- 1 HB603
- 2 211833-2
- 3 By Representative Lovvorn
- 4 RFD: Judiciary
- 5 First Read: 06-APR-21

1	211833-2:n:03/19/2021:AHP*/cmg LSA2020-2630	
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8	SYNOPSIS:	Existing law provides for the appointment of
9		guardians and conservators for incapacitated
10		persons.
11		This bill would allow for the removal of a
12		guardianship or conservatorship matter from the
13		probate court to the circuit court under certain
14		circumstances.
15		This bill would prohibit the general
16		conservator of a county from serving as a temporary
17		conservator or guardian for a period of more than
18		30 days unless there are exigent circumstances as
19		determined by the court following a hearing to
20		determine the need for extension of the
21		appointment.
22		This bill would require a hearing on an
23		appointment of a limited or general guardian to be
24		held no more than 90 days after the date of the
25		filing of a petition for appointment unless all

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interested parties agree to the extension of time.

This bill would require that, in any
proceeding for the appointment of a guardian of an
incapacitated person, notification regarding a
hearing be given to the attorney for the person
alleged to be incapacitated, as well as any adult
grandchildren of that person, if there are no adult

children.

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This bill would provide that undue influence exerted on a person is not, alone, adequate grounds for determining that person is incapacitated and in need of a guardian.

This bill would prohibit a court from appointing a guardian or conservator for an alleged incapacitated person in the event there is a person holding a properly executed durable power of attorney or health care directive on behalf of the alleged incapacitated person unless the person holding the durable power of attorney or health care directive resigns, dies, becomes incapacitated, or refuses to act on behalf of the alleged incapacitated person.

This bill would prohibit automatic renewals of orders appointing a temporary guardian for an incapacitated person.

This bill would require conservators to annually account to the court for administration of a conservatorship.

This bill would prohibit a conservator from
having authority to dismiss an attorney who was
retained by an incapacitated person to challenge
the initial order of appointment of conservator,
and from refusing to allow the attorney to meet
with the incapacitated person or participate in
proceedings related to the conservatorship unless
the incapacitated person consents to the dismissal

or refusal to participate.

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This bill would prohibit, unless specifically directed by the court, a conservator from sharing medical records and reports, wills, investment reports, deeds, or other confidential information with any person who filed the petition for conservatorship or with any attorney representing a petitioner.

This bill would prohibit an alleged incapacitated person from being required to pay the fees for any attorney appointed to represent his or her interests, the fees of any attorney representing the petitioner, or the fees of any experts or witnesses retained by the petitioner or the petitioner's attorney.

This bill would provide that if an order appointing a guardian or conservator is declared void for lack of subject matter jurisdiction or there is a determination that the alleged

incapacitated person was denied due process in any proceeding, no fees shall be paid to the conservator, guardian, guardian ad litem, court representative, or attorneys representing the petitioner.

This bill would also provide that the annual compensation paid to a guardian or conservator shall be a reasonable fee based upon the actual services provided by the guardian or conservator for the care of an incapacitated person, minor, or ward, and his or her affairs, and shall not include services performed by an employee, agent, or servant of the guardian or conservator.

A BILL

TO BE ENTITLED

AN ACT

Relating to guardianships and conservatorships; to amend Sections 26-2-2, 26-2-3, 26-2-50, 26-2A-102, 26-2A-103, 26-2A-105, 26-2A-107, 26-2A-133, 26-2A-147, 26-2A-152, and 26-5-2, Code of Alabama 1975; to allow for the removal of a guardianship or conservatorship matter from the probate court to the circuit court under certain circumstances; to prohibit the general conservator of a county from serving as a temporary conservator or guardian for more than a certain amount of time except for in certain circumstances; to set

