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3 HOUSE TRANSPORTATION, UTILITIES AND INFRASTRUCTURE COMMITTEE
4 SUBSTITUTE FOR HB255
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9 SYNOPSIS: Existing law authorizes the Alabama Toll
10 Road, Bridge and Tunnel Authority, the Department
11 of Transportation, and private toll entities to
12 collect a toll fee by using a system capable of
13 charging an account holder the required toll fee by
14 transmission of information from an electronic toll
15 collection device on a motor vehicle. Existing law
16 also authorizes the authority, department, and
17 private toll entities to issue to the owner or
18 operator of a vehicle a notice to pay toll when the
19 vehicle passes through a toll collection point
20 without payment of the required toll and no account
21 is available to which a charge may be applied.

22 This bill would further provide for the
23 process of issuing notice to pay a toll and would
24 authorize the non-renewal of the vehicle
25 registration for vehicles whose owners fail to pay
26 the required toll and administrative fees
27 associated with the collection of the toll. The

1 bill would also establish a procedure for the
2 appeal of a vehicle registration hold.

3 Existing law authorizes the Department of
4 Transportation to enter into reciprocal agreements
5 with other states and jurisdictions regarding the
6 enforcement of toll enforcement.

7 This bill would authorize the Department of
8 Transportation and the Alabama Toll Road, Bridge
9 and Tunnel Authority to enter into those reciprocal
10 agreements and would also authorize the agreements
11 to include vehicle registration non-renewal
12 provisions.

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14 A BILL
15 TO BE ENTITLED
16 AN ACT

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18 Relating to the Electronic Toll Collection Act; to
19 amend Sections 23-2-167, 23-2-168, 23-2-169, 23-2-172,
20 23-2-173, and 23-2-175, Code of Alabama 1975, to provide
21 further for the process and assessment of administrative fees
22 for unpaid toll violations; to provide for the non-renewal of
23 vehicle registration for failure to pay a toll violation or
24 assessed administrative fees; and to further provide for
25 reciprocal agreements with other states or jurisdictions.
26 BE IT ENACTED BY THE LEGISLATURE OF ALABAMA:

1 Section 1. Sections 23-2-167, 23-2-168, 23-2-169,
2 23-2-172, 23-2-173, and 23-2-175, Code of Alabama 1975, are
3 amended to read as follows:

4 "§23-2-167.

5 "As used in this article, the following words shall
6 have the following meanings:

7 "(1) AUTHORITY. The Alabama Toll Road, Bridge and
8 Tunnel Authority, as defined in Section 23-2-142.

9 "(2) DEPARTMENT. The Department of Transportation.

10 "(3) ELECTRONIC TOLL COLLECTION. A method of
11 collecting tolls or charges which is capable of charging an
12 account holder the appropriate toll or charge, including, but
13 not limited to, either of the following:

14 "a. The transmission of information from an
15 electronic device on a motor vehicle to the toll system, which
16 information is used to charge the account the appropriate toll
17 or charge.

18 "b. The transmission of license plate information
19 from a photo-monitoring system to the toll system, which
20 information is used to charge the account the appropriate toll
21 or charge.

22 "(4) ELECTRONIC TRANSMISSION. Any process of
23 communication not directly involving the physical transfer of
24 paper that is suitable for the retention, retrieval, and
25 reproduction of information by the recipient.

26 "(5) LESSOR. Any person, corporation, firm,
27 partnership, agency, association, or organization renting or

1 leasing vehicles to a lessee under a rental agreement, lease,
2 or otherwise ~~wherein~~ providing the lessee ~~has~~ with the
3 exclusive use of the vehicle for any period of time.

4 "(6) LESSEE. Any person, corporation, firm,
5 partnership, agency, association, or organization that rents,
6 leases, or contracts for the use of one or more vehicles and
7 has exclusive use of the vehicles for any period of time.

8 "(7) OPERATOR. Any person who is or was driving a
9 vehicle that is or was the subject of a toll violation, but
10 who is not the owner of the vehicle.

