6YPPIZ3-1 04/25/2025 CMH (L)CMH 2024-2900 SUB SB265 ELLIOTT SUBSTITUTE TO SB265 OFFERED BY SENATOR ELLIOTT



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4	SYNOPSIS:
5	This bill would authorize peer-to-peer car
6	sharing programs, which are business platforms that
7	connect vehicle owners with drivers, to enable the
8	sharing of vehicles for financial consideration in this
9	state.
10	This bill would also provide requirements for
11	the operation of a peer-to-peer car sharing program,
12	including insurance requirements, notification
13	requirements, tax requirements, recordkeeping and
14	reporting requirements, liability requirements,
15	consumer protection disclosure requirements, and safety
16	recall requirements.
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19	A BILL
20	TO BE ENTITLED
21	AN ACT
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23	Relating to motor vehicles; to establish the
24	Peer-to-Peer Car Sharing Program Act; to provide requirements
25	for the operation of peer-to-peer car sharing programs; and to
26	amend Section 40-12-222, Code of Alabama 1975, to provide for
27	the taxation of peer-to-peer car sharing programs under
28	certain conditions.



29 BE IT ENACTED BY THE LEGISLATURE OF ALABAMA:

30 Section 1. Sections 1 through 14 of this act shall be 31 known and may be cited as the Peer-to-Peer Car Sharing Program 32 Act.

33 Section 2. As used in Sections 1 through 14 of this 34 act, the following words have the following meanings:

(1) CAR SHARING DELIVERY PERIOD. The period of time during which a shared vehicle is being delivered to the location of the car sharing start time, if applicable, as documented by the governing peer-to-peer car sharing program agreement.

40 (2) CAR SHARING PERIOD. The period of time that
41 commences with the car sharing delivery period or, if there is
42 no car sharing delivery period, that commences with the car
43 sharing start time and, in either case, ends at the car
44 sharing termination time.

(3) CAR SHARING START TIME. The time when the shared
vehicle becomes subject to the control of the shared vehicle
driver at or after the time the reservation of a shared
vehicle is scheduled to begin, as documented in the records of
a peer-to-peer car sharing program.

50 (4) CAR SHARING TERMINATION TIME. The earliest of the 51 following events:

a. The expiration of the agreed-upon period of time established for the use of a shared vehicle according to the terms of the peer-to-peer car sharing program agreement, if the shared vehicle is delivered to the agreed upon location in the agreement.



57 b. When the shared vehicle is returned to a location as 58 alternatively agreed upon by the shared vehicle owner and the 59 shared vehicle driver as communicated through a peer-to-peer 60 car sharing program, if the alternatively agreed upon location 61 is incorporated into the peer-to-peer car sharing program 62 agreement.

c. When the shared vehicle owner, or the shared vehicle
owner's authorized designee, takes possession and control of
the shared vehicle.

(5) PEER-TO-PEER CAR SHARING. The authorized use of a
vehicle by an individual other than the vehicle's owner
through a peer-to-peer car sharing program. The term does not
include any of the following:

a. A rental or leasing transaction of tangible personal
property which is subject to Article 4 of Chapter 12 of Title
40, Code of Alabama 1975, except as provided by Section
40-12-222(a) (2) b.1., Code of Alabama 1975.

b. Hiring, leasing, or renting a motor vehicle under a
rental agreement governed by Section 32-15-6, Code of Alabama
1975.

(6) PEER-TO-PEER CAR SHARING PROGRAM. A business platform that connects vehicle owners with drivers to enable the sharing of vehicles for financial consideration. The term does not include any of the following:

a. A person engaging or continuing within this state in
the business of leasing or renting any automotive vehicle or
truck trailer, semitrailer, or house trailer that is subject
to Article 4 of Chapter 12 of Title 40, Code of Alabama 1975.



