- 1 HB411
- 2 211427-8
- 3 By Representatives McCampbell and Rafferty
- 4 RFD: Public Safety and Homeland Security
- 5 First Read: 11-FEB-21

1	ENGROSSED
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4 A BILL

5 TO BE ENTITLED

6 AN ACT

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Relating to law enforcement; to require the Alabama Peace Officers' Standards and Training Commission to create a database of certain information relating to law enforcement officers; to provide that the information in the database is confidential; to provide for criminal penalties for unauthorized disclosure; to require former law enforcement employers to disclose information to another law enforcement agency for purposes of employment or appointment of law enforcement officers; to provide immunity for certain disclosures; to require law enforcement agencies, prior to employment or appointment, to conduct and complete a pre-employment check of a law enforcement officer; to require the Alabama Peace Officers' Standards and Training Commission to collect and maintain any data relating to the pre-employment check; to provide penalties for violations; and in connection therewith to have as its purpose or effect the requirement of a new or increased expenditure of local funds within the meaning of Amendment 621 of the Constitution of Alabama of 1901, as amended by Amendment 890, now appearing as

1 Section 111.05 of the Official Recompilation of the

2 Constitution of Alabama of 1901, as amended.

3 BE IT ENACTED BY THE LEGISLATURE OF ALABAMA:

Section 1. For the purposes of this act, the following terms have the following meanings:

- (1) DISCIPLINARY ACTION. Any formal corrective action resulting in a recommendation of reprimand, suspension, or termination based on a use of force complaint, as defined in this section, or investigation, and which is deemed final after the conclusion of any and all appeals or avenues of appellate review in the underlying disciplinary proceeding.
- (2) LAW ENFORCEMENT AGENCY. A state department, sheriff, municipal police department, or any other public agency or entity employing or appointing law enforcement officers located within the state.
- (3) LAW ENFORCEMENT OFFICER. An officer employed or appointed by the state, or a sheriff or municipality who is certified by the Alabama Peace Officers' Standards and Training Commission and who has the power of arrest.
- (4) REASSIGNMENT FOR CAUSE. The decision of a law enforcement agency to modify a law enforcement officer's assignment, job responsibilities, title, or compensation, in response to a use of force complaint, as defined in this section, or investigation that causes a law enforcement agency to deem the reassignment of a law enforcement officer necessary.

1 (5) REPORTABLE OFFENSE. Any disciplinary action,
2 reassignment for cause, reportable separation, or use of force
3 complaint, as defined in this section, filed against a law
4 enforcement officer.

- enforcement officer from a law enforcement agency, including a resignation under suspicion pending investigation, a resignation agreed upon by the law enforcement officer and the law enforcement agency after the filing of a complaint, or a resignation during an open investigation involving the law enforcement officer.
- (7) USE OF FORCE COMPLAINT. A signed written complaint alleging improper or excessive use of force by a law enforcement officer that has been investigated and determined to be valid and deemed final after the conclusion of any and all appeals or avenues of appellate review in the underlying disciplinary proceeding.
- Section 2. (a) (1) By October 1, 2023, the Alabama

 Peace Officers' Standards and Training Commission shall

 develop, implement, and maintain a centralized and electronic

 Law Enforcement Officer Employment Database. The database

 shall include, but shall not be limited to, all of the

 following reportable offenses:
- a. Dates of hire, appointment, and reportable separation, as defined in Section 1, of a law enforcement officer from any law enforcement agency through which the officer is or has been employed.

- b. Information relating to disciplinary action, as
 defined in Section 1, taken by a law enforcement agency
 against a law enforcement officer.
- c. Use of force complaints, as defined in Section 1,

 against a law enforcement officer.
 - d. Any instance of a law enforcement officer's reassignment for cause, as defined in Section 1.

