- 1 HB264
- 2 146853-4
- 3 By Representative DeMarco
- 4 RFD: Judiciary
- 5 First Read: 12-FEB-13

146853-4:n:02/12/2013:MCS/mfc LRS2012-5966R3 1 2 3 4 5 6 7 SYNOPSIS: Under existing law, the Alabama Taxpayers' 8 Bill of Rights and Uniform Revenue Procedures Act 9 10 governs the administrative procedures of the 11 Department of Revenue and local governments 12 relating to taxpayers' rights and responsibilities, 13 refunds, penalties, assessments, and appeals. This bill would amend the act to conform in 14 15 several respects to the federal Taxpayers' Bill of 16 Rights, including broader "innocent spouse" type 17 relief, and make technical corrections to remove 18 ambiguities and conflicts. This bill would require 19 certain state tax income returns to be filed as a 20 result of IRS audit changes, consistent with the 21 Multistate Tax Commission's model statute, and 22 increase a taxpayer's penalties for fraud, 23 negligence, and frivolous appeals or returns, 24 consistent with federal law. This bill would 25 increase the time period in which a taxpayer has to 26 file an appeal of a preliminary or final 27 assessment. This bill would establish a new

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procedure for seeking an expedited revenue ruling from the department.

This bill would specifically state that it is the intent of this bill to adopt in large part the American Bar Association Model State Administrative Tax Tribunal Act.

7 This bill would abolish the Administrative Law Division of the Department of Revenue and 8 9 provide for the creation and operation of a new, 10 independent state agency, known as the Alabama Tax 11 Appeals Commission, to hear appeals of tax and 12 other matters administered by the Department of Revenue and appeals related to certain local taxes 13 14 levied by or on behalf of self-administered 15 counties or municipalities, unless the governing body elects out. The bill would transfer office 16 17 furniture, equipment, computers, and other property 18 from the Department of Revenue to the Tax Appeals 19 Commission and also transfer from the Revenue Department Administrative Fund and from the State 20 21 General Fund the necessary funds for the first year 22 of operation of the Tax Appeals Commission.

This bill would also amend portions of Chapters 2A and 18 of Title 40, Code of Alabama 1975, for purposes of conformity and to make technical corrections.

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1	A BILL
2	TO BE ENTITLED
3	AN ACT
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5	To add Chapter 2B to Title 40 of the Code of Alabama
6	1975, to provide for the creation and operation of the Alabama
7	Tax Appeals Commission; to state that the intent of this act
8	is to adopt in large part the American Bar Association Model
9	State Administrative Tax Tribunal Act; to hear appeals of tax
10	and other matters administered by the Department of Revenue
11	and certain taxes levied by or on behalf of self-administered
12	counties or municipalities that do not opt out; to provide the
13	necessary funding for the first year of operations of the Tax
14	Appeals Commission; to amend Sections 40-2A-3, 40-2A-4,
15	40-2A-5, 40-2A-7, 40-2A-8, 40-2A-11, and 40-18-27, Code of
16	Alabama 1975, for purposes of conformity to the federal
17	Taxpayer Bill of Rights, including broader innocent spouse
18	type relief and increased penalties for negligence, fraud, and
19	frivolous appeals or returns; to make technical corrections;
20	to require amended state income tax returns as a result of IRS
21	audit changes; to increase the amount of time a taxpayer has
22	to file an appeal of a preliminary or final assessment; and to
23	abolish the Administrative Law Division of the Department of
24	Revenue, including repealing Section 40-2A-9, Code of Alabama
25	1975.
26	BE IT ENACTED BY THE LEGISLATURE OF ALABAMA:

1 Section 1. In order to increase public confidence in 2 the fairness of Alabama's tax system, the state shall provide an independent agency, with tax expertise, to resolve disputes 3 4 between the Department of Revenue, or certain 5 self-administered counties and municipalities, and taxpayers prior to requiring the payment of the amounts in issue or the 6 7 posting of a bond, but after the taxpayer has had a full 8 opportunity to attempt settlement with the Department of 9 Revenue or with a self-administered county or municipality 10 that has not elected out based, among other issues, on the hazards of litigation. By establishing an independent tax 11 12 tribunal within the executive branch of government, this act 13 shall provide taxpayers with a means of resolving 14 controversies that ensures both the appearance and the reality of due process and fundamental fairness. To that end, Chapter 15 2B of Title 40 of the Code of Alabama 1975, by this act shall 16 17 be known and may be cited as the Alabama Tax Appeals Commission Act. 18

19 It is the intent of the Legislature to adopt in 20 large part the American Bar Association Model State 21 Administrative Tax Tribunal Act.

It is the intent of the Legislature that this act foster the settlement or other resolution of tax disputes to the greatest extent possible and, in cases in which litigation is necessary, to provide taxpayers with a fair, independent, pre-payment procedure to resolve a dispute with the Department of Revenue or, in certain cases, a self-administered county or municipality.

It is also the intent of the Legislature to amend 3 4 the existing Alabama Taxpayers' Bill of Rights provisions, which apply to both the Department of Revenue and 5 self-administered counties and municipalities as a result of 6 7 the Local Tax Procedures Act of 1998, to conform more closely to current federal law and to provide additional safeguards to 8 9 taxpayers during the audit and appeals process. To that end, 10 the provisions of this act and existing Chapter 2A of Title 40 of the Code of Alabama 1975, shall be known and may be cited 11 12 as the Alabama Taxpayers' Bill of Rights II. 13 Section 2. Chapter 2B is added to Title 40 of the 14 Code of Alabama 1975, to read as follows: 15 CHAPTER 2B CREATION AND OPERATION OF THE ALABAMA TAX APPEALS 16 17 COMMISSION. §40-2B-1. Alabama Tax Appeals Commission. 18 (a) As part of the executive branch of state 19 20 government, there is hereby created an independent commission 21 to be known as the Alabama Tax Appeals Commission, also 22 referred to herein as the "Tax Appeals Commission". 23 (b) The Tax Appeals Commission shall become fully 24 operational on October 1, 2013. The Tax Appeals Commission, in cases within its jurisdiction: 25 26 (1) Is a commission of limited and special 27 jurisdiction.

1 (2) Possesses the same powers and may exercise all 2 ordinary and extraordinary legal and equitable remedies available in the circuit courts with respect to tax cases, as 3 4 prescribed herein, including the interpretation and application of constitutional principles and such additional 5 6 remedies as may be assigned to it by the Legislature, but may 7 not declare a statute or ordinance in violation of either a federal or state constitutional provision. 8

9 (c) The Tax Appeals Commission shall have a seal 10 engraved with the words Alabama Tax Appeals Commission. The 11 Tax Appeals Commission shall authenticate all of its orders, 12 records, correspondence, and proceedings with the seal, and 13 the courts of this state shall take judicial notice of the 14 seal.

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§40-2B-2. Definitions.

(a) The definitions provided for in Section 40-2A-3
shall also apply to this chapter, except as provided in this
section. For purposes of this chapter, the following terms
shall have the following meanings:

(1) The term "Department of Revenue" means the
 Alabama Department of Revenue and does not include the
 governing body of any self-administered county or
 municipality.

(2) The term "U.S. mail with delivery confirmation"
means a delivery service available through the U.S. Postal
Service that provides the sender with the date, Zip Code, and

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1 time the article was delivered or the time delivery was 2 attempted.

3 (b) For purposes of this chapter, if a
4 self-administered county or municipality has not elected out
5 of this chapter pursuant to Section 40-2B-25, the following
6 terms shall have the following meanings:

7 (1) The term "taxpayer" shall include a person, as
8 defined in Section 40-2A-3, when paying a sales, use, rental,
9 or lodgings tax to, or being assessed or examined by, a
10 self-administered county or municipality or its agent.

11 (2) The term "department" shall include the 12 governing body of each self-administered county or 13 municipality that has not elected out.

14 (3) The term "secretary" shall include the clerk of
15 the applicable self-administered county or municipality that
16 has not elected out.

17 (4) The term "tax" shall mean and refer to a sales,
18 use, rental, or lodgings tax levied by or on behalf of a
19 self-administered county or municipality that has not elected
20 out.

\$40-2B-3. Jurisdiction and initial organization of
the Tax Appeals Commission.

(a) The Tax Appeals Commission shall have
jurisdiction to hear and determine all appeals pending before
the Department of Revenue's Administrative Law Division on
September 30, 2013, and all subsequent appeals filed with the
Tax Appeals Commission pursuant to Chapters 2A and 29 of this

title, Chapters 6, 7A, 13, and 20 of Title 32, relating to motor vehicles, or Section 40-2B-25, relating to self-administered counties and municipalities, except as follows:

5 (1) Appeals filed directly with the circuit court 6 either from a final assessment entered by the department or 7 from the department's denial in whole or in part of a claim 8 for refund.

9 (2) The determination and assessment of ad valorem 10 taxes on real and personal property, which is administered by 11 the various counties of the State of Alabama, except that 12 appeals from final assessments of value of property of public 13 utilities under Chapter 21 may be heard by the Tax Appeals 14 Commission in accordance with the procedures set forth in this 15 chapter.

(3) Any appeals regarding a sales, use, rental, or 16 17 lodgings tax levied or collected by or on behalf of a self-administered county or municipality if the governing body 18 of the county or municipality has made an election under 19 Section 40-2B-25 to divest the Tax Appeals Commission of 20 21 jurisdiction over the dispute, challenge, or appeal. Such 22 appeals shall be heard by the employee or other agent of the 23 self-administered county or municipality serving in the 24 capacity of a hearings or appeals officer, subject to Section 40-2A-6. 25

(b) To provide for a proper transition from the
Administrative Law Division to the Tax Appeals Commission, the

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1 Department of Revenue, on or before October 1, 2013, shall 2 transfer to the Tax Appeals Commission office furniture, equipment, computers, and other tangible personal property 3 4 used by the Administrative Law Division, as well as all case files, docket books, and all other documents and information, 5 6 in both tangible and intangible form, compiled, used, or 7 maintained by the Administrative Law Division. Further, any appeals that are timely filed with the Administrative Law 8 Division after September 30, 2013, shall be deemed timely 9 10 filed with and transferred to the Tax Appeals Commission. The 11 Chief Administrative Law Judge of the Administrative Law 12 Division shall have and is hereby granted the power and 13 authority necessary to effect an orderly transition, 14 including, but not limited to, the power and authority to 15 execute binding contracts and commitments on behalf of the Tax Appeals Commission with respect to employees, office space, 16 17 equipment, and other property, consistent with Sections 18 40-2B-16 and 40-2B-20.

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§40-2B-4. Service of papers and process.

Except concerning notices to the Department of 20 21 Revenue from the Tax Appeals Commission, or as otherwise 22 provided in this chapter, the Tax Appeals Commission shall mail any final order in which a judgment is entered or 23 24 affirmed or any notice of hearing by either U.S. mail with 25 delivery confirmation or certified U.S. mail, return receipt 26 requested, to the taxpayer's last known address or, if the 27 taxpayer has an authorized representative, to the authorized

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representative's last known address. All other orders or
 documents may, at the Tax Appeals Commission's discretion, be
 mailed by first class U.S. mail.

4 §40-2B-5. Timely mailed document considered to be
5 timely filed.

Any notice of appeal, application for rehearing, or other document required by law to be timely filed with the Tax Appeals Commission shall be deemed timely filed if:

9 (1) Timely mailed or delivered in accordance with
10 Section 40-1-45 and Department of Revenue regulations
11 pertinent thereto;

12 (2) Received by the Tax Appeals Commission on or13 before the date due; or

14 (3) Received by the Tax Appeals Commission in
15 legible form by facsimile or electronic transmission on or
16 before the due date, if the original, signed document is
17 mailed or delivered to the Tax Appeals Commission within seven
18 days after receipt of the facsimile or electronic
19 transmission.

20 §40-2B-6. Issuance of subpoenas; administration of 21 oaths.

(a) A judge of the Tax Appeals Commission shall have
the authority and the discretion to issue subpoenas, on his or
her own motion or at the request of a party, requiring any
person whose testimony may be relevant to an appeal to appear
and give testimony, at either a deposition or a hearing before
the judge. If a person is subpoenaed to testify at a

1 deposition or a hearing at the request of a party, that party 2 shall bear the cost of transcription of the deposition and the fees and mileage provided in Section 40-2A-7(a)(4). The judge 3 4 shall also have discretion to issue subpoenas duces tecum requiring the production of any document or other evidence 5 6 relevant to the appeal. Such subpoenas or subpoenas duces 7 tecum shall be issued in the name of the Tax Appeals Commission, signed by a judge of the Tax Appeals Commission, 8 and may be served either in the same manner as subpoenas 9 10 issued by a circuit court or either by U.S. mail with delivery confirmation or certified U.S. mail, return receipt requested. 11 12 If any person has been subpoenaed to appear and testify or 13 appear and produce documents or other information and fails or 14 refuses to appear or testify or to produce such documents or 15 other information, such person shall be subject to contempt proceedings, if instituted by a petition for contempt issued 16 17 by a judge of the Tax Appeals Commission, in the circuit court of the judicial circuit in which such person resides and, upon 18 proof of such fact to the circuit court, may be punished for 19 contempt as is provided in cases of contempt in circuit court. 20 21 Such proof of contempt may be evidenced by an affidavit of a 22 judge of the Tax Appeals Commission. Likewise, such circuit 23 court shall have jurisdiction to hear and, if appropriate, to 24 grant a motion to guash such subpoena.

(b) Any judge, or any employee of the Tax Appeals
Commission as designated in writing by the chief judge, may
administer oaths.

\$40-2B-7. Hearings to be without a jury and de novo.
 All appeals to the Tax Appeals Commission shall be
 tried without a jury and shall be de novo.

4 §40-2B-8. Notice to taxpayer of right to appeal to 5 Tax Appeals Commission.

6 The department shall notify a taxpayer of the right 7 to appeal to the Tax Appeals Commission and the jurisdictional requirements for perfecting the appeal. Such notice shall be 8 given with a final assessment, or with any notice by the 9 10 department informing the taxpayer that his or her claim for refund has been denied in whole or in part, or any notice by 11 12 the department informing the taxpayer of any act, proposed act, or refusal to act by the department from which the 13 14 taxpayer has a right to appeal to the Tax Appeals Commission.

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§40-2B-9. Procedures concerning appeals.

(a) The purpose of this section is to establish
uniform procedures concerning appeals to the Tax Appeals
Commission and to establish the authority and responsibilities
of the judges of the Tax Appeals Commission concerning those
appeals. This section shall be liberally construed to provide
for the fair, efficient, and complete resolution of all
matters in dispute.

(b) Judges of the Tax Appeals Commission shall hear
and decide all appeals to the Tax Appeals Commission, as
assigned by the chief judge. A judge, without a hearing, may
dismiss any appeal, or grant appropriate relief to any party,
if a party fails or refuses to comply with any Tax Appeals

1 Commission regulation or statute concerning appeals before the Tax Appeals Commission or if any party fails or refuses to 2 comply with any preliminary order issued by a judge. The 3 4 judge, for good cause, may reinstate an appeal dismissed under this subsection or withdraw an order granting relief only if 5 6 an application to reinstate the appeal or withdraw the order 7 is filed within 15 days from the date on which the order dismissing the appeal or granting the relief was entered or on 8 the judge's own motion within 90 days. A final order 9 10 dismissing an appeal or granting relief to a party may be 11 appealed to circuit court in the same manner and subject to 12 the same requirements as appeals from final or other 13 appealable orders of the Tax Appeals Commission.