85 b. A person facilitating a rental transaction of 86 tangible personal property which is subject to Article 4 of Chapter 12 of Title 40, Code of Alabama 1975, except as 87 88 provided by Section 40-12-222(a)(2)b.1., Code of Alabama 1975. 89 c. A motor vehicle rental company licensed pursuant to Section 27-7-5.1, Code of Alabama 1975. 90 91 d. A person facilitating rental transactions as 92 described in Section 40-2-11(a)(7)c., Code of Alabama 1975. 93 (7) PEER-TO-PEER CAR SHARING PROGRAM AGREEMENT. The 94 terms and conditions applicable to a shared vehicle owner and 95 a shared vehicle driver that govern the use of a shared vehicle through a peer-to-peer car sharing program. The term 96 97 does not include any of the following: 98 a. A motor vehicle rental agreement governed by Section 99 32-15-6, Code of Alabama 1975. b. A rental agreement with a motor vehicle rental 100 101 company licensed pursuant to Section 27-7-5.1, Code of Alabama 102 1975. 103 (8) SHARED VEHICLE. A vehicle that is available for 104 sharing through a peer-to-peer car sharing program. The term 105 does not include an automotive vehicle or a truck trailer, 106 semitrailer, or house trailer that is subject to Article 4 of 107 Chapter 12 of Title 40, Code of Alabama 1975, except as 108 provided by Section 40-12-222(a)(2)b.1., Code of Alabama 1975. 109 (9) SHARED VEHICLE DRIVER. An individual who has been

authorized to drive a shared vehicle by the shared vehicle owner under a peer-to-peer car sharing program agreement. The term does not include a person hiring, leasing, or renting a



113 motor vehicle under a rental agreement with a motor vehicle 114 rental company licensed pursuant to Section 27-7-5.1, Code of 115 Alabama 1975, or under a rental agreement governed by Section 116 32-15-6, Code of Alabama 1975.

(10) SHARED VEHICLE OWNER. The registered owner, or a person or entity designated by the registered owner, of a vehicle made available for sharing to shared vehicle drivers through a peer-to-peer car sharing program. The term does not include any of the following:

a. A lessor that is subject to Article 4 of Chapter 12
of Title 40, Code of Alabama 1975, except as provided by
Section 40-12-222(a) (2)b.1., Code of Alabama 1975.

b. A motor vehicle rental company licensed pursuant toSection 27-7-5.1, Code of Alabama 1975.

127 Section 3. (a) Except as provided in subsection (b), a 128 peer-to-peer car sharing program shall assume liability of a 129 shared vehicle owner for bodily injury or property damage to 130 third parties during the car sharing period in an amount stated in the peer-to-peer car sharing program agreement. The 131 132 amount shall not be less than the proof of financial 133 responsibility required under Chapter 7 of Title 32, Code of 134 Alabama 1975.

(b) Notwithstanding the definition of "car sharing termination time," the assumption of liability under subsection (a) does not apply to any shared vehicle owner under either of the following circumstances:

(1) When a shared vehicle owner makes an intentional orfraudulent material misrepresentation or omission to the



141 peer-to-peer car sharing program before the car sharing period 142 in which the loss occurred.

(2) When a shared vehicle owner acts in concert with a shared vehicle driver who fails to return the shared vehicle pursuant to the terms of the peer-to-peer car sharing program agreement.

(c) Notwithstanding the definition of "car sharing termination time," the assumption of liability under subsection (a) applies to bodily injury or property damage to third parties as required under Chapter 7 of Title 32, Code of Alabama 1975.

(d) A peer-to-peer car sharing program shall ensure that during each car sharing period the shared vehicle owner and the shared vehicle driver are insured under a motor vehicle liability insurance policy that does all of the following:

157 (1) Provides insurance coverage in amounts no less than
158 the minimum amounts required for proof of financial
159 responsibility described under Section 32-7-2, Code of Alabama
160 1975.

161 (2) Does either of the following:

a. Recognizes that the shared vehicle insured under the
policy is made available and used through a peer-to-peer car
sharing program.

b. Does not exclude the use of a shared vehicle by a shared vehicle driver.

167 (e) The insurance required under subsection (d) may be168 purchased by any of the following:



169 (1) A shared vehicle owner.

