- 1 HB743
- 2 120355-2
- 3 By Representative Lindsey
- 4 RFD: Education Appropriations
- 5 First Read: 23-MAR-10

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8 SYNOPSIS: 9

School and College Authority to sell and issue \$66,500,000 in aggregate principal amount of additional bonds for the support of public education. This bill authorizes the Authority to reimburse the Department of Finance and the State Treasurer's office for costs incurred in providing services for the Authority; it authorizes the Authority to provide for the details of the bonds and the sale and issuance thereof; it makes an appropriation and pledge for payment of the principal and interest on the bonds from specific funds necessary to pay the principal and interest at their respective maturities and authorizes the Authority to pledge for payment of the principal and interest on the bonds the funds that are appropriated and pledged; it provides for the investment of funds by the State Treasurer; it provides that the bonds shall not constitute a debt of the state but shall be limited obligations

This bill requires the Alabama Public

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payable out of the funds appropriated and pledged therefor; it provides that the bonds and income therefrom shall be exempt from all taxation in this state and that the bonds may be used to secure deposits of funds of this state and its political subdivisions, instrumentalities and agencies and for investment of fiduciary funds; it authorizes the Authority to establish procedures and requirements to ensure compliance with the tax covenants with which the Authority must comply; it exempts the bonds from the usury laws of the state; it authorizes the Authority to issue refunding bonds and gives the details of such refunding; it provides for the employment of attorneys, fiscal advisors, trustees, paying agents, investment bankers, banks, and underwriters and for the payment of all expenses incurred in the issuance of the bonds; it provides that after payment of the expenses of the issuance of the bonds the proceeds from the sale thereof shall be disbursed on order or warrants issued by or under the direction of the Authority for the purposes for which the bonds are authorized to be issued; it provides that the bonds may not be issued if certain conditions are met; and it provides that if any portion of this act should be held invalid such holding shall not affect the validity of any other portion thereof.

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A BILL

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TO BE ENTITLED

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To authorize the Alabama Public School and College Authority to sell and issue \$66,500,000 in aggregate principal amount of additional bonds for the support of public education; to authorize the Authority to reimburse the Department of Finance and the State Treasurer's office for costs incurred in providing services for the Authority; to authorize the Authority to provide for the details of the bonds and the sale and issuance thereof; to make an appropriation and pledge for payment of the principal and interest on the bonds from specific funds necessary to pay the principal and interest at their respective maturities and authorizes the Authority to pledge for payment of the principal and interest on the bonds the funds that are appropriated and pledged; to provide for the investment of funds by the State Treasurer; to provide that the bonds shall not constitute a debt of the state but shall be limited obligations payable out of the funds appropriated and pledged therefor; to provide that the bonds and income therefrom shall be exempt from all taxation in this state and that the bonds may be used to secure deposits of funds of this state and its political subdivisions, instrumentalities and agencies and for investment of fiduciary funds; to authorize the Authority to

AN ACT

1 establish procedures and requirements to ensure compliance 2 with the tax covenants with which the Authority must comply; to exempt the bonds from the usury laws of the state; to 3 authorize the Authority to issue refunding bonds and give the details of such refunding; to provide for the employment of 5 attorneys, fiscal advisors, trustees, paying agents, 6 7 investment bankers, banks, and underwriters and for the payment of all expenses incurred in the issuance of the bonds; 8 to provide that after payment of the expenses of the issuance 9 10 of the bonds the proceeds from the sale thereof shall be disbursed on order or warrants issued by or under the 11 12 direction of the Authority for the purposes for which the 13 bonds are authorized to be issued; it provides that the bonds may not be issued if certain conditions are met; and to 14 provide that if any portion of this act should be held invalid 15 such holding shall not affect the validity of any other 16 17 portion thereof.