timing requirements for hearings on an appointment of a limited or general guardian; to expand the list of people who should be notified in any proceeding for the appointment of a quardian of an incapacitated person; to provide that undue influence exerted on a person is not, alone, adequate grounds for determining that person is incapacitated and in need of a quardian; to prohibit a court from appointing a quardian or conservator for an alleged incapacitated person in certain circumstances; to prohibit automatic renewals of orders appointing a temporary guardian for an incapacitated person; to require conservators to annually account to the court for administration of a conservatorship; to further provide for the duties and dismissal of an attorney under certain conditions who was retained by an incapacitated person; to prohibit, unless specifically directed by the court, a conservator from sharing certain information with certain people; to prohibit an alleged incapacitated person from being required to pay certain attorney fees and expert or witness fees; to provide that if an order appointing a quardian or conservator is declared void for lack of subject matter jurisdiction or there is a determination that the alleged incapacitated person was denied due process in any proceeding, no fees shall be paid to the conservator, quardian, quardian ad litem, court representative, or attorneys representing the petitioner; and to provide that the annual compensation paid to a quardian or conservator shall be a reasonable fee based upon certain factors.

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1 BE IT ENACTED BY THE LEGISLATURE OF ALABAMA:

2 Section 1. Sections 26-2-2, 26-2-3, 26-2-50,

3 26-2A-102, 26-2A-103, 26-2A-105, 26-2A-107, 26-2A-133,

26-2A-147, 26-2A-152, and 26-5-2, Code of Alabama 1975, are

5 amended to read as follows:

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"The administration or conduct of any quardianship or conservatorship of a minor or incapacitated person may be removed from the probate court to the circuit court, at any time before the final order appointing a permanent conservator or quardian or before the final settlement thereof by the quardian or conservator of any such quardianship or conservatorship or quardian ad litem or next friend of such the ward or anyone entitled to support out of the estate of such the ward without assigning any special equity, and an order of removal must be made by the court or judge upon the filing of a sworn verified petition by any such quardian or conservator or quardian ad litem or next friend for the ward or such a person entitled to support out of the estate of such the ward, reciting in what capacity the petitioner acts and that in the opinion of the petitioner such the guardianship or conservatorship can be better administered in the circuit court than in the probate court.

"\$26-2-3.

"(a) In any county where the judge of probate is required to be learned in the law, the The administration or conduct of any guardianship or conservatorship of a minor or

incapacitated person may be removed from the probate court to the circuit court pursuant to Section 26-2-2 at any time before a proceeding for a final order appointing a permanent conservator or quardian or a final settlement thereof is commenced in probate court by the quardian or conservator of the quardianship or conservatorship or quardian ad litem or next friend of a ward or anyone entitled to support out of the estate of the ward without assigning any special equity. The circuit court shall remand the administration of a quardianship or conservatorship transferred pursuant to this section to the probate court if the circuit court finds that the removal was sought for the purpose of improper delay or did not comply with applicable law. The circuit court may remand the administration of a quardianship or conservatorship pursuant to this section to the probate court if the circuit court finds that any of the following apply:

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- "(1) The circuit court has issued a final order or judgment on all contested matters pending before the circuit court in the administration of the guardianship or conservatorship and the time for an appeal of the order or judgment has expired without an appeal being filed or, if an appeal was filed, after the final adjudication of the appeal.
- "(2) All interested parties or their representatives request the administration of the guardianship or conservatorship be remanded to probate court.
- "(b) Nothing in subsection (a) shall prevent the administration of a guardianship or conservatorship from being

removed again to the circuit court pursuant to Section 26-2-2 after the administration has been remanded to the probate court as provided above.

"\$26-2-50.

only be appointed conservator of an incapacitated person if no other suitable person applies for appointment and qualifies and if there be is no general conservator, the sheriff must be appointed. The general conservator of the county shall not serve as a temporary conservator or guardian for a period of more than 30 days unless there are exigent circumstances as determined by the court following a hearing to determine the need for extension of the appointment.

"\$26-2A-102.