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(2) A shared vehicle driver.

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(3) A peer-to-peer car sharing program.

172 (4) Any combination of a shared vehicle owner, a shared173 vehicle driver, or a peer-to-peer car sharing program.

174 (f) The insurance described in subsection (e), that is 175 satisfying the requirement of subsection (d), shall be primary 176 during each car sharing period. If a claim occurs in another 177 state with minimum financial responsibility limits higher than those described in Section 32-7-2, Code of Alabama 1975, 178 179 during the car sharing period, the insurance maintained under subsection (e) shall satisfy the difference in minimum 180 coverage amounts, up to the applicable policy limits. 181

(g) The insurer, insurers, or peer-to-peer car sharing program providing coverage under subsection (d) or (e) shall assume primary liability for a claim when either of the following occurs:

(1) A dispute exists as to who was in control of the shared vehicle at the time of the loss and the peer-to-peer car sharing program does not have available, did not retain, or fails to provide the information required by Section 6.

(2) A dispute exists as to whether the shared vehicle
was returned to the alternatively agreed upon location as
required under Section 2(4)b.

(h) If insurance purchased by a shared vehicle owner or shared vehicle driver pursuant to subsection (e) has lapsed or does not provide the required coverage, insurance maintained by a peer-to-peer car sharing program shall provide the



197 coverage required by subsection (d) beginning with the first 198 dollar of a claim and shall have the duty to defend the claim 199 except under circumstances as set forth in subsection (b).

(i) Coverage under an automobile insurance policy maintained by the peer-to-peer car sharing program may not be dependent on another automobile insurer first denying a claim and may not require another automobile insurance policy to first deny a claim.

205 (j) Nothing in this section does either of the 206 following:

(1) Limits the liability of a peer-to-peer car sharing program for any act or omission of the peer-to-peer car sharing program which results in injury to any person as a result of the use of a shared vehicle through a peer-to-peer car sharing program.

(2) Limits the ability of the peer-to-peer car sharing program to seek indemnification, by contract, from the shared vehicle owner or the shared vehicle driver for economic loss sustained by the peer-to-peer car sharing program resulting from a breach of the terms and conditions of the peer-to-peer car sharing program agreement.

Section 4. When the owner of a vehicle registers as a shared vehicle owner on a peer-to-peer car sharing program, and before the owner makes a vehicle available for peer-to-peer car sharing on the peer-to-peer car sharing program, the peer-to-peer car sharing program shall notify the owner that, if the vehicle has a lien against the vehicle, the use of the vehicle through the peer-to-peer car sharing



225 program, including use without physical damage coverage, may 226 violate the terms of the contract with the lienholder. Section 5. (a) An authorized insurer that writes motor 227 228 vehicle liability insurance in this state may exclude any and 229 all coverage and the duty to defend or indemnify for any claim 230 afforded under a shared vehicle owner's motor vehicle 231 liability insurance policy, including, but not limited to, all 232 of the following: 233 (1) Liability coverage for bodily injury and property 234 damage. 235 (2) Personal injury protection coverage. (3) Uninsured and underinsured motorist coverage. 236 237 (4) Medical payments coverage. 238 (5) Comprehensive physical damage coverage. 239 (6) Collision physical damage coverage. (b) Nothing in Sections 1 through 14 of this act 240 241 invalidates, limits, or restricts any of the following: 242 (1) An exclusion contained in a motor vehicle liability 243 insurance policy, including any insurance policy in use or 244 approved for use, which excludes coverage for motor vehicles 245 made available for rent, sharing, hire, or for any business 246 use. 247 (2) An insurer's ability under existing law to 248 underwrite any insurance policy. 249 (3) An insurer's ability under existing law to cancel 250 and nonrenew policies.

