KHZS75A-1 04/09/2025 PMG (L) PMG 2025-1591 Sub SB166 EDUCATION POLICY SUBSTITUTE TO SB166 OFFERED BY SENATOR KITCHENS



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4 SYNOPSIS:

This bill would require each local board of education to display, in specified areas, the Ten Commandments along with a statement of context and excerpts from certain foundational documents from our Nation's history, subject to the availability of donated funds or displays.

This bill would provide that no local board of education is required to use its funds to comply with the display requirement and that it may accept donations to comply with the display requirement.

This bill would require the State Department of Education to identify and publicize free resources that local boards of education may use to comply with the display requirement.

This bill would also authorize the State Board of Education to adopt rules.

23 A BILL

24 TO BE ENTITLED

25 AN ACT

Relating to public K-12 schools; to provide legislative findings; to require each local board of education to display



- 29 the Ten Commandments and certain other documents related to
- 30 the formation of this nation, subject to the availability of
- 31 donations; to provide for the use of donations to comply with
- 32 the display requirement; to authorize the State Board of
- 33 Education to adopt rules.
- 34 BE IT ENACTED BY THE LEGISLATURE OF ALABAMA:
- 35 Section 1. The Legislature finds and declares all of
- 36 the following:
- 37 (a) The Ten Commandments are a key part of the
- 38 Judeo-Christian religious and moral tradition that shaped
- 39 Western Civilization and ultimately the founding of the United
- 40 States. In particular, because they include what John Quincy
- 41 Adams described as both "civil and municipal" provisions as
- 42 well as "moral and religious" provisions, the Ten Commandments
- 43 have historical significance as one of the foundations of our
- 44 legal system. Teaching students about the Ten Commandments
- 45 promotes historical understanding and helps to foster a common
- 46 cultural heritage and awareness.
- 47 (b) Documents created to shape civil society during the
- 48 founding era of this nation include direct and indirect
- 49 references to God and religion. These documents include the
- 50 following:
- 51 (1) The Mayflower Compact of 1620, America's first
- 52 written constitution, was a covenant made among the pilgrims
- with "Almighty God" to "form a civil body politic." The
- 54 Mayflower Compact was the first purely American document of
- 55 self-government and affirmed the link between civil society
- 56 and God.



57 (2) The Declaration of Independence (1776) described 58 all men as being "created equal" and "endowed by their Creator 59 with certain unalienable Rights."

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- (3) The United States Constitution (1787) stated in its preamble that one of its purposes was to secure "the Blessings of Liberty to ourselves and our Posterity" and closed with a reference to the date of execution as the Seventeenth Day of September in the Year of our Lord one thousand seven hundred and eighty-seven.
- (4) The Northwest Ordinance of 1787 provided a method of admitting new states to the Union from territories as the country expanded westward. The Northwest Ordinance "extended the fundamental principles of civil and religious liberty" to the territories and stated that "[r]eligion, morality, and knowledge, being necessary to good government and the happiness of mankind, schools and the means of education shall forever be encouraged."
- 74 (c) References to God and religion in public documents 75 and other public contexts did not end at the founding but 76 rather have occurred throughout our nation's history without any serious claim that such references violate the 77 78 Establishment Clause. Examples include displays associated 79 with the Ten Commandments in the Supreme Court of the United 80 States, the Library of Congress, the Ronald Reagan 81 International Trade Building, and the National Archives. 82 Public references to God have occurred repeatedly over the nation's history. No outcry followed Abraham Lincoln's 83 84 reference to God in his Gettysburg Address in 1863. Our



coinage has born the phrase, "IN GOD WE TRUST," since 1865. Prayers have opened our legislative sessions for hundreds of years. In 1932, Congress adopted our National Anthem and included in the last verse, "In God is our trust." In 1952, Congress proclaimed a "National Day of Prayer." In 1954, Congress added "under God" to the Pledge of Allegiance. The display of the Ten Commandments as provided in this act, with an appropriate context statement and integrated with the approved public school social studies curriculum, is consistent with these historical practices and understandings and, at a minimum, furthers the same interests as the interests served by these historical practices and understandings.

(d) The 2024 social studies curriculum approved by the Alabama State Board of Education (Alabama Course of Study: Social Studies) provides: "Social studies education in Alabama aims to prepare students to become knowledgeable, engaged, and responsible citizens in society. Social studies reflects the achievements, struggles, interactions, and endeavors that have characterized human society as it has changed over time and place to shape the world today. The disciplines of social studies include, but are not limited to: Anthropology, Archaeology, Civics, Economics, Geography, Government, History, Philosophy, Psychology, Religion, and Sociology."