14 (c) The notice of appeal filed with the Tax Appeals 15 Commission shall identify the final assessment, denied refund, or other act or refusal to act by the department which is the 16 17 subject of the appeal, the position of the appealing party, the basis on which relief should be granted, and the relief 18 sought. A notice of appeal that does not include all of the 19 above information shall be sufficient to invoke the 20 21 jurisdiction of the Tax Appeals Commission. The judge may 22 require a taxpayer to file an amended notice of appeal if more 23 information is deemed necessary.

(d) (1) Except as provided in subdivision (2), the
Tax Appeals Commission shall notify the legal division of the
Department of Revenue in writing that an appeal has been filed
and shall mail a copy of such notification to the taxpayer or

1 its authorized representative. The legal division shall file a 2 written answer with the Tax Appeals Commission within 60 days from the date of issuance of the notice to the legal division. 3 4 The judge may allow the legal division additional time, not to exceed 30 days, within which to file an answer only if the 5 6 legal division requests the extension within the 60-day period 7 provided by the preceding sentence. The answer shall state the facts and the issues involved and the Department of Revenue's 8 position relating thereto. The judge may require the 9 10 Department of Revenue to file an amended answer if more 11 information is deemed necessary. A county or municipality may 12 consult with the legal division of the Department of Revenue 13 concerning any appeal that involves the county's or 14 municipality's tax that is administered by the Department of 15 Revenue.

(2) If the appeal involves a tax levied by or on 16 17 behalf of a self-administered county or municipality, the Tax Appeals Commission shall promptly mail a copy of the notice of 18 19 appeal by either U.S. mail with delivery confirmation or certified U.S. mail to the governing body of the affected 20 21 county or municipality and shall provide the taxpayer or its 22 authorized representative with written notification of the 23 date the copy was mailed to the governing body. The affected 24 county or municipality shall file a written answer with the 25 Tax Appeals Commission within 60 days of the date of mailing 26 the notice of appeal to the affected county or municipality. 27 The judge may allow the county or municipality additional

1 time, not to exceed 30 days, within which to file an answer, 2 but only if the county or municipality requests the extension within the 60-day period provided by the preceding sentence. 3 4 The answer shall state the facts and the issues involved and the county's or municipality's position relating thereto. The 5 6 judge may require the county or municipality to file an 7 amended answer if more information is deemed necessary. The county or municipality and its authorized representatives may 8 consult with the legal division of the Department of Revenue 9 10 concerning the appeal.

(e) An appeal may be held in abeyance at the 11 discretion of the judge or may be submitted for decision on a 12 13 joint stipulation of facts without a hearing or as otherwise 14 agreed by the parties. Otherwise, except as provided in Section 40-2B-9(b), a hearing shall be conducted by the judge. 15 Notice of the hearing shall be mailed to the taxpayer at the 16 17 taxpayer's last known address, by either U.S. mail with delivery confirmation or certified U.S. mail, return receipt 18 requested, or to the taxpayer's representative, if any, at the 19 representative's last known address, by either U.S. mail with 20 21 delivery confirmation or certified U.S. mail, return receipt 22 requested. Except as provided in the next sentence, notice of 23 the hearing shall be mailed to the Department of Revenue by 24 first class U.S. mail, by intragovernmental hand mail, or 25 otherwise delivered as provided by regulation. If the appeal 26 involves a tax levied by or on behalf of a self-administered 27 county or municipality, the Tax Appeals Commission shall

instead promptly mail a copy of the notice of the hearing to the governing body of the affected county or municipality by either U.S. mail with delivery confirmation or certified U.S. mail. The judge shall conduct the hearing substantially as follows:

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(1) Open the record and receive appearances.

7 (2) Receive testimony and exhibits presented by the
8 parties. All testimony shall be under oath, and any person
9 testifying under oath shall be subject to the perjury
10 provisions of Section 13A-10-102.

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(3) Interrogate witnesses if deemed necessary.

12 (4) Require oral arguments and the submission of13 briefs and other authorities if deemed necessary.

14 (5) Continue or reopen the hearing as deemed
15 necessary for a fair, efficient, and complete resolution of
16 the matter or matters in dispute.

17 (f) A judge may enter a preliminary order directing one or more parties to take such action as deemed appropriate 18 or referring any issue or issues in dispute to the Department 19 of Revenue's Taxpayer Advocate for consideration if the issue 20 21 or issues relate to a tax administered by the Department of 22 Revenue. A judge, after a hearing or after a case is otherwise 23 submitted for decision, may issue an opinion and preliminary order, which shall include findings of fact and conclusions of 24 25 law. The opinion and preliminary order may direct the department to recompute a taxpayer's liability or the amount 26

of a refund due or for any party to take such action as
 specified in the preliminary order.

3 (g) A final order shall be entered by the judge
4 which, if deemed appropriate by the judge, shall contain
5 findings of fact and conclusions of law. The final order shall
6 provide appropriate relief under the circumstances and, unless
7 altered or amended on appeal or rehearing, shall have the same
8 force and effect as a final order issued by a circuit court in
9 Alabama.

10 (h) If a preliminary order, an opinion and preliminary order, or a final order involves a tax levied by 11 12 or on behalf of a self-administered county or municipality and 13 is within the jurisdiction of the Tax Appeals Commission, the 14 Tax Appeals Commission shall mail a copy of the order to the 15 governing body of the affected county or municipality and, if applicable, its authorized representative, by either U.S. mail 16 17 with delivery confirmation or certified U.S. mail return receipt requested, within three days of the date of entry. 18 However, the failure of the Tax Appeals Commission to timely 19 mail a copy of an order to the affected municipality or county 20 21 or the failure of the municipality or county to receive the 22 order shall not affect the validity of the order.

(i) Any party may apply for rehearing from any final
order or opinion and preliminary order, provided however, the
application must be filed within 15 days from the date of
entry of such order. The application for rehearing shall
specify the reasons and supporting arguments why such order is

1 incorrect and should be reconsidered. The timely filing of an 2 application for rehearing from a final order shall suspend the time period for filing an appeal to circuit court. If an 3 4 application for rehearing is timely filed, the judge shall thereafter issue a final or other order on rehearing, either 5 6 with or without a hearing on the application, at the 7 discretion of the judge. The time for filing a notice of appeal to circuit court shall begin anew on the date of entry 8 of the final order on rehearing. 9

10 (j) All hearings before the Tax Appeals Commission shall be recorded by a qualified court reporter. The 11 12 proceedings shall be transcribed at the request of the 13 department, the taxpayer, the affected self-administered 14 county or municipality, or the Tax Appeals Commission, with the expense of transcription to be paid by the requesting 15 party. The record of the proceedings shall be maintained by 16 17 the Tax Appeals Commission for at least five years. Upon appeal to circuit court, the Tax Appeals Commission shall 18 submit the record on appeal, including any transcript, to the 19 circuit court for use in the appeal. 20

(k) The rules of evidence applicable in civil
nonjury cases in the circuit courts of Alabama shall be
followed by the Tax Appeals Commission. However evidence not
admissible thereunder may be admitted in the discretion of the
judge, if relevant, not unfairly prejudicial to any party, and
necessary for the fair adjudication of the case. The judge may
announce before or during a hearing that it shall not be

1 necessary for either party to object to any testimony or 2 evidence offered by a party, and any objections shall be preserved and may be made on appeal. The final order issued by 3 4 the judge shall be based only on such evidence as is relevant and material. Documentary evidence may be received in copy 5 6 form if there is no objection thereto or in the discretion of 7 the judge. Official notice may be taken of any technical facts within the specialized knowledge of the judge. 8

(1) A taxpayer or a self-administered county or 9 10 municipality may be represented before the Tax Appeals Commission by an authorized representative. If a taxpayer or a 11 12 self-administered county or municipality or their authorized 13 representative fails to appear at a hearing after proper 14 service of notice, the judge may dismiss the appeal with 15 prejudice, reset the matter for a subsequent hearing, or 16 proceed with the hearing.

17 (m) Upon timely application, a taxpayer, herein referred to as the "applicant," subject to the tax at issue in 18 an action before the Tax Appeals Commission, shall be 19 permitted to intervene, unless the applicant's interest is 20 21 adequately represented by the existing parties, (1) when the 22 applicant claims an interest relating to the property or 23 transaction that is the subject of the action and the taxpayer 24 is so situated that the disposition of the action may, as a 25 practical matter, impair or impede the taxpayer's ability to 26 protect that interest, or (2) when the judge determines that a 27 taxpayer's claim or defense and the main action have a

question of law or facts in common. An applicant who has been permitted to intervene by the judge may also appeal to circuit court from a final or other appealable order, as provided herein for appeals. Parties interested in the outcome of any case before the Tax Appeals Commission, with the permission of the judge, may submit amicus briefs pursuant to Rule 29 of the Alabama Rules of Appellate Procedure.

8 (n) All testimony, exhibits, documents, and other 9 materials submitted by a party or introduced into evidence at 10 a hearing before the Tax Appeals Commission, and all final and 11 other orders issued by the judge, shall be deemed public 12 information except:

(1) Information received from the Internal Revenue
Service that is restricted by law or agreement from
disclosure.

16 (2) Other information or records required by law not
17 to be disclosed or which are the subject of a protective order
18 issued pursuant to Section 40-2B-11(b).

(3) As otherwise ordered by the judge.

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20 §40-2B-10. Burden of proof in Tax Appeals Commission
21 proceedings.

On appeal to the Tax Appeals Commission, a final assessment shall be prima facie correct, and the burden of proof shall be on the taxpayer to prove that the assessment is incorrect. In cases involving denied refunds, the burden shall be on the taxpayer to prove that a refund is due. The judge shall have discretion to determine the party to proceed first
 with the evidence in the case.

3 §40-2B-11. Hearings to be open to public; report of
4 proceedings; exception; confidential information.

5 (a) Hearings before the Tax Appeals Commission shall 6 be open to the public, except as provided in subsections (b) 7 and (c).

(b) A judge may close a hearing to the public if, in 8 the discretion of the judge, trade secrets, federal or other 9 10 tax information, confidential business records, or other confidential information may be disclosed during the hearing. 11 12 A judge may also issue protective orders concerning any 13 evidence involving trade secrets, federal or other tax 14 information, confidential business records, or other 15 confidential information. In determining whether a hearing should be closed or a protective order issued, the judge shall 16 17 weigh the harm that may be suffered by the disclosing party against any benefit received by the public as a result of the 18 disclosure. If the judge closes a hearing or issues a 19 protective order as requested by a party or refuses to close a 20 21 hearing or to issue a requested protective order, the judge 22 shall issue an order to that effect. The order shall explain 23 the reasons why the request was granted or denied, as 24 applicable.

(c) An order closing a hearing or granting a
 protective order or an order denying same shall be considered
 a final order for purposes of appeal to circuit court. A party

1 may appeal such an order to circuit court in the same manner 2 and subject to the same requirements as appeals from final orders of the Tax Appeals Commission, except that if the case 3 4 involves a disputed final assessment, the final assessment need not be paid, nor a supersedeas bond or other security 5 6 filed, in connection with the appeal. The Tax Appeals 7 Commission may stay the case on the merits until the issue is finally resolved on appeal. 8

9 §40-2B-12. Authority to issue regulations. The Tax 10 Appeals Commission, through the chief judge, is authorized to 11 issue regulations governing procedures and practice before the 12 Tax Appeals Commission and matters of internal organization 13 and operation. Such regulations shall be issued in accordance 14 with Chapter 22 of Title 41.

15 §40-2B-13. Appeals to circuit court; reviewing
authority and action on appeal.

(a) Other than an application for rehearing to the
Tax Appeals Commission, the exclusive remedy for review of any
final or other appealable order issued by the Tax Appeals
Commission shall be by appeal to the appropriate circuit
court.

(b) The taxpayer, an intervenor pursuant to Section
40-2B-9(m), a self-administered county or municipality whose
tax is within the jurisdiction of the Tax Appeals Commission,
or the Department of Revenue may appeal to circuit court from
a final or other appealable order issued by the Tax Appeals
Commission by filing a notice of appeal with the appropriate

circuit court within 60 days from the date the final or other appealable order was entered. A copy of the notice of appeal shall be submitted to the Tax Appeals Commission within the 60-day appeal period. The Tax Appeals Commission shall thereafter prepare a record on appeal. The appeal shall be filed in the following circuit courts:

(1) Any appeal by the Department of Revenue, a
self-administered county or municipality whose tax is within
the jurisdiction of the Tax Appeals Commission, or an
intervenor shall be filed with the circuit court of the county
in which the taxpayer resides or has a principal place of
business in Alabama.

(2) Any appeal by the taxpayer shall be filed with
the Circuit Court of Montgomery County, Alabama, or with the
circuit court of the county in which the taxpayer resides or
has a principal place of business in Alabama.

17 (3) Notwithstanding subdivisions (1) and (2), if the
18 taxpayer does not reside in Alabama or have a principal place
19 of business in Alabama, any appeal by the taxpayer, the
20 Department of Revenue, a self-administered county or
21 municipality whose tax is within the jurisdiction of the Tax
22 Appeals Commission, or an intervenor shall be filed with the
23 Circuit Court of Montgomery County, Alabama.

(c) If the appeal to circuit court pursuant to
subsection (b) is by a taxpayer from a final order involving a
final assessment, the taxpayer, within the 60-day appeal
period, shall do one of the following:

1 (1) Remit the amount of the final assessment 2 determined to be due by the final order to the Department of 3 Revenue, or to the self-administered county or municipality, 4 if applicable.

(2) Execute a supersedeas bond, which shall be 5 6 executed by a surety company licensed to do business in 7 Alabama, in an amount equal to 125 percent of the amount determined to be due by the final order, plus applicable 8 9 interest and any court costs relating to the appeal, payable 10 to the Department of Revenue, or to the self-administered county or municipality, if applicable, and conditioned to pay 11 12 the amount determined to be due by the final order.

13 (3) File an irrevocable letter of credit with the 14 circuit court in an amount equal to 125 percent of the amount 15 determined to be due by the final order. The irrevocable letter of credit shall be issued by a financial institution 16 17 designated as a qualified public depository by the Board of Directors of the Security for Alabama Funds Enhancement (SAFE) 18 Program pursuant to Chapter 14A of Title 41. The Department of 19 20 Revenue, or the self-administered county or municipality, if 21 applicable, shall be named the beneficiary of the irrevocable 22 letter of credit. The irrevocable letter of credit shall be 23 conditioned to pay the amount determined to be due by the 24 final order, plus applicable interest and any court costs 25 relating to the appeal. A taxpayer may not issue an irrevocable letter of credit as to an appeal by the same 26 27 taxpayer.

1 (4) File a pledge or collateral assignment of 2 securities with the circuit court that constitute eligible collateral under Chapter 14A of Title 41 in an amount equal to 3 4 200 percent of the amount determined to be due by the final order. The pledge or collateral assignment shall be in favor 5 of the Department of Revenue, or the self-administered county 6 7 or municipality, if applicable, and conditioned to pay the amount determined to be due by the final order, plus 8 applicable interest and any court costs relating to the 9 10 appeal.

(5) Show to the satisfaction of the clerk of the circuit court to which the appeal is taken that the taxpayer has a net worth, based on fair market value, of one hundred thousand dollars (\$100,000), or less, including his or her homestead.

16 (d)(1) Except as provided in subdivision (2), the 17 circuit court shall dismiss any appeal:

a. That is not timely filed with the circuit courtand the Tax Appeals Commission as herein provided.