18 BE IT ENACTED BY THE LEGISLATURE OF ALABAMA:

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Section 1. Definitions. Wherever used in this act, the following terms shall have the following meanings respectively, unless the context clearly indicates otherwise:

- (1) "Authority" means the Alabama Public School and College Authority.
- (2) "Bonds" means those bonds, other than Refunding Bonds, issued under the provisions of this act.
- (3) "Government Securities" means any bonds or other obligations which as to principal and interest constitute

direct obligations of, or are unconditionally guaranteed by, the United States of America, including obligations of any federal agency to the extent such obligations are unconditionally guaranteed by the United States of America and any certificates or any other evidences of an ownership interest in such obligations of, or unconditionally guaranteed by, the United States of America or in specified portions thereof (which may consist of the principal thereof or the interest thereon).

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- (4) "Legislature" means the Legislature of Alabama.
- (5) "Permitted Investments" means (i) Government Securities; (ii) bonds, debentures, notes or other evidences of indebtedness issued by any of the following agencies: Bank for Cooperatives; Federal Intermediate Credit Banks; Federal Financing Bank; Federal Home Loan Banks; Federal Farm Credit Bank; Export-Import Bank of the United States; Federal Land Banks; or Farmers Home Administration or any other agency or corporation which has been or may hereafter be created by or pursuant to an act of the Congress of the United States as an agency or instrumentality thereof; (iii) bonds, notes, pass through securities or other evidences of indebtedness of Government National Mortgage Association and participation certificates of Federal Home Loan Mortgage Corporation; (iv) full faith and credit obligations of any state, provided that at the time of purchase such obligations are rated at least "AA" by Standard & Poor's Ratings Group and at least "Aa" by Moody's Investors Service; (v) public housing bonds issued by

public agencies or municipalities and fully secured as to the payment of both principal and interest by contracts with the United States of America, or temporary notes, preliminary notes or project notes issued by public agencies or municipalities, in each case fully secured as to the payment to both principal and interest by a requisition or payment agreement with the United States of America; (vi) time deposits evidenced by certificates of deposit issued by banks or savings and loan associations which are members of the Federal Deposit Insurance Corporation, provided that, to the extent such time deposits are not covered by federal deposit insurance, such time deposits (including interest thereon) are fully secured by a pledge of obligations described in clauses (i), (ii), (iii), and (v) above, which at all times have a market value not less than the amount of such bank time deposits required to be so secured and which meet the greater of 100% collateralization or the "AA" collateral levels established by Standard & Poor's Ratings Group for structured financings; (vii) repurchase agreements for obligations of the type specified in clauses (i), (ii), (iii), and (v) above, provided such repurchase agreements are fully collateralized and secured by such obligations which have a market value at least equal to the purchase price of such repurchase agreements which are held by a depository satisfactory to the State Treasurer in such manner as may be required to provide a perfected security interest in such obligations, and which meet the greater of 100% collateralization or the "AA"

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collateral levels established by Standard & Poor's Ratings

Group for structured financings; and (viii) uncollateralized

investment agreements with, or certificates of deposit issued

by, banks or bank holding companies, the senior long-term

securities of which are rated at least "AA" by Standard &

Poor's Ratings Group and at least "Aa" by Moody's Investors

Service.

(6) "Refunding Bonds" means those refunding bonds issued under the provisions of this act.

(7) "State" means the State of Alabama.

Section 2. (a) On or before December 1, 2010, the Authority shall sell and issue its Bonds in the aggregate principal amount of \$66,500,000 and shall apply the proceeds as provided in this act.

(b) The Bonds authorized by this act to be issued by the Authority shall be in addition to all other bonds previously authorized to be issued by it, and the powers conferred on the Authority by this act are in addition to all other powers heretofore conferred on the Authority by acts heretofore enacted by the Legislature.