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- e. Status of compliance with continuing education requirements.
 - (2) The database shall have a uniform document for law enforcement agencies to use in the electronic reporting and uploading of the information required in subdivision (1). The database shall also have the ability to upload explanatory or supporting documents submitted by law enforcement agencies.
 - (3) The commission shall ensure that the database is compatible with any federal database, implemented for purposes of law enforcement, by the Attorney General of The United States or other entity as directed by federal law or order.
 - (4) The commission may contract with a third party for the development of the database. The database shall be designed for access by all law enforcement agencies in the state.
 - (b) (1) Within 30 days after disciplinary action, as defined in Section 1, against a law enforcement officer is final, or reassignment for cause, as defined in Section 1, a law enforcement agency shall report information regarding the disciplinary action or reassignment to the commission

electronically through the uniform document referenced in subdivision (a)(2) for entry into the database. This information shall include the name of the law enforcement officer; the date of the disciplinary action; the type of disciplinary action imposed; a description of the conduct upon which such disciplinary action is based; and the name of the person alleging the complaint. This information shall be reported even if the law enforcement officer separates from the investigating law enforcement agency prior to serving any recommended suspension.

- (2) Within 30 days after any use of force complaint, as defined in Section 1, against a law enforcement officer is adjudicated and the law enforcement agency's decision regarding the complaint becomes final, a law enforcement agency shall report to the commission information relating to the use of force complaint electronically through the uniform document referenced in subdivision (a)(2) for entry into the database. The information should identify the complainant and the law enforcement officer; the date of the complaint; the substance of the complaint; and the outcome of any investigation and any internal appeal regarding the complaint. This information shall be reported even if the law enforcement officer separates from the investigating law enforcement agency prior to serving any recommended suspension.
- (3) Within 30 15 days of the reportable separation, as defined in Section 1, or reassignment for cause of a law enforcement officer from a law enforcement agency, a law

enforcement agency shall report the separation or reassignment through the uniform document referenced in subdivision (a)(2) for entry into the database.

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- (4) A law enforcement agency shall preserve and maintain any information that is required to be reported under this section for a period of 12 years.
- (c) Information maintained in the database shall be confidential and may only be disclosed as provided in this act, for official law enforcement purposes, or pursuant to a court order. In no instance may the information be disclosed pursuant to public records' requests under Section 36-12-40, Code of Alabama 1975. A person who knowingly discloses information in the database without authorization or in violation of this section shall be guilty of a Class A misdemeanor.
- (d) Any employee of the commission or a law enforcement agency shall be immune from any and all civil or criminal liability for the good faith transmittal to, entry in, or use of information in the database for the purposes set forth in this act.
- (e) For the purpose of evaluation of candidates for employment or appointment as a law enforcement officer with a law enforcement agency, a law enforcement agency shall access the information contained in the database.
- (f) The commission may adopt rules for the implementation and administration of this act.

Section 3. (a) Any law enforcement agency that is a potential employer of a law enforcement officer shall request, through the database from the commission, either in writing or electronically, disclosure of the information maintained by the commission as required in subsections (b) (1) and (b) (2) of Section 2.

- (b) In the event that the database does not include information with respect to the law enforcement officer, any law enforcement agency that previously employed or appointed the law enforcement officer, upon receiving a written request from an employing law enforcement agency in this state, shall disclose a full and fair description of the former law enforcement officer's employment history with that agency to include the information in subsections (b)(1) and (b)(2) of Section 2, if available.
- (c) Information disclosed pursuant to subsection (b) shall only be used for employment <u>or appointment</u> decisions, and the law enforcement agency receiving the disclosures shall maintain the confidentiality of the employment <u>or appointment</u> information.
- (d) An individual acting on behalf of a law enforcement agency shall be immune from civil liability for disclosing information required by this section if that disclosure was made in good faith and in response to a proper written request made pursuant to this act.