Display of the Ten Commandments with an appropriate context statement is essential to the fulfillment of the mandate of the State Board of Education in the education of students in the areas of Civics, Government, History, Philosophy,



- 113 Religion, and Sociology.
- 114 (e) Two generations of Alabama students have attended
- 115 public schools in an era governed by the now-abandoned test
- articulated in Lemon v. Kurtzman, 403 U.S. 602 (1971), for
- 117 compliance with the Establishment Clause of the United States
- 118 Constitution. Assuring restoration to the classroom of
- 119 historical truths surrounding the founding of our nation,
- including those truths that "partake of the religious,"
- 121 Kennedy v. Bremerton, 597 U.S. 507, 535 (2022), is vital to
- 122 remedying the legal error of Lemon v. Kurtzman and to securing
- 123 a complete education of our students.
- 124 (f) It is the intent of the Legislature that this act
- does not create an unfunded mandate on any public-school
- 126 governing authority. Local boards of education are encouraged
- to use documents that are printed and made available to the
- 128 schools free of charge.
- 129 Section 2. (a) Beginning January 1, 2026, and subject
- 130 to the availability of donated funds or donated displays
- 131 pursuant to subsection (c) as determined by the State
- 132 Superintendent of Education, each local board of education
- shall display a poster or framed document that meets the
- 134 requirements of subsection (b) in: (i) an entry way or other
- 135 common area in the school, such as the cafeteria or school
- 136 library; and (ii) in classrooms where United States history is
- 137 routinely taught according to the Alabama Course of Study.
- 138 (b) The poster or framed document required by
- 139 subsection (a) shall meet each of the following requirements:
- 140 (1) The poster or framed document shall be at least 11



- 141 inches by 14 inches in size.
- 142 (2) The layout and design of the poster or framed
- document shall be approved by the State Superintendent of
- 144 Education.
- 145 (3) The poster or framed document shall contain the
- 146 following content:
- 147 Historical Truths: The Ten Commandments and America's
- 148 Founding Documents
- The Ten Commandments are a key part of the
- 150 Judeo-Christian religious and moral tradition that shaped
- 151 Western Civilization and ultimately the founding of the United
- 152 States. There are many versions of the Ten Commandments. The
- one that follows is a common translation but not the only
- 154 translation.
- You shall not have other gods before me
- 156 You shall not make idols
- 157 You shall not take the name of the Lord your God in
- 158 vain
- Remember the Sabbath day, to keep it holy
- 160 Honor your father and your mother
- 161 You shall not kill
- You shall not commit adultery
- You shall not steal
- You shall not bear false witness against your neighbor
- You shall not covet
- 166 In 1813, future U.S. President John Quincy Adams wrote
- in a letter to his son that, "The Law given from Sinai" in
- other words, the Ten Commandments "was a civil and municipal



169 as well as a moral and religious Code." He noted that many of 170 its provisions "were of universal applications - Laws 171 essential to the existence of men in Society, and most of 172 which have been enacted by every Nation which ever possessed any Code of Law."

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The Alabama Constitution provides that "no religion shall be established by law." The purpose of this poster, however, is simply to acknowledge the historical role of the Ten Commandments - and the broader Judeo-Christian tradition in shaping American civil society.

The Mayflower Compact of 1620, America's first written constitution, contained a "covenant with 'Almighty God'" by pilgrims to America to "form a civil body politic."

The Northwest Ordinance of 1787 "extended the fundamental principles of civil and religious liberty" to the western territories becoming states and provided that "[r]eligion, morality, and knowledge, being necessary to good government and the happiness of mankind, schools and the means of education shall forever be encouraged."

The Declaration of Independence (1776) described all men as being "created equal" and acknowledged that they are "endowed by their Creator with certain unalienable Rights."

The United States Constitution (1787) in its preamble stated one of its purposes to be securing "the Blessings of Liberty to ourselves and our Posterity."

(c) This section may not be construed to require a local board of education to spend its funds to purchase the displays required by this section. To fund the displays free



- of charge, a local board of education may accept donated funds to purchase the displays or may accept donated displays.
- 199 (d) The State Department of Education shall identify
 200 appropriate resources for local boards of education to comply
 201 with this section free of charge. Once identified, the
 202 department shall list the free resources on the department's
 203 website.
- 204 (e) The State Board of Education may adopt rules to 205 implement this section.
- 206 Section 3. This act shall become effective on October 207 1, 2025.