Section 3. The Bonds shall be signed by the president or vice-president of the Authority, and the seal of the Authority affixed thereto (or a facsimile thereof imprinted thereon) and attested by its secretary. All signatures of the president, vice-president, and secretary may be facsimile signatures if the Authority, in its proceedings with respect to issuance, provides for manual authentication

(which may be in the form of a certificate as to registration) of the Bonds by a trustee, registrar or paying agent or by named individuals who are employees of the State and who are assigned to the Finance Department or State Treasurer's Office of the State. All Bonds bearing signatures or facsimiles of the signatures of officers of the Authority in office on the date of signing thereof shall be valid and binding notwithstanding that before the delivery thereof and payment therefor, any officer whose signature appears thereon shall have ceased to be an officer of the Authority. The Bonds and the income therefrom shall be exempt from all taxation in the State of Alabama, may be used as security for deposits, and shall be eligible for investments of fiduciary funds, as provided in the 1965 Act. The Bonds shall be construed to have all the qualities and incidents of negotiable instruments subject to any registration provisions pertaining to transfers. The Authority and the Bonds shall be exempt from all laws of the State governing usury including, without limitation, the provisions of Title 8, Chapter 8, Code of Alabama 1975, or any subsequent statute of similar import. The Bonds shall be in such form or forms and denomination or denominations and of such tenor and maturities, shall bear such rate or rates of interest payable and evidenced in such manner, may be made subject to redemption prior to their maturities, and may contain provisions not inconsistent with this act, all as may be provided by the resolution of the Authority under which the Bonds may be issued; provided, that

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no Bonds shall have a specified maturity date later than twenty years after their date; and provided further, that those Bonds having maturities more than ten years after their date shall be subject to redemption at the option of the Authority on any date on and after the tenth anniversary after their date at such redemption price or prices and under such conditions as may be prescribed in the proceedings of the Authority under which they are issued. For the purpose of paying the principal of, premium, if any, and interest on the Bonds or any Refunding Bonds, the Authority shall designate the State Treasurer or such bank or banks as the Authority, in its discretion, determines to be appropriate and desirable. Funds for the payment of debt service shall be transferred by the Authority or the State Treasurer on behalf of the Authority to the designated paying agent on the actual due date of such principal, premium, if any, or interest.

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Section 4. The Bonds may be sold by the Authority from time to time in series, and if sold in more than one series, may all be authorized in one initial resolution of the Authority with the pledges therefor made by the Authority in such initial resolution although some of the details applicable to each series may be specified in the respective resolutions under which the different series are issued. Each series of the Bonds shall be sold competitively only at public sale, on sealed bids which may be submitted either electronically or in writing, after such advertisement as shall be prescribed by the Authority and at such time or times

as the Authority may consider advantageous, to the bidder whose bid reflects the lowest true interest cost to the Authority computed to the respective maturities of the Bonds being sold (considering mandatory redemption as scheduled maturity); provided, that if no bid deemed acceptable by the Authority is received it may reject all bids. The Authority may fix the method and the terms and conditions under which the sale of any series of the Bonds may otherwise be held; provided that such terms and conditions shall not conflict with any requirement of this act. Approval by the Governor of Alabama of the terms and conditions under which any of the Bonds may be issued shall be requisite to their validity. Neither a public hearing nor consent of the State Department of Finance or any other department or agency shall be a prerequisite to the issuance of any of the Bonds.

Section 5. (a) Notwithstanding Section 16-13-234 of the Code of Alabama, 1975, for the purpose of providing for payment of the principal, premium (if any), and interest on the Bonds, and to accomplish the objectives of this act, there is hereby irrevocably pledged to those purposes, and hereby appropriated, such amount as may be necessary therefor from the revenues of the Public School Fund, as created by Section 260 of the Constitution of Alabama of 1901.

(b) All monies hereby appropriated and pledged shall constitute a sinking fund for the purpose of paying the principal of, premium, if any, and interest on the Bonds. The State Treasurer is authorized and directed to pay at their

respective maturities the principal of, premium, if any, and interest on the Bonds out of this fund and out of the residues of the tax receipts herein appropriated and pledged for the benefit of the Bonds, and is further authorized and directed to set up and maintain appropriate records pertaining thereto.

