

1 HB568
2 167521-2
3 By Representatives Weaver, Beech, Morrow, Collins, Henry,
4 Shedd, Martin, Buskey, Bracy, Clarke, McClammy, Drummond,
5 Hubbard, Clouse, Robinson, Scott, South, Williams (JD),
6 Treadaway, Hall, Pettus, Whorton (R), Hanes, Patterson, Harper
7 and Hill (M)
8 RFD: Ways and Means General Fund
9 First Read: 28-APR-15

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8 SYNOPSIS: This bill would provide for the
9 establishment, operations, and funding of the
10 Health Center Access and Quality Improvement
11 Program.

12 This bill would provide for an assessment on
13 qualified health centers in Alabama to be
14 administered by the Department of Revenue.

15 This bill would create a Health Center
16 Assessment Account and require health center
17 assessments be deposited in that account for use by
18 the Alabama Medicaid Agency to obtain matching
19 federal funds.

20 This bill would provide that the program
21 shall terminate on September 30, 2018.

22 This bill would provide that the federal
23 Centers for Medicare and Medicaid Services (CMS)
24 must approve changes to the Medicaid State Plan
25 associated with the creation, operation, and
26 funding of the Health Center Access and Quality

1 Improvement Program before the assessment program
2 is put into place.

3 This bill would also establish and set out
4 responsibilities of the Health Center Services and
5 Reimbursement Panel.

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7 A BILL
8 TO BE ENTITLED
9 AN ACT

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11 To provide for the establishment, operations, and
12 funding of the Health Center Access and Quality Improvement
13 Program; to provide for an assessment on qualified health
14 centers in Alabama to be administered by the Department of
15 Revenue; to create a Health Center Assessment Account and
16 require health center assessments be deposited in that account
17 for use by the Alabama Medicaid Agency to obtain matching
18 federal funds; to provide the program terminate on September
19 30, 2018; to provide that the Centers for Medicare and
20 Medicaid Services (CMS) must approve changes to the Medicaid
21 State Plan associated with the creation, operation, and
22 funding of the Health Center Access and Quality Improvement
23 Program before the assessment program is put into place; and
24 to establish and set out responsibilities of the Health Center
25 Services and Reimbursement Panel.

26 BE IT ENACTED BY THE LEGISLATURE OF ALABAMA:

1 Section 1. The Alabama Medicaid Program was created
2 pursuant to Title XIX of the federal Social Security Act which
3 has specific requirements for each state's program. The
4 Alabama Medicaid Program enrolls qualified health centers as
5 primary care providers. The Alabama Medicaid Program and
6 qualified health centers are committed to improve care
7 coordination, clinical outcomes, patient engagement and access
8 while ensuring support for advanced quality improvement
9 activities and programs through patient centered medical home
10 models of care. The State of Alabama, the Alabama Medicaid
11 Agency, and qualified health centers desire to create,
12 operate, and fund the Health Center Access and Quality
13 Improvement Program as a supporting component of Medicaid's
14 Transformation Plan. The State of Alabama has had difficulty
15 for many years in appropriating sufficient money in the State
16 General Fund to establish programs designed to enhance access
17 to coordinated care and advance quality systems and
18 performance improvement. The Alabama Medicaid Agency, Alabama
19 health centers, and the Alabama Primary Health Care
20 Association have worked to develop a state funding methodology
21 that will establish and operate the Health Center Access and
22 Quality Improvement Program to foster continued and expanded
23 access to primary care, foster quality systems, and advance
24 quality improvement activities and programs within health
25 centers, subject to approval by the Centers for Medicare and
26 Medicaid Services prior to the methodology being put into
27 place.

1 The Legislature finds that the Health Center Access
2 and Quality Improvement Program created in this act will
3 assure payments for access to care and advanced quality
4 improvement activities and performance through qualified
5 health centers and assist Medicaid in its statewide system
6 transformation efforts by developing new federally approved
7 resources in addition to the annual General Fund appropriation
8 for the fiscal years ending September 30, 2016, 2017, and
9 2018, unless the Legislature approves subsequent legislation
10 extending this act into future fiscal years.

11 Section 2. As used in this act, the following terms
12 shall have the following meanings:

13 (1) ACCESS PAYMENT. An enhanced payment made to
14 qualified health centers to ensure access to primary care and
15 preventive services for medically underserved or medically
16 vulnerable individuals.

17 (2) AGENCY. The Alabama Medicaid Agency.

18 (3) ALTERNATIVE PAYMENT METHODOLOGY. A payment
19 methodology established in accordance with Section
20 1902(a)(10)(A), Section 1905(a)(2)(C), and 1902(bb) of the
21 Social Security Act, as of March 1, 2015.