251 Section 6. (a) A peer-to-peer car sharing program shall 252 collect and verify records pertaining to the use of all shared



253 vehicles used in a peer-to-peer car sharing program, 254 including, but not limited to, all of the following: 255 (1) The number of times the shared vehicle is used. 256 (2) Car sharing period pick up and drop off locations. 257 (3) Fees paid by the shared vehicle driver. 258 (4) Revenues received by the shared vehicle owner. (b) To facilitate a claim coverage investigation, 259 260 settlement, negotiation, or litigation, the peer-to-peer car 261 sharing program, upon request, shall provide the records collected under subsection (a) to the shared vehicle owner, 262 263 the shared vehicle owner's insurer, or the shared vehicle 264 driver's insurer.

(c) The peer-to-peer car sharing program shall retain
the records for a time period not less than the applicable
personal injury statute of limitations.

268 Section 7. A peer-to-peer car sharing program and a 269 shared vehicle owner shall be exempt from vicarious liability, 270 consistent with 49 U.S.C. § 30106, under any state or local 271 law that imposes liability solely based on vehicle ownership.

272 Section 8. A motor vehicle insurer that defends or 273 indemnifies a claim against a shared vehicle that is excluded 274 under the terms of its policy shall have the right to seek 275 contribution from the motor vehicle insurer of the 276 peer-to-peer car sharing program if the claim is both of the 277 following:

(1) Made against the shared vehicle owner or the shared vehicle driver for loss or injury that occurs during the car sharing period.



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(2) Excluded under the terms of its policy.

282 Section 9. (a) Notwithstanding any law to the contrary, 283 a peer-to-peer car sharing program shall have an insurable 284 interest in a shared vehicle during the car sharing period.

(b) Nothing in this section shall create liability on a peer-to-peer car sharing program to maintain the coverage mandated by Section 3.

(c) A peer-to-peer car sharing program may own and maintain as the named insured one or more policies of motor vehicle liability insurance that provide coverage for any of the following:

(1) Liabilities assumed by the peer-to-peer car sharingprogram under a peer-to-peer car sharing program agreement.

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(3) Damage or loss to the shared motor vehicle.

(2) Any liability of the shared vehicle owner.

296 (4) Any liability of the shared vehicle driver.

297 Section 10. Each peer-to-peer car sharing program 298 agreement made in this state shall disclose to the shared 299 vehicle owner and the shared vehicle driver all of the 300 following:

(1) Any right of the peer-to-peer car sharing program to seek indemnification from the shared vehicle owner or the shared vehicle driver for economic loss sustained by the peer-to-peer car sharing program resulting from a breach of the terms and conditions of the peer-to-peer car sharing program agreement.

307 (2) That a motor vehicle liability insurance policy308 issued to the shared vehicle owner for the shared vehicle or



309 to the shared vehicle driver does not provide a defense or 310 indemnification for any claim asserted by the peer-to-peer car 311 sharing program.

(3) That the peer-to-peer car sharing program's insurance coverage on the shared vehicle owner and the shared vehicle driver is in effect only during each car sharing period and that, for any use of the shared vehicle by the shared vehicle driver after the car sharing termination time, the shared vehicle driver and the shared vehicle owner may not have insurance coverage.

319 (4) The daily rate, fees, and, if applicable, any 320 insurance or protection package costs that are charged to the 321 shared vehicle owner or the shared vehicle driver.

322 (5) That the shared vehicle owner's motor vehicle 323 liability insurance may not provide coverage for a shared 324 vehicle.

325 (6) An emergency telephone number to personnel capable 326 of fielding roadside assistance and other customer service 327 inquiries.

328 (7) Whether there are conditions under which a shared 329 vehicle driver must maintain a personal automobile insurance 330 policy with certain applicable coverage limits on a primary 331 basis in order to book a shared motor vehicle.

(8) The tire requirements for motor vehicles operated
on the highways of the state under Section 32-5-210, Code of
Alabama 1975.