Section 6. The Bonds shall not be general obligations of the Authority but shall be limited obligations payable solely out of the residues of the revenues appropriated and pledged in Section 5 of this act. All Bonds issued by the Authority pursuant to the provisions of this act shall be solely and exclusively obligations of the Authority and shall not constitute or create an obligation or debt of the State. As security for the payment of the principal of, premium, if any, and interest on the Bonds, the Authority is hereby authorized and empowered to pledge the revenues that are appropriated and pledged in Section 5 hereof for such purposes. All such pledges made by the Authority shall take precedence in the order of the adoption of the resolutions containing the pledges.

Section 7. For the purpose of refunding Bonds of the Authority issued under the provisions of this act, whether such refunding shall occur before, at or after the maturity of the Bonds refunded and for the purpose of paying all premiums and expenses of such refunding (including, but not limited to, attorneys' fees, costs of printing the Refunding Bonds, fiscal agents' fees, and accountants' fees), the Authority is hereby authorized to sell and issue its Refunding Bonds. Such

Refunding Bonds may be sold and issued from time to time, at public sale, on sealed bids and on such other terms and conditions as the Authority shall determine to be advantageous and shall adopt and provide for in its proceedings for the sale and issuance of such Refunding Bonds. Provided, however, no Refunding Bonds shall be issued unless the present value of all debt service on the Refunding Bonds (computed with a discount rate equal to the true interest rate of the Refunding Bonds and taking into account all underwriting discount and other issuance expenses) shall not be greater than 95 percent of the present value of all debt service on the Bonds to be refunded (computed using the same discount rate and taking into account the underwriting discount and other issuance expenses originally applicable to such Bonds) determined as if such Bonds to be refunded were paid and retired in accordance with the schedule of maturities (considering mandatory redemption as scheduled maturity) provided at the time of their issuance. Provided further that the average maturity of the Refunding Bonds, as measured from the date of issuance of such Refunding Bonds, shall not exceed by more than three years the average maturity of the Bonds to be refunded, as also measured from such date of issuance, with the average maturity of any principal amount of Bonds to be determined by multiplying the principal of each maturity by the number of years (including any fractional part of a year) intervening between such date of issuance and each such maturity, taking the sum of all such products, and then dividing such sum by

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the aggregate principal amount of Bonds for which the average maturity is to be determined. For the purpose of providing funds to enable the Authority to pay at their respective maturities the principal of, premium, if any, and interest on the Refunding Bonds issued under this act, the Authority is hereby authorized to pledge irrevocably for such purpose, and there is hereby appropriated for such purpose, such amount as may be necessary of the residues of the receipts from the revenues pledged and appropriated in Section 5 of this act, any reserves or sinking funds established by the Authority, as well as revenues of the Authority from any other sources specified in the proceedings wherein the Refunding Bonds are authorized to be issued. Pending the application of the proceeds of Refunding Bonds issued in accordance with this Section, the proceeds, together with investment earnings therefrom, and amounts in any sinking fund, together with investment earnings thereon, may be held by the State Treasurer as treasurer of the Authority in trust, or may be deposited by the State Treasurer in trust, on such terms as the State Treasurer and the Authority shall approve, with a trustee or escrow agent, which trustee or escrow agent shall be a banking institution or trust company authorized to exercise trust powers in Alabama, for investment in Permitted Investments. Proceeds of Refunding Bonds shall be so invested and applied as to assure that the principal, interest, and redemption premium, if any, on the Bonds being refunded shall be paid in full on the respective maturity, redemption, or

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interest payment dates. Refunding Bonds issued by the Authority shall not be general obligations of the Authority but shall be payable solely from the sources specified in this act and in the proceedings whereby the Refunding Bonds are authorized to be issued. All Refunding Bonds issued by the Authority shall be solely and exclusively obligations of the Authority and shall not create debts of the State of Alabama. The faith and credit of the State of Alabama shall never be pledged for the payment of any Refunding Bonds issued by the Authority under this act. The Authority may contract with respect to the safekeeping and application of the proceeds of Refunding Bonds and other funds included therewith and the income therefrom, and shall have the right and power to appoint a trustee therefore, which may be any bank or company authorized to exercise trust powers and located within and/or without the State. All other provisions of this act shall apply to the Refunding Bonds issued hereunder except the limitation contained in Section 2 of this act on the amount of Bonds that may be issued under this act. All pledges made by this act, or by the Authority pursuant to the provisions of this act, for the benefit of Refunding Bonds issued under this act shall take precedence in the order of the adoption of the resolutions authorizing the issuance of such Refunding Bonds. Bonds refunded prior to their maturity with the proceeds of Refunding Bonds shall be deemed paid and the pledges herein and by the Authority made for the payment thereof defeased if the Authority, in its proceedings regarding issuance of the