22 (4) ASSESSMENT. A license fee imposed on qualified
23 health centers by the state for the purpose of creating,
24 funding, and operating the Health Center Access and Quality
25 Improvement Program.

26 (5) CARE COORDINATION AND MANAGEMENT PAYMENTS. A
27 payment made to primary medical providers including qualified

1 health centers as part of Medicaid's Health Home Program and
2 in accordance with the Medicaid State Plan.

3 (6) CENTERS FOR MEDICARE AND MEDICAID SERVICES
4 (CMS). The federal agency responsible for the administration
5 and oversight of the state Medicaid program.

6 (7) DEPARTMENT. The State Department of Revenue.

7 (8) FEDERAL MEDICAL ASSISTANCE PERCENTAGE (FMAP).
8 That portion of funds paid by the federal government to the
9 state for its federal share of expenditures for providing and
10 administering the state's Medicaid Program.

11 (9) HEALTH CENTER ACCESS AND QUALITY IMPROVEMENT
12 PROGRAM. Alabama's program for qualified health centers
13 designed to support access to primary care and preventive
14 services for Medicaid, enhanced care coordination through a
15 patient centered medical home, and advanced quality systems
16 and performance through an alternative payment methodology to
17 foster improved health outcomes for Medicaid recipients.

18 (10) HEALTH CENTER ASSESSMENT ACCOUNT. An account
19 created within the Health Care Trust Fund for the purpose of
20 operating the Alabama Health Center Access and Quality
21 Improvement Program.

22 (11) TOTAL FUNDED EXPENDITURES. The combined total
23 of federal matching funds and state revenue dollars generated
24 from the assessment imposed under this act.

25 (12) HEALTH CENTER MEDICAID REIMBURSEMENT.
26 Methodology for Medicaid reimbursement to health centers for
27 services provided to Medicaid recipients in accordance with

1 Sections 1902(a)(10)(A), 1905(a)(2)(C), and 1902(bb) of the
2 Social Security Act as of March 1, 2015.

3 (13) HEALTH CENTER SERVICES AND REIMBURSEMENT PANEL.

4 A group of individuals appointed to review and approve any
5 policy, Medicaid State Plan amendments, or waivers which
6 involve health center services or reimbursement prior to
7 implementation or submission to the Centers for Medicare and
8 Medicaid Services or the Legislature, if applicable.

9 (14) HEALTH HOME PROGRAM. A program which provides

10 care coordination and management services through a team of
11 health care professionals and primary medical providers in a
12 health home model for eligible Medicaid recipients in
13 accordance with the Medicaid State Plan.

14 (15) HEALTH RESOURCES AND SERVICES ADMINISTRATION

15 (HRSA). An office within the U.S. Department of Health and
16 Human Services that is primarily responsible for improving
17 access to health care services for people who are uninsured,
18 isolated, or medically vulnerable and serves as the federal
19 oversight entity for qualified health centers.

20 (16) MEDICAID. The medical assistance program as

21 established in Title XIX of the Social Security Act and as
22 administered in the state by the Alabama Medicaid Agency
23 pursuant to executive order, Chapter 6 (commencing with
24 Section 22-6-1) of Title 22, Code of Alabama 1975, and Title
25 560 of the Alabama Administrative Code.

26 (17) MEDICAID APPROPRIATION. That amount

27 appropriated by the Legislature for Medicaid that includes

1 both state and federal funds representing total Medicaid
2 expenditure.

3 (18) MEDICAID STATE PLAN. The document describing
4 the nature and scope of the Alabama Medicaid Agency as
5 required under Section 1902 of the Social Security Act and
6 approved by the U.S. Department of Health and Human Services.

7 (19) MEDICAID STATE PLAN AMENDMENT. A change or
8 update to the Medicaid State Plan that is approved by the
9 Centers for Medicare and Medicaid Services.

10 (20) NET PATIENT REVENUE. The amount calculated in
11 accordance with generally accepted accounting principles for
12 qualified health centers reported through the Uniform Data
13 System.

14 (21) OFFICE OF THE NATIONAL COORDINATOR FOR HEALTH
15 INFORMATION TECHNOLOGY. A position within the U.S. Department
16 of Health and Human Services to promote a national health
17 information technology infrastructure and oversee its
18 development.

19 (22) PERFORMANCE ENHANCEMENT. A type of Medicaid
20 quality improvement payment to qualified health centers for
21 engaging in advanced quality improvement activities and for
22 demonstrated performance in meeting or exceeding outcome
23 measures approved by the Health Center Services and
24 Reimbursement Panel.

