- 1 HB14
- 2 164159-1
- 3 By Representatives Shedd and Standridge
- 4 RFD: Boards, Agencies and Commissions
- 5 First Read: 03-MAR-15
- 6 PFD: 02/11/2015

1	164159-1:n:01/15/2015:KMS/tj LRS2015-198	
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8	SYNOPSIS:	Under existing law, the Alabama Board of
9		Cosmetology and Barbering is responsible for the
10		licensing and regulating of barbers,
11		cosmetologists, estheticians,
12		esthetician/manicurists, manicurists,
13		manicurist/waxers, natural hairstylists, and
14		threaders in the state.
15		This bill would change the name of the board
16		from the Alabama Board of Cosmetology and Barbering
17		to the State Board of Cosmetology.
18		This bill would exempt all barbers from
19		licensing and regulation by the board.
20		This bill would revise the membership of the
21		board to increase the number of active
22		cosmetologists serving on the board from two to
23		three, to remove, upon the expiration of their
24		current terms, the two barber members of the board,
25		and to increase the number of active estheticians
26		serving on the board from one to two.

Amendment 621 of the Constitution of Alabama 1 2 of 1901, now appearing as Section 111.05 of the Official Recompilation of the Constitution of 3 4 Alabama of 1901, as amended, prohibits a general law whose purpose or effect would be to require a 5 new or increased expenditure of local funds from 6 7 becoming effective with regard to a local governmental entity without enactment by a 2/3 vote 8 unless: it comes within one of a number of 9 10 specified exceptions; it is approved by the 11 affected entity; or the Legislature appropriates 12 funds, or provides a local source of revenue, to 13 the entity for the purpose.

The purpose or effect of this bill would be to require a new or increased expenditure of local funds within the meaning of the amendment. However, the bill does not require approval of a local governmental entity or enactment by a 2/3 vote to become effective because it comes within one of the specified exceptions contained in the amendment.

A BILL
TO BE ENTITLED
AN ACT
To amend Sections 34-7B-1, 34-7B-2, 34-7B-6,
34-7B-7, 34-7B-13, as amended by Act 2014-168, 2014 Regular

Session (Acts 2014), 34-7B-26, 34-7B-27, and 34-7B-29, Code of 1 2 Alabama 1975, relating to the Alabama Board of Cosmetology and Barbering; to change the name of the board to the State Board 3 4 of Cosmetology; to exempt all barbers from licensing and regulation by the board; to revise the membership of the board 5 6 to reflect the exemption of barbers; to repeal Section 7 34-7B-17, Code of Alabama 1975, relating to the qualifications of applicants for examination or licensure as barbers; and in 8 connection therewith would have as its purpose or effect the 9 10 requirement of a new or increased expenditure of local funds within the meaning of Amendment 621 of the Constitution of 11 12 Alabama of 1901, now appearing as Section 111.05 of the 13 Official Recompilation of the Constitution of Alabama of 1901, 14 as amended.

15 BE IT ENACTED BY THE LEGISLATURE OF ALABAMA:

Section 1. Sections 34-7B-1, 34-7B-2, 34-7B-6,
34-7B-7, 34-7B-13, as amended by Act 2014-168, 2014 Regular
Session (Acts 2014), 34-7B-26, 34-7B-27, and 34-7B-29 of the
Code of Alabama 1975, are amended to read as follows:

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"§34-7B-1.

21 "For the purposes of this chapter, the following22 terms shall have the following meanings:

"(1) APPRENTICE. Any person engaged in learning the practices defined in this chapter including, but not limited to, assisting in the performance of any acts of barbering or cosmetology on the general public under the constant and direct supervision of a person who has held a valid current license issued by the board for at least five years, in a shop
licensed by the board. No apprenticeship is provided for
natural hairstyling.

4 "(2) BARBER. Any person, other than a student or
5 apprentice, who performs barbering on the general public for
6 compensation, and who shall satisfy the qualifications and
7 licensure requirements provided in this chapter for a barber.