- "(a) Except as provided by subsection (e), an incapacitated person or any person interested in the welfare of the incapacitated person may <u>file a verified</u> petition for appointment of a limited or general guardian.
- "(b) After the filing of a petition, the court shall set a date for hearing on the issue of incapacity so that notices may be given as required by Section 26-2A-103, and, unless the allegedly incapacitated person is represented by counsel, appoint an attorney to represent the person in the proceeding. The hearing on appointment of a limited or general quardian shall be held no more than 90 days after the date of the filing of a petition for appointment unless all interested parties agree to the extension of time. The person so

appointed may be granted the powers and duties of a guardian ad litem. The person alleged to be incapacitated shall be examined by a physician or other qualified person appointed by the court who shall submit a report in writing to the court. The person alleged to be incapacitated also shall be interviewed by a court representative sent by the court. The person granted the powers and duties of a quardian ad litem shall not also serve as the court representative. The court representative also shall interview the person who appears to have caused the petition to be filed and any person who is nominated to serve as quardian and visit the present place of abode of the person alleged to be incapacitated and the place it is proposed that the person will be detained or reside if the appointment is made and submit a report in writing to the court. The court may utilize the service of any public or charitable agency as an additional court representative to evaluate the condition of the allegedly incapacitated person and to make appropriate recommendations to the court.

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"(c) A person alleged to be incapacitated is entitled to be present at the hearing in person. The person is entitled to be represented by counsel, to present evidence, to cross-examine witnesses, including the court-appointed physician or other qualified person and any court representative, and upon demand to trial by jury as provided in Section 26-2A-35. The issue may be determined at a closed hearing if the person alleged to be incapacitated or counsel for the person so requests.

"(d) Any person may apply for permission to participate in the proceeding, and the court may grant the request, with or without hearing, upon determining that the best interest of the alleged incapacitated person will be served thereby. The court may attach appropriate conditions to the permission.

"(e) The custodial parent or parents or an adult custodial sibling of an adult child who is incapacitated by reason of an intellectual disability, may file, in lieu of a petition, a written request to be appointed guardian of his or her adult child or his or her adult sibling in order to continue performing custodial and other parental responsibilities or family responsibilities, or both responsibilities, for the child after the child has passed his or her minority. The court may waive any or all procedural requirements of the Uniform Guardianship Act, including notice and service, and appointments, and interviews. The adult child alleged to be incapacitated shall have had an examination by a physician or other qualified person and furnish a written report of the findings to the court.

"In lieu of a hearing, the probate court shall hold an informal hearing with the custodial parent or custodial parents or custodial adult sibling requesting the guardianship, the adult child for whom the guardianship is sought, and a guardian ad litem for the adult child chosen by the judge of probate.

- "Following the interview, the court may do any of the following:
 - "(1) Issue an order appointing the custodial parent or custodial parents or custodial sibling as guardian of the adult child as in any other proceeding pursuant to this section.
 - "(2) Deny the request for appointment as guardian pursuant to the special proceedings allowed only for a custodial parent or custodial parents or custodial sibling.
 - "(3) Delay a determination on the request to gather additional information in compliance with one or more of the usual requirements for appointments, interviews, or examinations by physicians or other qualified persons.

"\$26-2A-103.

- "(a) In a any proceeding for the appointment of a guardian of an incapacitated person, and, if notice is required in a proceeding for appointment of a temporary guardian, notice of hearing must be given to each of the following:
- "(1) The person alleged to be incapacitated, <u>his or her attorney if he or she has retained one</u>, his or her her or his spouse,—(if any), and adult children, or if none, parents and adult grandchildren;.
- "(2) Any person who is serving as guardian, conservator, or who has the care and custody of the person alleged to be incapacitated.

- "(3) In case no other person is notified under
 paragraph (1), at least one of the nearest adult relatives
 residing in this state, if any can be found; and.
 - "(4) Any other person as directed by the court.
 - "(b) Notice of hearing on a petition for an order subsequent to appointment of a guardian must be given to the ward, the guardian, and any other person as ordered by the court.
 - "(c) Notice must be served personally on the alleged incapacitated person. Notices to other persons as required by subsection (a)(1) must be served personally if the person to be notified can be found within the state. In all other cases, required notices must be given as provided in Section 26-2A-50.
 - "(d) The person alleged to be incapacitated may not waive notice.
 - "\$26-2A-105.

