

SB51 INTRODUCED



1 SB51
2 A5GI7QS-1
3 By Senators Singleton, Coleman, Coleman-Madison, Stewart
4 RFD: Banking and Insurance
5 First Read: 04-Feb-25



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SYNOPSIS:

Currently, a provider that is not in a health care insurer's network may bill an insured individual for the balance of its retail charge for ground ambulance service after it has received payment from the insurer. This practice is called "balance" or "surprise billing."

This bill would prohibit surprise billing by setting a minimum rate for health insurers to pay out-of-network ground ambulance providers, which would be considered payment in full. This rate would be a multiplier of the current Medicare reimbursement amount. Under this bill, a ground ambulance provider could directly charge an individual for no more than the in-network cost-sharing amount under the insurance contract.

This bill would further require health insurers to directly pay the ambulance service and not the covered individual.

A BILL
TO BE ENTITLED
AN ACT



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29
30 Relating to health insurance; to establish a minimum
31 reimbursement rate for out-of-network ground ambulance
32 services covered by health insurance plans; to provide that
33 the minimum reimbursement amount is payment in full for ground
34 ambulance services; to prohibit balance billing of insureds
35 who receive emergency transportation from out-of-network
36 ground ambulance services; to provide for reimbursement
37 guidelines for health insurers and out-of-network ground
38 ambulance services; and to amend Sections 10A-20-6.16 and
39 27-21A-23, Code of Alabama 1975, to make conforming changes.

40 BE IT ENACTED BY THE LEGISLATURE OF ALABAMA:

41 Section 1. For the purposes of this act, the following
42 words have the following meanings:

43 (1) CLEAN CLAIM. A reimbursement claim for covered
44 services which is submitted to a health care insurer and which
45 contains substantially all of the data and information
46 necessary for accurate adjudication, without the need for
47 additional information from the emergency medical provider
48 service or a third party.

49 (2) COLLECTION. Any written or oral communication made
50 to an enrollee for the purpose of obtaining payment for the
51 services rendered by an emergency medical service provider,
52 including invoicing and legal debt collection efforts.

53 (3) COST-SHARING AMOUNT. The enrollee's deductible,
54 coinsurance, copayment, or other amount due under a health
55 care benefit plan for covered services.

56 (4) COVERED SERVICES or COVERED SERVICE. Those services



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57 provided by an emergency medical service provider which are
58 covered by an enrollee's health care benefit plan, including
59 emergency ground transport.

60 (5) EMERGENCY GROUND TRANSPORT. An emergency event in
61 which an enrollee is transported by an emergency medical
62 service provider to a hospital or definitive care facility as
63 defined in Section 22-18-1, Code of Alabama 1975, and which
64 may include basic life support or advanced life support.

65 (6) EMERGENCY MEDICAL SERVICE PROVIDER or PROVIDER. Any
66 public or private organization that is licensed to provide
67 emergency medical services as defined in Section 22-18-1, Code
68 of Alabama 1975, including emergency ground transport.

69 (7) ENROLLEE. An individual who resides in the State of
70 Alabama who is covered by a health care benefit plan.

71 (8) HEALTH CARE BENEFIT PLAN. Any individual or group
72 plan, policy, or contract issued, delivered, or renewed in
73 this state by a health care insurer to provide, deliver,
74 arrange for, pay for, or reimburse health care services,
75 including those provided by an emergency medical service
76 provider, except for payments for health care made under
77 automobile or homeowners insurance plans, accident-only plans,
78 specified disease plans, long-term care plans, supplemental
79 hospital or fixed indemnity plans, dental and vision plans, or
80 Medicaid.

81 (9) HEALTH CARE INSURER. Any entity that issues or
82 administers a health care benefit plan, including a health
83 care insurer, a health care services plan incorporated under
84 Chapter 20 of Title 10A, Code of Alabama 1975, or a health



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85 maintenance organization established under Chapter 21A of
86 Title 27, Code of Alabama 1975.

87 (10) IN-NETWORK. When an emergency medical service
88 provider is in a contract with the health care insurer to
89 provide covered services in the health care insurer's provider
90 network.

91 (11) OUT-OF-NETWORK. When an emergency medical service
92 provider does not have a contract with a health care insurer
93 to provide covered services in the health care insurer's
94 provider network.

95 Section 2. The minimum reimbursement amount a health
96 care insurer shall pay to an emergency medical service
97 provider that is out-of-network for covered services is the
98 lesser of the emergency medical service provider's billed
99 charge or 325 percent of the Medicare rate that is in effect
100 for the geographic area in which the covered service,
101 including emergency ground transport, is provided as published
102 by the Centers for Medicare & Medicaid Services.

103 Section 3. (a) (1) Payment in accordance with Section 2
104 shall be payment in full for covered services.

105 (2) An emergency medical service provider that is
106 out-of-network, including the provider's agent, contractor, or
107 assignee, may not bill or seek collection of any amount from
108 an enrollee which is in excess of the minimum reimbursement
109 amount as provided in Section 2, except for the enrollee's
110 in-network cost-sharing amount.