"(3) BARBERING. The occupation of shaving or 8 trimming the beard, cutting or dressing the hair, giving 9 10 facial or scalp massages, giving facial or scalp treatment with oils or creams or other preparations made for that 11 12 purpose, either by hand or by means of mechanical appliances, 13 singeing and shampooing the hair, dyeing the hair, or 14 permanently waving or straightening the hair of any living or 15 deceased person for compensation.

"(4) BOARD. The Alabama State Board of Cosmetology
 and Barbering.

18 "(5) COSMETOLOGIST. Any person, other than a student 19 or apprentice, who performs cosmetology on the general public 20 for compensation, and who shall satisfy the qualifications and 21 licensure requirements provided in this chapter for a 22 cosmetologist.

"(6) COSMETOLOGY. Any of the practices generally recognized as beauty culture, hairdressing, or any other designation engaged in by any person who performs such on the general public for compensation including, but not limited to, cleansing, singeing, cutting, arranging, dressing, curling, braiding, waxing, bleaching, weaving, coloring the hair by hand or mechanical apparatus, the use of creams, lotions, or cosmetic preparations, with or without massage, on the scalp, face, arms, legs, feet, or hands, esthetics practices, nail technology, manicure, pedicure, or desairology.

6 "(7) ESTHETICIAN. Any person, other than a student 7 or apprentice, who performs esthetics on the general public 8 for compensation, and who shall satisfy the qualifications and 9 licensure requirements provided in this chapter for an 10 esthetician.

"(8) ESTHETICS. The practice of performing acts of skin care including, but not limited to, facials, body waxing, makeup, and general esthetics procedures on the general public for compensation.

15 "(9) ESTHETICS/MANICURE. A combination of the16 practices of esthetics and manicure.

17 "(10) ESTHETICIAN/MANICURIST. Any person, other than 18 a student or apprentice, who performs a combination of the 19 practices of esthetics and manicure on the general public for 20 compensation, and who shall satisfy the qualifications and 21 licensure requirements provided in this chapter for an 22 esthetician/manicurist.

"(11) INSTRUCTOR. A licensee who teaches in a
 licensed or registered school of barbering or any branch of
 cosmetology and completes any applicable requirements for
 continuing education.

"(12) LICENSE. A document issued by the board which
 entitles the holder to practice the profession listed on the
 document.

4 "(13) LICENSEE. Any person holding a license issued
5 pursuant to this chapter.

"(14) MANICURE. The practice of beautifying or
grooming the fingernails, toenails, adding nail tips,
extensions, gels, or massaging the hands, forearms, feet, or
lower legs of the general public for compensation.

10 "(15) MANICURIST. Any person, other than a student 11 or apprentice, who performs the practice of manicure on the 12 general public for compensation, and who shall satisfy the 13 qualifications and licensure requirements provided in this 14 chapter for a manicurist.

"(16) MANICURE/WAXING. A combination of thepractices of manicure and waxing.

17 "(17) MANICURIST/WAXER. Any person, other than a 18 student or apprentice, who performs a combination of the 19 practices of manicure and waxing on the general public for 20 compensation, and who shall satisfy the qualifications and 21 licensure requirements provided in this chapter for a 22 manicurist/waxer.

"(18) NATURAL HAIR STYLING. The practice of
cleansing, weaving or interweaving, extending, locking,
braiding, or arranging the hair without cutting, coloring,
permanent waving, relaxing, removing, or chemical treatments.

Page 6

"(19) NATURAL HAIRSTYLIST. Any person, other than a
student, who performs natural hair styling on the general
public for compensation, and who shall satisfy the
qualifications and licensure requirements provided in this
chapter for a natural hairstylist.

6 "(20) SCHOOL. An establishment licensed or
7 registered by the board to teach any or all of the practices
8 of barbering or cosmetology.

9 "(21) SHAMPOO ASSISTANT. Any person who is licensed 10 to perform only the practices of shampooing, cleansing, or 11 applying temporary weekly color rinses to the hair of the 12 general public for compensation, and who shall satisfy the 13 qualifications and licensure requirements provided in this 14 chapter for a shampoo assistant.