- "(a) The court shall exercise the authority conferred in this division so as to encourage the development of maximum self-reliance and independence of the incapacitated person and make appointive and other orders only to the extent necessitated by the incapacitated person's mental and adaptive limitations or other conditions warranting the procedure.
- "(b) The court may appoint a guardian as requested if it is satisfied that the person for whom a guardian is sought is incapacitated and that the appointment is necessary or desirable as a means of providing continuing care and

supervision of the person of the incapacitated person. Undue influence exerted on a person shall not, alone, be adequate grounds for determining that person is incapacitated and in need of a guardian. The court, on appropriate findings, may (i) treat the petition as one for a protective order under Section 26-2A-130 and proceed accordingly, (ii) enter any other appropriate order, or (iii) dismiss the proceedings. The court shall not appoint a guardian or conservator for an alleged incapacitated person in the event there is a person holding a properly executed durable power of attorney or health care directive on behalf of the alleged incapacitated person unless the person holding the durable power of attorney or health care directive resigns, dies, becomes incapacitated, or refuses to act on behalf of the alleged incapacitated person.

"(c) The court, at the time of appointment or later, on its own motion or on appropriate petition or motion of the incapacitated person or other interested person, may limit the powers of a guardian otherwise conferred by this chapter and thereby create a limited guardianship. Any limitation on the statutory power of a guardian of an incapacitated person must be endorsed on the guardian's letters or, in the case of a guardian by parental or spousal appointment, must be reflected in letters issued at the time any limitation is imposed. Following the same procedure, a limitation may be removed or modified and appropriate letters issued.

"\$26-2A-107.

"(a) If an incapacitated person has no guardian, an emergency exists, and no other person appears to have authority to act in the circumstances, on appropriate <u>filing</u> of a verified petition the court, without notice, may appoint a temporary guardian whose authority may not extend beyond 30 days and who may exercise those powers granted in the order.

For the purposes of this section, an emergency is a circumstance that likely will result in substantial harm to a respondent's health, safety, or welfare, and for which the appointment of a guardian is necessary because no other person has authority and is willing to act on the respondent's behalf.

"(b) If the appointed guardian is not effectively performing duties and the court further finds that the welfare of the incapacitated person requires immediate action, it may appoint, with or without notice, a temporary guardian for the incapacitated person having the powers of a general guardian for a specified period not to exceed six months, provided that if the county conservator is appointed, he or she may not serve as temporary guardian for a period beyond 30 days without a showing of exigent circumstances. The authority of any permanent guardian previously appointed by the court is suspended as long as a temporary guardian has authority.

"(c) The court may remove a temporary guardian at any time. A temporary guardian shall make any report and comply with any conditions the court imposes or requires. In

other respects the provisions of this chapter concerning guardians apply to temporary guardians.

"(d) There shall be no automatic renewal of an order appointing a temporary guardian made pursuant to this section.

"\$26-2A-133.

"(a) The person to be protected or any person who is interested in the estate, affairs, or welfare of the person, including a parent, child, guardian, custodian, or any person who would be adversely affected by lack of effective management of the person's property and business affairs may file a verified petition for the appointment of a conservator or for other appropriate protective order.

"(b) The petition must set forth to the extent known the interest of the petitioner; the name, age, residence, and address of the person to be protected; the names and addresses of all persons, known to the petitioner, who must be given notice, a general statement of the person's property with an estimate of the value thereof, including any compensation, insurance, pension, or allowance to which the person is entitled; the reason why appointment of a conservator or other protective order is necessary, and whether bond has been relieved. If the appointment of a conservator is requested, the petition must also set forth the name and address of the person whose appointment is sought and the basis of the claim to priority for appointment.

"\$26-2A-147.

