

- 1 SB267
- 2 84TW5F2-1
- 3 By Senator Orr
- 4 RFD: Finance and Taxation Education
- 5 First Read: 20-Mar-25



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4 SYNOPSIS:

This bill provides for the establishment of the Alabama Charter School Finance Authority which shall have the authority to issue bonds to provide funds to make financing loans to public state charter educational institutions.

This bill further provides that such public state charter educational institutions shall secure the payment of such financing loans from a dedicated source of revenue.

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A BILL

TO BE ENTITLED

AN ACT

To provide for the establishment of the Alabama Charter School Finance Authority; to permit the authority to issue bonds for the purpose of making financing loans to state charter educational institutions to finance and refinance project costs; and to require each state charter educational institution that receives a financing loan to maintain a dedicated source of revenue to repay such financing

28 BE IT ENACTED BY THE LEGISLATURE OF ALABAMA:



Section 1. This chapter may be cited as the "Alabama Charter School Finance Authority Act."

Section 2. It is the intent of the Legislature by passage of this chapter to enable the state, acting by and through the authority, to aid state charter educational institutions in the financing and refinancing of project costs on a tax-exempt basis. To this end, the Legislature intends to authorize the authority to issue bonds for the purpose of providing funds to enable the authority to make loans to state charter educational institutions to pay project costs; and to provide that state charter educational institutions shall secure the payment of such loans out of a dedicated source of revenue. This article shall be liberally construed in conformity with the intentions of the legislature expressed above.

Section 3. As used in this chapter, the following terms have the following meanings:

- (1) AUTHORITY. The Alabama Charter School Finance
 Authority created by this chapter and any successor or
 successors thereto. Any change in name or composition of the
 authority shall in no way affect the vested rights of any
 person under the provisions of this chapter.
- 51 (2) BOARD OF DIRECTORS. The board of directors of the 52 authority.
- 53 (3) BONDS. The bonds of the authority issued under the provisions of this chapter, including revenue refunding bonds.
- 55 (4) COSTS. As applied to a project or any portion 56 thereof financed under the provisions of this chapter, all or

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57	any part of the cost of construction, acquisition, alteration,
58	enlargement, reconstruction, and remodeling of a project
59	including all lands, structures, real or personal property,
60	rights-of-way, franchises, easements, permits, approvals,
61	licenses, and certificates and the securing of such permits,
62	approvals, licenses, and certificates, and interests acquired
63	or used for or in connection with a project, the cost of
64	demolishing or removing any buildings or structures on land so
65	acquired, including the cost of acquiring any lands to which
66	such buildings or structures may be moved, the cost of all
67	machinery and equipment, financing charges, underwriters'
68	commissions or discounts, interest prior to, during, and for a
69	period of six months following estimated completion of such
70	construction and acquisition, provisions for reserves for
71	principal and interest and for extensions, enlargements,
72	additions, and improvements, the cost of architectural,
73	engineering, financing and legal services, plans,
74	specifications, studies, surveys, estimates of cost and
75	revenues, administrative expenses, expenses necessary or
76	incident to determining the feasibility or practicability of
77	constructing the project and such other expenses as may be
78	necessary or incident to the construction and acquisition of
79	the project, the financing of such construction and
80	acquisition and placing of the project in operation. All funds
81	paid or advanced for any of the purposes aforesaid by any
82	institution prior to the issuance of any of the authority's
83	revenue bonds may be refunded to such institution out of the
84	proceeds of any revenue bonds so issued. Any obligation or



expense incurred for any of the foregoing purposes shall be
regarded as a part of the cost of the project and may be paid
or reimbursed as such out of the proceeds of revenue bonds or
notes issued under the provisions of this chapter for such
project.

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- (5) FINANCING LOAN. A loan by the authority to a state charter educational institution pursuant to the terms of this chapter for the purpose of financing project costs incurred or to be incurred by such state charter educational institution.
- (6) PROJECT. A structure or structures available for 94 95 use as a dormitory or other student housing facility, a dining hall, student union, administration building, academic 96 building, library, laboratory, research facility, classroom, 97 98 athletics facility, health care facility, maintenance, storage 99 or utility facility, and other structures or facilities related thereto or required or useful for the instruction of 100 students or the conducting of research or the operation of an 101 102 institution, whether proposed, under construction or 103 completed, including parking and other facilities or 104 structures essential or convenient for the orderly conduct of 105 such institution, and shall also include landscaping, site 106 preparation, furniture, equipment, and machinery and other 107 similar items necessary or convenient for the operation of a 108 particular facility or structure in the manner for which its 109 use is intended, but shall not include any items the costs of 110 which are customarily deemed to result in a current operating 111 change.
 - (7) STATE. The State of Alabama.