"(22) SHOP. Any place where barbering or cosmetology
is practiced. Only a properly licensed person, who is not an
apprentice or a student, may operate a shop.

18 "(23) STUDENT. Any person who is engaged in learning 19 any practice regulated by this chapter in a school licensed or 20 registered pursuant to this chapter, and who, as part of the 21 learning process, performs or assists in any practice 22 regulated by this chapter under the immediate supervision of 23 an instructor who is licensed pursuant to this chapter.

"(24) THREADING. The practice of eyebrow removal
with the use of a loop made of cotton or any other material.
"(25) THREADER. Any person engaged in the practice
of threading on the general public for compensation, and who

shall satisfy the qualifications and licensure requirements
 provided in this chapter for a threader.

3

"§34-7B-2.

4 "(a) There is created the Alabama State Board of
5 Cosmetology and Barbering which shall consist of seven persons
6 appointed by the Governor. The membership of the board shall
7 include all of the following:

8 "(1) Two <u>Three</u> active cosmetologists, who have been 9 licensed by the board as cosmetologists for at least five 10 years before appointment.

11 "(2) Two actively practicing barbers, who are 12 practicing on August 1, 2013, and have been practicing in the 13 state for at least five years before appointment. Except for 14 the initial barber members appointed to the board, barber 15 members of the board shall be licensed by the board before 16 appointment.

17 "(3) One(2) Two active esthetician estheticians who
 18 has have been licensed by the board as an esthetician
 19 estheticians for at least five years before appointment.

20 "(4)(3) One active manicurist who has been licensed
21 by the board as a manicurist for at least five years before
22 appointment.

23

"<u>(5)(4)</u> One consumer.

"(b) One member shall be appointed from each
congressional district, as those districts are constituted on
August 1, 2013, and shall reside in the district he or she
represents during the entire term of office.

1 "(c) The membership of the board shall be inclusive 2 and reflect the racial, gender, geographic, urban/rural, and 3 economic diversity of the state.

"(d) All appointments shall be for a term of four
years. No person shall serve for more than two terms on the
newly constituted board. Except as an instructor, no member of
the board may be affiliated with or own a school regulated by
this chapter or any business which sells, rents, or
distributes supplies to shops or schools. Any board member may
be removed by the Governor for just cause.

"(e) The terms of all board members serving on August 1, 2013, shall continue until expiration pursuant to original appointment. To facilitate the intent of this chapter, members whose terms expire by October 30, 2013, shall continue to serve until a successor is appointed pursuant to this chapter. As terms expire, successor board members shall be appointed by the Governor pursuant to subsection (a).

18 "(f) Members of the board shall annually elect from 19 among their members a chair, a vice chair, a secretary, and a 20 treasurer. The offices of secretary and treasurer may be 21 combined.

"(g) Each member of the board shall be paid one hundred dollars (\$100) per day for the transaction of board business, not exceeding 36 days during any calendar year, and shall be paid the same mileage and per diem rate as state employees.

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27 "§34-7B-6.
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1 "(a) There is established a special fund in the 2 State Treasury to be known as the Board of Cosmetology and Barbering Fund. The fund shall consist of all monies received 3 4 by the board pursuant to this chapter. Monies in the fund shall be disbursed only upon warrant of the Comptroller upon 5 6 itemized vouchers signed by the treasurer of the board or an 7 authorized designee. Any money remaining in the fund at the end of each fiscal year shall remain on deposit in the fund 8 for the use of the board. 9

10 "(b) All funds and fees of any nature received by 11 the board shall be paid to the fund or a designated party on 12 behalf of the board.

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"§34-7B-7.