25 (23) QUALIFIED HEALTH CENTER. A facility recognized
26 as a Federally Qualified Health Center (FQHC) under Section

1 1905(1) (2) (B) of the Social Security Act operating health
2 centers within the state.

3 (24) QUALITY IMPROVEMENT PAYMENT. Medicaid payment
4 to qualified health centers to include quality system payments
5 and performance enhancements for advanced quality systems,
6 activities, programs, and demonstrated outcomes.

7 (25) QUALITY SYSTEM PAYMENT. A type of Medicaid
8 quality improvement payment to qualified health centers for
9 certified engagement in advanced quality system activities.

10 (26) UNIFORM DATA SYSTEM. A core set of information
11 and data for each qualified health center submitted to, and
12 maintained by the Health Resources and Services Administration
13 within the U.S. Department of Health and Human Services.

14 Section 3. (a) Beginning in the quarter starting
15 with October 1, 2015, an assessment shall be imposed on each
16 qualified health center in the state for the fiscal years
17 ending September 30, 2016, 2017, and 2018, in an amount not to
18 exceed the percentage limitation of net patient revenue for
19 each qualified health center established pursuant to 42 C.F.R.
20 §§ 433.66-433.72. The assessment shall be considered a
21 licensing fee and cost of doing business as a qualified health
22 center in the state.

23 (b) The assessment shall be imposed on the class of
24 services provided by qualified health centers for the purpose
25 of creating, operating, and funding the Health Center Access
26 and Quality Improvement Program, including access, quality
27 improvement, and related program activities.

1 (c) This act does not authorize a unit of a county
2 or local government to license for revenue or impose a tax or
3 assessment upon qualified health centers or a tax or
4 assessment measured by the income or earnings of a qualified
5 health center.

6 (d) Any assessment imposed under this act for
7 qualified health centers, operating both within and outside
8 the state, is only to be calculated on net patient revenues
9 generated within the state.

10 (e) The payment by a qualified health center of the
11 assessment created in this act shall be reported as an
12 allowable cost for Medicaid reimbursement purposes.

13 Section 4. (a) There is hereby established the
14 Alabama Primary Health Care Association, a 501(c)(3) nonprofit
15 organization, as the certifying entity for the Alabama Health
16 Center Access and Quality Improvement Program. The certifying
17 entity is exempt from paying or collecting any state, county,
18 or municipal sales and use taxes.

19 (b) Certifications by the Alabama Primary Health
20 Care Association of qualified health centers shall be made on
21 an annual basis.

22 (1) The certifying entity shall review the Uniform
23 Data System reports of each qualified health center and shall
24 make a certification to the Alabama Medicaid Agency regarding
25 the qualified health center's eligibility for access payments
26 and quality improvement payments. The initial eligibility

1 certification shall be made 90 days prior to the first access
2 payment and quality improvement payment.

3 (2) The certifying entity shall review the Uniform
4 Data System reports of each qualified health center and shall
5 make certifications to the Alabama Medicaid Agency and the
6 Department of Revenue of each qualified health center's net
7 patient revenue for purposes of assessment.

8 a. The initial patient revenue certification shall
9 be made 90 days prior to the collection of the first
10 assessment.

11 b. Net patient revenue shall be determined using
12 data from the Uniform Data System. If net patient revenue data
13 is not available through the Uniform Data System for a
14 qualified health center as of September 1, 2015, the qualified
15 health center shall submit a copy of associated revenue data
16 to the Alabama Primary Health Care Association in order to
17 allow for the certification of net patient revenue and the
18 submission of revenue data to the Alabama Medicaid Agency and
19 the Department of Revenue for determining the corresponding
20 assessment.

21 c. Net patient revenue shall be determined for the
22 fiscal year ending September 30, 2016, based on 2013 data from
23 the Uniform Data System. Subsequent net patient revenue shall
24 be determined and certified based on the most recent, complete
25 calendar year reporting through the Uniform Data System.

26 (c) (1) The agency shall verify the annual
27 certifications from the Alabama Primary Health Care

1 Association. Upon acceptable verifications of the net patient
2 review certification, the agency shall deliver its own
3 certification of the net patient review data to the department
4 within 30 days of receipt of the certifications from the
5 Alabama Primary Health Care Association.

6 (2) Upon acceptable verification of the eligibility
7 certification, the agency shall pay each qualified health
8 center all of its eligible access payment, quality improvement
9 payments, and health home payment in accordance with this act.

10 (d)(1) The department shall administer the
11 assessment program created by this act. The department shall
12 adopt rules pursuant to the Administrative Procedure Act to
13 implement this act. Unless otherwise provided in this act, the
14 rules may not grant any exceptions to or exemptions from the
15 qualified health center assessment imposed. The rules shall
16 include all of the following:

17 a. The proper imposition and collection of the
18 assessment imposed.