111 (3) The health care insurer shall certify an enrollee's
112 in-network cost-sharing amount to the provider upon request.



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113 (b) (1) Within 30 days after receipt of a clean claim
114 for reimbursement, a health care insurer shall remit payment
115 to an out-of-network emergency medical service provider and
116 shall not send payment to an enrollee.

117 (2) If a claim for reimbursement submitted by an
118 emergency medical service provider to a health care insurer is
119 not a clean claim, within 30 days the health care insurer
120 shall send the provider a written receipt acknowledging the
121 claim, accompanied with one of the following applicable
122 statements:

123 a. The insurer is declining to pay all or a part of the
124 claim and the specific reason for the denial.

125 b. Additional information is necessary to determine if
126 the claim is payable and the specific additional information
127 that is required.

128 (3) Any dispute between a health care insurer and an
129 emergency medical service provider over the amount to be paid
130 to the provider may be settled by one of the following means:

131 a. Affording the provider access to the insurer's
132 internal forum for resolving provider disputes concerning
133 coverage and reimbursement amounts.

134 b. Selecting an internal dispute resolution contractor
135 mutually agreeable to the insurer and the provider.

136 (c) The enrollee shall not be included in any
137 communication between the health care insurer and the
138 out-of-network emergency medical service provider pursuant to
139 the insurer's payment of the provider, nor shall the enrollee
140 be a party in the resolution of any payment dispute between



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141 the insurer and the provider.

142 Section 4. Sections 10A-20-6.16 and 27-21A-23, Code of
143 Alabama 1975, are amended to read as follows:

144 "§10A-20-6.16

145 (a) No statute of this state applying to insurance
146 companies shall be applicable to any corporation organized
147 under this article and amendments thereto or to any contract
148 made by the corporation; except the corporation shall be
149 subject to the following:

150 (1) The provisions regarding annual premium tax to be
151 paid by insurers on insurance premiums.

152 (2) Chapter 55 of Title 27.

153 (3) Article 2 and Article 3 of Chapter 19 of Title 27.

154 (4) Section 27-1-17.

155 (5) Chapter 56 of Title 27.

156 (6) Rules adopted by the Commissioner of Insurance
157 pursuant to Sections 27-7-43 and 27-7-44.

158 (7) Chapter 54 of Title 27.

159 (8) Chapter 57 of Title 27.

160 (9) Chapter 58 of Title 27.

161 (10) Chapter 59 of Title 27.

162 (11) Chapter 54A of Title 27.

163 (12) Chapter 12A of Title 27.

164 (13) Chapter 2B of Title 27.

165 (14) Chapter 29 of Title 27.

166 (15) Chapter 62 of Title 27.

167 (16) Chapter 63 of Title 27.

168 (17) Chapter 45A of Title 27.



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169 (18) Sections 2 and 3 of this act.

170 (b) The provisions in subsection (a) that require
171 specific types of coverage to be offered or provided shall not
172 apply when the corporation is administering a self-funded
173 benefit plan or similar plan, fund, or program that it does
174 not insure."

175 "§27-21A-23

176 (a) Except as otherwise provided in this chapter,
177 provisions of the insurance law and provisions of health care
178 service plan laws shall not be applicable to any health
179 maintenance organization granted a certificate of authority
180 under this chapter. This provision shall not apply to an
181 insurer or health care service plan licensed and regulated
182 pursuant to the insurance law or the health care service plan
183 laws of this state except with respect to its health
184 maintenance organization activities authorized and regulated
185 pursuant to this chapter.

186 (b) Solicitation of enrollees by a health maintenance
187 organization granted a certificate of authority shall not be
188 construed to violate any provision of law relating to
189 solicitation or advertising by health professionals.

190 (c) Any health maintenance organization authorized
191 under this chapter shall not be deemed to be practicing
192 medicine and shall be exempt from the provisions of Section
193 34-24-310, et seq., relating to the practice of medicine.

194 (d) No person participating in the arrangements of a
195 health maintenance organization other than the actual provider
196 of health care services or supplies directly to enrollees and



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197 their families shall be liable for negligence, misfeasance,
198 nonfeasance, or malpractice in connection with the furnishing
199 of such services and supplies.

200 (e) Nothing in this chapter shall be construed in any
201 way to repeal or conflict with any provision of the
202 certificate of need law.

203 (f) Notwithstanding the provisions of subsection (a), a
204 health maintenance organization shall be subject to all of the
205 following:

206 (1) Section 27-1-17.

207 (2) Chapter 56.

208 (3) Chapter 54.

209 (4) Chapter 57.

210 (5) Chapter 58.

211 (6) Chapter 59.

212 (7) Rules adopted by the Commissioner of Insurance
213 pursuant to Sections 27-7-43 and 27-7-44.

214 (8) Chapter 12A.

215 (9) Chapter 54A.

216 (10) Chapter 2B.

217 (11) Chapter 29.

218 (12) Chapter 62.

219 (13) Chapter 63.

220 (14) Chapter 45A.

221 (15) Sections 2 and 3 of this act."

222 Section 5. This act shall become effective on October
223 1, 2025.