## N9UFJT8-1 02/11/2025 THR (L)ma 2024-2933 SUB HB91 STATE GOVERNMENT SUBSTITUTE TO HB91 OFFERED BY REPRESENTATIVE PARAMORE



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4	SYNOPSIS:
5	Under existing law, a county housing authority
6	has numerous powers.
7	This bill would provide further powers to a
8	county housing authority to manage housing projects and
9	community facilities, including powers to participate
10	in lawful forms of business organizations, make loans,
11	create subsidiaries or other lawful business
12	organizations, and enter into contracts.
13	This bill would ratify the creation of any
14	wholly-owned subsidiary of a county housing authority.
15	This bill would further provide for a county
16	housing authority's power to evaluate and award
17	contracts.
18	This bill would exempt county housing
19	authorities from all taxes.
20	This bill would also make nonsubstantive,
21	technical revisions to update the existing code
22	language to current style.
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25	A BILL
26	TO BE ENTITLED
27	AN ACT



29 Relating to county housing authorities; to amend 30 Sections 24-1-61 and 24-1-66, Code of Alabama 1975; to further 31 provide for the powers of a county housing authority; to 32 ratify certain previously created subsidiaries of county 33 housing authorities; to exempt county housing authorities from 34 all taxes in certain circumstances; and to make 35 nonsubstantive, technical revisions to update the existing 36 code language to current style. 37 BE IT ENACTED BY THE LEGISLATURE OF ALABAMA: Section 1. Sections 24-1-61 and 24-1-66, Code of 38 39 Alabama 1975, are amended to read as follows: "\$24-1-61 40 41 The For the purposes of this article, the following terms, wherever used or referred to in this article shall have 42 43 the following respective meaning, unless a different meaning clearly appears from the context have the following meanings: 44 (1) AUTHORITY or HOUSING AUTHORITY. A public body 45 46 organized as a body corporate and politic in accordance with 47 the provisions of this article for the purposes, with the 48 powers, and subject to the restrictions set forth in this 49 article. 50 (2) (5) COUNTY. All of the county except that any 51 portion which lies within the territorial boundaries of any 52 city or incorporated townmunicipality. 53 (3) (6) COUNTY COMMISSION. The governing body of any 54 county. (4) (9) HOUSING COMMISSIONER. One of the members of an 55 56 authority appointed in accordance with the provisions of this



57 article. 58 (5) (8) GOVERNMENT. Such term shall include the The state 59 and or federal governments and government or any subdivision, 60 agency, or instrumentality, corporate or otherwise, of either of them. 61 62  $\frac{(6)}{(16)}$  STATE. The State of Alabama. 63 (7) FEDERAL GOVERNMENT. Such term shall include the The 64 United States of America, the federal Secretary United States 65 Department of Housing and Urban Development, or any agency, instrumentality, corporate or otherwise, of the United States 66 67 of America. (8) (10) HOUSING PROJECT. Such term shall include allAll 68 real and personal property, buildings and improvements, 69 70 stores, offices, public school buildings, lands for farming 71 and gardening, and community facilities acquired or 72 constructed, or to be acquired or constructed, pursuant to a 73 single plan of undertaking to demolish, clear, remove, alter, 74 or repair unsanitary or unsafe housing or to provide urban or 75 rural dwelling accommodations at rentals within the means of 76 persons of low income. The term "housing project" may also be 77 applied to the planning of the buildings and improvements; 78 the acquisition of property; the demolition of existing 79 structures; the construction, reconstruction, alteration, and 80 repair of the improvements; and all other work in connection 81 therewith. 82 (9) (3) COMMUNITY FACILITIES. Such term shall include real Real and personal property and buildings and equipment for 83

recreational or social assemblies, or for educational, health,



or welfare purposes; and necessary utilities, when designed primarily for the benefit and use of the occupants of the dwelling accommodations.

(10) (14) PERSONS OF LOW INCOME. Persons Individuals receiving less than the incomes determined by the authority as the amount persons individuals must receive to enable them to pay the rent necessary to secure safe, sanitary, and uncongested dwelling accommodations, other than dwelling accommodations provided by a public housing agency or authority of the county, within the boundaries of the authority. Such determinations by the authority from time to time shall be binding and conclusive for all purposes of this article.

 $\frac{(11)}{(2)}$  BONDS. Any bonds, interim certificates, notes, debentures, warrants, or other obligations of the authority issued pursuant to this article.

(12) MORTGAGE. Such term shall include deeds Deeds of trust, mortgages, building and loan contracts, or other instruments conveying real or personal property as security for bonds and conferring a right to foreclose and cause a sale thereof.

(13) (17) TRUST INDENTURE. Such term shall include instruments Instruments pledging the revenues of real or personal properties, but not conveying such properties or conferring a right to foreclose and cause a sale thereof.

