- 1 HB414
- 2 217281-3
- 3 By Representatives Oliver, Hurst, Lipscomb, Sorrells, Smith,
- 4 Robertson, Wood (D), Fincher, Isbell, Dismukes, Marques and
- 5 Stringer
- 6 RFD: Public Safety and Homeland Security
- 7 First Read: 24-FEB-22

| 1  | <u>ENGROSSED</u>   |
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| 4  | A BILL   |
| 5  | TO BE ENTITLED   |
| 6  | AN ACT   |
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| 8  | Relating to the statewide 911 Board; to amend                  |
| 9  | Sections 11-98-1, 11-98-4.1, and 11-98-11, Code of Alabama     |
| 10 | 1975, to authorize the board to provide for the certification  |
| 11 | of public safety telecommunicators; to require a public safety |
| 12 | telecommunicator at a Public Safety Answering Point (PSAP) to  |
| 13 | remain on an emergency call until the person is connected with |
| 14 | the appropriate provider of emergency services; to require a   |
| 15 | communications district to provide a reasonable alternative    |
| 16 | method for responding to emergency calls; and to provide       |
| 17 | certification requirements for public safety                   |
| 18 | telecommunicators.   |
| 19 | BE IT ENACTED BY THE LEGISLATURE OF ALABAMA:                   |
| 20 | Section 1. Sections 11-98-1, 11-98-4.1, and                    |
| 21 | 11-98-11, Code of Alabama 1975, are amended to read as         |
| 22 | follows:   |
| 23 | <b>"</b> §11-98-1.   |
| 24 | "(a) As used in this chapter, the following words              |
| 25 | and terms have the following meanings, unless the context      |
| 26 | clearly indicates otherwise:                                   |

"(1) AUTOMATIC NUMBER IDENTIFICATION. An enhanced 911 service capability that enables the automatic display of the 10-digit telephone number used to place a 911 call. The term includes pseudo-automatic number identification, which means an enhanced 911 service capability that enables identification of the subscriber.

"(2) CALL or 911 CALL. Any request for public safety assistance, without regard to the media used to make that request; provided, however, that the term may appear in conjunction with specific media, including voice call, video call, text call, or data-only call, when the specific media is of importance.

"(2) (3) CMRS. Commercial mobile radio service under Sections 3(27) and 332(d) of the Federal Telecommunications Act of 1996, 47 U.S.C. § 151 et seq., and Omnibus Budget Reconciliation Act of 1993, Pub. L. 103-66, Aug. 10, 1993, 107 Stat. 312. The term includes the term wireless and service provider by any wireless real time two-way voice communication device, including radio-telephone communications used in cellular telephone service, personal communication service, or the functional or competitive equivalent of a radio-telephone communications line used in cellular telephone service, a personal communication service, or a network radio access line. The term does not include service whose customers do not have access to 911 or to an enhanced 911-like service, to a communications channel suitable only for data transmission, to

- a wireless roaming service or other non-local radio access
  line service, or to a private telecommunications system.
- "(3) (4) CMRS CONNECTION. Each mobile telephone

  number assigned to a CMRS subscriber with a place of primary

  use in Alabama.
  - " $\frac{(4)}{(5)}$  CMRS PROVIDER. A person or entity that provides CMRS.

- "(5) (6) CREATING AUTHORITY. The municipal governing body of any municipality or the governing body of any county that, by passage of a resolution or ordinance, creates a district within its respective jurisdiction in accordance with this chapter.
- "(6) (7) DISTRIBUTION FORMULA. The percentage of the total state population residing in a district, compared to the total state population residing in all districts statewide, based upon the latest census data or estimates compiled by or for the Alabama Department of Economic and Community Affairs.
- " $\frac{(8)}{(8)}$  DISTRICT. A communication district created pursuant to this chapter.

"(13) PUBLIC SAFETY AGENCY (9) EMERGENCY SERVICE

PROVIDER. An agency of the State of Alabama, or a functional division of a political subdivision thereof, that provides fire fighting, rescue, natural or man-caused disaster, or major emergency response, public safety telecommunication and dispatch, law enforcement, ambulance, or emergency medical services. The term also includes private ambulance services.

" $\frac{(8)}{(10)}$  (10) ENHANCED 911, E-911, or E-911 SYSTEM. An 1 2 emergency telephone system that directs 911 calls to appropriate public safety answering points by selective 3 routing based on the geographical location from which the call 4 5 originated, that provides the capability for automatic number identification, and the features that the Federal 6 7 Communications Commission may require in the future. Such system may include lines, facilities, and equipment necessary 8 9 for answering, transferring, and dispatching public emergency 10 telephone calls originated by persons within the service area who dial 911, but does not include dial tone first which may 11 12 be made available by the service provider based on the ability 13 to recover the costs associated with its implementation and, to the extent required by law, consistent with tariffs with 14 and approved by the Alabama Public Service Commission. 15

" $\frac{(9)}{(11)}$  FCC ORDER. The order of the Federal Communications Commission, FCC Docket No. 94-102, adopted on June 12, 1996, and released on July 26, 1996.