113	(8) STATE CHARTER EDUCATIONAL INSTITUTION. Every public
114	state charter school according to state laws, heretofore or
115	hereafter established or acquired under statutory
116	authorization of the Legislature of Alabama and existing as a
117	public institution of learning supported in substantial part
118	by state appropriations, or by revenues derived from the
119	institution.
120	Section 4. There is hereby created a public body

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Section 4. There is hereby created a public body corporate and politic to be known as the Alabama State Charter School Finance Authority. Said authority shall not be a state institution nor a department or agency of the state but shall be a public instrumentality performing an essential governmental function, being a distinct corporate entity. The Governor or his or her designee shall be the president of the authority, the Chair of the House Ways and Means Education Committee shall be the vicepresident thereof, the State Superintendent of Education shall be the secretary thereof, the Chair of the Senate Finance and Taxation Education and a representative of the State Charter School Commission shall be members thereof. The State Treasurer or any bank having trust powers or any trust company shall be treasurer thereof, shall act as custodian of its funds and shall pay the principal of and interest on the bonds of the authority out of the funds hereinafter provided for. The members of the authority shall constitute all the members of the board of directors of the authority, and any three members of the said board of directors shall constitute a quorum for the transaction of business. Should any person holding any state office named in

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- 141 this section cease to hold such office by reasons of death, 142 resignation, expiration of his or her term of office or for 143 any other reason, then his or her successor in office shall 144 take his or her place as a member, officer, or director, as 145 the case may be, of the authority. No member, officer, or 146 director of the authority shall draw any salary in addition to 147 that now authorized by law for any service he or she may render or for any duty he or she may perform in connection 148 149 with the authority. All proceedings had and done by the board of directors shall be reduced to writing by the secretary of 150 151 the authority, shall be signed by at least two members of the authority, and shall be recorded in a substantially bound book 152 153 and filed in the office of the secretary. Copies of such 154 proceedings, when certified by the secretary of the authority, 155 under the seal of the authority, shall be received in all 156 courts as prima facie evidence of the matters and things 157 therein certified.
- Section 5. The authority shall have the following powers:
- 160 (1) To adopt an official seal and alter the same at its 161 pleasure.
- 162 (2) To sue and be sued in contract and in tort and to 163 complain and defend in all courts of law and equity.
- 164 (3) To maintain an office at such a place or places as
 165 it may designate.
- 166 (4) To borrow money and to issue bonds for the purpose
 167 of making loans to state charter educational institutions to
 168 finance project costs, and to provide for the rights of the



- 169 purchasers, holders, or owners of such bonds.
- 170 (5) To make financing loans to any state charter
- 171 educational institution in order to finance project costs,
- which financing loans may be evidenced or secured by loan
- agreements, mortgage pledges, promissory notes, security
- 174 agreements, trust indentures, or such other instruments, and
- upon such terms and conditions as the board of directors of
- 176 the authority shall determine to be reasonable.
- 177 (6) To arrange for various forms of security or credit
- 178 enhancement for its bonds, including letters of credit,
- 179 guaranties, policies of insurance, and the like.
- 180 (7) As security for the payment of the principal of and
- 181 interest on any financing loan made to a state charter
- 182 educational institution, to take a pledge of and security
- 183 interest in:
- 184 a. State monies;
- b. Federal monies;
- 186 c. Local funds;
- d. Mortgage pledge of facilities; or
- 188 e. Any other monies or revenues received by such state
- 189 charter educational institution.
- 190 (8) As security for the payment of the principal of and
- interest on its bonds, to pledge the revenues, receipts,
- 192 funds, and other property out of which the financing loans
- 193 made with the proceeds of its bonds are payable and to pledge,
- 194 transfer, and assign any repayment obligations of financing
- 195 loan recipients.
- 196 (9) As security for the payment of the principal of and



- interest on any financing loan made to a state charter school educational institution, the authority may provide for any legally permitted intercept programs that would allow the authority to intercept charter school revenues eligible to make debt service payments on authority bonds prior to operating funds.
- 203 (10) To collect such fees and charges in connection
 204 with its financing loans and bonds including, but not limited
 205 to, reimbursement of administrative costs, as the authority
 206 shall determine to be reasonable.
- 207 (11) To make and execute contracts for the servicing of
 208 financing loans made by the authority and to pay the
 209 reasonable value of services rendered to the authority
 210 pursuant to such contracts.
- 211 (12) To invest proceeds of the bonds of the authority
 212 not required for immediate use in such manner as the board of
 213 directors shall determine.
- 214 (13) To establish accounts in one or more depositories.
- 215 (14) To make, enter into, and execute such financing
 216 agreements, loan agreements, contracts, or other instruments
 217 and to take such other actions as may be necessary or
 218 convenient to accomplish any purpose for which the authority
 219 was organized or to exercise any power granted to it.