"Each conservator shall account to the court for administration of the conservatorship upon resignation or removal and at other times as the court may direct, but if not otherwise directed, the conservator must, at least once in three years, shall account to the court at least once a year beginning from the date of his or her appointment as conservator. If the conservator shall die before making the accounting, the conservator's personal representative will make the accounting, or if no personal representative has been appointed, the sureties on the conservator's bond may proceed to make the accounting. On termination or removal of the protected person's minority or disability, a conservator shall account to the court or to the formerly protected person. An order after notice and hearing allowing an intermediate account of a conservator is a final adjudication as to liabilities concerning the matters considered in connection therewith. Thereafter, at any time prior to final settlement, the account may be reopened by the court on motion or petition of the conservator or ward or other party having an interest in the estate for amendment or revision if it later appears that the account is incorrect either because of fraud or mistake. An order, following notice and hearing, allowing a final account is a final adjudication as to all previously unsettled liabilities of the conservator to the protected person or the protected person's successors relating to the conservatorship. In connection with any account, the court may

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require a conservator to submit to a physical examination of the estate, to be made in any manner the court specifies.

3 "\$26-2A-152.

- "(a) Subject to limitation provided in Section 26-2A-154, a conservator shall have all of the powers conferred in this section and any additional powers now or hereafter conferred by law on trustees in this state. In addition, a conservator of the estate of an unmarried minor as to whom no one has parental rights, has the powers of a guardian of a minor described in Section 26-2A-78 until the minor attains the age of 19 years, or the disabilities of nonage have been removed, but the parental rights so conferred on a conservator do not preclude appointment of a guardian as provided in Division 1 of this article.
- "(b) A conservator without court authorization or confirmation may invest and reinvest funds of the estate as would a trustee.
- "(c) A conservator, acting as a fiduciary in efforts to accomplish the purpose of the appointment, may act without court authorization or confirmation, to do any of the following:
- "(1) Collect, hold, and retain assets of the estate, including land in another state and stocks of private corporations, until determining that disposition of the assets should be made, and the assets may be retained even though they include an asset in which the conservator is personally interested;

1	"(2) Receive additions to the estate 7.		
2	"(3) Acquire an undivided interest in an asset of		
3	the estate that is otherwise an investment authorized for the		
4	conservator and in which the conservator, in any fiduciary		
5	capacity, holds an undivided interest; .		
6	"(4) Invest and reinvest estate assets in accordance		
7	with subsection (b) τ .		
8	"(5) Deposit estate funds to the extent insured in a		
9	state or federally insured financial institution, including		
10	one operated by the conservator $ au_{\cdot}$		
11	"(6) Acquire an asset for the estate that is an		
12	authorized investment for conservators, including land in		
13	another state, for cash or on credit, at public or private		
14	sale, and manage, develop, improve, partition, or change the		
15	character of an estate asset 7.		
16	"(7) Dispose of an asset, other than real property,		
17	of the estate for cash or on credit, at public or private		
18	sale, and manage or change the character of an estate asset $ au_{\cdot}$		
19	"(8) Make ordinary or extraordinary repairs or		

"(9) Enter for any purpose into a lease as lessor or lessee for a term not exceeding five years 7.

alterations in buildings or other structures 7.

- "(10) Enter into a lease or arrangement for exploration and removal of minerals or other natural resources or enter into a pooling or unitization agreement?.
- "(11) Grant an option for a period not exceeding one year involving disposition of an estate asset τ .

- "(12) Vote a security, in person or by general or limited proxy.
- "(13) Pay calls, assessments, and any other sums
 chargeable or accruing against or on account of securities;
- 5 "(14) Sell or exercise stock-subscription or 6 conversion rights;

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- "(15) Deposit any stocks, bonds, or other securities at any time held in any pool or voting trust containing terms or provisions approved by the conservator.
 - "(16) Consent, directly or through a committee or other agent, to the reorganization, consolidation, merger, dissolution, or liquidation of a corporation or other business enterprise.
- "(17) Insure the assets of the estate against damage or loss and the conservator against liability with respect to third persons τ .
 - "(18) Borrow money for the protection of the estate to be repaid from estate assets or otherwise; advance money for the protection of the estate or the protected person and for all expenses, losses, and liability sustained in the administration of the estate or because of the holding or ownership of any estate assets, for which the conservator has a lien on the estate as against the protected person for advances so made;.
 - "(19) Pay or contest any claim; settle a claim by or against the estate or the protected person by compromise, arbitration, or otherwise; and release, in whole or in part,

- any claim belonging to the estate to the extent the claim is uncollectible.
- "(20) Pay reasonable annual compensation of the

 conservator, subject to the limitations set out in subsection

 (c) of Section 2 of the act amending this section and final

 approval of the court in an accounting under Section

 26-2A-147.
- 8 "(21) Pay taxes, assessments, and other expenses 9 incurred in the collection, care, administration, and

protection of the estate 7.