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"(12) FIRST RESPONDER. An individual who rapidly receives and responds to emergency situations to protect life and property. The term includes law enforcement officers, fire fighters, rescue squads, emergency medical service providers, public safety telecommunicators, and any other emergency management providers responding to an emergency situation.

"(10) (13) OTHER ORIGINATING SERVICE PROVIDER. An entity other than a voice communication service provider that

| 1  | delivers real-time communication between a person needing            |
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| 2  | assistance and an E-911 system.                                      |
| 3  | " <del>(11)</del> <u>(14)</u> PHASE II ENHANCED 911. An enhanced 911 |
| 4  | system that identifies the location of all 911 calls by              |
| 5  | longitude and latitude in conformance with accuracy                  |
| 6  | requirements established by the Federal Communications               |
| 7  | Commission.  |
| 8  | " $\frac{(12)}{(15)}$ PLACE OF PRIMARY USE. The street address       |
| 9  | representative of where the customer's use of the mobile             |
| 10 | telecommunications service primarily occurs, which must be:          |
| 11 | "a. The residential street address or the primary                    |
| 12 | business street address of the customer.                             |
| 13 | "b. Within the licensed service areas of the CMRS                    |
| 14 | provider.  |
| 15 | "(16) PUBLIC SAFETY ANSWERING POINT or PSAP. An                      |
| 16 | entity responsible for receiving 911 calls and processing            |
| 17 | those calls according to a specific operational policy.              |
| 18 | "(17) PUBLIC SAFETY TELECOMMUNICATOR. A person                       |
| 19 | employed by a public safety answering point or emergency             |
| 20 | service provider as a public safety dispatcher or 911 operator       |
| 21 | whose duties and responsibilities include both of the                |
| 22 | <pre>following:</pre>  |
| 23 | "a. Answering, receiving, transferring, and                          |
| 24 | dispatching functions related to 911 calls and texts.                |
| 25 | "b. Dispatching first responders to the scene of an                  |
| 26 | emergency.   |

- "(14) (18) STATEWIDE 911 BOARD or 911 BOARD. The

  statewide 911 Board established pursuant to Section 11-98-4.1.
- 3 "(15) (19) STATEWIDE 911 CHARGE. The statewide 911
  4 charge created pursuant to Section 11-98-5.

- "(16) (20) SUBSCRIBER. A person who purchases or subscribes to a voice communications service and is able to receive it or use it periodically over time; provided, however, that for purposes of the imposition and collection of the statewide 911 charge the term subscriber shall not include the State of Alabama, the counties within the state, incorporated municipalities of the State of Alabama, county and city school boards, independent school boards, and all educational institutions and agencies of the State of Alabama, the counties within the state, or any incorporated municipalities of the State of Alabama.
- "(17) (21) TECHNICAL PROPRIETARY INFORMATION.

  Technology descriptions, technical information, or trade secrets, including the term trade secrets as defined by the Alabama Trade Secrets Act of 1987, Chapter 27 of Title 8, and the actual or developmental costs thereof which are developed, produced, or received internally by a voice communications service provider or by its employees, directors, officers, or agents.
  - " $\overline{(18)}$   $\underline{(22)}$  VOICE COMMUNICATIONS SERVICE. Any of the following:
- "a. The transmission, conveyance, or routing of real-time, two-way voice communications to a point or between

- or among points by or through any electronic, radio,
- 2 satellite, cable, optical, microwave, wireline, wireless, or
- 3 other medium or method, regardless of the protocol used.
- "b. The ability to receive and terminate voice calls to and from the public switched telephone network.
- "c. Interconnected VoIP service, as that term is defined by 47 C.F.R. § 9.3.
- "d. Such other services to which the statewide 911 charge is applied pursuant to Section 11-98-4.1(e)(8).
- "(19) (23) VOICE COMMUNICATIONS SERVICE PROVIDER. An entity that provides voice communications service to a subscriber in the State of Alabama.
  - "(b) The terms department, prepaid retail, transaction, prepaid wireless telephone service, and prepaid wireless consumer shall have those meanings ascribed to them in Section 11-98-5.3.
- 17 "\$11-98-4.1.