335 Section 11. (a) A peer-to-peer car sharing program may 336 not enter into a peer-to-peer car sharing program agreement



337 with an individual who will operate a shared vehicle unless 338 the individual meets any of the following requirements: 339 (1) Is 18 years of age or older and holds a driver license issued under Section 32-6-1, Code of Alabama 1975, 340 341 which authorizes him or her to operate vehicles of the class of the shared vehicle. 342 343 (2) Is a nonresident who meets both of the following 344 requirements: 345 a. Has a driver license issued by the state or country of his or her residence which authorizes him or her to drive 346 347 vehicles of the class of the shared vehicle. b. Is 18 years of age or older. 348 349 (3) Is 18 years of age or older and is specifically 350 authorized by Section 32-6-2, Code of Alabama 1975, to drive 351 vehicles of the class of the shared vehicle. 352 (b) A peer-to-peer car sharing program shall keep a 353 record of all of the following: 354 (1) The name and address of the shared vehicle driver. 355 (2) A copy of the driver license of the shared vehicle 356 driver and each other person, if any, who will operate the 357 shared vehicle. 358 (3) The place of issuance of the driver license. 359 Section 12. (a) A peer-to-peer car sharing program 360 shall have sole responsibility for any equipment, including a 361 Global Positioning System or other special equipment, that is placed in or on the shared vehicle to monitor or facilitate 362 the car sharing transaction. 363 364 (b) A peer-to-peer car sharing program shall indemnify



365 and hold harmless the shared vehicle owner for any damage to 366 or theft of such equipment during the car sharing period not 367 caused by the shared vehicle owner.

368 (c) A peer-to-peer car sharing program may seek
369 indemnity from the shared vehicle driver for any loss or
370 damage to such equipment that occurs during the car sharing
371 period.

372 Section 13. (a) When a vehicle owner registers as a 373 shared vehicle owner on a peer-to-peer car sharing program, 374 and before a shared vehicle owner makes a shared vehicle 375 available for peer-to-peer car sharing on the peer-to-peer car 376 sharing program, the peer-to-peer car sharing program shall do 377 both of the following:

378 (1) Verify that the shared vehicle does not have any 379 safety recalls on the vehicle for which the repairs have not 380 been made.

381 (2) Notify the shared vehicle owner of the requirements382 under subsection (b).

(b) (1) If a shared vehicle owner has received an actual notice of a safety recall on a shared vehicle, the shared vehicle owner may not make the vehicle available as a shared vehicle on a peer-to-peer car sharing program until the safety recall repair has been made.

388 (2) If a shared vehicle owner receives an actual notice 389 of a safety recall on a shared vehicle while the shared 390 vehicle is made available on the peer-to-peer car sharing 391 program, the shared vehicle owner shall change the status of 392 the vehicle to unavailable as soon as practicably possible.



393 The shared vehicle may not be listed as available until the 394 safety recall repair has been made.

395 (3) If a shared vehicle owner receives an actual notice 396 of a safety recall on a shared vehicle while the shared 397 vehicle is in the possession of a shared vehicle driver and 398 engaged in peer-to-peer car sharing during a car sharing 399 period, the shared vehicle owner shall notify the peer-to-peer 400 car sharing program about the safety recall as soon as 401 practicably possible after receiving the notice of the safety 402 recall. The shared vehicle may not be listed as available 403 until the safety recall repair has been made.

404 Section 14. (a) Nothing in Sections 1 through 14 of 405 this act shall expand or restrict in any manner the respective 406 rights, obligations, or limitations of motor vehicle 407 manufacturers and licensed new motor vehicle dealers as set 408 forth in Chapter 20 of Title 8, Code of Alabama 1975.

(b) Nothing in Sections 1 through 14 of this act limits the right of an airport authority to regulate and impose fees on peer-to-peer car sharing programs that enable peer-to-peer car sharing at an airport.

413 Section 15. Section 40-12-222, Code of Alabama 1975, is 414 amended to read as follows:

415 "\$40-12-222

(a) (1) In addition to all other taxes now imposed by law, there is hereby levied and shall be collected a privilege or license tax on each person engaging or continuing within this state in the business of leasing or renting tangible personal property at the rate of four percent of the gross



421 proceeds derived by the lessor from the lease or rental of 422 tangible personal property.