19 b. Procedures for the enforcement of this act,
20 including without limitation, preliminary and final tax
21 assessments.

22 c. Procedures for reporting net patient revenue.

23 (2) To the extent practicable, the department shall
24 administer and enforce this act and collect the assessments
25 using procedures generally employed in the administration of
26 the department's other powers, duties, and functions,
27 including without limitation, those procedures enumerated in

1 the Taxpayer's Bill of Rights and Uniform Revenue Procedures
2 Act, as well as the Tax Enforcement and Compliance Act, as
3 codified in Chapters 2A and 29 of Title 40, Code of Alabama
4 1975.

5 Section 5. (a) There is created within the Alabama
6 Health Care Trust Fund a designated account known as the
7 Health Center Assessment Account. The health care assessments
8 imposed under this act shall be deposited into the Health
9 Center Assessment Account by the department upon receipt for
10 the purpose of operating the Alabama Health Care Access and
11 Quality Improvement Program.

12 (b) Moneys in the Health Center Assessment Account
13 shall consist of the following:

14 a. All moneys received by the department from
15 qualified health center assessments collected pursuant to this
16 act.

17 b. Any appropriations, transfers, donations, gifts,
18 or moneys from other sources, as applicable.

19 (c) Moneys in the Health Center Assessment Account
20 may not be used to replace other general revenues funded and
21 appropriated by the Legislature or other revenues used to
22 support Medicaid and qualified health centers.

23 (d) The Health Center Assessment Account shall be
24 exempt from budgetary cuts, reductions, or eliminations caused
25 by a deficiency of State General Fund revenues to the extent
26 permissible under Amendment 26 of the Constitution of Alabama
27 of 1901, now appearing as Section 213 of the Official

1 Recompilation of the Constitution of Alabama of 1901, as
2 amended.

3 (e) Except as necessary to reimburse any funds
4 borrowed to supplement funds in the Health Center Assessment
5 Account, the moneys in the account shall be used only to
6 support the operations of the Alabama Health Center Access and
7 Quality Improvement Program as follows:

8 (1) To make care coordination and management
9 payments to qualified health centers under this act.

10 (2) To make access payments to qualified health
11 centers under this act. Access payments shall be paid based on
12 access criteria met by qualified health centers.

13 (3) To make quality improvement payment to qualified
14 health centers. Quality improvement payments shall be paid
15 based on certified participation and performance in designated
16 areas and shall be consistent with performance measures and
17 priorities established by the HRSA and as set forth in Section
18 12 of this act.

19 (4) To reimburse moneys collected by the department
20 from qualified health centers through error, mistake, as a
21 result of cessation of the assessment, or as otherwise
22 permissible under this act.

23 (f) Provided that the payments set forth in
24 subsection (e) are fully funded, the balance of funds
25 remaining in the Health Center Assessment Account included in
26 the Medicaid appropriation that are the subject of this act
27 may be used by the agency for eligible expenditures.

1 (g) Any reimbursement or payment to qualified health
2 centers under Medicaid shall be paid in a timely fashion. If
3 the amount payable is not in dispute and is not paid by the
4 Alabama Medicaid Agency within 30 days of the due date,
5 interest on the amount due shall be charged. The interest rate
6 shall be the legal amount currently charged by the state.

7 (h) Any funds remaining in the account at the end of
8 the fiscal year shall remain in the account and not revert to
9 the General Fund or other fund.

10 (i) On September 30, 2018, any unspent, unencumbered
11 balance remaining in the account which was not used by
12 Medicaid to obtain federal matching funds shall be factored
13 into the calculation of the new assessment rate by reducing
14 the amount of qualified health center assessment funds that
15 must be generated during the fiscal year beginning October 1,
16 2018. If there is no new assessment beginning October 1, 2018,
17 the funds remaining shall be refunded to the qualified health
18 center that paid the assessment in proportion to the remaining
19 amount.

20 Section 6. (a) The assessment imposed under
21 subsection (a) of Section 3 of this act shall be due and
22 payable by the qualified health center on a quarterly basis,
23 provided all of the following has occurred:

24 (1) The department issues the written notice
25 required by this act stating that the payment methodologies to
26 qualified health centers required under this act have been
27 approved by the CMS and the waiver under 42 C.F.R. §433.72 for

1 the assessment imposed by this article, if necessary, has been
2 granted by the CMS.

3 (2) The 30-day verification period required by this
4 act has expired.