20 b. That involves a final assessment, if either the 21 amount stated as due in the final order of the Tax Appeals 22 Commission is not timely paid in full or a supersedeas bond, 23 irrevocable letter of credit, or pledge or collateral 24 assignment of securities is not timely filed as required in 25 subsection (c).

(2) If the circuit court determines that the
 taxpayer has not satisfied the requirements of subsection (b)

or (c), the circuit court shall order that the taxpayer satisfy such requirements. The taxpayer may satisfy such requirements at any time within 30 days after service of the court order. No order of dismissal for lack of jurisdiction shall be entered within 30 days after service of the court order and no order of dismissal shall thereafter be entered if such requirement is satisfied within such 30-day period.

(e) The appeal to circuit court from a final or 8 other appealable order issued by the Tax Appeals Commission 9 10 shall be a trial de novo, except that the order shall be presumed prima facie correct and the burden shall be on the 11 12 appealing party to prove otherwise. The circuit court shall 13 hear the case by its own rules and shall decide all questions 14 of fact and law. The administrative record and transcript 15 shall be transmitted to the reviewing court as provided herein and shall be admitted into evidence in the trial de novo, 16 17 subject to the rights of either party to object to any testimony or evidence in the administrative record or 18 transcript. With the consent of all parties, judicial review 19 20 may be on the administrative record and transcript. The 21 circuit court shall affirm, modify, or reverse the order of 22 the Tax Appeals Commission, with or without remanding the case 23 for further hearing, as justice may require.

24 \$40-2B-14.

Publication of Tax Appeals Commission decisions.
Subject to Section 40-2B-9, the decisions determined
to be of general public interest may be published and

1 distributed by the Tax Appeals Commission as prescribed by the 2 chief judge. A decision may not be published until either the time period for appealing the decision has expired or the Tax 3 4 Appeals Commission has received a copy of the notice of appeal pursuant to Section 40-2B-13(b), in which case the fact that 5 6 the decision has been appealed shall be noted on the first 7 page of the published decision. A reasonable fee may be charged for the publication, as established from time to time 8 9 by the chief judge.

10 §40-2B-15. Appointment and term of judges; maximum
11 number; vacancy.

(a) The term of a judge of the Tax Appeals
Commission shall be six years, except as herein provided. The
term of the first chief judge shall begin on October 1, 2013.

15 (b) Additional or successor judges of the Tax Appeals Commission shall be nominated by a committee of seven 16 17 persons, except as provided below. The nominating committee shall provide the Governor with a list of five qualified 18 candidates for each open or newly created Tax Appeals 19 20 Commission judge's position. Within 45 days after receipt of 21 the list, the Governor may appoint a nominee from the list of 22 candidates or request that the nominating committee provide 23 another list of qualified candidates. The Governor shall 24 promptly thereafter appoint a nominee from the new list. The 25 term of any new or successor judge shall begin on the first day of the month following the date that the Governor makes 26 27 the appointment.

Page 27

(c) The nominating committee shall be organized
 within six months of the effective date of this act and shall
 consist of the following:

4 (1) One member in good standing with the Alabama
5 State Bar who has at least five years' experience in the
6 private practice of tax law in this state, to be appointed by
7 the State Bar President.

8 (2) The Commissioner of the Department of Revenue,
9 or his or her designee.

10 (3) Except as otherwise provided in this 11 subdivision, one member appointed by the Association of County 12 Commissions of Alabama, who shall be a representative of 13 county government. If more than 50 percent of the self-administered counties in this state have elected to 14 15 divest the Tax Appeals Commission of jurisdiction pursuant to Section 40-2B-25 as of October 1 of each year, the 16 17 representative of county government shall be removed and the Director of Finance or his or her designee shall serve as a 18 member of the nominating committee. 19

20 (4) Except as otherwise provided in this 21 subdivision, one member appointed by the Alabama League of 22 Municipalities, who shall be a representative of municipal 23 government. If more than 50 percent of the self-administered 24 municipalities in this state have elected to divest the Tax 25 Appeals Commission of jurisdiction pursuant to Section 40-2B-25 as of October 1 of each year, the representative of 26 27 municipal government shall be removed and the Director of

Page 28

Finance or his or her designee shall serve as a member of the nominating committee. If more than 50 percent of the self-administered counties and more than 50 percent of the self-administered municipalities have elected to divest the Tax Appeals Commission of jurisdiction pursuant to Section 40-2B-25 as of October 1 of each year, there shall be only five members of the nominating committee.

8 (5) Two members appointed by the President of the 9 Alabama Circuit Judges Association, one who shall be a 10 representative of the individual taxpayers of the state and 11 one who shall be a representative of the business taxpayers of 12 the state. Neither member shall be a practicing attorney or 13 employee or former employee of the Department of Revenue or 14 municipal or county government.

15 (6) One member appointed by the Alabama Society of 16 Certified Public Accountants who shall be a representative of 17 the taxpayers of the state but who shall not be a practicing attorney or employee or former employee of the Department of 18 Revenue or municipal or county government. The appointing 19 authorities should take into consideration the racial, gender, 20 21 geographic, urban/rural, and economic diversity of the state 22 when selecting representatives for the nominating committee.

(d) The appointing authorities shall submit to the Governor's Office the name or names of the initial member or members appointed to the nominating committee. The term of a member of the nominating committee shall be six years and shall begin on the first day of the month following the

1 submission of the member's appointment letter by the 2 appointing authority to the Governor's Office. An appointing authority may remove a sitting member or members previously 3 4 appointed by such authority and appoint another member or members before the term of the sitting member or members has 5 6 expired by filing notice of such action with the Governor's 7 Office. An appointing authority may also appoint a new or replacement member if a sitting member dies, resigns, or is 8 otherwise unable to serve. The term of any new or replacement 9 10 member shall begin on the first day of the month following the submission to the Governor's Office of the appointment letter 11 12 naming the new or replacement member to the committee. Members 13 of the nominating committee shall serve without compensation 14 or reimbursement for expenses. The nominating committee shall appoint a chair and secretary from among themselves and adopt 15 rules and procedures for the conduct of its meetings and other 16 17 business of the nominating committee. The secretary shall maintain the permanent records of the nominating committee. A 18 copy of all appointment letters submitted by an appointing 19 authority to the Governor's Office shall be mailed or 20 21 otherwise delivered to the secretary of the nominating 22 committee, once a secretary is appointed. The committee may 23 conduct private meetings, as deemed appropriate by the 24 committee, but only in compliance with applicable laws. The 25 nominating committee shall compile a list of three nominees by 26 majority vote and shall otherwise act by a majority vote at 27 any meeting at which a guorum is present either in person, by

written proxy, or by the written consent of all its members.
 For the purposes of this section, a quorum shall consist of a
 majority of the members of the nominating committee then
 serving.

(e) Any sitting judge, at the end of his or her 5 6 term, shall be automatically appointed to a subsequent 7 six-year term unless the judge is recalled in accordance with this subsection. A recall may be initiated by the Governor, 8 the Attorney General, or the Judicial Inquiry Commission by 9 10 submitting a petition for recall to the Chief Judge of the Court of the Judiciary no more than 12 and no less than three 11 12 months before the end of a judge's current term. The petition 13 shall state the reasons why the judge should not serve another 14 six-year term. A copy of the petition for recall shall be 15 simultaneously submitted to the chair of the nominating committee. In such case, the nominating committee shall 16 17 provide an objective, written appraisal of the performance of the sitting judge to the Chief Judge of the Court of the 18 Judiciary for use in determining the competency and fitness of 19 the judge, including a recommendation by the committee. If the 20 21 Court of the Judiciary votes to recall the judge, the judge is 22 not reappointed to another six-year term, and a successor 23 judge shall be appointed as provided in subsection (b). The 24 term of the judge subject to the petition for recall shall be 25 extended during the pendency of the recall proceedings, and if 26 recalled, the judge shall continue to serve until a successor 27 judge is appointed as provided in subsection (b). If a

petition for recall is timely submitted but the Court of the Judiciary does not vote to recall the judge, the judge shall thereafter be automatically appointed to another six-year term.

(f) There shall be no less than one nor more than 5 three judges serving at any one time. The initial judge of the 6 7 Tax Appeals Commission shall serve as chief judge. If the chief judge determines that a second or third judge is 8 9 necessary, based on current and anticipated case load, the chief judge shall so notify the Governor, and the Governor 10 shall thereafter determine whether a second or third judge is 11 12 necessary. If the Governor agrees with the chief judge's 13 determination, the Governor shall instruct the nominating 14 committee to commence proceedings under this section to fill 15 the additional position. The chief judge may, with the advice and consent of the Governor, eliminate an associate judge 16 17 position if the current and anticipated case load does not warrant the position. 18

(g) If a Tax Appeals Commission judge's position
becomes vacant, the vacancy shall be filled according to the
method set forth in subsection (b).

\$40-2B-16. Qualifications of Tax Appeals Commission
 judge; oath; Tax Appeals Commission employees.

(a) Each Tax Appeals Commission judge shall be a
United States citizen, domiciled in Alabama, and a member in
good standing of the Alabama State Bar Association. The chief
judge must have at least 10 years' experience and an associate

1 judge must have at least five years' experience, either in the 2 active practice of law in Alabama, whether in the governmental or private sector, or in a judicial or guasi-judicial office 3 4 such as an administrative law judge. The judge shall possess 5 an acceptable judicial temperament and a high level of 6 knowledge and degree of experience in the area of state and 7 local taxation, as determined by the Governor and the nominating committee. 8

9 (b) Before entering upon the duties of office, the 10 judge shall take and subscribe to an oath or affirmation for 11 the faithful discharge of his or her duties.

(c) Tax Appeals Commission judges shall be subject to disciplinary proceedings before the Judicial Inquiry Commission to the same extent as circuit judges. The Judicial Inquiry Commission shall have the authority to remove any Tax Appeals Commission judge from office, after notice and an opportunity to be heard, for neglect of duty, inability to perform duties, malfeasance in office, or other good cause.

(d) Tax Appeals Commission judges shall be 19 20 classified state employees as provided in Section 36-26-10. As 21 such, a judge, except for appointment, reconfirmation, removal, and dismissal as provided in this chapter, shall be 22 23 entitled to all benefits and protections available to classified state employees, including the right to participate 24 25 in any retirement benefit plan available to certain state 26 employees from time to time. A judge who is qualified and who 27 elects to participate in any such retirement plan, while

1 participating in the plan, shall retain the same status, 2 duties, authority, and rights as granted to Tax Appeals Commission judges by this chapter. If a judge, while 3 4 participating in such plan, is not automatically reappointed or not reappointed and reconfirmed to another term as herein 5 6 provided, the judge shall be considered as having been 7 involuntarily terminated for purposes of receiving any retirement benefits and member contributions pursuant to the 8 retirement plan. If at the time of appointment, a judge is a 9 10 Merit System employee of the state, the judge shall be 11 entitled to carry over, continue, and retain any of the 12 benefits resulting from prior state employment. Tax Appeals 13 Commission judges shall also participate in the State 14 Employees' Retirement System.

15 (e) The chief judge may employ one Executive 16 Assistant III as an unclassified service state employee, as provided in Section 36-26-10(c). All other Tax Appeals 17 Commission personnel shall be appointed or hired by the chief 18 judge, as necessary for the proper operation of the Tax 19 Appeals Commission, shall be state employees under the state 20 21 Merit System, and shall be entitled to all benefits and 22 protections available to state employees. The Executive 23 Assistant III employed in the Administrative Law Division as 24 of September 30, 2013, shall be transferred to the Tax Appeals 25 Commission, along with any other Merit System employees 26 employed by the Administrative Law Division on that date. 27 §40-2B-17. Judge's salary, expenses.

1 (a) The chief judge of the Tax Appeals Commission 2 shall receive such salary as is provided from time to time within Pay Grade 88 of the compensation plan of the state 3 4 Merit System, as determined by the Governor with the advice of the nominating committee. Associate judges shall receive such 5 6 salary as is provided from time to time within Pay Grade 84 of 7 the compensation plan of the state Merit System, as determined by the chief judge with the advice of the Governor. The judges 8 shall receive no other monetary compensation for services 9 10 except as authorized by subsection (b). This subsection shall neither increase nor decrease the salary received by the chief 11 12 administrative law judge of the Department of Revenue, who 13 shall become the initial chief judge of the Tax Appeals 14 Commission pursuant to Section 40-2B-18(a).

15 (b) When a judge or other Tax Appeals Commission employee travels on Tax Appeals Commission business away from 16 17 the state capital, he or she shall be reimbursed as provided for other state employees in Sections 36-7-20, 36-7-21, 18 36-7-22, and 36-7-24. The chief judge, at his or her 19 discretion, may direct and require any judge or other employee 20 21 of the Tax Appeals Commission to attend continuing legal 22 education or other training as necessary.

23

§40-2B-18. Chief judge; associate judges; functions.

(a) The initial chief judge of the Tax Appeals
Commission shall be the chief administrative law judge of the
Department of Revenue serving on September 30, 2013.
Thereafter, the individual who is appointed as chief judge by

the Governor, as provided in Section 40-2B-15(b), shall serve as chief judge.

3 (b) The chief judge shall assign cases and otherwise
4 have authority over the operations of the Tax Appeals
5 Commission, including any associate judge. The chief judge
6 shall also have the discretion to order the Tax Appeals
7 Commission to hear cases en banc if there is more than one
8 judge sitting at that time.

9 (c) All judges of the Tax Appeals Commission, other 10 than the chief judge, shall be designated as associate judges 11 and shall have the same authority and powers of the chief 12 judge, except as specified in this chapter.

(d) If a judge of the Tax Appeals Commission dies, 13 14 retires, or resigns, or is unable to serve as judge, or is 15 removed from office for cause, the Governor may appoint a Tax Appeals Commission judge pro tempore, who must meet the 16 17 qualifications for a Tax Appeals Commission judge set forth in Section 40-2B-16(a). Such appointment shall become effective 18 the first day of the month following the submission of the 19 appointment letter by the chief justice to the Governor's 20 21 Office. Such judge pro tempore shall serve until such time as a successor judge is appointed by the Governor, as provided 22 23 herein. If the judge pro tempore is appointed to fill the 24 position of chief judge, he or she shall be compensated at the 25 rate provided herein for the chief judge and shall have and 26 exercise all powers granted the chief judge. Otherwise, a 27 judge pro tempore shall be compensated at the rate of an

Page 36

1 associate judge and shall have and exercise all the powers 2 granted an associate judge. Such compensation shall be paid out of the appropriation for the Tax Appeals Commission. The 3 4 chief judge may also appoint a judge pro tempore to hear a special case or cases, as assigned by the chief judge, 5 6 including in cases where a judge disqualifies himself or 7 herself on his or her own motion. Such judge pro tempore must meet the qualifications set forth in Section 40-2B-16(a), and 8 shall be compensated at a rate specified by the chief judge, 9 10 but not at a rate that exceeds any rate paid to an associate 11 judge.

\$40-2B-19. Offices of Tax Appeals Commission;
location of hearings.

