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SYNOPSIS:

Under existing law, a prospective bidder or offeror who is protesting a competitive bid contract must follow certain time periods and deadlines throughout the process.

Under existing law, any person that submits a contract, a contract proposal, a bid, or a grant proposal to the state for an amount equal to or greater than a certain amount, and for the purpose of financial gain, is required to include a disclosure statement for each contract, contract proposal, bid, or grant proposal that it submits, subject to certain exceptions.

Under existing law a disclosure statement must provide certain information about individuals who may gain financial benefit from their relationships with the person submitting the contract, contract proposal, bid, or grant proposal.

This bill would revise the procedures to protest a contract to be let by competitive bid to the Chief Procurement Officer by providing a certain number of days for filing a notice of intent to protest and an additional number of days to file a formal written protest.

This bill would provide that the protest



29 procedures are not subject to the Administrative 30 Procedures Act. This bill would increase the minimum amount of a 31 32 proposed contract for which a disclosure statement is 33 required, allow the use of alternative disclosure 34 statement forms, and allow the submission of a single 35 annual disclosure statement for multiple proposals with 36 the same state agency, department, or division. 37 This bill would allow for an alternative method of certifying the authenticity of a disclosure 38 39 statement. 40 41 42 43 A BILL TO BE ENTITLED 44 45 AN ACT 46 47 To amend Sections 41-4-161, 41-4-164, 41-16-82, 48 41-16-83, 41-16-85, and 41-16-87, Code of Alabama 1975; to 49 provide further for the procedures for protesting certain 50 competitive bid contracts. 51 BE IT ENACTED BY THE LEGISLATURE OF ALABAMA: 52 Section 1. Sections 41-4-161, 41-4-164, 41-16-82, 53 41-16-83, 41-16-85, and 41-16-87, Code of Alabama 1975, are 54 amended to read as follows: "\$41-4-161 55 56 (a) (1) A bona fide prospective bidder or offeror who is



aggrieved in connection with the solicitation of a contract 57 58 may file a notice of intent to protest towith the Chief Procurement Officer within 14 five calendar days of the date of 59 60 issuance of after the date the solicitation, or any amendment to it, is issued, if the amendment is at issue. Upon filing 61 62 the notice, a bona fide prospective bidder or offeror shall 63 have seven calendar days to submit a formal written protest. 64 (2) a. Except as provided in paragraph b., a bona fide 65 actual bidder or offeror who is aggrieved in connection with the intended award or the award of a contract may file a 66 67 notice of intent to protest towith the Chief Procurement Officer within 14 five calendar days of after the earlier of: 68 69 (i) the date of the award; or (ii) noticenotification of intent to award, whichever is earlier, is posted in accordance 70 71 with this article. Upon filing a notice of intent to protest, a bona fide actual bidder or offeror may submit a formal 72 73 protest within seven calendar days. The Chief Procurement 74 Officer may make an award if he or she does not receive the 75 notice of intent to protest within five days after it is 76 timely filed. 77 b. A matter that could have been raised under 78 subdivision (1) as a protest of the solicitation may not be 79 raised as a protest of the award or intended award of a 80 contract. 81 (3) A notice of intent to protest filed under

subdivision (1) or (2) shall be in writing, be filed with the Chief Procurement Officer, and set forth the intent to protest, and state the grounds of the protest and the relief

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requested with enough particularity to give notice of the issues to be decided.

- (b) The Chief Procurement Officer, or his or her designee, may settle and resolve the protest of a bona fide actual or prospective bidder or offeror concerning the solicitation or award of a contract in accordance with rules adopted under this article.
- (c) If the protest is not resolved by mutual agreement within 10 days after the protest is filed, the Chief Procurement Officer shall commence an administrative review of the protest and issue a decision in writing within 14 days of after the review.
  - (d) A copy of the decision under subsection (c) shall be mailed or otherwise furnished immediately to the protestor and any other party intervening.
  - (e) A decision under subsection (c) shall be final and conclusive, unless fraudulent, or unless a party adversely affected by the decision appeals administratively to the Director of Finance in accordance with Section 41-4-164.
- (f) In the event of a timely protest under subsection (a) or an appeal under Section 41-4-164, the state may not proceed further with the solicitation or with the award of the contract until five days after notice of the final decision is provided to the protestor; however, a rexcept that solicitation or award of a protested contract is not stayed may proceed without delay if the Chief Procurement Officer, after consultation with the head of the using agency or the head of a purchasing agency, makes a written determination that the



- solicitation or award of the contract without further delay is necessary to protect the best interests of the state."
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- (a) A party that receives an adverse decision from the