Section 4. (a) Prior to the <u>initial</u> employment <u>or</u>

appointment of a law enforcement officer, a law enforcement

agency shall:

- (1) Conduct a fingerprint-based state and national criminal background check that shall be completed by the Alabama State Law Enforcement Agency (ALEA) for purposes of determining suitability for employment or appointment.
- (2) Review the current and prior law enforcement officer employment history confirmed through access of the information in the database as required by subsection (e) of Section 2.
- (3) Review current and previous residential addresses of the law enforcement officer.
- (4) Review reportable offenses, <u>as defined in</u>

 <u>Section 1</u>, if any, against the law enforcement officer while <u>appointed or employed with any other law enforcement agency</u> confirmed through access of the information in the database as required by paragraph (1) of subsection (a) of Section 2 of this act.
- (5) Review available social media accounts of the law enforcement officer.
- (6) Review professional references provided by the law enforcement officer.
- (7) A review of disciplinary action, as defined in Section 1, taken against the law enforcement officer while in secondary and postsecondary school confirmed by telephone or electronic or other means.

1 (8) A full report of the law enforcement officer's 2 credit history provided by the law enforcement officer.

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- (b) A law enforcement officer will sign a written release authorizing a law enforcement agency to obtain pre-employment check information listed in subsection (a).
- (c) A law enforcement agency will complete an investigation validating any additional information provided by the law enforcement officer.
- (d) (1) Results of the criminal background check received by the hiring or appointing law enforcement agency shall be confidential and may not be deemed public record nor disclosed to any individual beyond those with authorized access nor disclosed under the Alabama Open Records Act.
- (2) The employing <u>or appointing</u> law enforcement agencies shall comply with rules of ALEA and the Federal Bureau of Investigation regarding the use of criminal records. Any person who releases or discloses records in violation of these rules or subdivision (1), upon conviction, shall be guilty of a Class A misdemeanor.
- Section 5. (a) The Alabama Peace Officers' Standards and Training Commission shall randomly audit law enforcement agencies' compliance with the reporting requirements under Section 2.
- (b) (1) If the commission determines that a law enforcement agency is not in compliance with the requirements under Section 2, it shall notify the law enforcement agency by registered or certified mail of the results of its audit. The

law enforcement agency shall have 30 days from receipt of notice within which to reach compliance with the requirements of Section 2. If a law enforcement agency does not reach compliance within 30 days from receipt of notice, the commission may assess a civil penalty against the agency in the amount of one thousand dollars (\$1,000) for each violation and an additional one hundred dollars (\$100) thereafter for each day the information is not reported to the commission for entry into the database pursuant to Section 2.

- (2) If the commission determines that the law enforcement agency made a good-faith effort to report the information as required under Section 2, or that noncompliance was due to a technical error, the commission may waive the assessment of any civil penalty.
- (3) Any civil penalties collected by the commission under this subsection shall be deposited into the Alabama

 Peace Officers' Standards and Training Fund to be used by the commission for the implementation and enforcement of this act.
- (c) The commission may adopt rules relating to the audit and assessment, collection, or waiver of civil penalties as provided in this section.

Nothing in this act shall be construed as reducing the standards and requirements established by the Commission.

Section 6. The purpose or effect of this bill would be to require a new or increased expenditure of local funds within the meaning of Amendment 621 of the Constitution of Alabama of 1901, as amended by Amendment 890, now appearing as

1	Section 111.05 of the Official Recompilation of the
2	Constitution of Alabama of 1901, as amended. If this bill is
3	not enacted by a 2/3 vote, it will not become effective with
4	regard to a local entity unless approved by the local entity
5	or until, and only as long as, the Legislature appropriates
6	funds or provides for a local source of revenue.

Although this bill would have as its purpose or effect the requirement of a new or increased expenditure of local funds, the bill is excluded from further requirements and application under Amendment 621, as amended by Amendment 890, now appearing as Section 111.05 of the Official Recompilation of the Constitution of Alabama of 1901, as amended, because the bill defines a new crime or amends the definition of an existing crime.

Section 7. This act shall become effective on the first day of the third month following its passage and approval by the Governor, or its otherwise becoming law.

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3	House of Representatives
4 5 6 7 8	Read for the first time and re- ferred to the House of Representa- tives committee on Public Safety and Homeland Security
9 10 11	Read for the second time and placed on the calendar with 1 substitute and
13 14 15	Read for the third time and passed as amended
16 17	Motion to Reconsider adoptedYeas 83, Nays 8, Abstains 0
18 19 20	Read for the third time and passed as amended
21 22 23 24	Jeff Woodard Clerk