11 "(8) OWNER. Any person or entity who, at the time of
12 a toll violation and with respect to the vehicle involved in
13 the violation, is the registrant or ~~coregistrant~~ co-registrant
14 of the vehicle with the Motor Vehicle Division⁷ of the
15 Department of Revenue⁷ or with another state, territory,
16 district, province, nation, or jurisdiction.

17 "(9) PAYMENT. Paying a toll by cash, by permitting a
18 charge against a valid account with the authority, department,
19 or private toll entity, or by any other means of payment
20 approved by the authority, department, or private toll entity.

21 "(10) PHOTO-MONITORING SYSTEM. A vehicle sensor
22 installed to work in conjunction with a toll collection
23 facility ~~which~~ that automatically produces one or more
24 photographs, one or more microphotographs, a videotape, or
25 other recorded images of a vehicle at the time it passes
26 through a toll collection point. Information obtained by a
27 photo-monitoring system may be used to charge the account of

1 an account holder or to identify violations of toll collection
2 regulations.

3 "(11) PRIVATE TOLL ENTITY. An individual, group of
4 individuals, partnership, corporation, limited liability
5 company, association, or any other legal entity licensed
6 pursuant to Section 23-1-81 or Section 23-2-144(12), to
7 operate toll collection facilities.

8 "(12) TOLL. Charges prescribed by the authority,
9 department, or private toll entity for the use of any toll
10 road, bridge, causeway, or tunnel under the jurisdiction of
11 the authority or department or under the ownership or
12 operation of a private toll entity.

13 "(13) TOLL VIOLATION. The passage of a vehicle
14 through a toll collection point without payment of the
15 required toll.

16 "(14) VEHICLE or MOTOR VEHICLE. ~~Any motor-propelled~~
17 ~~device in, upon, or by which any person or property is~~
18 ~~transported or drawn upon a road or highway, except devices~~
19 ~~used exclusively upon stationary rails or tracks~~ A motor
20 vehicle, as defined in Section 32-7A-2.

21 "§23-2-168.

22 "(a) The authority, department, or private toll
23 entity, or ~~an~~ their agent or representative ~~thereof,~~ may
24 collect a toll ~~fee~~ by utilizing a system of collection that is
25 capable of charging an account holder the required toll ~~fee~~ by
26 transmission of information from an electronic toll collection
27 device on a ~~motor~~ vehicle. In addition, for any ~~motor~~ vehicle

1 that does not use an electronic toll collection device, the
2 authority, department, or private toll entity, or ~~an~~ their
3 agent or representative ~~thereof,~~ may utilize a
4 photo-monitoring or other electronic system for toll ~~fee~~
5 collection.

6 "(b) Any person or entity desiring to pay tolls
7 electronically shall apply to the authority, department, or
8 private toll entity, or ~~an~~ their agent or representative
9 ~~thereof,~~ to become an account holder. The authority,
10 department, or private toll entity, or ~~an~~ their agent or
11 representative ~~thereof,~~ in its discretion, may deny the
12 application of a person or entity. The denial and reason
13 ~~therefor~~ for the denial shall be sent to the applicant by
14 first-class mail or electronic transmission.

15 "(c) A person or entity whose application is
16 accepted shall execute an account holder's agreement. The
17 terms of the account holder's agreement shall be established
18 by the authority, department, or private toll entity, or ~~an~~
19 their agent or representative ~~thereof~~.

20 "(d) If a motor vehicle passes through a toll
21 collection point and the toll ~~fee~~ is not paid through an
22 electronic toll collection device or otherwise, the authority,
23 department, or private toll entity, or ~~an~~ their agent or
24 representative ~~thereof,~~ shall first use the photo-monitoring
25 or other electronic system for the toll road, bridge,
26 causeway, or tunnel to determine if the registered owner of
27 the motor vehicle has established an account for the payment

1 of the toll. If an account has been established, the
2 authority, department, or private toll entity, or ~~an~~ their
3 agent or representative ~~thereof~~, shall charge the account
4 holder the required toll ~~fee~~. If an established account cannot
5 be located, or if an established account cannot be charged the
6 required toll, the authority, department, or private toll
7 entity, or ~~an~~ their agent or representative ~~thereof~~, may
8 attempt to collect the toll as a toll violation as provided in
9 Section 23-2-169.