  Chief Procurement Officer under subsection (c) of Section

  41-4-161(c) or subsection (c) of Section 41-4-162(c) may

  appeal the decision to the Director of Finance.
- 120 (b) AnAny appeal to the Director of Finance shall be
  121 made in writing within five days of after receipt of the
  122 adverse decision from by the Chief Procurement Officer.
  - (c) The Director of Finance shall hold unlawful and set aside any decision issued by the Chief Procurement Officer that the director finds to be arbitrary, capricious, an abuse of discretion, or otherwise not in accordance inconsistent with law.
  - (d) The Director of Finance shall issue a written decision within 14 days of after receipt of the appeal.
  - (e) A copy of the decision under subsection (d) shall be mailed or otherwise furnished immediately to the parties.
- 132 (f) A decision under subsection (d) shall be final and conclusive unless fraudulent.
- 134 (g) The administrative procedures and remedies provided
  135 in this division shall not be construed as a contested case
  136 under the Alabama Administrative Procedures Act."
- 137 "\$41-16-82
- 138 (a) This article shall only apply in cases where the to either of the following:
- 140 (1) A proposed grant that exceeds twenty-five thousand



- 141 dollars (\$25,000).
- 142 <u>(2) A or proposed contract at issue exceeds five</u>
- 143 thousand dollars (\$5,000) that meets or exceeds the threshold
- for bid or other formal solicitations under Article 5 of
- 145 Chapter 4 of Title 41 or any other law that requires formal
- 146 solicitation procedures for awarding public contracts.
- (b) (1) All persons whothat, for the purpose of direct
- 148 financial gain, submit a proposal, bid, contract, or grant
- 149 proposal to the State of Alabama, shall include a disclosure
- 150 statement identical to, or provide the same required
- 151 <u>disclosures as, the disclosure statement</u> developed by the
- 152 Attorney General and approved by the Legislative Council. The
- disclosure statement shall not be required for contracts any of
- the following:
- a. Contracts with publicly traded companies.
- b. Contracts for gas, water, and electric services
- 157 where no competition exists, or where rates are fixed by law
- 158 or ordinance.
- 159 c. The award of economic development incentives.
- 160 (2) In circumstances where a contract is awarded by
- 161 competitive bid or other formal solicitation procedure, the
- disclosure statement shall be required only from the person
- 163 receiving awarded the contract and shall be submitted by that
- person within 1030 days of the award.
- 165 (c) Notwithstanding any provision of this article to
- 166 the contrary, a person entering into contracts or receiving
- 167 multiple grants during the same calendar year with multiple
- 168 state agencies may submit a single comprehensive annual



disclosure statement to each agency, department, or division from which the person has been awarded contracts or grants.

- (d) (1) State agencies, departments, or divisions are authorized to establish electronic systems for submission of annual disclosure statements, and submission to the shared electronic systems shall satisfy the requirements for submitting a disclosure statement to the agency, department, or division.
- (2) Agencies, departments, and divisions are further authorized to establish shared electronic systems to satisfy the requirements of this article."

180 "\$41-16-83

- (a) The information required on the disclosure statement shall be made under oath and penalty as prescribed herein and shall include, but not be limited to, the following:
- (1) A list of the names and addresses of any public official, and public employee, and or family members of the public official andor public employee, who may have a family relationship with the submitting person or his or her immediate family members, or his or her employees, and who may directly personally benefit financially from the contract, proposal, request for proposal, invitation to bid, or grant proposal.
  - (2) A description of any financial benefit that may be knowingly gained by any public official, public employee, andor family members member of the public official andor public employee that may result either directly or indirectly from



- the person or his or her immediate family members, or his or her employees.
- 199 (3) The names and addresses of any paid consultant or 200 lobbyist for the contract, proposal, request for proposal, 201 invitation to bid, or grant proposal.
- 202 (b) The State of Alabama shall not enter into any 203 contract or appropriate any public funds with any person 204 whothat refuses to provide information required by this section.
  - (c) The information required on the disclosure statement shall be certified by the vendor or the grant recipient. The certification may be performed by electronic methods and must include all of the following:
- 210 (1) A representation that the individual who signs the
  211 document is authorized to sign on behalf of the vendor, if
  212 applicable.
- 213 (2) A declaration that the disclosure statement is
  214 given under the penalty of perjury in the jurisdiction in
  215 which it is executed.
- 216 (3) The date and place of execution."
- 217 "\$41-16-85

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A copy of the disclosure statement shall be filed with
the awarding entity and as required by this article, retained
as required by the State Records Commission, and made
available for review for audit purposes by the Department of
Examiners of Public Accounts and if it pertains to a state
contract, or other auditing authority. If the disclosure
pertains to a state contract that must be submitted to the



225 Contract Review Permanent Legislative Oversight Committee 226 pursuant to Article 3 of Chapter 2 of Title 29, a copy 227 shall must be submitted to the Contract Review Permanent 228 Legislative Oversight Committee committee. Any disclosure 229 statement filed pursuant to this article shall be a public 230 record." "\$41-16-87 231 232 This article shall not apply to either of the 233 following: 234 (a) Any person who any entity which does not receive 235 state funds under a grant or a contract. 236 (b) Any grants or contracts between public procurement 237 units." Section 2. This act shall become effective on June 1, 238

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