14 The principal office of the Tax Appeals Commission 15 shall be in Montgomery and in a building that is separate and apart from any building in which the Department of Revenue has 16 17 an office, as approved by the Finance Director. The Tax Appeals Commission may hold hearings in any county seat, in 18 the discretion of the chief judge. If the appeal involves a 19 tax levied by or on behalf of a self-administered county or 20 21 municipality, the Tax Appeals Commission may hold the hearing in the county seat of the affected county or the county seat 22 23 of the county in which the affected municipality is located. 24 The circuit court sitting in any county, without charge and upon reasonable notice from a judge of the Tax Appeals 25 26 Commission, shall provide the Tax Appeals Commission with 27 suitable rooms and facilities within the courthouse space

1 assigned to the circuit court. The county commission shall
2 have no obligation or responsibility to provide space or
3 facilities. The Tax Appeals Commission may also hold hearings
4 in the Department of Revenue's service centers located
5 throughout the state.

§40-2B-20. Authority to contract and expend funds;
budget of Tax Appeals Commission; limitation on activities of
personnel.

9 (a) The Tax Appeals Commission, through the chief 10 judge, may contract or enter into agreements with any private or governmental agency, upon approval of the Finance Director, 11 12 for the rental of office space and the rental or purchase of 13 equipment, administrative or other support services, supplies, 14 and all other property or services necessary for the operation 15 of the Tax Appeals Commission. The funds for the operation of the Tax Appeals Commission shall be administered by the Tax 16 17 Appeals Commission, through the chief judge. With respect to the fiscal year ending September 30, 2014, there shall be 18 transferred from the Revenue Department Administrative Fund to 19 the Tax Appeals Commission the amount of four hundred 20 21 twenty-five thousand dollars (\$425,000). The amount 22 transferred from the Revenue Department Administrative Fund 23 shall be disbursed to the Tax Appeals Commission in four equal 24 increments, at the beginning of each quarter of the fiscal 25 year. Thereafter, the Tax Appeals Commission, through the 26 chief judge, shall prepare an annual budget, and funds shall be appropriated annually by the Legislature from the Revenue 27

Department Administrative Fund to be used exclusively for the
 operation of the Tax Appeals Commission.

(b) No employee of the Tax Appeals Commission or 3 4 person serving as judge pro tempore shall act as an authorized representative or representative of the department before the 5 6 Tax Appeals Commission while an employee or while serving as a 7 judge pro tempore. A former employee of the Tax Appeals Commission or former judge pro tempore shall not act as an 8 authorized representative, representative of the department, 9 10 or otherwise participate in any case that was pending before 11 the Tax Appeals Commission on the date of termination of that 12 person's employment with or service on behalf of the Tax Appeals Commission. A former Tax Appeals Commission judge may 13 14 represent a client before the Tax Appeals Commission in a legal, non-lobbying capacity in a case that was not pending 15 before the Tax Appeals Commission when the judge left office, 16 17 to the same extent former members of the Alabama judiciary are allowed by Section 36-25-13. 18

19

§40-2B-21. Records.

The Tax Appeals Commission shall maintain an official docket, fee book, and other records as deemed necessary by the chief judge. Such records may be maintained in electronic format.

24

§40-2B-22. Filing fees prohibited.

No filing fee shall be imposed for any appeal filed
with the Tax Appeals Commission.

1 §40-2B-23. Fees and expenses of witnesses. Any 2 witness subpoenaed by the Tax Appeals Commission on its own motion to testify or produce records at a hearing before the 3 4 Tax Appeals Commission shall be entitled to receive from the Tax Appeals Commission the fees and mileage provided in 5 6 Section 40-2A-7(a)(4). Any witness subpoenaed by the Tax 7 Appeals Commission at the request of a party to testify or produce records at such a hearing shall be entitled to receive 8 9 from the requesting party the fees and mileage provided in 10 Section 40-2A-7(a)(4).

11 §40-2B-24. Department of Revenue allowed to 12 acquiesce or nonacquiesce in Tax Appeals Commission and 13 circuit court decisions.

14 (a) The commissioner or deputy commissioner may
15 state and periodically publish the Department of Revenue's
16 acquiescence or nonacquiescence to indicate its position on
17 decisions of the Tax Appeals Commission or a circuit court.

(b) Acquiescence in a decision means acceptance by the Department of Revenue of the conclusion reached, but does not necessarily mean acceptance and approval of the reasons or rationale of the Tax Appeals Commission or circuit court for its conclusion.

\$40-2B-25. Election by self-administered county or
 municipality to divest jurisdiction of Tax Appeals Commission.

(a) Unless a self-administered county or
 municipality elects, in the manner prescribed below, to divest
 the Tax Appeals Commission of jurisdiction over appeals of

final assessments or denied refunds, in whole or in part, of 1 2 any sales, use, rental, or lodgings taxes levied or collected from time to time by or on behalf of the self-administered 3 county or municipality, a taxpayer may appeal a final 4 assessment or denied refund involving any such tax to the Tax 5 6 Appeals Commission in accordance with the procedures and 7 requirements provided in Section 40-2A-7 and this chapter. For purposes of any appeal filed by a taxpayer pursuant to this 8 section, the term "department" as used in Section 40-2A-7 9 10 means the governing body of the applicable self-administered county or municipality and not the Department of Revenue, and 11 the term "secretary" as used in Section 40-2A-7 means the 12 clerk of the governing body of the applicable 13 14 self-administered county or municipality.

15 (b) Subject to the limitation imposed by subsection (e), the election-out under this section shall be made by 16 17 serving a copy of the ordinance or resolution evidencing the election-out, adopted by the governing body of the 18 self-administered county or municipality pursuant to this 19 section, with the Tax Appeals Commission. Service may be 20 21 accomplished by mailing a copy of the ordinance or resolution, 22 certified by an appropriate official, by either U.S. mail with 23 delivery confirmation or certified U.S. mail, return receipt requested, by hand delivery, or by an expedited courier 24 25 service to the Tax Appeals Commission's office. The Tax 26 Appeals Commission shall promptly publish notice of the 27 election-out pursuant to subsection (d), and the election

1 shall be effective on the date that notice is published.
2 Notwithstanding the foregoing, appeals of final assessments or
3 denied refunds involving the electing county or municipality
4 that were pending before the Tax Appeals Commission on the
5 date that notice of the election-out is published shall
6 continue to be heard and decided by the Tax Appeals Commission
7 as if the election-out had not been made.

(c) Subject to the limitation imposed by subsection 8 9 (e), an election-out may be revoked, prospectively, by the governing body of the self-administered county or municipality 10 at any time by resolution or ordinance, a certified copy of 11 12 which shall be served on the Tax Appeals Commission in the manner prescribed above. The revocation of an election-out 13 14 vests jurisdiction in the Tax Appeals Commission over all 15 appeals of final assessments or denied refunds, in whole or in part, of the county's or municipality's sales, use, rental, 16 17 and lodgings taxes that are entered or denied on or after the date that notice of revocation is published by the Tax Appeals 18 Commission. 19

(d) At least once a month, the Tax Appeals 20 21 Commission shall provide the Department of Revenue with a list 22 of all self-administered counties and municipalities that have 23 elected out pursuant to subsection (b) or that have filed a 24 notice of revocation of their election-out pursuant to 25 subsection (c). The Department of Revenue shall publish the 26 list on its website and otherwise make available to the public 27 in the same manner that the rates and administrators of

certain county and municipal taxes are published by the
 Department of Revenue. The Tax Appeals Commission may also
 publish the list on its own website.

4 (e) A self-administered county or municipality may make only one election-out under subsection (b) or one 5 6 revocation under subsection (c) during each calendar year. If 7 an appeal is timely filed with the Tax Appeals Commission after the notice of an election-out by the self-administered 8 county or municipality is published by the Tax Appeals 9 10 Commission, the appeal shall be deemed timely filed with and transferred to the self-administered county or municipality. 11 12 If an appeal is timely filed with a self-administered county 13 or municipality after the notice of revocation by the 14 self-administered county or municipality is published by the Tax Appeals Commission, the appeal shall be deemed timely 15 filed with and transferred to the Tax Appeals Commission. 16

17 Section 3. The Code Commissioner shall review Titles 18 11 and 40 and shall substitute "Alabama Tax Appeals 19 Commission" for any reference to the Administrative Law 20 Division of the Department of Revenue and shall make any other 21 similar amendments consistent herewith.

 22
 Section 4. Sections 40-2A-3, 40-2A-4, 40-2A-5,

 23
 40-2A-7, 40-2A-8, 40-2A-11, and 40-18-27, Code of Alabama

 24
 1975, are amended to read as follows:

25 "\$40-2A-3.

1	"For Except as otherwise specifically provided or
2	limited, for the purposes of this chapter and Chapter 2B, the
3	following terms shall have the following meanings:
4	"(1) ADMINISTRATIVE LAW JUDGE. The chief
5	administrative law judge of the department, or any other
6	individual acting in that capacity as appointed by the
7	commissioner.
8	"(2) ADMINISTRATIVE LAW DIVISION. The administrative
9	law division of the department.
10	"(1) ASSOCIATE TAX APPEALS COMMISSION JUDGE. An
11	associate judge, as defined in Section 40-2B-18(c), of the
12	<u>Alabama Tax Appeals Commission.</u>
13	" (3)<u>(</u>2) AUTHORIZED REPRESENTATIVE. Any individual
14	with written authority or power of attorney to represent a
15	taxpayer before the department or the Tax Appeals Commission;
16	provided however, that nothing herein shall be construed as
17	entitling any such individual who is not a licensed attorney
18	to engage in the practice of law.
19	"(3) CHIEF TAX APPEALS COMMISSION JUDGE or CHIEF
20	JUDGE. The chief judge, as defined in Section 40-2B-18(a), of
21	the Alabama Tax Appeals Commission.
22	"(4) COMMISSIONER. The commissioner of the
23	department or his or her delegate.
24	"(5) COMPTROLLER. The Comptroller of the State of
25	Alabama.
26	"(6) DELEGATE. When used with reference to the
27	commissioner means any officer or employee of the department

duly authorized by the commissioner, directly or indirectly,
 by one or more redelegations of authority, to perform the
 function described in the context.

4 "(7) DEPARTMENT OF DEPARTMENT OF REVENUE. The
5 Alabama Department of Revenue.

"(8) GROSS RECEIPTS TAX IN THE NATURE OF A SALES 6 7 TAX. A privilege or license tax, imposed by a municipality or county, measured by gross receipts or gross proceeds of sale 8 and which: (i) was in effect on or before February 25, 1997, 9 10 or is an amendment to a tax which was in effect on that date; (ii) is levied against those selling tangible personal 11 12 property at retail, those operating public places of amusement 13 or entertainment, those making street deliveries, and those 14 leasing or renting tangible personal property; and (iii) is due and payable to a county or municipality monthly or 15 16 quarterly.

"(9) FINAL ASSESSMENT. The final notice of value,
underpayment, or nonpayment of any tax administered by the
department.

"(10) INTEREST. That amount computed under Section
 40-1-44, on any overpayment or underpayment of tax <u>or under</u>
 <u>Section 40-2A-18 on a final assessment</u>.

"(11) INTERNAL REVENUE SERVICE. The agency of the
 United States principally responsible for the determination,
 assessment, and collection of taxes established by Title 26 of
 the United States Code.

"(12) NOTICE OF APPEAL. Any written notice
 sufficient to identify the name of the taxpayer or other party
 appealing, the specific matter appealed from, the basis for
 that appeal, and the relief sought.

5 "(13) PERSON. Any individual, association, estate,
6 trust, partnership, <u>limited liability company</u>, corporation,
7 <u>real estate investment trust</u>, or other entity of any kind.

8 "(14) PETITION FOR REFUND. Any written request for a 9 refund of any tax previously paid, including in the form of an 10 <u>any return or</u> amended return. Unless otherwise provided by 11 law, the request shall include sufficient information to 12 identify the type and amount of tax overpaid, the taxpayer, 13 the period included, and the reasons for the refund.

14 "(15) PETITION FOR REVIEW. A written document filed 15 with the department in response to a preliminary assessment in 16 which the taxpayer sets forth reasonably specific objections 17 to the preliminary assessment.

"(16) PRELIMINARY ASSESSMENT. The preliminary notice
of value <u>or</u> underpayment <u>or nonpayment</u> of any tax administered
by the department.

"(17) PRIVATE AUDITING EXAMINING OR COLLECTING FIRM.
Any person in the business of collecting, through contract or
otherwise, local sales, use, rental, lodgings or other taxes
or license fees for any county or municipality, or auditing
any taxpayer, through the examination of books and records,
for any county or municipality. The term shall not include any
of the following:

1

"a. The Department of Revenue.

"b. A county or municipality that has entered into a contract or other arrangement to collect local sales, use, rental, lodgings or other taxes or license fees on behalf of another county or municipality, or to audit a taxpayer, through the examination of books and records, on behalf of another county or municipality.

8 "c. A person or firm whose sole function and purpose 9 on behalf of a municipality or group of municipalities is to 10 collect delinquent insurance premium license fees levied by 11 that municipality or group of municipalities, and who has no 12 authority to determine the amount of license fee, interest, 13 court cost, or penalty owed to the municipality or group of 14 municipalities.

15 "(18) PUBLICATION 1A. A written pamphlet to be distributed by the department to all taxpayers whose books and 16 17 records are being examined by the department, at or before the commencement of an examination, explaining in simple and 18 nontechnical terms, the role of the department and the rights 19 20 of the taxpayer, whose books and records are being examined by 21 the department during the examination and which shall be 22 promptly revised from time to time to reflect any changes in 23 the applicable law or rules.

"(19) RETURN. Any report, document, or other
statement required to be filed with the department for the
purpose of paying, reporting, or determining the proper amount
of value or tax due.

"(20) SECRETARY. The secretary of the department.

"(21) SELF-ADMINISTERED COUNTY OR MUNICIPALITY. A
county or municipality that administers its own sales and use
taxes or other local municipal or county taxes levied or
authorized to be levied by a general or local act, or
contracts out all or part of that function to a private
auditing examining or collecting firm. The term does not
include any of the following:

1

9 "a. A county or municipality that allows the 10 department to administer a sales, use, rental, or lodgings tax 11 which is levied by or on behalf of that county or 12 municipality.

13 "b. A municipality or county that levies a gross 14 receipts tax in the nature of a sales tax, as defined in 15 subdivision (8). A county or municipality that both self-administers a sales, use, rental, or lodgings tax and 16 17 allows the department to administer a sales, use, rental, or lodgings tax that is levied by or on behalf of the county or 18 municipality is only a self-administered county or 19 municipality with respect to those sales, use, rental, or 20 21 lodgings taxes that the county or municipality administers 22 itself or for those taxes that it contracts for the 23 collection.

"(22) TAX. Any amount, including applicable penalty
and interest, levied or assessed against a taxpayer and which
the department or any county, municipality, or their designees

are required or authorized to administer under the provisions
 of Alabama law.

3 "(23) TAX APPEALS COMMISSION, The Alabama Tax
4 Appeals Commission, as described in Chapter 2B (commencing
5 with Section 40-2B-1).

6 "(23)(24) TAXPAYER. Any person subject to or liable 7 for any state or local tax; any person required to file a return with respect to, or to pay, or withhold and remit any 8 state or local tax or to report any information or value to 9 10 the department, a county, municipality, or its designee; or any person required to obtain or holding any interest in any 11 12 license, permit, or certificate of title issued by the 13 department, a county, municipality, or its designee, or any 14 person that may be affected by any act or refusal to act by 15 the department, a county, municipality, or its designee, or to keep any records required by this chapter. 16

17 "(24) (25) TAXPAYER ADVOCATE. The person so
18 designated from time to time by the commissioner to assist the
19 taxpayers of the State of Alabama with regard to tax issues
20 resulting from any taxes administered or collected by the
21 department.