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- (15) To charge to and apportion among participating state charter educational institutions the administrative costs and expenses incurred by the authority in the exercise of the powers and duties conferred upon it by this chapter.
- 224 (16) To pledge or mortgage all or any portion of any

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project costs conveyed to the authority for such purpose,
whether presently owned or subsequently acquired, for the
benefit of the holders of the bonds of the authority issued to
finance such project costs or any portion thereof or issued to
refund or refinance outstanding indebtedness of a state
charter educational institution permitted by this chapter.

- (17) To issue bonds for the purpose of refunding or refinancing outstanding bonds issued pursuant to this chapter or outstanding obligations incurred by state charter educational institutions for the purpose of financing or refinancing project costs, whether or not such bonds or other obligations are outstanding prior to or after the effective date of this act, provided that such indebtedness was originally incurred for the purpose of project costs as defined in this chapter.
- 240 (18) To exercise any power granted by the laws of the 241 state to public institutions which is not in conflict with the 242 purpose of this article.
 - (19) To adopt administrative regulations necessary or appropriate to effectuate its purpose and to administer the program authorized herein.

Section 6. (a) The authority is authorized and empowered to issue its bonds from time to time for the purpose of making financing loans to finance project costs incurred or to be incurred by state charter educational institutions. Such bonds may be in such an aggregate principal amount as the board of directors shall determine to be necessary to pay the project costs included in such financing. The authority may



- 253 pay from the proceeds of the sale of its bonds all expenses,
- 254 including publication and printing charges, attorneys fees,
- 255 financial advisory fees, and other expenses which the board of
- directors may deem necessary or advantageous in connection
- 257 with the authorization, advertisement, sale, execution, and
- 258 issuance of its bonds or the making of financing loans from
- 259 the proceeds thereof.
- 260 (b) All bonds issued by the authority shall be limited
- 261 obligations of the authority payable solely from any
- 262 combination of the following:
- 263 (1) The revenues, receipts, funds, and other property
- of the authority derived from the repayment of financing loans
- 265 made with proceeds of such bonds.
- 266 (2) Amounts derived from any letter of credit,
- insurance policy, or any other form of credit enhancement
- 268 applicable to the bonds or financing loans made from the
- proceeds thereof.
- 270 (3) Any reserve fund, debt service fund, or other fund
- 271 established for the purpose of making or providing for the
- 272 payment of debt service on such bonds.
- 273 (4) Any earnings on the proceeds of bonds invested by
- 274 the authority pending their disbursement.
- Bonds shall not be general obligations of the
- 276 authority, shall not be payable from any state appropriations,
- 277 and shall not create a debt or obligation of the state.
- (c) The principal of, premium, if any, and interest on
- any bonds issued by the authority shall be secured by a pledge
- of the revenues, receipts, funds, and other property out of



which the same may be payable and may be secured by a trust indenture conveying as security for such bonds all or any part of the property of the authority from which the revenues or receipts so pledged may be so derived.

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(1) The resolution of the board of directors under which any bonds are authorized to be issued and any trust indenture relating thereto may contain any agreements and provisions respecting the collection and disposition of the revenues and receipts subject to such trust indenture, the creation and maintenance of special funds from such revenues and receipts, the rights, duties, and remedies of the parties to any such instrument and the parties for the benefit of whom such instrument is made and the rights and remedies available in the event of default, all as the board of directors shall deem advisable. Any pledge made with respect to bonds shall be valid and binding from the time such pledge is made; the revenues receipts, funds, and other properties so pledged shall immediately be subject to the lien of such pledge without any physical delivery thereof or further act; and the lien of such pledge shall be valid and binding as against all parties having claims of any kind against the authority irrespective of whether any such parties have notice thereof. Neither the resolution of the board of directors authorizing the bonds nor any other instrument by which such a pledge is created need be recorded. Each pledge, agreement, or trust indenture made for the benefit or security of any holders of the bonds of the authority shall continue effective until the principal of and interest on the bonds for the benefit of



309 which the same were made shall have been fully paid.