- "(22) Allocate items of income or expense to either estate income or principal, as provided by the applicable principal and income act or other law, including creation of reserves out of income for depreciation, obsolescence, or amortization, or for depletion in mineral or timber properties.
- "(23) Pay any sum distributable to a protected person or dependent of the protected person by (i) paying the sum to the distributee, (ii) applying the sum for the benefit of the distributee, or (iii) paying the sum for the use of the distributee to the guardian of the distributee, or, if none, to a relative or other person having custody of the distributee;
- "(24) Employ persons, including attorneys, auditors, investment advisors, or agents, even though they are associated with the conservator, to advise or assist in the performance of administrative duties.

"(25) Prosecute or defend actions, claims, or

proceedings in any jurisdiction for the protection of estate

assets and of the conservator in the performance of fiduciary

duties.

- "(26) Execute and deliver all instruments that will accomplish or facilitate the exercise of the powers vested in the conservator; and.
- "(27) Hold a security in the name of a nominee or in other form without disclosure of the conservatorship so that title to the security may pass by delivery, but the conservator is liable for any act of the nominee in connection with the stock so held.
- "(d) A conservator, acting as a fiduciary in efforts to accomplish the purpose of the appointment, may act with prior court authorization, to do any of the following:
- "(1) Continue or participate in the operation of any business or other enterprise.
- "(2) Demolish any improvements and raze or erect new party walls or buildings.
- "(3) Dispose of any real property, including land in another state, for cash or on credit, at public or private sale, and manage, develop, improve, partition, or change the character of estate real property;
- "(4) Subdivide, develop, or dedicate land or easements to public use; make or obtain the vacation of plats and adjust boundaries;.

1	"(5) Enter for any pur	rpose into a lease as lessor or
2	lessee for a term of five or mor	re years or extending beyond
3	the term of the conservatorship;	.

- "(6) Grant an option for a term of more than one year involving disposition of an estate asset; and.
- "(7) Take an option for the acquisition of any asset.
 - "(e) The conservator shall not have authority to dismiss an attorney who was retained by an incapacitated person to challenge the initial order of appointment of conservator, nor refuse to allow the attorney to meet with the incapacitated person or participate in proceedings related to the conservatorship unless the incapacitated person consents to the dismissal or refusal to participate.
 - "(f) Except as specifically directed by the court, a conservator shall not share medical records and reports, wills, investment reports, deeds, or other confidential information with any person who filed the petition for conservatorship or with any attorney representing a petitioner.

21 "\$26-5-2.

"If not otherwise directed, the conservator must, at least once in three years annually, file in the court of probate an account of his or her guardianship, accompanied with the vouchers showing his or her receipts and disbursements, which must be verified by affidavit. Upon the filing of such the account and vouchers the court must appoint

a guardian ad litem to represent the ward <u>in any circumstance</u>

where the ward is not represented by counsel independently

retained by the ward."

Section 2. (a) An alleged incapacitated person shall not be required to pay the fees for any attorney appointed to represent his or her interests, the fees of any attorney representing the petitioner, or the fees of any experts or witnesses retained by the petitioner or the petitioner's attorney.

- (b) In the event an order appointing a guardian or conservator is declared void for lack of subject matter jurisdiction or there is a determination that the alleged incapacitated person was denied due process in any proceeding, no fees shall be paid to the conservator, guardian, guardian ad litem, court representative, or attorneys representing the petitioner.
- (c) The annual compensation paid to a guardian or conservator shall be a reasonable fee based upon the actual services provided by the guardian or conservator for the care of an incapacitated person, minor, or ward, and his or her affairs, and shall not include services performed by an employee, agent, or servant of the guardian or conservator.

Section 3. This act shall become effective on the first day of the third month following its passage and approval by the Governor, or its otherwise becoming law.