(14) (4) CONTRACT. Any agreement of an authority with or for the benefit of an obligee, whether contained in a resolution, trust indenture, mortgage, lease, bond, or other



- instrument.
- 114 (15) REAL PROPERTY. Such term shall include lands Lands,
- lands under water, structures, and any and all easements,
- 116 franchises and incorporeal hereditaments and every estate and
- 117 right therein, legal and equitable, including terms for years
- and liens by way of judgment, mortgage or otherwise, but only
- 119 so far as such may, from time to time, be treated as real
- 120 property by the laws of Alabama applicable to other persons or
- 121 corporations.
- 122 (13) OBLIGEE OF THE AUTHORITY or OBLIGEE. Such term
- 123 shall include any Any bondholder, trustee, or trustees for any
- bondholders, any lessor demising property to the authority
- 125 used in connection with a housing project or any assignee or
- 126 assignees of such lessor's interest, or any part thereof, and
- the United States of America, when it is a party to any
- 128 contract with the authority.
- 129 (11) MIXED-USE PROJECT. Any development project that
- provides more than one use or purpose within a shared building
- 131 or development and which may include any combination of
- housing, lodging, office, retail, medical, recreational,
- 133 commercial, governmental, industrial, or other components."
- 134 "\$24-1-66
- 135 (a) An authority shall constitute a public body and a
- 136 body corporate and politic exercising public powers, and
- 137 having shall have all the powers necessary or convenient to
- 138 carry out and effectuate the purposes and provisions of this
- 139 article, including the following powers in addition to others
- 140 granted in this article:



141 (1) To investigate—<u>into</u> living, dwelling,—<u>and\_or</u>

142 housing conditions and—<u>into</u> the means and methods of improving

143 <u>such</u>—conditions;

- (2) To determine where unsafe or unsanitary dwelling, public school, or housing conditions exist.
- (3) To study and make recommendations concerning the plan of the county in relation related to the problem of clearing, replanning, and reconstruction of areas in which unsafe or unsanitary dwelling, public school, or housing conditions exist, and; the provision of dwelling accommodations for persons of low income, and to cooperate; or cooperation with the county or any regional planning agency.
- (4) To prepare, carry out, <u>and</u> or operate housing projects;
- 155 (5) To provide for the construction, reconstruction,
  156 improvement, alteration, or repair of any housing project or
  157 any part thereof; of a housing project.
  - (6) To take over by purchase, lease, or otherwise any housing project undertaken by any government or by the county.
  - (7) To manage as agent of the county any housing project constructed or owned by the county; however, an authority shall not be deemed to be acting as an agent of the county when managing a housing project not constructed or owned by the county or when managing any community facility or mixed-use project.
  - (8) To act as agent for the federal government in connection with the acquisition, construction, operation, or



- 169 management of a housing project or any part thereof; of a
  170 housing project.
- the county or with any city or town municipality or
  the county or with a any other government for the furnishing,
  planning, replanning, opening, or closing of streets, roads,
  roadways, alleys, or other places, or facilities, or for the
  acquisition by the county or a another government, of
  property, options or property rights, or for the furnishing of
  property or services in connection with a project.

- (10) To lease or rent any of the <u>dwelling or dwellings</u>, other accommodations <u>or any of the</u>, lands, buildings, structures, or facilities embraced in any housing project <u>or community facility</u> and to establish <u>and or revise the</u> rents or charges therefor;
- (11) To enter—upon any building or property in order to conduct investigations or to make surveys or soundings $\div$ .
- (12) To purchase, lease, obtain options upon, acquire by eminent domain, gift, grant, bequest, or devise, or otherwise, any property, real or personal, or any interest therein in property from any person, firm, corporation, city, county, or government; entity.
- (13) To sell, exchange, transfer, assign, or pledge any property, real or personal, or any interest—therein\_in\_

  property to any person, firm, corporation, city, county, or government; entity.
- (14) To own, hold, clear, and or improve property:
- 195 (15) To insure or provide for the insurance of the
  196 property or operations of the authority against—such risks as



- 197 the authority may deem advisable.
- 198 (16) To procure insurance or guarantees from the
  199 federal government of the payment of any debts, or parts
  200 thereof, of debts secured by mortgages made or held by the
  201 authority on any property included in any housing project.
- 202 (17) To borrow money upon its bonds, notes, warrants,
  203 debentures, or other evidences of indebtedness and to secure
  204 the same by pledges of its revenues, and, subject to the
  205 limitations hereinafter imposed by this article, by mortgages
  206 upon property held or to be held by it, or in any other
  207 manner.
- 208 (18) In connection with any loan, to agree to
  209 limitations upon its right to dispose of any housing project,
  210 or part thereofof a housing project, or to undertake
  211 additional housing projects;
- 212 (19) In connection with any loan by a government, to
  213 agree to limitations upon the exercise of any powers conferred
  214 upon the authority by this article.
  - (20) To invest any funds held in reserves or, sinking funds, or any funds not required for immediate disbursement, in property or securities in which savings banks may legally invest funds subject to their control.
- 219 (21) To sue and be sued $\div$ .