- (2) In the event of default in such payment or in any agreements of the authority made as a part of the contract under which the bonds were issued, whether contained in the proceedings authorizing the bonds or in any trust indenture executed as security therefore, such default may be enforced by writ of mandamus or any other available remedy under state law.
- (d) All bonds issued by the authority shall be signed by the president or the vice present of the authority and attested by its secretary, and the seal of the authority shall be affixed thereto and attested to by the secretary. The signatures of the president and the secretary may be facsimile signatures and a facsimile of the seal of the authority may be imprinted on bonds if the board of directors provides for the manual authentication of bonds by a trustee or paying agent. Delivery of any bonds so executed shall be valid notwithstanding any change in the officers of the authority or in the seal of the authority after its delivery.
 - (e) Bonds may be executed and delivered by the authority at any time and from time to time, shall be in such form and denominations and of such tenor and maturities, shall contain such provisions not inconsistent with the provisions of this article, and shall bear such rate or rates of interest, payable and evidenced in such manner, or may bear no interest, as may be provided by resolution of the board of directors. Bonds of the authority may be sold at either public or private sale in such manner and at such price or prices and

337	at such time or times as may be determined by the board of
338	directors to be most advantageous. The authority may pay all
339	fees, expenses, premiums, and commissions incurred in
340	connection with the issuance of any of its bonds. All bonds
341	shall be construed to be negotiable instruments although
342	payable solely from a specified source. The board of directors
343	may provide, in its discretion, that such bonds shall bear
344	interest at a rate or rates fixed at the time of the issuance
345	thereof, or at fixed rates which may be changed from time to
346	time during the term of such bonds in accordance with an
347	objective procedure determined by such board of directors at
348	the time of the issuance of such bonds, or at a floating rate
349	or rates which may change from time to time in connection with
350	published interest rates or indexes that reflect an objective
351	response to market changes and interest rates by banks,
352	governmental agencies, or other generally recognized public or
353	private sources of information concerning interest rates. The
354	board of directors may also provide, in its discretion, that
355	interest on such bonds may be payable in cash at fixed
356	intervals, or through one or more payments which reflect
357	compound interest computed at specified intervals on accrued
358	but unpaid interest, or through a discount in the sales price
359	for such bonds equivalent to compound interest on such bonds
360	for all or part of the term thereof, or through any
361	combination of the foregoing methods of providing for the
362	payment of interest.
363	Section 7. (a) After making adequate provision for the

363 Section 7. (a) After making adequate provision for the payment of the expenses of issuance, the authority is

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- authorized and empowered to use the proceeds of any bonds, together with any other available funds: (i) to finance project costs through financing loans to state charter educational institutions, as herein authorized; (ii) to fund such reserves as the authority deems necessary and desirable; and (iii) to the extent not needed for the foregoing uses, to pay or redeem such bonds.
- (b) Pending the application of the proceeds of bonds to the purpose or purposes of which such bonds were issued, such proceeds may be invested by the authority in such manner, consistent with the resolution pursuant to which such bonds are issued, as the board of directors may deem advisable.
- (c) Any and all revenues, receipts, investment earnings, and other funds paid to, or otherwise coming into the possession of, the authority as the result of financing accomplished from the proceeds of bonds, shall be held, deposited, administered, invested, and applied as provided in the resolution of the board of directors authorizing the issuance of such bonds and as provided in any trust indenture, or other agreement delivered in connection therewith, or otherwise as the authority may direct, consistent with the provisions of such resolution, trust indenture or other agreement.

Section 8. (a) In order to provide for the funding of a financing loan by the authority to a state charter educational institution, such state charter educational institution shall establish a dedicated source of revenue to secure the repayment of monies received from the authority.



- 393 (b) Such state charter educational institution is
 394 hereby authorized and empowered, any existing statute to the
 395 contrary notwithstanding, to do and perform any one or more of
 396 the following:
 - (1) To obligate itself to pay to the authority at periodic intervals a sum sufficient to provide for the payment of debt service with respect to the bonds of the authority issued to fund the financing loan made to such state charter educational institution and to pay over such debt service to the authority for the account of such state charter educational institution.
- 404 (2) To levy, collect, and pay over to the authority and 405 to oblige itself to continue to levy, collect, and pay over to 406 the authority the proceeds of any revenue dedicated for the 407 purposes provided herein including, but not limited to:
 - a. State monies;
- 409 b. Federal monies;
- 410 c. Local funds;

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- d. Mortgage pledge; and
- e. Any other monies or revenues received by such state charter educational institution.
- 414 (3) To pledge as security for the payment of its
 415 contractual obligation to the authority hereunder the proceeds
 416 of any one or more of the sources specified in subdivision (2)
 417 above.
- 418 (4) To obligate itself to continue to levy and collect 419 such revenues, fees, charges, and taxes as shall equal not 420 less than 110 percent nor more than 125 percent, as determined

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- by the authority of the maximum principal and interest maturing and coming due in any one year on the bonds issued by the authority to fund the financing loan to such state charter educational institution.
- 425 (5) To enter into such agreements, to perform such
 426 acts, and to delegate such functions and duties as its
 427 governing body shall determine to be necessary or desirable to
 428 enable the authority to fund a financing loan to such state
 429 charter educational institution.