"(25) (26) TAXPAYER ASSISTANCE ORDER. A written order issued by the Taxpayer Advocate and approved by either the commissioner or assistant commissioner which, among other items, states the facts and grants relief to a taxpayer concerning an issue in dispute with the department with regard to tax issues resulting from any taxes administered or

- 1 collected by the department or grants a waiver of penalties 2 otherwise owed to the department by a defined class or group of taxpayers who are the subject of a declaration of natural 3 4 disaster by the Governor. "§40-2A-4. 5 6 "(a) Rights of the taxpayer. 7 "(1) For purposes of this section, the term "taxpayer" shall only mean a taxpayer whose books and records 8 are subject to examination by the department, and shall not 9 10 include any taxpayer regarding taxes collected or examined by a self-administered county or municipality. 11 12 "(1) For purposes of subsections (a), (c), and (d), the term "department" shall include the Department of Revenue, 13 14 a self-administered county or municipality, or a private examining or collecting firm, depending on whether the 15 Department of Revenue, a self-administered county or 16 17 municipality, or private examining or collecting firm is conducting the examination of the taxpayer. 18 "(2) At or before the commencement of an examination 19 of the books and records of a taxpayer, the department shall 20 21 provide to the taxpayer the current version of Publication 1A. 22 Publication 1A shall provide, in simple and non-technical 23 terms, a statement of the taxpayer's rights. Those rights 24 include the right to be represented during an examination, an
- explanation of their appeal rights, and the right to know the criteria and procedures used to select taxpayers for an examination.

1 "(3) At or before the issuance of a preliminary 2 assessment, the department shall provide to the taxpayer in 3 simple and non-technical terms:

4 "a. A written description of the basis for the
5 assessment and any penalty asserted with respect to the
6 assessment.

7 "b. A written description of the method by which the
8 taxpayer may request an administrative review of the
9 preliminary assessment.

10 "(4) At or before Together with the issuance of a final assessment, the department shall inform the taxpayer by 11 12 a written statement of his or her right to appeal to the 13 administrative law division Tax Appeals Commission or to 14 circuit court and shall include the written description 15 required by subsection (3)a., as revised if necessary to reflect any changes since the issuance of the preliminary 16 17 assessment.

"(5) Except in cases involving suspected criminal 18 violations of the tax law or other criminal activity, the 19 department shall conduct an examination of a taxpayer during 20 21 regular business hours after providing reasonable notice to 22 the taxpayer. A taxpayer who refuses a proposed time for an 23 examination on the grounds that the proposed examination would 24 cause inconvenience or hardship must offer reasonable alternative times and dates for the examination. 25

"(6) At all stages of an examination or the
 administrative review of the examination, <u>and in any appeal to</u>

1 the Tax Appeals Commission, a taxpayer is entitled to be 2 assisted or represented, at his or her own expense, by an authorized representative. The department shall prescribe a 3 4 form by which the A taxpayer may designate a person to 5 represent him or her in the conduct of any proceedings, 6 including collection proceedings, resulting from actions of 7 the department execute a power of attorney, including by executing such form prescribed by the department, designating 8 any individual or individuals as his or her authorized 9 10 representative. In the absence of this form power of attorney, the department or the Tax Appeals Commission may accept such 11 12 other evidence that a person is the authorized representative 13 of a taxpayer as it considers appropriate. This provision 14 shall not, however, be construed as authorizing the practice 15 of law before the department, the Tax Appeals Commission, or any court in this state by a person who is not a licensed 16 17 attorney.

"(7) A taxpayer shall be allowed to make an audio 18 recording of any in-person interview with any officer or 19 employee of the department relating to any examination or 20 21 investigation by the department, provided, however, the 22 taxpayer must give reasonable advance notice to the department 23 of his or her intent to record and the recording shall be at 24 the taxpayer's own expense and with the taxpayer's own equipment. The department shall also be allowed to record any 25 interview if the taxpayer is recording the interview, or if 26 27 the department gives the taxpayer reasonable advance notice of 1 its intent to record the interview. The department shall
2 provide the taxpayer with a copy of the recording, but only if
3 the taxpayer provides reimbursement for the cost of the
4 transcript and reproduction of the copy. The cost shall be
5 reasonable as prescribed by regulations issued by the
6 department.

"(8) This section shall not apply to criminal
investigations or investigations relating to the integrity of
any officer or employee of the department.

10

"(b) Department responsibilities generally.

11 "(1) The commissioner shall appoint a Taxpayer 12 Advocate from among the employees of the department. This 13 officer shall receive and review inquiries or complaints 14 concerning matters that have been pending before the 15 department for an unreasonable length of time, or matters where the taxpayer has been unable to obtain a reasonable 16 17 response after several attempts to communicate with the department employee assigned to the taxpayer's case, or his or 18 her immediate superiors. In addition, this officer shall 19 review and have the authority to waive a penalty for 20 21 reasonable cause as provided in subsection (h) of Section 22 40-2A-11, shall promptly review inquiries concerning release 23 of property levied upon, the erroneous filing of liens, the 24 failure to release a lien for good cause, or other matters 25 complained of by a taxpayer or other affected party, or 26 matters referred to him or her by a judge of the Tax Appeals 27 Commission. The review process shall include consultation with the taxpayer or his or her authorized representative and the self-administered county or municipality, if applicable, reqarding the background for the inquiry, complaint, or request for waiver of penalty or other relief sought. The Taxpayer Advocate shall have no authority nor issue any ruling with regard to any taxes collected by or on behalf of a self-administered county or municipality.

8 "a. The Taxpayer Advocate shall, subject to the 9 approval of the commissioner or the assistant commissioner, 10 issue taxpayer assistance orders in the form and manner 11 prescribed herein and by department regulations.

12 "b. Notwithstanding any statute of limitation or 13 other provision in this title, a taxpayer assistance order may 14 declare that any tax, including a final assessment, was 15 erroneously assessed or reported and is not a liability due 16 the state, or that a petition for refund was erroneously 17 denied by the department.

18 "c. A taxpayer assistance order shall grant relief 19 as deemed appropriate, including the voiding of any 20 erroneously issued final assessment for a tax which was not a 21 debt due the state, granting of any refund due the taxpayer, 22 or abating an assessment of interest that has accrued because 23 of undue delay by department personnel.

24 "d. At the request of the Tax Appeals Commission,
25 the Taxpayer Advocate shall review a final order issued by the
26 Tax Appeals Commission that was not appealed pursuant to
27 Section 40-2B-13, if there is newly discovered evidence which

1 by due diligence could not have been discovered in time to

2 <u>file an application for rehearing pursuant to Section</u>

3 <u>40-2B-9(i)</u>, and may grant such relief as the Taxpayer Advocate
4 deems appropriate.

"d.e. All taxpayer assistance orders shall be dated 5 and signed by the Taxpayer Advocate and approved either by the 6 7 commissioner or the assistant commissioner, and shall state the underlying facts, the reasons for granting relief, and the 8 relief granted. Any taxpayer assistance order may, for good 9 cause, be modified or rescinded in writing by the Taxpayer 10 Advocate and either the commissioner or the assistant 11 12 commissioner.

"e.f. The Taxpayer Advocate shall have full access
to department personnel, books, and records subject, however,
to the confidentiality restrictions imposed by this chapter.

"f.g. Taxpayer assistance orders shall not be subject to the confidentiality provisions of this title, and shall be maintained by the secretary of the department and shall be open to review upon written request. The Taxpayer Advocate shall have no authority nor issue any ruling with regard to any taxes collected by or on behalf of a self-administered county or municipality.

"g.h. The commissioner shall make an annual report
to the Legislature of all taxpayer assistance orders approved
in accordance with the provisions of this section and Sections
40-2A-2 and 40-2A-3. Such report shall contain the total

1 amount of relief granted and the types of taxes for which 2 relief was granted.

3 "(2) The department shall maintain a continuing 4 education program to train employees of the department and to 5 provide them with a current knowledge of state and applicable 6 federal tax laws.

7 "(3) In addition to any other information provided
8 by law, the commissioner shall include in the department's
9 annual report information about the number or kind of audits
10 or assessments conducted in the year covered by the report.

"(4) The department shall not use the amounts of
taxes assessed by an employee of the department as:

13 "a. The basis of a production quota system for14 employees; or

15 "b. The basis for evaluating an employee's16 performance.

17 "(5) The department shall establish procedures for 18 monitoring the performance of department employees which may 19 include the use of evaluations obtained from taxpayers.

20

"(6) INSTALLMENT PAYMENTS.

"a. The commissioner is authorized to enter into
written agreements to allow any taxpayer to pay any tax in
installment payments if the commissioner determines that such
agreement will facilitate collection of such tax.
Notwithstanding the preceding sentence, such agreements shall
be entered into only regarding a tax that has been finally
assessed by the department and not appealed liability

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resulting from a final assessment from which an appeal can no 1 2 longer be taken, unless the right to appeal is waived by the taxpayer in writing, and such agreements shall not extend for 3 4 a period exceeding 12 months, provided, that any such agreement may be renewed at the discretion of the commissioner 5 6 for succeeding periods not to exceed 12 months. The 7 commissioner shall only be authorized to enter such an agreement with regard to a tax administered or collected by 8 9 the department.

10 "b. The commissioner may terminate, alter, or modify11 any agreement entered into hereunder if:

12 "1. Information provided by the taxpayer to the 13 commissioner prior to the date of such agreement was 14 inaccurate or incomplete;

15 "2. The taxpayer fails to pay any installment at the16 time such installment payment is due under such agreement;

17 "3. The taxpayer fails to pay any other tax 18 liability due the department at the time such liability is 19 due, unless the taxpayer has appealed such other liability 20 pursuant to the terms of this chapter;

21 "4. The financial condition of the taxpayer has22 significantly changed;

23 "5. The taxpayer fails to provide a financial
24 condition update as requested by the commissioner; or

25 "6. The commissioner believes that collection of any
26 tax to which an agreement under this provision relates is in
27 jeopardy.

"c. The commissioner shall have sole authority or discretion to enter into or amend, modify, or terminate any installment payment agreement provided for herein. The commissioner shall promulgate regulations necessary for the implementation of this provision.

6 "d. Any self-administered county or municipality or 7 any private examining or collecting firm, acting with the approval of a self-administered county or municipality, shall 8 have the same authority as provided to the commissioner by 9 10 this subdivision relating to installment payments with respect to taxes administered or collected by the self-administered 11 12 county or municipality or the private examining or collecting 13 firm.

14 "(c) Department failure to comply with this section. The failure of the department to comply with any provision of 15 this section shall not prohibit the department from assessing 16 17 any tax as provided in this chapter, nor excuse the taxpayer from timely complying with any time limitations under this 18 chapter. However, if the department fails to substantially 19 comply with the provisions of this section, the commissioner 20 21 shall, upon application by the taxpayer or other good cause 22 shown, abate any penalties otherwise arising from the 23 examination or assessment.

"(d) Abatement of penalty. The department shall
abate any penalty attributable to erroneous written advice
furnished to a taxpayer by an employee of the department.
However, this section shall apply only if the department

employee provided the written advice in good faith while acting in his <u>or her</u> official capacity, the written advice was reasonably relied on by the taxpayer and was in response to a specific written request of the taxpayer, and the penalty did not result from the taxpayer's failure to provide adequate or accurate information.

7

"§40-2A-5.

"(a) The commissioner may, in addition to all other 8 powers and authority now granted by law, issue "revenue 9 10 rulings" describing the substantive application of any law or 11 regulation administered by the department. Revenue rulings may 12 also govern procedures applicable to the department, and in 13 that event, shall be called "revenue procedures." Revenue 14 rulings shall be binding on the department and the state, its 15 political subdivisions, and taxing authorities only with 16 respect to the taxpayer making the request and only with 17 respect to the facts contained in the request. The department attorney assigned to review the request for a revenue ruling 18 shall consult with the taxpayer or their authorized 19 representative, if requested by the taxpayer or their 20 21 authorized representative, prior to issuing the revenue 22 ruling. A revenue ruling shall constitute the department's 23 interpretation of the law or regulations as applied to the 24 facts contained in the request, but only pertaining to the 25 particular facts described in the request, and only to the 26 taxpayer making the request.

1 "(b) Revenue rulings may be issued only if no taxes 2 have accrued with respect to the transactions, events, or 3 facts contained in the request at the time of the issuance of 4 the ruling.

5 "(c) Revenue rulings may be revoked or modified by 6 the commissioner at any time; but any revocation or 7 modification shall not be effective retroactively unless one 8 of the following has occurred:

9 "(1) The person making the request misstated or 10 omitted facts material to the ruling.

"(2) The ruling was issued with respect to a matter involving the computation or payment of a tax that was due and payable at the time the ruling was requested.

14 "(3) The law applied by the commissioner in the 15 revenue ruling is changed in a manner to alter the 16 commissioner's conclusions in the ruling and the change in the 17 law is made effective as of the date of the ruling.

18 "The taxpayer may petition for a hearing with the 19 Administrative Law Division <u>Tax Appeals Commission</u> to 20 determine the propriety, under <u>subsections</u> <u>subsection</u> (a), 21 (b), or (c), of any retroactive revocation of a ruling.

"(d) All revenue rulings issued by the department shall be published, maintained as a public record, and made available by the department for public inspection and copying, within a reasonable time following their issuance, at a reasonable cost to be determined by the department. Prior to publication, the department shall delete from the text of the ruling all names, addresses, titles, figures, dates, and other information which may identify the particular taxpayer who requested the ruling. If a revenue ruling contains trade secrets or other confidential information, the department shall, upon written request of the taxpayer, delete that information prior to publication.

7 "(e) Requests for revenue rulings shall be submitted in writing to the secretary in the form and manner as 8 prescribed by department regulations, accompanied by a fee of 9 10 two hundred dollars (\$200). The commissioner shall either issue or refuse to issue a ruling within 120 days after 11 12 receipt of the request unless the taxpayer consents to an extension of time. If the commissioner refuses to issue a 13 14 ruling within the time prescribed, the two hundred dollar (\$200) fee shall be refunded to the taxpayer. A request may be 15 withdrawn at any time prior to the issuance of the requested 16 17 ruling, in which case there shall be no refund of the two hundred dollar (\$200) fee. A taxpayer may request an expedited 18 revenue ruling in the form and manner prescribed by department 19 regulations, accompanied by a fee of three thousand dollars 20 21 (\$3,000), which the commissioner shall issue within 30 days 22 after receipt of the request or shall promptly refund the 23 filing fee to the taxpayer.

24 "(f) Revenue rulings shall be issued in the name of 25 the commissioner.

26 "(g) Subject to the provisions of this section, the27 commissioner may also issue a revenue ruling in response to a

1 written request by a governing body of a self-administered 2 county or municipality, or by a taxpayer, regarding the substantive application of a sales, use, rental, or lodgings 3 4 tax levied by or on behalf of the self-administered municipality or county; provided, however, that the 5 6 commissioner may not (i) issue a revenue ruling interpreting 7 any tax levied by or on behalf of a self-administered municipality or county which levies a gross receipts tax in 8 the nature of a sales tax, as defined in Section 40-2A-3(8), 9 10 or (ii) issue a revenue ruling that would establish a rule of nexus determining the locality to which sales and use taxes, 11 12 or gross receipts taxes in the nature of a sales tax as 13 defined by Section 40-2A-3(8), are due if the locality is a 14 self-administered county or municipality, as defined by 15 Section 40-2A-3(20). Revenue rulings shall be binding on a self-administered county or municipality only with respect to 16 17 the specific taxpayer making the request and only with respect to the specific facts contained in the request. Any ruling 18 shall, if the other requirements of this section are met, be 19 issued within 45 days of receipt of the request, and if the 20 21 requesting party is a self-administered municipal or county governing body, the fee for issuance of the ruling shall be 22 23 waived. If the requesting party is a taxpayer, the department 24 shall, promptly upon receipt, forward a copy of the ruling request to the appropriate municipal or county governing body 25 26 and shall consult with and accept written comments from

representatives of the municipality or county prior to
 issuance of the ruling.