5 (3) The department and the certifying entity have
6 been notified by the agency that the agency has made all
7 health home payments, access payments, and quality improvement
8 payments that are due for the fiscal year consistent with the
9 effective date of the approved Medicaid State Plan amendment
10 and waiver, if applicable.

11 (4) The department and the certifying entity have
12 been notified by Medicaid that the CMS has determined revenue
13 generated from the licensing assessment is eligible for
14 Federal Medicaid Assistance Percentage (FMAP).

15 (b) The quarterly assessment shall be paid during
16 the first 10 business days of each quarter beginning with the
17 quarter starting January 1, 2016.

18 Section 7. (a) (1) The department shall send a notice
19 of assessment to each qualified health center upon which an
20 assessment is imposed informing it of the assessment rate, the
21 net patient revenue calculation, and the resulting assessment
22 amount owed by the qualified health center for the applicable
23 fiscal year.

24 (2) Except as set forth in subsection (c), annual
25 notices of assessment shall be sent at least 60 days before
26 the due date for the first quarterly assessment payment of
27 each fiscal quarter.

1 (3) The first notice of assessment shall be sent
2 within 30 days after receipt by the department of notification
3 from the CMS that the payments required under this act and, if
4 necessary, the waiver granted under 42 C.F.R. §433.72, have
5 been approved and eligible for Federal Medicaid Assistance
6 Percentage (FMAP). The assessment provided for in this act is
7 not intended to be retroactively applied and will only be
8 assessed for the quarter following the effective date of the
9 CMS approval.

10 (b)(1) Qualified health centers shall have 30 days
11 from the date of its receipt of a notice of assessment to
12 review and verify the assessment rate, the net patient revenue
13 calculation, and the resulting assessment amount.

14 (2) If a qualified health center disputes the
15 department's net patient revenue calculation and the resulting
16 assessment amount, the qualified health center shall notify
17 the department of the disputed amounts within 10 business days
18 of notification of the assessments by the department. The
19 department shall regard the notice as equivalent to a Petition
20 for Review of a Preliminary Assessment in the Taxpayer's Bill
21 of Rights and Uniform Revenue Procedures Act, and the
22 qualified health center and the department shall attempt to
23 resolve the dispute on an informal basis initially. If they
24 cannot informally resolve the dispute, then the process
25 described for appeal from a disputed final assessment in
26 Chapter 2A of Title 40, the Alabama Taxpayer's Bill of Rights
27 and Uniform Revenue Procedures Act shall be followed.

1 (c) (1) For a qualified health center subject to the
2 assessment imposed by this act that ceases to conduct health
3 center operations or experiences a change in its federal
4 designation as a qualified health center, or did not conduct
5 operations throughout a fiscal year, the assessment for the
6 fiscal year in which the cessation occurs shall be adjusted by
7 multiplying the annual assessment computed under this act by a
8 fraction, the numerator of which is the number of days during
9 the year that the qualified health center operated and the
10 denominator of which is 365.

11 (2) Immediately prior to ceasing operations, the
12 qualified health center shall pay the adjusted assessment for
13 that fiscal year to the extent not previously paid.

14 (3) The qualified health center shall also receive
15 Access and Quality Improvement Payments from Medicaid under
16 this act, which shall be adjusted by the same fraction as its
17 quarterly assessment.

18 (d) Qualified health centers subject to an
19 assessment under this act that have not previously been
20 federally designated as a qualified health center operating in
21 the state and that commences health center operations during a
22 fiscal year shall pay the required assessment computed under
23 this act and shall be eligible for care coordination and
24 management payment and health home, access, and quality
25 improvement payments under this act.

26 (e) An organization that is exempt from payment of
27 the assessment under this act at the beginning of a fiscal

1 year, but during the fiscal year experiences a change in
2 status so that it becomes subject to the assessment shall pay
3 the required assessment computed under this act, and shall be
4 eligible for qualified health center payments to include
5 health home, access, and quality improvement payments under
6 this act.

7 (f) A qualified health center that is subject to
8 payment of the assessment computed under this act at the
9 beginning of a fiscal year, but during the fiscal year
10 experiences a change in status so that it becomes exempted
11 from payment under this act shall be relieved of its
12 obligations to pay the health center assessment.

13 (g) Medicaid shall review any change in status and
14 shall notify the department when an organization should begin
15 to be treated as a qualified health center under this act, or
16 should no longer be treated as such. If an organization
17 disputes the determination by Medicaid, the organization and
18 Medicaid shall resolve the dispute and Medicaid shall notify
19 the department if the determination is not changed.