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18 "(a) There is created a statewide 911 Board. The 19 board shall be comprised of 13 members that shall reflect the 20 racial, gender, geographic, urban/rural, and economic 21 diversity of the state. All appointing authorities shall 22 coordinate their appointments so that diversity of gender, 23 race, and geographical areas is reflective of the makeup of 24 this state to assure the board membership is inclusive and 25 reflects the racial, gender, geographic, urban, rural, and economic diversity of the state. The 911 Board shall be 26 created effective July 1, 2012, and until the effective date 27

of the statewide 911 charge pursuant to Section 11-98-5, with 1 2 cooperation of the CMRS Board, shall plan for the implementation of the statewide 911 charge and the 3 distribution of the revenues as provided herein. The reasonable administrative expenses incurred by the 911 Board prior to the implementation of the statewide 911 charge may be deducted from the existing CMRS Fund. Upon the effective date of the new statewide 911 charge, the 911 Board shall replace and supersede the CMRS Board formerly created pursuant to this chapter, and the CMRS Fund shall be incorporated into, and considered part of, the 911 Fund. 11

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"(b) The 13 members of the 911 Board, each of whom shall serve for a term of four years, shall be appointed by the Governor as follows:

"(1) Seven members recommended by the Alabama Association of 911 Districts, one from each of the seven congressional districts, with each district representative recommended selected by vote of the Alabama Association of 911 Districts members from that congressional district. The initial appointments shall include the three district representatives on the CMRS Board who shall serve through March 31, 2014, and a member from the first, third, fifth, and seventh congressional districts as provided herein. Following the March 31, 2014, expiration of the terms of the district representatives drawn from the CMRS Board, the Governor shall appoint a member recommended by the Association of 911 Districts from each of the second, fourth, and sixth

- congressional districts, it being the intent of this section that each of the seven district representatives on the board be from a different congressional district, as such districts exist on May 8, 2012.
- 5 "(2) Two members recommended by CMRS providers 6 licensed to do business in Alabama.

- "(3) Two members recommended by incumbent local exchange carriers operating in Alabama, who shall not be from the same local exchange carrier.
  - "(4) Two members recommended by cable companies that provide interconnected VoIP services in Alabama, who shall not be from the same cable company.
  - "(c) For purposes of the initial board appointments,

    (1) five members of the board shall be appointed for a

    four-year term; (2) four members for a three-year term; (3)

    the three members of the CMRS Board who are appointed pursuant

    to subdivision (1) of subsection (b) to terms ending on March

    31, 2014; and (4) the remaining member for a two-year term.

    Thereafter, board members shall serve staggered terms of four

    years. In the event of a vacancy, the vacancy shall be filled

    for the balance of the unexpired term in the same manner as

    the original appointment. Any vacancy occurring on the 911

    Board, whether for an expired or unexpired term, shall be

    filled by appointment as soon as practicable after the vacancy
    occurs, whether for an expired or unexpired term.
  - "(d) For all terms expiring after June 1, 2014, the governmental entities or industry groups identified in

subsection (b) shall recommend at least two different persons for each board position for which they are charged with making a recommendation, with the Governor appointing a member from among such recommended candidates. For all terms expiring after July 1, 2015, appointments made by the Governor shall be subject to confirmation by the Senate as provided in this subsection. Appointments made at times when the Senate is not in session shall be effective immediately ad interim and shall serve until the Senate acts on the appointment as provided herein. Any appointment made while the Senate is not in session shall be submitted to the Senate not later than the third legislative day following the reconvening of the Legislature. In the event the Senate fails or refuses to act on the appointment, the person whose name was submitted shall continue to serve until action is taken on the appointment by the Senate.

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- "(e) The statewide 911 Board shall have the following powers and duties:
- "(1) To develop and publish a 911 Annual Report. In fulfilling this duty, the 911 Board shall monitor trends in voice communications service technology and in enhanced 911 service technology, investigate, and incorporate Geographical Information Systems (GIS) mapping and other resources into the report, and include recommended strategies for the efficient and effective delivery of enhanced 911 service. In addition, the board shall study the rates charged for 911 services and make adjustments to the rates as provided in this chapter;

- recommend any statutory changes necessary to ensure the most
  efficient and effective delivery of 911 services in Alabama
  over both the long- and short-term; and provide a copy of its
  911 Annual Report to members of the boards of the districts in
  the state through the Alabama Association of 911 Districts.
  - "(2) To administer the 911 Fund and the monthly statewide 911 charge authorized by Section 11-98-5.
  - "(3) To distribute revenue in the 911 Fund in accordance with this chapter.