3

"§40-2A-7.

4 "(a) Maintenance of records; audit and subpoena
5 authority; authority to issue regulations.

"(1) In addition to all other recordkeeping 6 7 requirements otherwise set out in this title, taxpayers shall keep and maintain an accurate and complete set of records, 8 books, and other information sufficient to allow the 9 10 department to determine the correct amount of value or correct amount of any tax, license, permit, or fee administered by the 11 12 department, or other records or information as may be 13 necessary for the proper administration of any matters under 14 the jurisdiction of the department. The books, records, and 15 other information shall be open and available for inspection by the department upon request at a reasonable time and 16 17 location.

"(2) The department may examine and audit the records, books, or other relevant information maintained by any taxpayer or other person for the purpose of computing and determining the correct amount of value or correct amount of any tax, license, or fee administered by the department, or for any other purpose necessary for the proper administration of any matter under the jurisdiction of the department.

"(3) A taxpayer, or any officer of a corporation or
 association, or partner of a partnership, <u>manager of a</u>
 <u>manager-managed limited liability company, member of a</u>

member-managed limited liability company, or fiduciary of a 1 2 trust, or other responsible individual of any entity under a duty to maintain books and records pursuant to this subsection 3 4 who fails or refuses to maintain such records and books, or permit inspection, shall be subject to contempt proceedings in 5 6 the circuit court of the judicial circuit in which the person 7 resides or has a principal place of business, and upon proof of the fact to the court, may be punished for contempt as 8 provided in cases of contempt in circuit court. 9

10 "(4) The department may summon any witness to appear and give testimony, and summon by subpoena duces tecum any 11 12 records, books, or other information of any kind relating to 13 any matter which the department has authority to administer. 14 The witness may be summoned by subpoena issued by the 15 secretary of the department, any circuit judge, any magistrate, or any district judge, in the name of the 16 department, directed to any sheriff of Alabama and returnable 17 to the department. The subpoena may be served in like manner 18 as subpoenas issued out of any circuit court, or the subpoena 19 20 may be served by an authorized employee of the department or 21 by either U.S. mail with delivery confirmation or certified 22 mail, return receipt requested. A fee shall be paid to banking 23 institutions, other similar entities, or any other person except the taxpayer, for copying, searching for, reproducing, 24 and transporting any records, books, papers, or other 25 26 documents requested or subpoenaed by the department and to 27 persons who are required to appear as a witness equal to the

1 fee authorized to be paid by the Internal Revenue Service for 2 similar services or appearances pursuant to Section 7610 of the Internal Revenue Code of 1986 26 U.S.C. § 7610, as amended 3 4 from time to time. If any witness has been subpoenaed to appear and testify or appear and produce records, books, or 5 6 other information, and fails or refuses to appear or testify 7 or to produce the books, records, or other information, that witness shall be subject to contempt proceedings in the 8 circuit court of the judicial circuit in which the witness 9 10 resides, and upon proof of the fact to a circuit court may be punished for contempt as is provided in cases of contempt in 11 12 circuit court. The circuit court shall also have jurisdiction 13 to hear and, if appropriate, to grant a motion to quash the 14 subpoena. This subdivision shall not apply to any appeal pending before the Tax Appeals Commission. 15

16 "(5) The department may issue forms and make 17 reasonable regulations concerning any matter administered by 18 the department. Regulations promulgated by the department 19 shall be issued in accordance with the procedures set forth in 20 the Alabama Administrative Procedure Act, Chapter 22 of Title 21 41.

"(b) Procedures governing entry of preliminary andfinal assessments; appeals therefrom.

24 "(1) ENTRY OF PRELIMINARY ASSESSMENT; FINAL
25 ASSESSMENT OF UNCONTESTED TAX; EXECUTION OF PRELIMINARY AND
26 FINAL ASSESSMENTS.

1 "a. If the department determines that the amount of 2 any tax as reported on a return is incorrect, or if no return is filed, or if the department is required to determine value, 3 4 the department may calculate the correct tax or value based on the most accurate and complete information reasonably 5 6 obtainable by the department. The department may thereafter 7 enter a preliminary assessment for the correct tax or value, including any applicable penalty and interest. 8

"b. Where the amount of tax or value reported on a 9 10 return is undisputed by the department, or the taxpayer 11 consents in writing to the amount of any deficiency, 12 determination of value, or preliminary assessment in writing 13 as provided by regulation, the department may immediately 14 enter a final assessment for the amount of the tax or value, 15 plus applicable penalty and interest; provided, the department may at any time enter a final jeopardy assessment pursuant to 16 17 Sections 40-17A-12, 40-29-90, and 40-29-91.

18 "c. All preliminary and final assessments issued by 19 the department shall be executed as provided by regulations 20 promulgated by the department.

"(2) TIME LIMITATION FOR ENTERING PRELIMINARY
ASSESSMENT. Any preliminary assessment shall be entered within
three years from the due date of the return, or three years
from the date the return is filed with the department,
whichever is later, or if no return is required to be filed,
within three years of the due date of the tax, except as
follows:

"a. A preliminary assessment may be entered at any time if no return is filed as required, or if a false or fraudulent return is filed with the intent to evade tax.

4 "b. A preliminary assessment may be entered within 5 six years from the due date of the return or six years from 6 the date the return is filed with the department, whichever is 7 later, if the taxpayer omits from the taxable base an amount 8 properly includable therein which is in excess of 25 percent 9 of the amount of the taxable base stated in the return.

10

"For purposes of this paragraph:

11 "1. The term "taxable base" means the gross income, 12 gross proceeds from sales, gross receipts, capital employed 13 net worth, or other amounts on which the tax paid with 14 reported on the return is computed measured; provided, that 15 for a corporation subject to the income tax imposed by Chapter 18 of this title, the term "taxable base" means the 16 17 corporation's federal gross income multiplied by its Alabama apportionment factor for the same tax year, calculated 18 pursuant to Chapter 27 of this title; and 19

"2. In determining the amount omitted from the 20 21 taxable base, there shall not be taken into account any amount 22 which is omitted from the taxable base stated in the return if 23 the amount is disclosed in the return, or in a statement 24 attached to the return, in a manner adequate to apprise the 25 department of the nature and amount of the item. With respect 26 to a corporation subject to the income tax imposed by Chapter 27 18 of this title, an amount omitted from the taxable base

1 shall not include any amounts for which the taxpayer has
2 substantial authority supporting its position. For purposes of
3 this subparagraph, the term "substantial authority" shall be
4 defined by reference to 26 U.S.C. § 6662, as in effect from
5 time to time, as may be modified by department rule to conform
6 to Alabama tax law.

"c. A preliminary assessment entered pursuant to
Sections 40-29-72 and 40-29-73, may be entered within five
years from the due date of the return on which the underlying
tax is required to be reported or within five years of the
date the return is filed, whichever is later.

12 "d.1. In the case of income received during the 13 lifetime of a decedent, or by his or her estate during the 14 period of administration, the preliminary assessment of any 15 income tax shall be entered within 18 months after written request therefor, filed after the return is made, by the 16 17 executor, administrator, or other fiduciary representing the estate of the decedent, but not after the expiration of three 18 years from the due date of the return or three years from the 19 date the return is filed with the department, whichever is 20 21 later.

"2. In the case of income received by a corporation contemplating dissolution, a preliminary assessment of any income tax shall be entered within 18 months after written request, by the corporation, filed after the return is made, but not after the expiration of three years from the due date of the return or three years from the date the return is filed with the department, whichever is later. This subparagraph
 shall not apply to any corporation unless dissolution is
 completed within 18 months of the date of the written notice.

4 "e. If a taxpayer has made the election provided in subsection (d) or (e) of Section 40-18-8, a preliminary 5 assessment based on the gain realized as a result of the 6 7 involuntary conversion [in the case of subsection (d) of Section 40-18-8] or a rollover of gain on the sale of a 8 9 personal residence [as provided in subsection (e) of Section 10 40-18-8] may be entered within three years from the date the taxpayer notified the department of the replacement of the 11 12 property in accordance with subsection (d) or (e) of Section 13 40-18-8, as the case may be, or of his or her intention not to 14 replace the property.

15 "f. If a taxpayer has validly elected to have the provisions of subdivision (a) (7) of Section 40-18-6 and 16 17 subsection (1) of Section 40-18-8 apply to an acquisition of stock before January 1, 1985, any liability of the taxpayer 18 under this title, solely from amendment of its returns to be 19 20 consistent with that election may be assessed at any time 21 within five years from the date on which the taxpayer filed 22 the amended returns with the department.

"g.1.f. Reporting federal audit changes; time
 limitations for assessments. When the Internal Revenue Service
 changes the amount of federal income tax or federal estate tax
 in any manner owed by the taxpayer, and the change results in
 an increase in additional income tax or estate tax owed under

1 this title, the department may, at any time the taxpayer shall 2 be required to file an amended return with the department within one year 180 days after the department is notified or 3 4 otherwise learns date that the change has become becomes 5 final, enter a preliminary assessment for and pay the 6 additional tax and interest due with the amended return. For 7 purposes of this subdivision, an amended return includes an amended income or estate tax return on a form prescribed by 8 the department, along with reasonably detailed documentation 9 10 to verify the taxpayer's computation of the tax due and identification of the federal changes. The department shall 11 12 prescribe a form or schedule that a taxpayer, or an affiliated group of taxpayers, may file electronically that complies with 13 14 the amended return requirement of this subdivision. The department shall be allowed to assess the tax within the time 15 16 period otherwise allowed by this section. enter a preliminary 17 assessment for any additional tax due as a result of this subdivision by the later of the following periods: 18 "1. Within the time period otherwise allowed by this 19 20 section. 21 "2. If the taxpayer files an amended return as 22 prescribed by and within the time specified in this 23 subdivision, within one year following the date the amended 24 return, as prescribed in this subdivision, was filed. 25 "3. If the taxpayer fails to file an amended return 26 as prescribed by and within the time specified in this

<u>subdivision</u>, within one year following the date the taxpayer
 actually files such amended return with the department.

3 "<u>4. If the taxpayer failed to file an amended return</u>
4 <u>as prescribed by and within the time specified in this</u>
5 <u>subdivision, within one year following the date when the</u>
6 <u>department is notified or otherwise learns that the federal</u>
7 <u>change has become final, provided that the taxpayer has not</u>
8 <u>filed an amended return to report the federal changes prior to</u>
9 the department's receipt of such notification.

10 "Any tax assessed within the <u>appropriate</u> additional 11 one year <u>time</u> period allowed <u>by this subdivision</u> shall be 12 limited to those items changed on the federal income tax 13 return or federal estate tax return that affect the income tax 14 liability or the estate tax liability imposed by this title.

"2. When a federal income tax return or federal 15 estate tax return is changed in any manner after it has been 16 17 filed with the Internal Revenue Service, other than by an amended return, and the change results in an overpayment of 18 19 taxes imposed by this title, a petition for refund of the 20 overpayment may be filed within the later of one year after 21 the federal changes become final, or within the time allowed 22 for the filing of a petition for refund as provided in this chapter. The refund shall be limited to those items changed on 23 the federal income tax return or federal estate tax return 24 25 that affect the income tax liability or estate tax liability 26 imposed by this title.

1 "3.5. For purposes of this subdivision and
2 subsection (c) (2)c., the date that a federal change becomes
3 final is the date on which the taxpayer and the Internal
4 Revenue Service formally agree to the changes, or the date of
5 on which any administrative or judicial order, judgment, or
6 decree from which no further appeal was or may be taken can no
7 longer be appealed due to the lapse of time.

8 "h.g. The running of the period of limitations 9 provided herein for entering a preliminary assessment shall be 10 suspended for the period that:

"1. The taxpayer or the assets of the taxpayer are involved in a case under Title 11 of the United States Code, Bankruptcy, and for a period of six months thereafter; or

14 "2. The assets of the taxpayer are in the control or 15 custody of a court in any proceeding, and for a period of six 16 months thereafter.

17 "i.h. The department and the taxpayer may, prior to the expiration of the period for entering a preliminary 18 assessment or the filing of a petition for refund, agree in 19 writing to extend the time provided for entering the 20 21 assessment or filing the petition in this chapter. The tax may 22 be assessed, or the petition for refund may be filed, at any 23 time prior to the expiration of the period agreed upon. The 24 period agreed upon may be extended by subsequent agreements in 25 writing made before the expiration of the period previously 26 agreed upon.

1 "j.i. Additional tax may be assessed by the 2 department within any applicable period allowed above, even though a preliminary or final assessment has been previously 3 4 entered by the department against the same taxpayer for the same or a portion of the same tax period. No taxpayer, 5 6 however, shall be subject to unnecessary examination or 7 investigation, and only one inspection of a taxpayer's books and records relating to each type of tax administered by the 8 department shall be made for each taxable year, unless the 9 10 taxpayer requests otherwise or unless the commissioner after 11 investigation, notifies the taxpayer in writing that an 12 additional inspection is necessary. The commissioner shall 13 promulgate regulations consistent with those followed by the 14 Internal Revenue Service with respect to second inspection of a taxpayer's books and records. 15

"j. The three-year statute of limitations provided 16 17 by this subdivision for entering a preliminary assessment shall be extended by 60 days for the benefit of a 18 self-administered county or municipality, in cases where the 19 department has audited a taxpayer and additional sales, use, 20 21 rental, or lodgings tax was found to be due, and the taxpayer 22 likewise owes tax to the self-administered county or 23 municipality for the same tax period or periods.

"(3) SERVICE OF PRELIMINARY ASSESSMENT UPON
TAXPAYER. The preliminary assessment entered by the
department, or a copy thereof, shall be promptly mailed by the
department to the taxpayer's last known address by either

first class U.S. mail or certified mail with return receipt requested, but at the option of the department, the preliminary assessment may be delivered to the taxpayer by personal delivery <u>or by U.S. mail with delivery confirmation</u>.

5 "(4) PROCEDURE FOR REVIEW OF DISPUTED PRELIMINARY
6 ASSESSMENTS; ENTRY AND NOTICE OF FINAL ASSESSMENT.

7 "a. If a taxpayer disagrees with a preliminary assessment as entered by the department, the taxpayer may file 8 a written petition for review with the department within $\frac{30}{30}$ 60 9 10 days from the date of entry of the preliminary assessment setting out the specific objections to the preliminary 11 12 assessment. If a petition for review is timely filed, or if 13 the department otherwise deems it necessary, the department 14 shall schedule a conference with the taxpayer for the purpose 15 of allowing the taxpayer and the department to present their respective positions, discuss any omissions or errors, and to 16 17 attempt to agree upon any changes or modifications to their 18 respective positions.

19

"b. If a written petition for review:

20

"1. Is not timely filed, or

"2. Is properly filed, and upon further review the department determines the preliminary assessment is due to be upheld in whole or in part, the department may make the assessment final in the amount of tax due as computed by the department, with applicable interest and penalty computed to the date of entry of the final assessment.