20 Section 8. Medicaid or its designee shall directly
21 reimburse qualified health centers for health center services
22 provided to Medicaid recipients in accordance with Sections
23 1902(a)(10)(A), 1905(a)(2)(C), and 1902(bb) of the Social
24 Security Act as of March 1, 2015. This payment shall be made
25 using Medicaid or its designee's published check write table
26 and is in addition to any care coordination and management
27 payments and access or quality improvement payments described

1 in the act or allowed by the Medicaid State Plan. Medicaid
2 reimbursement to qualified health centers shall be funded from
3 any available state revenue appropriated to Medicaid and not
4 from revenues generated under this act.

5 Section 9. (a) Medicaid shall pay qualified health
6 centers for care coordination and management through the
7 Health Home Program as established within the Medicaid State
8 Plan and as reimbursed to non-health center primary medical
9 providers. This payment shall be paid using Medicaid or its
10 designee's published check write table and is in addition to
11 any Medicaid reimbursement for medical services, access,
12 quality improvement, or other payments described in this act
13 or allowed by the Medicaid State Plan. Care coordination and
14 management payments to qualified health centers shall be
15 funded from the Health Center Assessment Account or other
16 funds appropriated by the Legislature.

17 (b) There is hereby annually allocated from the
18 Health Center Assessment Account an amount necessary as
19 determined by the agency and the Health Center Services and
20 Reimbursement Panel to make care coordination and management
21 payments to qualified health centers at the same level care
22 coordination and management payments are available to
23 non-health center primary medical providers.

24 (c) An alternative payment methodology for health
25 center payments as allowed under Sections 1902(a)(10)(A),
26 1905(a)(2)(C), and 1902(bb) of the Social Security Act as of
27 March 1, 2015, and including care coordination and management

1 payments to qualified health centers shall be described in the
2 Medicaid State Plan through an amendment to be submitted to
3 and approved by the CMS. The assessment created by this act
4 shall not become effective until and unless the alternative
5 payment methodology is approved by the CMS and federal
6 financial participation is made available.

7 Section 10. (a) As part of the Alabama Access and
8 Quality Improvement Program, Medicaid shall pay access
9 payments to qualified health centers as set forth in this
10 section to preserve and improve access to primary and
11 preventive health care services for medically underserved
12 individuals including those who are uninsured or medically
13 vulnerable or otherwise disenfranchised for services provided
14 by a qualified health center on or after October 1, 2015.

15 (b) All qualified health centers shall be eligible
16 for access payments to be paid by Medicaid for the fiscal
17 years ending September 30, 2016, 2017, and 2018 as set forth
18 in this act, provided the qualified health center meets at
19 least one of the following access criteria:

20 (1) Greater than or equal to 30 percent of patients
21 served by the qualified health center lack health coverage,
22 or;

23 (2) Greater than or equal to 30 percent of patients
24 served by the qualified health center have health coverage
25 through a public program including, but not limited to,
26 Medicaid, Medicare, Children's Health Insurance Program, or

1 health plans available through federal or state health
2 insurance marketplace exchanges.

3 (3) Greater than or equal to 50 percent of patients
4 served by the qualified health center have incomes at or below
5 200 percent of the federal poverty limit.

6 (4) Greater than or equal to 40 percent of patients
7 served by the qualified health center have either a chronic
8 disease, are at risk for chronic disease, or have a mental
9 health diagnosis.

10 (5) Greater than or equal to 75 percent of patients
11 served by the qualified health center fall within designated
12 medically underserved populations or areas.

13 (c) Subsequent criteria may be considered and
14 adopted by the Health Center Services and Reimbursement Panel
15 in accordance with this act.

16 (d) There is hereby annually allocated the amount of
17 22.4 percent of total funded expenditures designated for
18 access payments by Medicaid to qualified health centers. This
19 percentage shall be adjusted as necessary to maintain an
20 equivalent percentage, based on any change in the state's
21 FMAP, established under Section 1905 of the Social Security
22 Act, for the fiscal years ending September 30, 2016, 2017, and
23 2018.

24 (e) Access payments to eligible qualified health
25 centers shall be paid by the agency on a quarterly basis no
26 later than within the last 10 business days of each quarter
27 beginning with the quarter starting October 1, 2015.

1 (f) An access payment shall not be used to offset
2 any other Medicaid payment for health center reimbursement,
3 care coordination and management payment, quality improvement
4 payments, or any other payment allowed under this act or the
5 Medicaid State Plan.

6 (g) An alternative payment methodology for health
7 centers payments as allowed under Sections 1902(a)(10)(A),
8 1905(a)(2)(C), and 1902(bb) of the Social Security Act as of
9 March 1, 2015, including access payments to qualified health
10 centers shall be described in the Medicaid State Plan through
11 an amendment to be submitted to and approved by the CMS. The
12 assessment created by this act shall not become effective
13 until and unless the alternative payment methodology is
14 approved by CMS and federal financial participation is made
15 available.