10 "§23-2-169.

11 "(a) The owner ~~and~~ or operator of a vehicle driven
12 on a toll road, bridge, causeway, or tunnel and through a toll
13 collection point without payment of the required toll is
14 jointly and severally liable to the authority, department, or
15 private toll entity to pay the required toll, administrative
16 fees, and civil penalty as provided in this article. The
17 authority, department, or private toll entity, ~~or~~ an their
18 agent or representative ~~thereof~~, may pursue collection of the
19 required toll as provided for in this article.

20 "(b) A certified written report or ~~a facsimile~~ an
21 electronic copy thereof, sworn to or affirmed by the
22 authority, department, or private toll entity, or ~~an~~ their
23 agent or representative ~~thereof~~, that a toll violation has
24 occurred, based upon inspection of photographs,
25 microphotographs, videotape, or other recorded images produced
26 by a photo or other monitoring system, is prima facie evidence

1 of the violation and is admissible as evidence in any
2 proceeding charging a toll violation pursuant to this article.

3 "(c) Upon receipt of a ~~certified~~ written or
4 electronic statement from the department, authority, or
5 private toll entity referencing the license plate registration
6 number of a vehicle alleged to be involved in a toll
7 violation, the Alabama State Law Enforcement Agency shall
8 provide the department, authority, or private toll entity with
9 the name and address of the registered owner or operator of
10 the subject vehicle. Alternatively, the department, authority,
11 or private toll entity may enter into an agreement with any
12 municipal law enforcement agency, or county sheriff, or other
13 authorized entity to provide the registered owner information
14 pursuant to this subsection.

15 "(d) If a vehicle passes through a toll collection
16 point without payment of the required toll and no account is
17 available to which a charge may be applied, the authority,
18 department, or private toll entity, or an their agent or
19 representative ~~thereof,~~ shall send by first-class mail or
20 electronic transmission:

21 "(1) A First ~~Notice to Pay~~ Toll Invoice Notice to
22 the ~~registered~~ owner or operator of a vehicle ~~which~~ that is
23 identified as having been involved in a toll violation. The
24 ~~first notice~~ First Toll Invoice Notice shall require payment
25 to the authority, department, or private toll entity of the
26 required toll or tolls incurred over the previous billing
27 period, as established by the authority, department, or

1 private toll entity, and may require payment of an
2 administrative fee not to exceed five dollars (\$5) per First
3 Toll Invoice Notice. ~~plus an administrative fee of five~~
4 dollars (\$5) The payment shall be made within 30 days of the
5 mailing or electronic transmission of the notice. ~~This First~~
6 ~~Notice to Pay Toll~~ The First Toll Invoice Notice shall be sent
7 by the authority, department, or private toll entity, or ~~its~~
8 their agent or representative, within 60 days after receipt of
9 the motor vehicle registration information from the Alabama
10 State Law Enforcement Agency, a municipal law enforcement
11 agency, ~~or~~ the county sheriff, or other authorized entity.

12 " (2) A Second ~~Notice to Pay Toll~~ Invoice Notice to
13 the ~~registered~~ owner or operator of a vehicle who has failed
14 to respond to a First ~~Notice to Pay Toll~~ Invoice Notice within
15 the required time period. The ~~second notice~~ Second Toll
16 Invoice Notice shall require payment to the authority,
17 department, or private toll entity of the required toll or
18 tolls, plus and may require payment of an administrative fee
19 not to exceed fifty dollars (\$50) per Second Toll Invoice
20 Notice, as set by the authority, department, or private toll
21 entity, within 30 days of the mailing or electronic
22 transmission of the notice.