1 "c. If a preliminary assessment is not made final by 2 the department within three years from the date of entry, the taxpayer may appeal the preliminary assessment to the Tax 3 4 Appeals Commission or to the appropriate circuit court as provided by subsection (b) (5) for an appeal of a final 5 6 assessment. Any preliminary assessment that is outstanding as 7 of October 1, 2013, and that was entered five or more years prior to that date, is void unless the preliminary assessment 8 is made final or the department and the taxpayer agree in 9 10 writing to extend the time period for entering a final 11 assessment prior to October 1, 2013.

12 "c.d. The final assessment entered by the 13 department, or a copy thereof, shall promptly upon entry be 14 mailed by the department to the taxpayer's last known address 15 (i) by either first class U.S. mail or certified mail with return receipt requested in the case of assessments of tax of 16 17 five hundred dollars (\$500) one thousand dollars (\$1,000) or less or (ii) by certified U.S. mail with return receipt 18 requested in the case of assessments of tax of more than five 19 hundred dollars (\$500) one thousand dollars (\$1,000). In 20 21 either case and at the option of the department, the final 22 assessment, or a copy thereof, may instead be delivered to the taxpayer by personal delivery or by U.S. mail with delivery 23 24 confirmation.

"(5) PROCEDURE FOR APPEAL FROM FINAL ASSESSMENT.
"a. A taxpayer may appeal to the Tax Appeals
<u>Commission</u> from any final assessment entered by the department

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by filing a notice of appeal with the Administrative Law 2 Division within 30 60 days from the date of entry of the final assessment, and the appeal, if timely filed, shall proceed as 3 4 herein provided in Chapter 2B for appeals to the 5 Administrative Law Division Tax Appeals Commission.

6 "b.1. In lieu of the appeal under paragraph a., at 7 the option of the taxpayer, the taxpayer may appeal from any final assessment entered by the department to the Circuit 8 Court of Montgomery County, Alabama, or to the circuit court 9 of the county in which the taxpayer resides or has a principal 10 place of business in Alabama, as appropriate, by filing a 11 12 notice of appeal within 30 60 days from the date of entry of 13 the final assessment with both the secretary of the department 14 and the clerk of the circuit court in which the appeal is filed. 15

"2. If the appeal is to circuit court, the taxpayer, 16 17 also within the $\frac{30-day}{60-day}$ period allowed for appeal, shall do one of the following: 18

"(i) Pay the tax, interest, and any penalty shown on 19 the final assessment. 20

21 "(ii) File a supersedeas bond with the court for in 22 an amount equal to 125 percent of the amount of the tax, 23 interest, and any penalty shown on the final assessment. The 24 supersedeas bond shall be executed by a surety company 25 licensed and authorized to do business in Alabama and shall be 26 conditioned to pay the amount of tax, interest, and any 27 penalties shown on the final assessment, plus applicable

interest and any court costs relating to the appeal, payable
 to the department, or the self-administered county or
 municipality, if applicable.

"(iii) File an irrevocable letter of credit with the 4 circuit court in an amount equal to 125 percent of the amount 5 of the tax, interest, and any penalty shown on the final 6 7 assessment. The irrevocable letter of credit shall be issued by a financial institution designated as a qualified public 8 depository by the Board of Directors of the Security for 9 10 Alabama Funds Enhancement (SAFE) Program pursuant to Chapter 11 14A, Title 41. The State of Alabama department or the self-administered county or municipality, if applicable, shall 12 13 be named the beneficiary of the irrevocable letter of credit. The irrevocable letter of credit shall be conditioned to pay 14 15 the assessment plus applicable interest and any court costs relating to the appeal. The taxpayer may not issue an 16 17 irrevocable letter of credit as to a final assessment entered against the same taxpayer. 18

19 "(iv) File a pledge or collateral assignment of securities with the circuit court that constitute eligible 20 21 collateral under Chapter 14A, Title 41, in an amount equal to 22 200 percent of the amount of the tax, interest, and penalty 23 shown on the final assessment. The pledge or collateral 24 assignment shall be in favor of the department or the 25 self-administered county or municipality, if applicable, and 26 conditioned to pay the assessment plus applicable interest and 27 any court costs relating to the appeal.

1 "(v) Show to the satisfaction of the clerk of the 2 circuit court to which the appeal is taken that the taxpayer 3 has a net worth, on the basis of fair market value, of one 4 hundred thousand dollars (\$100,000) or less, including his or 5 her homestead.

"3. A taxpayer may appeal a final assessment to
either the Administrative Law Division <u>Tax Appeals Commission</u>
or to circuit court as provided herein, even though the
taxpayer has paid the tax in issue prior to taking the appeal.

10 "c.1. The filing of the notice of appeal with the Administrative Law Division Tax Appeals Commission or, in the 11 12 case of appeals to the circuit court, the filing of the notice 13 of appeal with both the secretary of the department and the 14 clerk of the circuit court in which the appeal is filed and 15 also the payment of the assessment in full and applicable interest or the filing of a supersedeas bond, an irrevocable 16 17 letter of credit, or a pledge or collateral assignment of securities as provided herein, are jurisdictional. Except as 18 set forth in subparagraph 2., if such prerequisites are not 19 satisfied within the time provided for appeal, the appeal 20 21 shall be dismissed for lack of jurisdiction.

"2. Notwithstanding subparagraph 1., should the circuit court determine that the taxpayer has not satisfied the requirements of subparagraph b.2., the circuit court shall order that the taxpayer satisfy such requirements. The taxpayer may satisfy such requirements at any time within 30 days after service of the court order. No order of dismissal for lack of jurisdiction shall be entered within 30 days after service of the court order, and no order of dismissal shall thereafter be entered if such requirement is satisfied within such 30-day period.

5 "3. On appeal to the circuit court or to the 6 Administrative Law Division <u>Tax Appeals Commission</u>, the final 7 assessment shall be prima facie correct, and the burden of 8 proof shall be on the taxpayer to prove the assessment is 9 incorrect.

"d.1. The Administrative Law Division <u>Tax Appeals</u>
 <u>Commission</u>, circuit court, or the appellate court on appeal
 may increase or decrease the assessment to reflect the correct
 amount due.

14 "2. If a final assessment is reduced on appeal, any 15 overpayment of tax paid by the taxpayer shall immediately be 16 refunded to the taxpayer by the state, county, municipality, 17 or other entity to which the overpayment was distributed.

18 "3. No court shall have the power to enjoin the
19 collection of any taxes due on an assessment so appealed or to
20 suspend the payment thereof.

"(6) 30-DAY APPEAL PERIODS FOR INDIVIDUALS WHO FAIL
TO FILE AN ALABAMA INCOME TAX RETURN. Notwithstanding the
60-day appeal periods for preliminary assessments and final
assessments provided by subdivisions (4) and (5), in the case
of an individual who is subject to Alabama income tax and who
fails to file timely the return required by Chapter 18 for a
particular tax year, if the department enters a preliminary

1	assessment against the taxpayer based on information received
2	from the Internal Revenue Service with respect to that same
3	tax year, the taxpayer shall have only 30 days to file a
4	petition for review pursuant to subdivision (4), and if the
5	preliminary assessment is made final, the taxpayer shall have
6	only 30 days to file a notice of appeal pursuant to
7	subdivision (5).
8	"(7) 30-DAY APPEAL PERIOD FOR PUBLIC UTILITIES.
9	Notwithstanding the 60-day appeal period for final assessments
10	provided by subdivision (5), in the case of a final assessment
11	of value of property of public utilities under Chapter 21 of
12	this title, the taxpayer shall have only 30 days to file a
13	notice of appeal pursuant to subdivision (5).
14	"(c) Procedure governing petitions for refund;
15	appeals therefrom.
16	"(1) PETITION FOR REFUND ALLOWED, GENERALLY. Any
17	taxpayer may file a petition for refund with the department
18	for any overpayment of tax or other amount erroneously paid to
19	the department or concerning any refund which the department
20	is required to administer. If a final assessment for the tax
21	has been entered by the department, a petition for refund of
22	all or a portion of the tax may be filed only if the final
23	assessment plus applicable interest has been paid in full
24	prior to or with the filing of the petition for refund. The
25	department may also issue automatic refunds pursuant to
26	Section 40-29-71. In the case of a petition for refund of
27	sales or use taxes pursuant to Chapter 23, public utilities

taxes pursuant to Chapter 21, and any transient occupancy tax 1 2 pursuant to Chapter 26, the petition shall be filed jointly by the taxpayer who collected and paid over the tax to the 3 4 department and the consumer/purchaser who paid the tax to the taxpayer. A direct petition may be filed by the taxpayer if 5 6 the taxpayer never collected the tax from the 7 consumer/purchaser, or if the tax has been credited or repaid to the consumer/purchaser by the taxpayer. 8

9 "(2) TIME LIMITATION FOR FILING PETITION FOR REFUND;10 AUTOMATIC REFUND.

"a. Generally. A petition for refund shall be filed 11 12 with the department or an automatic refund issued pursuant to 13 Section 40-29-71, or a credit allowed, within (i) three years 14 from the date that the return was filed, or (ii) two years 15 from the date of payment of the tax, whichever is later, or, if no return was timely filed, two years from the date of 16 17 payment of the tax if an individual income tax return required by Section 40-18-27 is not timely filed for a particular year, 18 a petition for refund of individual income tax paid by 19 withholding or estimated payment with respect to that year 20 21 shall be filed, or a credit allowed, within three years from 22 the original due date of the return. For purposes of this 23 paragraph, taxes paid through withholding or by estimated 24 payment shall be deemed paid on the original due date of the 25 return.

26 "b. Net operating loss carryback. In lieu of the27 periods provided in paragraph a., in the case of a net

operating loss carryback, the period for filing a petition for
 refund, the department making an automatic refund or allowing
 a credit shall be the period prescribed in 26 U.S.C. Section §
 6511(d)(2) for the claiming of a credit or refund.

"c. Federal audit changes. When a federal income tax 5 6 return or federal estate tax return is changed after it has 7 been filed with the Internal Revenue Service, other than by an amended return, and the change results in an overpayment of 8 income tax or estate tax imposed by this title, a petition for 9 10 refund of the overpayment must be filed within the later of one year after the federal changes become final or the time 11 12 otherwise allowed for the filing of a petition for refund as 13 provided in this chapter. The refund shall be limited to the 14 tax overpaid as a result of those items changed on the federal income tax return or federal estate tax return that affect the 15 income tax liability or estate tax liability imposed by this 16 17 title. For purposes of this subdivision, the date that a federal change becomes final shall be determined as provided 18 in Section 40-2A-7(b)(2)f.5. 19

"(3) DEPARTMENT REQUIRED TO GRANT OR DENY REFUNDS; 20 21 TIME LIMITATIONS. The department shall either grant or deny a 22 petition for refund within six months from the date the 23 petition is filed, unless the period is extended by written 24 agreement of the taxpayer and the department. The taxpayer and his or her authorized representative, if applicable, shall be 25 26 notified of the department's decision concerning the petition 27 for refund by either first class United States U.S. mail, or

by certified <u>U.S.</u> mail, return receipt requested, or by <u>U.S.</u>
<u>mail with delivery confirmation</u>, sent to the taxpayer's <u>or the</u>
<u>authorized representative's</u> last known address. If the
department fails to grant a refund within the time provided
herein, the petition for refund shall be deemed to be denied.

"(4) PROCEDURES IF REFUNDS GRANTED; CREDIT OF 6 7 REFUND; PAYMENT OF OTHER TAXES; PAYMENT OF INTEREST. If a petition is granted in whole or in part, or the department, 8 the Administrative Law Division Tax Appeals Commission, or a 9 10 court otherwise determines that a refund is due, the overpayment shall be refunded to the taxpayer by the state, 11 county, municipality, or other entity to which the overpayment 12 13 was distributed. If the department determines that a refund is 14 due, the amount of the overpayment plus accrued interest may first be credited by the department against any outstanding 15 16 final tax liabilities due and owing by the taxpayer to the 17 department tax due as reported by a taxpayer on a return, any outstanding tax liability resulting from a final assessment 18 from which an appeal can no longer be taken, or any 19 outstanding tax liability that has been affirmed on appeal by 20 21 the Tax Appeals Commission or by a circuit or appellate court 22 in Alabama and from which no further appeal can be taken, and the balance of any overpayment shall, subject to the setoff 23 24 provisions of Article 3 of Chapter 18, be refunded to the taxpayer. If any refund or part thereof is credited to any 25 26 other tax by the department, the department shall provide a 27 written detailed statement to the taxpayer showing the amount

of overpayment, the amount credited for payment to other
 taxes, and the amount refunded.

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"(5) PROCEDURES IF REFUND DENIED; APPEAL.

"a. A taxpayer may appeal from the denial in whole
or in part of a petition for refund by filing a notice of
appeal with the Administrative Law Division <u>Tax Appeals</u>
<u>Commission</u> within two years from the date the petition is
denied, and the appeal, if <u>. If</u> timely filed, <u>the appeal</u> shall
proceed as <u>hereinafter</u> provided in Chapter 2B for appeals to
the Administrative Law Division Tax Appeals Commission.

11 "b. In lieu of appealing to the Administrative Law 12 Division Tax Appeals Commission, the taxpayer may appeal from 13 the denial, in whole or in part, of a petition for refund by 14 filing a notice of appeal with the Circuit Court in Montgomery 15 County, Alabama, or the circuit court of the county in which the taxpayer resides or has a principal place of business in 16 17 Alabama, as appropriate, by filing the notice of appeal within two years from the date the petition is denied. The circuit 18 court shall hear the appeal according to its own rules and 19 20 procedures and shall determine the correct amount of refund due, if any. 21

"c. If an appeal is not filed with the Administrative Law Division <u>Tax Appeals Commission</u> or the appropriate circuit court within two years of the date the petition is denied, then the appeal shall be dismissed for lack of jurisdiction. "(d) The Department of Revenue shall revise existing
 regulations or administrative guidance, or issue new
 regulations or administrative guidance, as appropriate, in
 conformance with this section.

"(e) This The amendments made to this section by Act 5 6 2007-504 shall apply to all appeals filed after June 15, 2007. 7 Notwithstanding the prior sentence, in any appeal to a circuit court which is was pending on June 15, 2007, and in which a 8 supersedeas bond was filed pursuant to, and in compliance 9 10 with, the requirements of this section, for double the amount of the tax, interest, and any penalty shown on the final 11 12 assessment, or for double the amount of the final order of the 13 administrative law judge, such bond may be reduced to 125 percent of such amount shown on the final assessment or in the 14 final order of the administrative law judge. 15

16

"§40-2A-8.