16 Section 11. (a) As part of the Health Center Access
17 and Quality Improvement Program, Medicaid shall pay quality
18 improvement payments to eligible qualified health centers.
19 Quality improvement payments include quality system payments
20 and performance enhancements as set forth in this section to
21 support advanced quality improvement activities and support
22 performance and outcome improvement in designated areas.

23 (b) Quality improvement payments to qualified health
24 centers shall be payable on a quarterly basis no later than
25 within the last 10 business days of each quarter beginning
26 with the quarter starting October 1, 2015. Quality improvement
27 payments may not be used to offset any other payments made to

1 eligible qualified health centers including health center
2 Medicaid reimbursement, care coordination and management
3 payments, access payments and any other allowable payments
4 under the Medicaid State Plan.

5 (c) (1) As part of quality improvement payments,
6 qualified health centers are eligible for quality system
7 payments provided that the qualified health center is
8 certified by the Alabama Primary Health Care Association for
9 the following:

10 a. Adopting an electronic medical record system
11 certified by the Office of the National Coordinator for Health
12 Information Technology.

13 b. Tracking and reporting clinical data related to
14 patient health outcomes consistent with reporting priorities
15 defined by the HRSA.

16 c. Developing and maintaining an integrated
17 continuous quality improvement plan supported by operational
18 and clinical data.

19 (2) There is hereby annually allocated the amount of
20 9.6 percent of total funded expenditures designated for
21 quality system payments by Medicaid to qualified health
22 centers. This percentage shall be adjusted as necessary to
23 maintain an equivalent percentage, based on any change in the
24 state's FMAP, established under Section 1905 of the Social
25 Security Act, for the fiscal years ending September 30, 2016,
26 2017, and 2018.

1 (d) (1) Medicaid shall make payments to qualified
2 health centers for demonstrated engagement and performance in
3 priority measures through performance enhancements.
4 Enhancements shall be paid to eligible qualified health
5 centers for the following advanced quality improvement
6 activities and programs:

7 a. Patient Centered Medical Home (PCMH)
8 accreditation, recognition, or certification through either
9 the National Council on Quality Assurance, the Joint
10 Commission, or other accrediting body approved by the Health
11 Center Services and Reimbursement Panel.

12 b. Connection into and participation in a statewide
13 quality information system to support continuous quality
14 improvement and clinical performance tracking.

15 c. Participation in a statewide quality and clinical
16 improvement program designed to improve patient outcomes
17 within relevant chronic disease states including, but not
18 limited to, diabetes, hypertension, and cardiovascular
19 diseases. Specific clinical measures shall be consistent with
20 reporting priorities established by the HRSA and reviewed and
21 approved by the Health Center Services and Reimbursement
22 Panel.

23 d. Clinical outcomes performance.

24 (2) Performance enhancements shall be paid quarterly
25 based on certification by the certifying entity to the agency
26 of engagement by qualified health centers in a Patient
27 Centered Medical Home, connection to and participation in a

1 statewide quality information system, and participation in a
2 statewide quality and clinical improvement program.
3 Additionally, qualified health centers shall be paid quarterly
4 for meeting or exceeding clinical performance measures
5 established and approved by the Health Center Services and
6 Reimbursement Panel. Clinical performance measures shall be
7 consistent with priorities areas established by the HRSA and
8 the agency.

9 (3) There is hereby annually allocated an amount not
10 less than 15 percent of total funded expenditures designated
11 for performance enhancements by Medicaid to qualified health
12 centers. This percentage shall be adjusted as necessary to
13 maintain an equivalent percentage, based on any change in the
14 state's FMAP, established under Section 1905 of the Social
15 Security Act, for the fiscal years ending September 30, 2016,
16 2017, and 2018.

17 (e) An alternative payment methodology for health
18 centers payments as allowed under Sections 1902(a)(10)(A),
19 1905(a)(2)(C), and 1902(bb) of the Social Security Act as of
20 March 1, 2015, and including quality improvement payments to
21 qualified health centers shall be described in the Medicaid
22 State Plan through an amendment to be submitted to and
23 approved by the Centers for Medicare and Medicaid Services.
24 The assessment created by this act shall not become effective
25 until and unless the alternative payment methodology is
26 approved by the Centers for Medicare and Medicaid Services and
27 federal financial participation is made available.

1 Section 12. (a) The assessment imposed under this
2 act shall not take effect or shall immediately cease to be
3 imposed if any of the following occur:

4 (1) Changes within the Medicaid program that violate
5 the reimbursement provisions within Sections 1902(a)(10)(A),
6 1905(a)(2)(C), and 1902(bb) of the Social Security Act.