14 "(a) Any person who desires to engage in any of the 15 practices regulated by the board pursuant to this chapter shall be a citizen of the United States or, if not a citizen 16 17 of the United States, a person who is legally present in the United States with appropriate documentation from the federal 18 government, and shall file with the board a written 19 20 application for examination or licensure. Before a person may 21 engage in the practices regulated by this chapter, the person 22 shall be licensed by the board pursuant to this chapter. Any 23 person who practices, maintains a school or shop, or acts in 24 any capacity without a license when one is required pursuant 25 to this chapter, or who otherwise violates this chapter, shall 26 be guilty of a misdemeanor and fined five hundred dollars 27 (\$500) or imprisoned for not more than 30 days, or both. Any

1 corporation which violates this chapter shall be punished by a
2 fine of not more than one thousand dollars (\$1,000).

3 "(b) Licenses and permits issued by the board under 4 the seal of the board and signed by an authorized 5 representative of the board entitle the holder to legally 6 practice the stated profession.

7 "(c)(1) To receive a personal license, an applicant 8 shall satisfy any of the following requirements:

9 "a. All legal requirements, completion of the 10 required hours as a student or apprentice, submission of the 11 appropriate examination fees, successful completion of the 12 appropriate examination, and submission of any applicable 13 license fees.

14 "b. Be currently licensed in good standing in 15 another state or jurisdiction, with documentation of having 16 passed a board-approved examination, and submission of any 17 applicable license fees.

18 "c. Be currently licensed in good standing in 19 another state or jurisdiction, with documentation of having 20 practiced as a licensee for at least five years before 21 application to the board, and submission of any applicable 22 license fees.

"d. Be otherwise qualified, submit any applicable
examination fees, successfully complete any appropriate
examinations, and submit any applicable license fees.

"(2)a. An application for examination or
 reexamination shall include the payment of a nonrefundable
 fee.

4 "b. Examination of an applicant for licensure shall
5 be conducted pursuant to a procedure sanctioned by the board
6 consistent with the prescribed curriculum for schools.

7 "c. An applicant who fails the prescribed
8 examination shall be entitled to two additional attempts.

9 "d. An applicant who fails the prescribed 10 examination on a third attempt shall complete additional hours 11 of school training as the board may direct before being 12 allowed to repeat the examination.

"(3) Personal licenses for any practice except
barbering as regulated by the board shall expire on the last
day of the birth month of the licensee in odd-numbered years.
An application for renewal that is postmarked later than the
license expiration date shall subject the licensee to a late
fee.

19 "(4) Personal licenses for barbers shall expire on 20 the last day of the birth month of the licensee in 21 even-numbered years. An application for renewal that is 22 postmarked later than the license expiration date shall 23 subject the licensee to a late fee.

24 "(5)(4) Active personal licenses shall be displayed
25 in a conspicuous place near the work station of the licensee.

"(d)(1) To receive a business license, an applicant shall satisfy all legal requirements and submit any applicable license fees.

4 "(2) All business licenses regulated by the board
5 shall expire on the last day of September in odd-numbered
6 years. An application for renewal that is postmarked later
7 than October 31 in the year of expiration shall subject the
8 licensee to a late fee.

9 "(3) On or before December 31, 2013, the initial fee
10 for a barber business license shall be one hundred fifty
11 dollars (\$150) for a shop and three hundred dollars (\$300) for
12 a school. Renewal fees shall be the same fee as the board
13 provides for other business licenses under this chapter.

14 "(4)(3) A business license shall be displayed in a
 15 conspicuous place near the main entrance of the business.

"(5) The initial fee for a personal barber license
 shall be the same fee as is provided for other original
 licenses under this chapter. The renewal fee shall be the same
 as is provided for other licenses under this chapter.

20 "§34-7B-13.

21 "<u>(a)</u> This chapter does not apply to any of the 22 following persons, activities, or services:

"(1) Service in the case of emergency or domesticupheaval, without compensation.

25 "(2) Licensed medical professionals operating within26 the scope of their normal practice.

"(3) Personnel of the United States armed services
 performing their ordinary duties.

3 "(4) Any public trade school or other public school 4 or school program under the purview of the State Board of 5 Education or a local board of education.