17 "(a) The department shall notify a taxpayer in writing of any act or proposed act or refusal to act 18 concerning the denial or revocation of a license, permit, or 19 certificate of title concerning which the taxpayer has any 20 21 interest. The notice must be mailed by either first-class U.S. mail or certified <u>U.S.</u> mail <u>or U.S</u>. mail with delivery 22 23 confirmation to the taxpayer's last known address, or to the 24 last known address of the taxpayer's authorized 25 representative, if applicable. Any taxpayer aggrieved by any 26 act or proposed act or refusal to act concerning the denial or revocation of a license, permit, or certificate of title by 27

the department shall be entitled to file a notice of appeal 1 2 from such act or proposed act or refusal to act with the Administrative Law Division Tax Appeals Commission. Such 3 4 notice of appeal must be filed within 30 60 days of the date notice of such act or refusal to act is mailed to the 5 6 taxpayer, and such appeal, if timely filed, shall proceed as 7 herein provided for appeals to the Administrative Law Division Tax Appeals Commission. Any taxpayer aggrieved by any act, 8 proposed act, or refusal to act by the department, who is not 9 10 issued written notice by the department of his or her right to appeal, shall have 60 days from actual notice of such act, 11 12 proposed act, or refusal to act in which to appeal to the Tax Appeals Commission. The burden shall be on the taxpayer in 13 14 such cases to prove that the appeal was filed within 60 days 15 of actual notice. If any matter is timely appealed to the Tax Appeals Commission pursuant to this section, the commission, 16 17 in its discretion, may remand or refer the matter to the department or the department's Taxpayer Advocate for review 18 before proceeding with the appeal. 19 "(b) A taxpayer may elect to file a notice of appeal 20 with the Tax Appeals Commission regarding a notice of proposed 21

22 adjustment issued by the department affecting the taxpayer's 23 net operating loss deductions or carryovers for purposes of 24 the taxes imposed by Chapters 16 and 18 of this title. Such 25 notice of appeal shall be filed within the time period 26 prescribed in subsection (a), and the Tax Appeals Commission 27 shall have jurisdiction to determine the amount of the 1 <u>taxpayer's net operating loss deductions or carryovers for the</u> 2 <u>tax periods in question.</u>

"(b)(c) The department may proceed with the intended 3 4 action if no appeal is filed by the taxpayer with the Administrative Law Division Tax Appeals Commission within 30 5 6 days of the mailing of the notice by the department to the 7 taxpayer the time allowed under subsection (a). If a designated agent has failed to provide the department with a 8 bond and any qualifying license as provided in Section 9 10 32-8-34, the revocation of designated agent status by the department shall be effective immediately upon electronic 11 12 notice through the system the designated agent uses to process 13 applications for certificates of title or receipt of written 14 notice of revocation, whether by U.S. mail or hand delivery. 15 Otherwise, the revocation of a designated agent status shall be effective after the time for appeal under this section has 16 17 expired. If a new or used motor vehicle dealer, motor vehicle wholesaler, motor vehicle reconditioner, or motor vehicle 18 rebuilder licensee has failed to provide the department with 19 or maintain the required bond or insurance, the revocation of 20 the regulatory license shall be effective immediately upon 21 22 electronic notice through the system the licensee uses to 23 apply for or renew the regulatory license or upon written notice of revocation, whether by U.S. mail or hand delivery. 24 25 Otherwise, the revocation of the regulatory license shall be 26 effective after the time for appeal under this section has 27 expired. The revocation of any motor vehicle certificate of

1 title or license by the department shall not be final until 2 either the titled owner and lien holder, if any, consent to the revocation or the time for filing an appeal to the Tax 3 4 Appeals Commission has expired. The department may obtain an injunction in the appropriate circuit court at any time 5 enjoining a licensee or designated agent from continuing to 6 7 operate under a disputed license or designated agent authority, if the continued operation may cause substantial 8 loss of revenue, would cause substantial harm to the state or 9 10 public, or for such other good reason as determined by the 11 circuit court. The department may suspend the designated 12 agent's access to process new applications for certificate of 13 title until such time as any outstanding title applications 14 not properly filed by the designated agent are properly filed 15 with the department.

16 "(c)(d) This section shall not apply to the 17 procedures governing assessments and refunds which are 18 otherwise provided for by this chapter, or to 19 intradepartmental personnel actions or any matter which is the 20 subject of any action then pending in state or federal court, 21 or to the collection of any liability due the department.

"(d)(e) A taxpayer may appeal any matter governed by this section to the circuit court only after exhausting his appeal rights provided under this section. Any appeal to the circuit court must be from a final <u>or other appealable</u> order issued by the <u>administrative law judge</u> <u>Tax Appeals Commission</u>. "\$40-2A-11.

1 "(a) Failure to timely file return certain returns. 2 Except in the case of an individual income tax return filed with no tax or refund due at the time of filing, or as 3 4 otherwise provided below, if a taxpayer fails to file any return required to be filed with the department on or before 5 the date prescribed therefor, determined with regard to any 6 7 extension of time for filing, there shall be assessed as a penalty the greater of an amount equal to 10 percent of any 8 additional the correct amount of tax required to be paid with 9 10 the return or fifty dollars (\$50). If the taxpayer is not 11 required to pay any additional tax due with the return, the 12 penalty imposed by this subsection shall not be assessed unless the department has first provided 30 days' written 13 14 notice to the taxpayer, at the last known address of the 15 taxpayer, that the return has not been filed and the taxpayer fails or refuses to file the delinquent return within that 16 17 time period; provided, however, that the penalty may be assessed if the taxpayer has been given written notice of a 18 19 delinquent return for the same type of tax within the 12 months preceding the due date of the second delinguent return. 20

21

"(b) Failure to timely pay tax.

"(1) If a taxpayer fails to pay to the department the amount of tax shown as due on a return required to be filed on or before the date prescribed for payment of the tax, determined with regard to any extension of time for payment, there shall be added as a penalty one percent of the <u>net</u> amount of the tax due if the failure to pay is for not more 1 than one month, with an additional one percent for each 2 additional month or fraction thereof during which failure to pay continues, not exceeding 25 percent in the aggregate. In 3 4 lieu of the penalty provided in the immediately preceding sentence, for any tax for which a monthly or quarterly return 5 6 is required, or for which no return is required, the 7 department shall add a failure to timely pay penalty of 10 percent of the unpaid amount shown as tax due on the return or 8 the amount stated in the notice and demand. 9

10 "(2) If a taxpayer fails to pay to the department 11 any amount in respect of any tax required to be shown on any 12 return, which is not so shown, within 30 calendar days from 13 the date of the first written notice and demand therefore, 14 there shall be added as a penalty one percent of the net 15 amount of the tax due if the failure to pay is for not more 16 than one month, with an additional one percent for each 17 additional month or fraction thereof during which failure to pay continues, not exceeding 25 percent in the aggregate. In 18 lieu of the penalty provided in the immediately preceding 19 20 sentence, for any tax for which a monthly or quarterly return 21 is required, or for which no return is required, the department shall add a failure to timely pay penalty of 10 22 23 percent of the unpaid amount stated in the notice and demand 24 unless payment is received within 30 calendar days from the 25 date of the first written notice and demand.

"(3) This subsection shall not apply to any failure
 to pay any estimated tax required to be paid by Sections
 40-18-80 and 40-18-80.1.

4 "(c) Underpayment due to negligence. If any part of 5 any underpayment of tax is due to negligence or disregard of 6 rules or regulations, there shall be added to the tax an 7 amount equal to five <u>20</u> percent of that part of the tax 8 attributable to negligence or disregard of rules or 9 regulations.

10 "For purposes of this subsection, the term
11 "negligence" includes any failure to make a reasonable attempt
12 to comply with Title 40 this title or other statutes
13 administered by the department, and the term "disregard"
14 includes any careless, reckless, or intentional disregard <u>of</u>
15 valid rules and regulations.

16 "(d) Underpayment due to fraud. If any part of any 17 underpayment of tax required to be shown on a return is due to 18 fraud, there shall be added to the tax an amount equal to 50 19 <u>75</u> percent of that portion of the underpayment which is 20 attributable to fraud.

21 "For purposes of this section, the term "fraud"
22 shall have the same meaning as ascribed to the term under 26
23 U.S.C. Section § 6663, as in effect from time to time, except
24 that the reference therein to the secretary shall instead mean
25 the commissioner.

"(e) Frivolous return penalty. If a taxpayer files a
"frivolous return," as that term is used in 26 U.S.C. Section

1 $\underline{\$}$ 6702, that taxpayer may be liable for a penalty of up to two 2 hundred fifty dollars (\$250) five hundred dollars (\$500).

"(f) Frivolous appeal penalty. If any appeal to the 3 administrative law division Tax Appeals Commission or circuit 4 court is determined to be frivolous or primarily for the 5 6 purpose of delay or to impede collection of any tax, a penalty 7 of two hundred fifty dollars (\$250) five hundred dollars (\$500) or, at the discretion of the Tax Appeals Commission or 8 9 circuit judge, up to 25 percent of the tax in question, whichever is greater, shall be assessed in addition to any tax 10 11 due.

12 "(q) Failure to file partnership or Alabama S 13 corporation returns. If a pass-through entity, as defined in 14 Section 40-18-24.2, or an Alabama S corporation, as defined in 15 Section 40-18-160(b)(1), fails to file the applicable information return required by Section 40-18-28 or 40-18-39 16 17 for any taxable year within the time prescribed therefor, the pass-through entity or corporation shall be liable for a 18 penalty equal to the product of fifty dollars (\$50) multiplied 19 by the number of members of the pass-through entity or 20 21 shareholders of the Alabama S corporation, whichever is 22 applicable, for each month, or fraction thereof, during which 23 such failure continues, but not to exceed 12 months. In no 24 case, however, shall the penalty exceed one thousand dollars 25 (\$1,000) per return. "(h) Failure to pay by electronic funds transfer. If 26

27 <u>a taxpayer fails to timely pay a tax by means of electronic</u>

1 <u>funds transfer as required by Section 41-1-20, there may be</u>
2 <u>assessed a penalty equal to the greater of one hundred dollars</u>
3 (\$100) or five percent of the required payment.

"(g)(i) Penalties not exclusive. The penalties
provided in this section for failure to timely file a return,
failure to timely pay tax, filing a frivolous return, filing a
frivolous appeal, or <u>underpayment of tax due to</u> negligence may
be asserted against the same taxpayer for the same tax period.
If the fraud penalty is asserted, <u>however</u>, no other penalties
shall be asserted.

11 "(h)(j) Waiver of penalties. Notwithstanding the 12 foregoing, any penalty under this title or Section 10-2B-15.02 13 <u>10A-2-15.02</u> shall be waived upon a determination of reasonable 14 cause. Reasonable cause shall include, but not be limited to, 15 those instances in which the taxpayer has acted in good faith. 16 The burden of proving reasonable cause shall be on the 17 taxpayer.

"(i) (k) Discount sustained for just causes 18 reasonable cause. All other provisions of tax laws 19 20 notwithstanding, either the Commissioner of the Department of 21 Revenue commissioner or the Taxpayer Advocate of the department, upon review of the circumstances involved, may 22 23 authorize the continuance or reinstatement of $\frac{1}{2}$ 24 statute-allowable an otherwise allowable discount for timely 25 payment or filing when timely payment is made, but or filing 26 is was delayed for just causes reasonable cause.

1 "(j)(1) Penalty and interest assessed as tax. All 2 penalties and interest administered by the department shall be 3 assessed and collected in the same manner as taxes.

4 "(k)(m) Penalty not to apply to registration and
5 titling of motor vehicles. The penalties provided herein shall
6 not apply to the registration or titling of motor vehicles.
7 "\$40-18-27.

"(a) Effective for tax years beginning after 8 9 December 31, 1997, every taxpayer having an adjusted gross 10 income for the taxable year of more than one thousand eight hundred seventy-five dollars (\$1,875) if single or if married 11 12 and not living with spouse, and of more than three thousand 13 seven hundred fifty dollars (\$3,750) if married and living 14 with spouse, shall each year file with the Department of 15 Revenue a return stating specifically the items of gross income, the deductions and credits allowed by this chapter, 16 17 the place of residence, and post office address. If a husband and wife living together have an adjusted gross income of more 18 than three thousand seven hundred fifty dollars (\$3,750), each 19 shall file a return unless the income of each is included in a 20 21 single joint return. If the taxpayer is unable to file a 22 return, the return shall be filed by a duly authorized agent, 23 a guardian, or other person charged with the care of the 24 person or property of the taxpayer.

"(b) A taxpayer other than a resident shall not be
entitled to the deductions authorized by Sections 40-18-15 and
40-18-15.2 unless the taxpayer files a complete return showing

1 the gross income of the taxpayer both from within and outside 2 the state. Included on every income tax return shall be the name, address, and Social Security number or Preparer Taxpayer 3 4 Identification Number of the person who prepared the return. The taxpayer shall be held liable for any statement made by an 5 6 agent of the taxpayer with reference to any information 7 required by law to be furnished in connection with that tax 8 return.

9 "(c) Returns filed on the basis of the calendar year 10 shall be filed on or before April 15 following the close of the calendar year. Returns filed on the basis of a fiscal year 11 12 shall be filed on or before the fifteenth day of the fourth month following the close of the fiscal year. The department 13 14 may grant a reasonable extension of time for filing returns, 15 under rules and regulations as it shall prescribe. Except in 16 the case of taxpayers who are abroad, no extension shall be 17 for more than six months. If the taxpayer has requested an extension of time for the filing of a return, the period 18 during which the return will be considered timely filed shall 19 20 not expire until 10 days after the Department of Revenue mails 21 to the taxpayer a rejection of the request for an extension of 22 time for filing the return. The return must be signed or 23 otherwise validated by both the taxpayer(s) and, if 24 applicable, the tax return preparer under rules or regulations 25 of the Department of Revenue and must contain a printed 26 declaration that the return is filed under the penalties of 27 perjury.

"(d) Every individual who willfully files and signs or otherwise validates under rules or regulations of the Department of Revenue a return which the individual does not believe to be true and correct as to every material particular shall be guilty of perjury and, upon conviction thereof, shall be imprisoned in the penitentiary for not less than one, nor more than five years.

"(e) In the event a husband and wife file a joint 8 return, the husband and wife shall be jointly and severally 9 10 liable for the income tax shown on the return or as may be determined by the Department of Revenue to be due by them to 11 12 the State of Alabama. Notwithstanding the foregoing, a husband 13 or wife shall be relieved of certain liabilities to the same 14 extent and in the same manner as allowed by the Internal 15 Revenue Code for federal income tax purposes, including Title 26 U.S.C. §§ 6015(b), 6015(c), and 6015(f), as amended from 16 17 time to time."

Section 5. All laws or parts of laws which conflict with this act are repealed; and Section 40-2A-9, Code of Alabama 1975, is specifically repealed.

21 Section 6. The provisions of this act are severable. 22 If any part of this act is declared invalid or 23 unconstitutional, that declaration shall not affect the part 24 which remains.

25 Section 7. It is the intent of the Legislature that 26 the existence, authority, and powers of the Administrative Law 27 Division of the Department of Revenue shall remain in full

1 force and effect until the Tax Appeals Commission created 2 herein becomes fully operational on October 1, 2013, and that all appeals filed pursuant to Sections 40-2A-7 and 40-2A-8 3 4 shall continue to be filed with and handled by the Administrative Law Division until that date. To that end, the 5 repeal of Section 40-2A-9, and those portions of other 6 7 sections of Titles 11 and 40 relating to the powers, authority, and duties of the Administrative Law Division and 8 9 the administrative law judge, and the right of a taxpayer to 10 appeal to the Administrative Law Division, shall not become effective until October 1, 2013. Notwithstanding the 11 12 foregoing, the Tax Appeals Commission shall not have 13 jurisdiction over any appeals regarding taxes levied by or on 14 behalf of a self-administered county or municipality until 15 October 1, 2014. The amendments made by this act to Section 40-2A-7(b)(2)f., Code of Alabama 1975, relating to amended 16 17 returns due to federal audit changes, Section 40-2A-7(b)(2)b., Code of Alabama 1975, relating to the six-year statute of 18 limitations for corporate income tax purposes, and Section 19 20 40-2A-11, Code of Alabama 1975, relating to civil penalties, 21 shall only apply to tax periods beginning on or after January 22 1, 2014.

23 Section 8. This act shall become effective upon its 24 passage and approval by the Governor, or its otherwise 25 becoming law.