23 " (3) A Failure to Pay a Toll ~~citation~~ Citation to
24 the owner or operator of a vehicle who has failed to respond
25 to the ~~second notice~~ Second Toll Invoice Notice within the
26 required time period. The authority or department may issue a
27 Failure to Pay a Toll Citation upon certification by the

1 authority, department, or private toll entity, or their agent
2 or representative, that a toll violation has occurred and the
3 owner or operator has failed to respond to the First Toll
4 Invoice Notice and the Second Toll Invoice Notice as required
5 by this section. The authority or department shall send the
6 citation to the owner or operator associated with the toll
7 violation; provided, if the citation is based on certification
8 by a private toll entity, the private toll entity or its agent
9 or representative shall send the citation. The citation shall
10 be sent by certified mail. The citation shall require payment
11 to the authority, department, or private toll entity of the
12 required toll, ~~plus~~ and may require payment of an
13 administrative fee not to exceed one hundred dollars (\$100),
14 as set by the authority, department, or private toll entity,
15 within 30 days of the mailing ~~or electronic transmission~~ of
16 the notice of citation. ~~The owner or operator shall be~~
17 notified In addition, the notice shall provide that failure to
18 pay the citation within the required time period may result in
19 the following:

20 "a. The non-renewal of the vehicle registration for
21 the vehicle associated with the citation until the citation
22 and associated fees are paid.

23 "b. The ~~the~~ authority, department, or private toll
24 entity, or ~~an~~ their agent or representative ~~thereof,~~ filing a
25 civil suit in the ~~municipal court of the city in which the~~
26 ~~violation has occurred~~ or district court of the county in
27 which the violation occurred to collect the toll and all

1 applicable fees and penalties allowed pursuant to this
2 article.

3 "(e) Administrative fees assessed under subsection
4 (d) are not cumulative. The maximum aggregate administrative
5 fee allowed increases from five dollars (\$5) to fifty dollars
6 (\$50) to one hundred dollars (\$100) with each notice issued.
7 An additional administrative fee of up to five dollars (\$5)
8 ~~shall~~ may be assessed on each citation and paid to the law
9 enforcement agency or authorized entity providing the
10 registered owner information to the department, authority, or
11 private toll entity.

12 "(f) The notices and citation required by this
13 ~~subsection~~ section shall also contain the following
14 information:

15 "(1) The name and address of the person or entity
16 alleged to be liable for a failure to pay a toll pursuant to
17 this section.

18 "(2) The license plate registration number and state
19 of issuance of the vehicle involved in the toll violation.

20 "(3) The location where the toll violation occurred.

21 "(4) The date and time of the toll violation.

22 "(5) The identification of the photo or other
23 monitoring system which recorded the violation or other
24 document locator.

25 "(6) Information advising of the manner and time in
26 which liability may be contested.

1 "(7) Notice that failure to contest liability in the
2 manner and time provided in this section is an admission of
3 liability.

4 "(8) Notice that failure to pay a toll and any
5 applicable fees may result in the suspension of driver's
6 license and non-renewal of the vehicle registration for the
7 vehicle associated with the citation.

8 "(g) A manual, automatic, or electronic record of
9 the mailing or transmission of the notices or citation
10 prepared in the ordinary course of business is prima facie
11 evidence of the mailing or transmission of the notices or
12 citation.

13 "§23-2-172.

14 "(a) (1) If the authority, department, or private
15 toll entity, or their agent or representative, has sent a
16 Failure to Pay a Toll Citation in accordance with Section
17 23-2-169, and the owner fails to pay the citation within the
18 required time period, the authority or private toll entity, or
19 their agent or representative, may notify the department that
20 the citation has not been paid and request the department to
21 place a hold on the registration renewal of the vehicle
22 associated with the violation. After notification and request,
23 the department shall notify the local license plate issuing
24 official that a registration renewal hold has been placed on
25 the vehicle on the first of each month, and the local license
26 plate issuing official shall refuse to renew the vehicle
27 registration of the vehicle identified for failure to pay the

1 toll. The vehicle owner shall not be permitted to renew the
2 vehicle registration with the local license plate issuing
3 official until all outstanding tolls and assessed
4 administrative fees, including fees assessed by the authority,
5 department, or private toll entity are resolved. However, the
6 local license plate issuing official may issue a temporary
7 license plate under Sections 32-6-213 and 32-6-214 to allow
8 adequate time to allow the registration renewal hold to be
9 removed. Any private toll entity receiving payment under this
10 provision shall remit 10 percent of the total amount collected
11 by enforcement of a registration renewal hold to the local
12 license plate official. The registration hold is not subject
13 to review or appeal except as provided in this article.