6 "(5) Any person who only occasionally dresses hair 7 and receives no compensation therefor, or does any other act 8 or thing mentioned in this chapter, without holding himself or 9 herself out to the public as a provider of any practices 10 defined in this chapter for compensation.

"(6) Departments in retail establishments where cosmetics are demonstrated and offered for sale but where no other acts of cosmetology or barbering are performed.

14 "(7) The licensees of any county or municipal barber
15 board or commission in existence on August 1, 2013, unless
16 such board or commission elects, by resolution adopted by the
17 governing body of the county or municipality, to come under
18 the provisions of this chapter.

19 "<u>(7) (8)</u> Any <u>barber or</u> person who has been practicing 20 as a barber, as that term is defined in this subdivision 21 <u>subsection (b)</u>, for at least 10 years on or before August 1, 22 2013. For purposes of this subdivision, the definitions of the 23 terms "barber" and "barbering" in Section 34-7B-1 shall not 24 apply.

"(b) For purposes of this subdivision (7) of
 subsection (a), the term "practicing as a barber" shall be
 defined as any one or a combination of the following

1 practices, when done upon the human body above the seventh 2 cervical vertebra for cosmetic purposes and not for the treatment of disease or physical or mental ailments, and when 3 4 done for payment, directly or indirectly or without payment for the public generally: Shaving or trimming the beard or 5 6 trimming the hair. Any person who claims an exemption under 7 this subdivision subsection and performs services on the public that are not permitted under the definition of 8 practicing as a barber as provided in this subdivision 9 10 subsection, shall be subject to an administrative fine pursuant to subsection (c) of Section 34-7B-10. 11

12

"§34-7B-26.

13 "(a) Before being licensed by the board to operate a 14 school, an applicant shall satisfy all of the requirements of 15 this section.

16 "(1) An applicant shall submit to the board all of 17 the following:

18 "a. A bond, in the amount of fifty thousand dollars
19 (\$50,000) to protect potential students in the event of
20 closure.

21 "b. Proof of sufficient liability insurance22 coverage.

"c. A current financial statement prepared by a
reputable source and, if required by the board, a letter of
credit.

26 "d. A list of equipment owned by the school.

"e. A sample of student contract agreements and
 financial forms relating to tuition, grants, and scholarships.

3 "f. Furnish affidavits from an adequate number of 4 prospective students as approved by the board stating their 5 intent to enroll when the school opens.

6 "(2) The applicant, owner, proposed dean, or proper 7 corporate executive may be required to appear before the 8 board.

9 "(3) The applicant shall satisfy the board that the 10 building proposed to house the school is all of the following:

"a. In compliance with all state and local zoning,health, and building codes.

13

"b. Clean and well-lighted.

14 "c. Large enough to accommodate the anticipated15 student body.

16 "d. Completely segregated from any other business.

17 "e. Contains sufficient equipment and supplies for
18 the proper and complete teaching of all subjects in its
19 proposed curriculum.

20 "(b) To maintain current and continuing licensure 21 under this chapter, the school, to the satisfaction of the 22 board, shall do all of the following:

"(1) Employ one instructor and one on-call instructor for the first 20 students enrolled and in attendance at the school, and an additional instructor for each additional 20 students enrolled and in attendance at the school. 1 "(2) Have no more than two instructor trainees per
2 each instructor.

3 "(3) Provide that the same person may not serve as 4 the on-call instructor for more than one school.

5 "(4) Maintain daily, monthly, and cumulative records 6 for each student.

"(5) Maintain regular classes and instruction hours.

8 "(6) Establish grades and conduct appropriate9 examinations on a timely basis.

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10 "(7) Require a school term of training for a 11 complete course with the minimum number of hours prescribed 12 for each term. Programs reporting by clock hours shall comply 13 with recording rules provided in this subsection and shall 14 also furnish the board with an official transcript for each 15 student within 30 days after the student completes the program 16 or terminates enrollment.