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- 220 (22) To have a seal and to alter the same at pleasure;
  221 seal.
- 222 (23) To have perpetual succession.
- 223 (24) To make and execute contracts <u>and or other</u>
  224 instruments necessary or convenient to the exercise of the



- 225 powers of the authority.
- 226 (25) To make and from time to time, amend and, or
- 227 repeal bylaws, rules, and or regulations, not inconsistent
- 228 with this article, to carry into effect the powers—and or
- 229 purposes of the authority.
- 230 (26) To conduct examinations and or investigations and,
- 231 to hear testimony—and, or to take proof under oath, at public
- or private hearings, on any matter material for its
- 233 information.
- 234 (27) To issue subpoenas requiring the attendance of
- 235 witnesses or the production of books—and or papers, and to
- 236 issue commissions for the examination of witnesses who are out
- of the state or unable to attend before the authority, or
- 238 excused from attendance.
- 239 (28) To make available to—such any agencies, boards, or
- 240 commissions as are charged with the duty of abating nuisances
- 241 or demolishing unsafe or unsanitary structures within its the
- 242 authority's territorial limits, its findings and
- 243 recommendations with regard to any building or property where
- 244 conditions exist which are dangerous to the public health,
- 245 morals, safety, or welfare; and.
- 246 (29) To operate, lease, convey, or otherwise manage any
- 247 housing project, community facility, or mixed-use project upon
- 248 terms the authority deems appropriate, useful, or expedient,
- 249 regardless of who owns or will own or acquire the project or
- 250 facility.
- 251 (30) To participate in any lawful form of business
- 252 organization that is involved in the development or



253 operational activities of any buildings, structures, 254 facilities, or other improvements constituting a housing project, community facility, or mixed-use project that the 255 256 board of directors of the authority determines are 257 appropriate, useful, or expedient to the authority's purposes. 258 An authority may appoint an individual to a governing body or 259 to enter into a contract or other agreement with another party 260 for the development, operation, design, marketing, 261 maintenance, financing, leasing, or use of any housing 262 project, community facility, or mixed-use project upon terms 263 the authority's board of directors determines are appropriate, useful, or expedient to the authority's purposes. Any 264 265 determination by the board of directors shall be conclusive. A business organization, affiliate, or subsidiary not wholly 266 267 owned by the authority or a partnership entered into or created by the authority with a private business entity shall 268 269 not have the power of eminent domain. 270 (31) To make or arrange for loans, contributions to 271 capital, or other debt or equity financing for the activities 272 of any lawful business organization of which the authority is 273 a member; to guarantee loans, issue bonds, or incur other 274 forms of indebtedness on behalf of any lawful business 275 organization of which the authority is a member; or to loan 276 funds to other entities upon terms the authority determines 277 are appropriate, useful, or expedient for the authority's 278 purposes. Any determination by the board of directors shall be 279 conclusive. Any agreements or contracts entered into by an 280 authority shall be subject to Section 24-1-40.



281 (32) To create, establish, acquire, operate, or support 282 for profit or nonprofit subsidiaries or affiliates to assist the authority in fulfilling its purposes. 283 284 (33) To create, establish, or support other 285 nonaffiliated lawful business organizations that further the 286 authority's purposes. 287 (34) To accomplish or facilitate the creation, 288 establishment, acquisition, development, operation, or support 289 of any subsidiary, affiliate, or other nonaffiliated lawful 290 business organization by means of loans of funds, leases of 291 real or personal property, gifts or grants of funds, or quarantees of indebtedness, or contractual performance of 292 293 subsidiaries, affiliates, or nonaffiliated public or private 294 parties. 295 (35) To enter contracts, agreements, or understandings with any other party, including, but not limited to, any of 296 297 the following: 298 a. Design-build, design-build-operate, 299 design-build-own-operate, design-build-own-operate-maintain, design-build-finance-operate-maintain, or other similar 300 301 arrangements or agreements pursuant to which the design, 302 right-of-way acquisition, relocation of structures or 303 utilities, construction, financing, ownership, management, 304 maintenance, or operation of a housing project or community 305 facility is accomplished by or on behalf of the authority. To 306 the extent that an authority is using any state or local public funds to pay for goods or services in connection with 307 308 this paragraph, the authority shall comply with Title 39 as



applicable.

b. Leases, licenses, franchises, concessions, or other agreements for the development, operation, management, financing, or undertaking of all or any part of a housing project or community facility on or on behalf of the authority.