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- "(4) To establish policies and procedures, adopted in accordance with the Alabama Administrative Procedure Act, to fund advisory services, grants, and training for districts and to provide funds in accordance with these policies and procedures to the extent funds are available.
- "(5) To make and enter into contracts and agreements necessary or incidental to the performance of its powers and duties under this chapter and to use revenue available to the 911 Board under Section 11-98-5 for administrative expenses to pay its obligations under the contracts and agreements.
- "(6) To accept gifts, grants, or other money for the 911 Fund.
- "(7) To undertake its duties in a manner that is competitively and technologically neutral as to all voice communications service providers.
- "(8) To administer the deployment and operation of a statewide 911 voice and data system that utilizes emerging communication technologies that are capable of connecting to a

911 system and delivering 911 and emergency information to
districts. The board shall use its available revenue to pay
obligations under the contracts and agreements for a statewide
911 voice and data system.

"(9) To establish a certification program to train and certify public safety telecommunicators, including establishing minimum core competency topics and minimum number of training hours, deciding whether a written examination is required, and any necessary certification requirements.

"(10) To establish penalties, including suspension or revocation of certification, for violations of board rules.

"(9) (11) To adopt rules in accordance with the Administrative Procedure Act to implement this chapter; to establish the statewide 911 charge; and, in response to technological changes, apply, collect, and remit the statewide 911 charge, without duplication, to the active service connections of other originating service providers that are technically capable of accessing a 911 system, subject to the provisions applicable to voice communications service providers under this chapter.

" $\frac{(10)}{(12)}$  To take other necessary and proper action to implement this chapter.

"\$11-98-11.

"(a) The emergency telephone enhanced 911 system shall be designed to have the capability of utilizing at least one of the following four methods in response to emergency calls:

"(1) Direct dispatch method, which is a telephone service to a centralized dispatch center providing for the dispatch of an appropriate emergency service unit upon receipt of a telephone request for such services and a decision as to the proper action to be taken.

- "(2) Relay method, which is a telephone service whereby pertinent information is noted by the recipient of a telephone request for emergency services, and is relayed to the appropriate public safety agencies emergency service providers or other providers of emergency services for dispatch of an emergency service unit.
- "(3) Transfer method, which is a telephone service which receives telephone requests for emergency services and directly transfers such the requests to an appropriate public safety agency emergency service provider or other provider of emergency services.
- "(4) Referral method, which is a telephone service which, upon the receipt of a telephone request for emergency services, provides the requesting party with the telephone number or other contact information of the appropriate public safety agency emergency service provider or other provider of emergency services.
- "(b)  $\underline{\text{(1)}}$  The board of commissioners of the  $\underline{\text{each}}$  district shall select the method which it determines to be the most feasible for the county or municipality.
- "(2) In addition to the method selected under subdivision (1), the board of commissioners of each district

shall select one or more reasonable alternative methods to

respond to emergency calls in the district in the event the

primary method under subdivision (1) fails or is otherwise

rendered temporarily unavailable. The reasonable alternative

method authorized under this subdivision may include a method

not specifically enumerated under subsection (a).

"(c) Notwithstanding any other law to the contrary, regardless of the method of response selected by the board of commissioners pursuant to subsection (b), the 911 operator at a Public Safety Answering Point (PSAP) who answers an emergency call of 911 shall remain on the call with the person until the PSAP has connected the person with the appropriate provider of emergency services."

"(d) Nothing in this chapter shall expand the obligations of any CMRS, voice communications, or other originating service provider to transmit, convey, or route a voice call, video call, text call, data-only call, or any other request for assistance to an emergency service provider beyond the requirements set forth under federal law and valid regulations of the Federal Communications Commission."

Section 2. (a) Beginning on the effective date of this act, a person may not perform the duties of a public safety telecommunicator, as defined in Section 11-98-1, Code of Alabama 1975, unless the person is certified by the statewide 911 Board.

- 1 (b) In order for an individual to be certified as a
  2 public safety telecommunicator, the individual shall do all of
  3 the following:
  - (1) Complete the minimum basic training requirements established by the board pursuant to Section 11-98-4.1, Code of Alabama 1975.
  - (2) Submit a certificate of completion of the approved training program to the board.

- (3) On an annual basis, complete a minimum number of hours of continuing education, and submit of proof thereof to the board.
  - (4) Any other requirement set by the board by rule.
  - (c) The requirements of subdivisions (b) (1) and (b) (2) do not apply to a person who performs the duties of a public safety telecommunicator as of June 30, 2022.

Section 3. This act shall become effective on the first day of the third month following its passage and approval by the Governor, or its otherwise becoming law.

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| 3                     | House of Representatives  |
| 4<br>5<br>6<br>7<br>8 | Read for the first time and re- ferred to the House of Representa- tives committee on Public Safety and Homeland Security |
| 9<br>10<br>11         | Read for the second time and placed on the calendar 02-MAR-22   |
| 12<br>13<br>14        | Read for the third time and passed as amended   |
| 15<br>16<br>17<br>18  | Jeff Woodard<br>Clerk   |