17 "(8) Include practical demonstrations, theoretical 18 studies, and the study of sanitation, sterilization, and other 19 safety measures and the use of antiseptics, cosmetics, and 20 electrical appliances consistent with the practical and 21 theoretical requirements applicable to any of the practices 22 regulated by this chapter which are part of the school's 23 curriculum.

"(c) A school engaged only in the teaching of
barbers, estheticians, or manicurists is not required to
provide instruction in other practices regulated by this
chapter. Such a school is required to satisfy all requirements

imposed upon a school of cosmetology or a school of barbering relating to instructors, attendance records, enrollment, and other matters.

4 "(d) The sale or transfer of a school is subject to 5 prior approval by the board if the school is to continue in 6 operation after the sale or transfer. The board may deny the 7 sale or transfer of a school if the owner or operator of the 8 school is the subject of outstanding violations of this 9 chapter or the rules of the board, or both.

10

"§34-7B-27.

"The status of any person or entity properly 11 12 licensed by the Alabama Board of Cosmetology under former 13 Chapter 7A of this title, on August 1, 2013, or by the Alabama 14 Board of Cosmetology and Barbering under this chapter on the effective date of the act amending this section, shall 15 continue under the Alabama State Board of Cosmetology and 16 17 Barbering on and after the effective date of the act amending this section. 18

19

"§34-7B-29.

"(a) The existence and functioning of the Alabama 20 21 Board of Cosmetology, created and functioning pursuant to 22 Sections 34-7A-1 to 34-7A-25, inclusive, is continued pursuant 23 to this chapter. All rights, duties, property, real or 24 personal, and all other effects existing in the name of the Alabama Board of Cosmetology, or in any other name by which 25 the board has been known, shall continue in the name of the 26 27 Alabama Board of Cosmetology and Barbering. Any reference to

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1 the Alabama Board of Cosmetology, or any other name by which 2 the board has been known, in any existing law, contract, or other instrument shall constitute a reference to the Alabama 3 4 Board of Cosmetology and Barbering as created in this chapter. All actions of the Alabama Board of Cosmetology lawfully done 5 prior to August 1, 2013, by the board or by the executive 6 7 director or administrative assistant are approved, ratified, and confirmed. The board as constituted on August 1, 2013, 8 shall constitute the board under this chapter. 9

10 "(b) The existence and functioning of the Alabama Board of Cosmetology and Barbering, created and functioning 11 pursuant to this chapter, is continued pursuant to this 12 chapter. All rights, duties, property, real or personal, and 13 14 all other effects existing in the name of the Alabama Board of Cosmetology and Barbering, or in any other name by which the 15 board has been known, shall continue in the name of the State 16 17 Board of Cosmetology. Any reference to the Alabama Board of Cosmetology, the Alabama Board of Cosmetology and Barbering, 18 or any other name by which the board has been known, in any 19 existing law, contract, or other instrument shall constitute a 20 21 reference to the State Board of Cosmetology as created in this 22 chapter. All actions of the Alabama Board of Cosmetology or the Alabama Board of Cosmetology and Barbering lawfully done 23 24 prior to the effective date of the act adding this subsection, 25 by the board or by the executive director or administrative assistant are approved, ratified, and confirmed. The board as 26

<u>constituted on the effective date of the act adding this</u>
 subsection shall constitute the board under this chapter."

Section 2. Although this bill would have as its 3 4 purpose or effect the requirement of a new or increased expenditure of local funds, the bill is excluded from further 5 requirements and application under Amendment 621, now 6 7 appearing as Section 111.05 of the Official Recompilation of the Constitution of Alabama of 1901, as amended, because the 8 bill defines a new crime or amends the definition of an 9 10 existing crime.

11 Section 3. All laws or parts of laws which conflict 12 with this act are repealed, and specifically Section 34-7B-17, 13 Code of Alabama 1975, providing qualifications of applicants 14 for examination or licensure as barbers, is repealed.

15 Section 4. This act shall become effective on the 16 first day of the third month following its passage and 17 approval by the Governor, or its otherwise becoming law.