Section 9. Any bonds issued by the authority may from 430 431 time to time be refunded by the issuance, by sale or exchange 432 of refunding bonds or obligations payable from the same or 433 different sources for the purpose of paying all or any part of 434 the principal of the bonds to be refunded, any redemption 435 premium required to be paid as a condition to the redemption 436 prior to maturity of any such bonds that are to be so redeemed 437 in connection with such refunding, any accrued and unpaid 438 interest on the bonds to be refunded, any interest to accrue 439 on each revenue bond to be refunded to the date on which it is 440 to be paid, whether at maturity or by redemption prior to 441 maturity, and the expenses incurred in connection with the 442 refunding; provided, that unless duly called for redemption 443 pursuant to provisions contained therein, the holders of any 444 such bonds then outstanding and proposed to be refunded shall 445 not be compelled without their consent to surrender their 446 outstanding bonds for such refunding. Any refunded bonds or 447 obligations may be sold by the authority at public or private 448 sale at such price or prices as may be determined by the board



of directors to be most advantageous or may be exchanged for the bonds to be refunded. Any such refunding bonds or obligations may be executed and delivered by the authority at any time and from time to time, shall be in such form and denominations and have such tenor and maturities, shall contain such provisions not inconsistent with the provisions of this article, and shall bear such rate or rates of interest, payable and evidenced in such manner, as may be provided by resolution of the board of directors. Any refunding bonds or obligations issued by the authority shall be issued and secured in accordance with the provisions of Section 6.

Section 10. The State Treasurer may invest any idle or surplus money of the state in bonds of the authority. The governing body of any county or municipality is authorized in its discretion to invest any idle or surplus money held in its treasury in bonds of the authority. Such bonds shall be legal investments for executors, administrators, trustees, and other fiduciaries, unless otherwise directed by the court having jurisdiction of the fiduciary relation or by the document that is the source of the fiduciary's authority, and for savings banks and insurance companies organized under the laws of the state.

Section 11. The property and income of the authority, all bonds issued by the authority, the income from such bonds or from any other sources, the interest and other profits from such bonds ensuring to and received by the holders thereof, conveyances by and to the authority and leases, mortgages, and

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deeds of trust by and to the authority shall be exempt from all taxation in the State of Alabama. The authority shall not be obligated to pay or allow the payment of any fees, taxes, or costs to the Secretary of State or to any judge of probate of any county in connection with the recording by it of any document or otherwise, the authority being hereby exempted from the payment of any such fees, taxes, and costs. No license or excise tax may be imposed by any authority with respect to the privilege of engaging in any of the activities in this chapter.

Section 12. The authority's legal situs or residence for the purpose of this chapter shall be Montgomery County. Any action to protect or enforce any rights under the provisions of this chapter shall be brought in the circuit court of Montgomery County, Alabama, and said court shall have exclusive original jurisdiction of all such actions.

Section 13. While any of the bonds issued by the authority remain outstanding, the powers, duties, or existence of the authority or of any of its officers shall not be diminished or impaired in any manner that will affect adversely the interest and rights of the holders of such bonds. The provisions of this chapter shall be for the benefit of the state, the authority, and the holders of any such bonds, and, upon the issuance of the bonds as herein provided, such provisions shall constitute a contract with the holders of such bonds. The provisions of any bond resolution, indenture, or trust agreement shall be a contract with every holder of such bonds and the duties of the authority under any



- such bond resolution, indenture, or trust agreement shall be enforceable by any bondholder by mandamus or other appropriate suit, action, or proceeding at law or in equity.
- Section 14. All monies received by the authority

 pursuant to this chapter shall be deemed to be trust funds for

 the holders of the bonds and shall be held and applied for the

 benefit of the bondholders of the respective issues as

 provided in this chapter and as provided in the authorizing

 resolutions of the authority.
- 514 Section 15. The provisions of this act are severable.
- 515 If any part of this act is declared invalid or
- 516 unconstitutional, such a declaration shall not affect the part
- 517 which remains.
- 518 Section 16. All laws or parts of laws which conflict
- 519 with this act are repealed.
- 520 Section 17. This act shall become effective on October
- 521 1, 2025.