(2) Thea. Except as provided in paragraph b., the privilege or license tax on each person engaging or continuing within this state in the business of leasing or renting any automotive vehicle or truck trailer, semitrailer, or house trailer shall be at the rate of one and one-half percent of the gross proceeds derived by the lessor from the lease or rental of such automotive vehicle or truck trailer,

430 semitrailer, or house trailer.

431 b.1. For purposes of paragraph a. only, the business of 432 leasing or renting an automotive vehicle includes peer-to-peer car sharing as defined in Section 2 of the act amending this 433 section. The gross proceeds collected by a peer-to-peer car 434 435 sharing program as the leasing facilitator under Sections 1 through 14 of the act amending this section shall be subject 436 437 to the tax set forth in paragraph a. only for those 438 transactions where the shared vehicle was not subject to the 439 applicable sales and use taxes upon purchase in the 440 jurisdiction in which the shared vehicle owner purchased the 441 vehicle or if sales and use taxes were not paid at the time of 442 initial titling and registration in this state. 443 2. The peer-to-peer car sharing program shall require a 444 shared vehicle owner to certify if the shared vehicle owner 445 paid the applicable sales and use taxes upon purchase or at 446 the time of initial titling and registration in this state. The peer-to-peer car sharing program shall retain records 447 448 regarding a shared vehicle owner's certification that the



450 qualifications of this paragraph.

451 <u>c. Notwithstanding paragraph b., any local rental tax</u>
452 <u>levied pursuant to Section 45-37-244.01 shall be collected and</u>
453 <u>remitted by any peer-to-peer car sharing program.</u>

(3) The tax levied in this article shall not apply to
any leasing or rental, as lessor, by the state, or any
municipality or county in the state, or any public corporation
organized under the laws of the state, including, without
limiting the generality of the foregoing, any corporation
organized under the provisions of Sections 11-54-80 through
11-54-101 Division 1 of Article 4 of Chapter 54 of Title 11.

(4) The privilege or license tax on each person or firm engaging or continuing within this state in the business of the leasing and rental of linens and garments shall be at the rate of two percent of the gross proceeds derived by the lessor from the lease or rental of the linens and garments.

466 (b) Notwithstanding subsection (a), nothing shall 467 prohibit a lessor subject to a state or local privilege or 468 license tax from passing the amounts on to a lessee by adding 469 the taxes to the leasing price or otherwise; provided, 470 however, that all amounts passed on to the lessee shall be 471 includable in the gross proceeds derived from the lease of 472 tangible personal property which shall be subject to the 473 privilege or license tax owed by the lessor.

474 (c) The state and applicable local privilege or license
475 taxes applicable to a lease or rental transaction to which a
476 lessor is subject shall be determined as follows:



477 (1) Except for automotive vehicles as provided in478 subdivision (2), the following shall apply:

a. When tangible personal property is delivered to the
lessee by the lessor or his or her agent, the privilege or
license tax levy shall be determined based on where the
property is delivered.

b. When tangible personal property is picked up at the lessor's rental location by the lessee or his or her agent, the privilege or license tax levy shall be determined based on the rental location.

487 (2) For automotive vehicles required to be registered
488 pursuant to Section 32-6-61, each lease payment is considered
489 a separate lease transaction and occurs in the location as
490 provided below and the following rules shall apply:

491 a. The privilege or license tax levy on any nonrecurring gross proceeds due at the inception of the lease 492 to a new motor vehicle dealer or a used motor vehicle dealer 493 494 licensed pursuant to Section 40-12-391, including any 495 capitalized cost reduction or other fee that is retained by the dealer in connection with its initiation of the lease, 496 497 shall be determined based on the location of the dealer where 498 the lease was initiated.

b. The privilege or license tax levy on gross proceeds other than those described in paragraph a., including the initial lease or rental payment and all subsequent lease or rental payments, shall be determined based on the garage address of the lessee as provided to the county licensing official. The lessor is considered to be engaging or



505 continuing within this state in the business of leasing or 506 renting tangible personal property when its lessee has a 507 garage address within this state."

508 Section 16. This act shall become effective on October 509 1, 2025.