14 "(2) At least 10 calendar days before the
15 registration renewal hold is placed on the vehicle, the
16 authority, department, or private toll entity, or their agent
17 or representative, shall give notice of the hold to the owner
18 of the vehicle. The notice shall be by first-class mail. The
19 notice shall inform the owner how to remove the hold and shall
20 provide the owner notice of the appeal procedures.

21 "(3)a. A person seeking removal of a vehicle
22 registration renewal hold shall pay all outstanding tolls and
23 assessed administrative fees to the authority, department, or
24 private toll entity. If all outstanding tolls and assessed
25 fees are paid in full or otherwise resolved, the toll
26 authority or department shall notify the local license plate
27 issuing official that the registration renewal hold has been

1 removed and provide the local license plate issuing official
2 with the ability verify that the non-renewal notice has been
3 removed through an electronic portal. Upon request, the
4 authority or department shall provide to the owner or operator
5 of the vehicle verification of payment and removal of the
6 registration renewal hold through an electronic portal.

7 "b. The authority or department shall develop and
8 maintain an electronic portal accessible by the owner for the
9 access, verification, and payment of toll violations and fees.
10 At the request of the local license plate issuing official,
11 the department or authority shall communicate directly with
12 the third-party vendor utilized by the local license plate
13 issuing official for the processing of registration
14 information. The authority is authorized to make rules
15 relating to the creation and maintenance of the electronic
16 portal. A private toll entity that requests the department to
17 place a registration renewal hold on a vehicle shall comply
18 with the rules adopted by the authority.

19 "c. A person who receives notice of a vehicle
20 registration renewal hold may file an appeal within 60 days of
21 receipt of the notice. The appeal shall be filed in the local
22 district court and is limited to the defenses against
23 liability provided in Section 23-2-171.

24 "d. The payment or nonpayment of all outstanding
25 tolls and assessed administrative fees for removal of a
26 vehicle registration renewal hold as set out in paragraph a.
27 shall not waive, be a condition of, or affect a person's right

1 to file an appeal in a court of appropriate jurisdiction to
2 appeal the payment of the tolls and assessed administrative
3 fees using the defenses provided in Section 23-2-171.

4 "(4) When a nonresident is issued a Failure to Pay
5 Toll Citation and the nonresident fails to pay the citation
6 within the required time period, the authority, department, or
7 private toll entity, or their agent or representative, may
8 transmit a certified copy of the record of the failure to pay
9 to the official in charge of the issuance of vehicle
10 registration certificates in the state in which the
11 nonresident resides, if the law of the other state provides
12 for action similar to that provided for in this section.

13 "(b) (1) If the authority, department, or private
14 toll entity, or their agent or representative, has pursued
15 payment of the citation by civil suit pursuant to Section
16 23-2-170 and a ~~municipal or~~ district court determines that the
17 person or entity charged with liability under this article is
18 liable, the court shall enter a judgment against the person or
19 entity and mail a copy of the judgment ~~thereto~~ to the person
20 or entity. The court shall collect the unpaid tolls and
21 administrative fee. The court may impose court costs and a
22 civil penalty of up to one hundred dollars (\$100) for each
23 violation. Tolls, fees, and penalties shall be forwarded to
24 the entity administering the tolls at the facility where the
25 violation occurred.

26 ~~(b) (2)~~ (2) Upon failure to satisfy a judgment for an
27 action brought under Section 23-2-170 within 60 days of its

1 entry and upon the written request of the authority,
2 department, or private toll entity, or ~~an~~ their agent or
3 representative ~~thereof~~, it shall be the duty of the clerk of
4 the court, or of the judge of a court which has no clerk in
5 which the judgment is rendered within this state, to forward a
6 certified copy of the judgment to the Secretary of the Alabama
7 State Law Enforcement Agency or his or her designee after the
8 expiration of the 60 days.

9 "~~(c)~~ (3) The Secretary of the Alabama State Law
10 Enforcement Agency or his or her designee, upon the receipt of
11 a certified copy of a judgment under subdivision (2), shall
12 suspend the driver's license of any resident and the operating
13 privilege, as defined in Section 32-7-2(6), of any
14 nonresident, against whom judgment was rendered.