7 (2) The assessment is determined to be an
8 impermissible tax under Title XIX of the Social Security Act,
9 42 U.S.C. §1396 et seq., and if so, shall be disbursed to the
10 extent federal matching is not reduced due to the
11 impermissibility of the assessments, and any remaining moneys
12 shall be refunded to qualified health centers in proportion to
13 the amounts paid by them.

14 (3) The Centers for Medicare and Medicaid Services
15 determine that Medicaid is not eligible for FMAP on the
16 assessment referenced in this act.

17 (4) The FMAP under Title XIX of the Social Security
18 Act is not available to Medicaid at the approved FMAP,
19 established under Section 1905 of the Social Security Act, for
20 the fiscal years ending September 30, 2016, 2017, and 2018.

21 (5) CMS fails to approve any Medicaid State Plan
22 amendments or alternative payment methodology submitted by
23 Medicaid related to the implementation of this act.

24 (6) CMS fails to approve any necessary waivers
25 requested by Medicaid under 42 C.F.R. § 433.72, if applicable.

1 (7) CMS or the United States Congress implements
2 statutory or regulatory provisions inconsistent with the
3 requirements set forth in this act.

4 (8) Any portion of this act is adjudged to be
5 unconstitutional or otherwise invalid.

6 (b) In the event of cessation as described in
7 subsection (a), any moneys remaining in the Health Center
8 Assessment Account shall be refunded to qualified health
9 centers in proportion to the amounts paid by them, unless
10 otherwise stated.

11 Section 13. (a) There is established the Health
12 Center Services and Reimbursement Panel to advise in the
13 development of and approval of any Medicaid State Plan
14 amendment, waiver, or policy which involves health center
15 services or reimbursement before submission to CMS or the
16 Legislature, if applicable.

17 (b) The panel shall consist of six members and be
18 constituted in the following manner:

19 (1) The Commissioner of the Alabama Medicaid Agency.

20 (2) Three members to be appointed by the Governor
21 from a list of six names submitted by the Alabama Primary
22 Health Care Association. The health center members appointed
23 shall represent the diversity of health centers within the
24 state.

25 (3) One member to be appointed by the Speaker of the
26 House of Representatives.

1 (4) One member to be appointed by the President Pro
2 Tempore of the Senate.

3 (c) All members shall be residents of Alabama, and
4 the composition of the panel shall reflect the racial, gender,
5 geographic, urban/rural, and economic diversity of the state.
6 The panel shall meet no more than 30 days after the effective
7 date of this act to elect a chair and establish procedures
8 necessary to carry out the business of the panel. A quorum
9 shall be a majority of the members appointed to the panel.

10 (d) The sole purpose of the panel is to review and
11 approve any amendments to the Medicaid State Plan, waivers, or
12 policies prior to consideration by and submission to CMS or
13 the Legislature, if applicable, which involve health center
14 services or reimbursement. Amendments to the Medicaid State
15 Plan, waivers, or policies must be approved by a majority of
16 the members on the panel prior to consideration by or
17 submission to the Centers for Medicare and Medicaid Services
18 or the Legislature or otherwise implemented.

19 (e) Each member of the panel shall serve for three
20 years or until his or her successor is appointed.

21 Section 14. (a) Medicaid shall file with CMS a
22 Medicaid State Plan amendment approved by the Health Center
23 Services and Reimbursement Panel to implement the requirements
24 of this act, including the establishment of an alternative
25 payment methodology and payment of health center access
26 payments and quality improvement payments no later than 45
27 days after the effective date of this act.

1 (b) Medicaid shall file a Medicaid State Plan
2 amendment approved by the Health Center Services and
3 Reimbursement Panel with CMS to implement payment for care
4 coordination and management services through the Health Home
5 Program to health centers no later than 45 days after the
6 effective date of this act. The Health Home Program shall
7 include qualified health centers as participating providers
8 reimbursed at the same level as non-health center primary
9 medical providers.

10 Section 15. The provisions of this act are expressly
11 declared not to be severable. If any part or provision of this
12 act is declared or adjudged to be invalid under the Alabama
13 Constitution or laws of this state, or if Medicaid is
14 ineligible for FMAP, then this entire act shall be invalid and
15 the Health Center Access and Quality Improvement Program shall
16 cease immediately upon such determination.

17 Section 16. This act shall become effective
18 immediately following its passage and approval by the
19 Governor, or its otherwise becoming law. This act shall
20 automatically terminate and become null and void by its own
21 terms on September 30, 2018, unless a later bill is passed
22 extending the act to future fiscal years.