditions, who have been admitted and cared for
  495 at a state veterans home.
  - establishment and utilization of special agency accounts by the department and its constituent institutions, as may be approved by the board, for receipt and disbursement of the personal funds of state veterans home residents and members or for receipt and disbursement of charitable contributions and donations for use by and for the benefit of residents and members.
    - (d) The trust fund created pursuant to this section



505 shall be used by the department to pay for the care of 506 veterans, discharged other than under dishonorable conditions, 507 in a state veterans home and to pay the general operating 508 expenses of a state veterans home, including the payment of 509 salaries and wages of officials and employees. Funds in the 510 trust fund may be used to remodel, repair, construct, build additions, modernize, or add improvements of domiciliary or 511 512 hospital buildings necessary for the care of veterans, plus 513 architectural plans, specifications, or other pertinent costs 514 as approved by appropriate state agencies. All funds 515 deposited, plus income earned on investment or reinvestment, shall be credited to the trust fund created pursuant to this 516 517 section. Any money remaining in the fund at the end of each 518 fiscal year shall remain on deposit in the State Treasury to 519 the credit of the Alabama Veterans Home Trust Fund. No funds 520 shall be withdrawn or expended for any purpose unless the 521 funds have been allotted and budgeted in accordance with 522 Article 4 of Chapter 4 of Title 41, and only in the amounts and for the purposes provided by the Legislature in the 523 524 General Appropriation Act."

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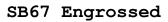
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- (a) Admissions to and discharges from any state veterans home shall be in accordance with the policies and procedures established by the board department at the time an application for admission or for discharge is submitted.
- (b) The board department may admit and discharge veterans to any state veterans home who qualify for care and treatment under 38 U.S.C. §§ 1710 and 1741, and may adopt



- rules consistent with accepted medical considerations to carry
  out this function."
- 535 "\$31-5A-9
- 536 (a) The board department shall report annually to the
  537 Governor the activities of the department regarding the
  538 operation of the state veterans homes.
- 539 (b) The annual report shall contain an accounting of
  540 all monies received and expended, statistics on veterans who
  541 resided in the homes during the year, recommendations to the
  542 Governor and the Legislature, and other matters deemed
  543 pertinent by the board department.
- 544 (c) The commissioner, with the approval of the board,
  545 shall compile an annual budget request, as necessary, listing
  546 needs for state funding for anticipated costs of veterans
  547 homes. The budget request shall be submitted to the Department
  548 of Finance in conjunction with the State Department of
  549 Veterans Affairs annual budget requests."
- 550 "\$31-5A-10
- 551 Each resident of any state veterans home shall pay
  552 directly to the contracted service operator of the home the
  553 cost of maintaining his or her residence at the home. The cost
  554 shall be determined by the board in conference with the
  555 commissioner. The cost of the care shall be paid by the 10th
  556 day of each month. "
- Section 3. This act shall become effective immediately.





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560	Senate
561 562	Read for the first time and referred04-Feb-25 to the Senate committee on Veterans
563 564	and Military Affairs
565	Read for the second time and placed05-Feb-25
566	on the calendar:
567	0 amendments
568	
569	Read for the third time and passed18-Feb-25
570	as amended
571	Yeas 21
572	Nays 9
573	Abstains 1
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577	Patrick Harris,
578	Secretary.
579	<del>-</del>