 $\frac{(29)(36)}{(36)}$  To do all things necessary or convenient to carry out the powers given in this article.

- (b) Any of the investigations or examinations provided for in this article may be conducted by the authority, or; by a committee appointed by it, the authority consisting of one or more housing commissioners, or; by counsel; or by an officer or employee specially specifically authorized by the authority to conduct it. Any housing commissioner, counsel for the authority, or any other person designated by it the authority to conduct an investigation or examination shall have power to may administer oaths, take affidavits, and or issue subpoenas or commissions.
- (c) (1) An authority may exercise any or all of the powers conferred upon it in this article, either generally or with respect to any specific housing project or projects community facility, through or by an agent or agents which it may designate, including any corporation or corporations which are lawful form of business organization that is or shall may be formed under the laws of this state, and for such purposes an authority may cause one or more corporations any lawful form of business organization to be formed under the laws of this state or may acquire the capital stock of any corporation or



337 corporations equity interest in any lawful form of business
338 organization.

- (2) Any corporate agent, all of the stock of which shall be that is solely owned by the authority or its nominee or nominees, may, to the extent permitted by law, may exercise any of the powers conferred upon the authority in this article.
- (3) Any corporate agent established under this section that satisfies each of the following criteria shall constitute a governmental entity under Chapter 93 of Title 11, and any suits in torts against the agent shall be subject to the limitations and provisions of Chapter 93 of Title 11, as applicable to each corporate agent whose assets, operations, and management are legally and effectively controlled by the housing authority and through which the housing authority's functions or policies are implemented:
- a. The housing authority's board of commissioners

  constitutes all of the board of directors of the corporate

  agent.
- b. The housing authority's executive director serves as the president of the corporate agent.
- c. The organizational documents of the corporate agent contain provisions that in the event of a change in the controlling interests of the corporate agent, all public housing assets of the corporate agent are returned to the housing authority.
- 363 <u>d. The sole purpose for which the corporate agent is</u>
  364 formed and authorized is to develop, own, manage, operate, or



maintain the housing authority's real property that serves as

dwelling accommodations for persons of low income or as a

community facility, including any real property the housing

authority transfers to the corporate agent for the

aforementioned purpose.

- (d) In addition to all of the other powers conferred upon it in this section, an authority may do all things necessary and convenient to carry out the powers expressly given in this article. No provisions with respect to the acquisition, operation, or disposition of property by other public bodies shall be applicable to an authority, unless—the Legislature shall specifically—so state provided by law.
- incorporation, or formation by any authority of any business
  entity wholly owned by the authority, together with all
  proceedings, acts, or other things undertaken, performed, or
  done by the entity prior to June 1, 2025, are validated,
  ratified, confirmed, approved, and declared legal in all
  respects.
  - (f) To the extent that an authority is using any state or local funds, evaluation criteria for a contract procured pursuant to this section shall be made in compliance with Title 39 as applicable.
  - (g) All financial obligations assumed, incurred, or issued by an authority, or by a lawful business organization of which the authority is a member, shall be solely and exclusively an obligation of the authority or the lawful business organization and shall not create a direct, indirect,



- or contingent obligation or pecuniary liability or general
  obligation, or charge against the general assets, credit,
  funds, property, revenues, or taxing power of the county that
  authorized the formation of the authority.
- 397 (h) Neither a county commission that authorized the 398 formation of a county housing authority nor the county 399 commission's members or employees shall be liable in their 400 official capacity or in a private capacity for the actions or 401 inactions of the authority, its members, officers, employees, 402 agents, or representatives, or for the actions or inactions of 403 any lawful business organization of which the authority is a member." 404
- Section 2. (a) All of the following shall be exempt from all state taxes, including, but not limited to, deed taxes or mortgage taxes:
- 408 (1) A county housing authority and the authority's 409 property and income.
  - (2) Bonds issued by the authority.

- 411 (3) Income from bonds issued by the authority.
- 412 (4) Conveyances to or from the authority.
- 413 (5) Leases, mortgages, or deeds of trust to or from the authority.
- (b) An authority may be exempted from the taxes levied
  by a county, municipality, or other political subdivision of
  the state, including, but not limited to, deed taxes, mortgage
  taxes, license taxes, or excise taxes. The exemption provided
  by this subsection shall only apply if approved by a
  resolution or ordinance adopted by the local governing body of



- 421 the county.
- 422 (c) The exemptions from state taxes created by
- 423 subsection (b) shall apply to any wholly owned subsidiary of
- 424 an authority.
- (d) A county housing authority may be exempt from all
- fees, taxes, or other costs imposed by a judge of probate, if
- 427 approved by a resolution adopted by the local governing body
- 428 of the county.
- Section 3. This act shall become effective on June 1,
- 430 2025.