15 "~~(d)~~ (4) The resident's driver's license and the
16 nonresident's operating privilege shall remain suspended until
17 the judgment under subdivision (2) is satisfied and evidence
18 of its satisfaction has been presented to the Alabama State
19 Law Enforcement Agency.

20 "~~(e)~~ (5) When a nonresident's operating privilege is
21 suspended pursuant to this section, the Secretary of the
22 Alabama State Law Enforcement Agency or his or her designee
23 shall transmit a certified copy of the record of ~~such the~~
24 action to the official in charge of the issuance of driver's
25 licenses in the state in which ~~such the~~ nonresident resides,
26 if the law of such other state provides for action ~~in relation~~
27 ~~thereto~~ similar to that provided for in this section.

1 "~~(f)~~(6) Any person seeking reinstatement of a
2 ~~driving~~ driver's license suspended ~~pursuant to~~ under this
3 section shall also comply with the requirements provided in
4 Section 32-6-17.

5 "(c) A driver's license, operating privilege, or
6 vehicle registration suspension that results from the failure
7 to pay a toll or fee shall be deemed a suspension or
8 revocation under Chapter 7 of Title 32 and is subject to any
9 additional penalties provided under that chapter.

10 "§23-2-173.

11 "~~(a) The Department of Transportation is hereby~~
12 ~~empowered to~~ department or authority may enter into
13 agreements, when not in conflict with law, with other states
14 or jurisdictions for reciprocal enforcement of toll
15 violations.

16 "(b) An agreement made under this section shall
17 provide that drivers licensed and vehicles registered in the
18 state, while operating on the highways of another
19 jurisdiction, shall receive benefits, privileges, and
20 exemptions of a similar kind with regard to toll enforcement
21 as are extended to drivers and vehicles licensed or registered
22 in the other jurisdiction while operated in the state.

23 "(c) A reciprocal agreement under this section may
24 provide for enforcement of toll violations by refusal or
25 suspension of the license of the driver or registration of the
26 vehicle in accordance with Section 23-2-172.

1 "(d) The reciprocal violation enforcement agreement
2 between the department or authority and the governmental
3 entity of another state or jurisdiction shall agree upon fees
4 and costs associated with collecting unpaid tolls and ~~drivers~~
5 driver's license and vehicle registration suspensions in their
6 respective jurisdictions.

7 "(e) Notwithstanding Section 23-2-174, electronic
8 toll collection data may be used for vehicle registration
9 verification by the Department of Revenue and other states
10 that have entered into information exchange agreements with
11 the Department of Revenue.

12 "(f) The enforcement provisions of subsection (d) of
13 Section 23-2-169 and Section 23-2-172 do not apply to toll
14 violations that occur in another state or jurisdiction until
15 and unless the department or authority enters into a
16 reciprocal agreement under this section with the other state
17 or jurisdiction.

18 "(g) To the extent permitted by law or allowed by or
19 agreed to in a reciprocal agreement made under this section,
20 public or private toll entities within the state may share in
21 the benefit of a reciprocal agreement. Nothing in this section
22 prevents a public or private toll entity from entering into an
23 agreement for data sharing, the reciprocal payment of toll
24 violations, or the collection of tolls with another public or
25 private toll entity.

26 "§23-2-175.

1 "The following vehicles are exempt from paying tolls
2 imposed pursuant to this article:

3 "(1) School buses transporting ~~school~~ children for a
4 school event.

5 "~~(2) Emergency and law enforcement vehicles~~
6 Authorized emergency vehicles, as defined in Section 32-1-1.1,
7 while actively engaged.

8 "~~(3) Vehicles deemed exempt for a specific toll~~
9 ~~facility by the entity administering tolls. Any other vehicle~~
10 ~~as determined by the authority, department, or private toll~~
11 ~~entity, or their agent or representative."~~

12 Section 2. This act shall become effective January
13 1, 2024, following its passage and approval by the Governor,
14 or its otherwise becoming law.