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Refunding Bonds shall provide for and establish a trust or escrow fund comprised of monies or Government Securities, or both, sufficient to pay, when due, the entire principal of, premium, if any, and interest on the Bonds to be refunded thereby; provided, that such Government Securities shall not be subject to redemption prior to their maturities other than at the option of the holder thereof. Upon the establishment of such a trust or escrow fund, the refunded Bonds shall no longer be deemed to be outstanding, shall no longer be secured by the funds pledged therefor in Section 5 of this act, shall no longer be obligations of the Authority and shall be secured solely by and payable from monies and Government Securities deposited in such trust or escrow fund.

Section 8. (a) The proceeds derived from each sale of the Bonds issued pursuant to this act shall be deposited in the State Treasury and shall be carried in a separate fund therein for the account of the Authority, which shall pay the expenses of issuance therefrom. The expenses of issuance of the Bonds shall be prorated among the recipients of the proceeds from the sale of the Bonds in proportions they receive allocations of the proceeds thereunder. The proceeds from the sale of the Bonds remaining after payment of the expenses of issuance thereof shall be retained in said fund and, until they are paid out, shall be invested by the State Treasurer at the direction of the Authority in Permitted Investments maturing at such time or times as the Authority shall direct.

(b) Proceeds from the sale of the Bonds and the earnings thereon shall be paid out from time to time on orders or warrants issued by or at the direction of the Authority for the purposes specified in this act, to include the following allocations:

- (1) Thirty two million three hundred two thousand six hundred eighty seven dollars (\$32,302,687) shall be allocated and expended to repay the Education Trust Fund for appropriations made in Act 2009-339 to the local boards of education for the purpose of school bus fleet renewal. Such repayment shall occur on or after October 1, 2010, or the date the bonds are issued, whichever is later.
- (2) Thirty three million forty thousand one hundred seventy dollars (\$33,040,170) shall be allocated and expended for local boards of education for the purpose of school bus fleet renewal. The allocation in this subdivision shall be distributed by the State Department of Education to the various local boards of education in the same manner that fleet renewal funds are distributed for purposes of the Foundation Program. Local boards of education may use the distribution provided by this subdivision to retire existing indebtedness that was incurred to pay for capital improvements.

Section 9. Notwithstanding any of the foregoing and in addition to all powers heretofore granted to the Authority, the Authority is hereby expressly authorized to use the proceeds derived from the sale of Bonds and income on

Permitted Investments in accordance with the provisions of this act. Additionally, the Authority is hereby expressly permitted to pay to the Department of Finance and the State Treasurer's Office, from time to time and from any funds available to the Authority, amounts to offset costs incurred in the administration of the business of the Authority. The cost of such compensation shall be prorated among the recipients of proceeds of the Bonds in the same manner as the expenses of issuance of the Bonds are required hereby to be prorated.

Section 10. The Authority shall hire or contract with businesses or individuals which reflect the racial and ethnic diversity of the State.

Section 11. Tax Exemption. The Authority shall have the power to make such payments to the United States of America as the board of directors of the Authority deems necessary to cause the interest on any bonds of the Authority, including the Bonds, to be and remain exempt from, or excludible from gross income for purposes of, federal income taxation. The Authority shall have the power to make such agreements respecting the investment of funds of the Authority as the Authority shall deem necessary in order that the interest income on bonds of the Authority be and remain exempt from, or excludible from gross income for purposes of, federal income taxation.

Section 12. Issuance Expenses; Contracts and Appointments. The Authority is authorized to pay out of

1 proceeds of any series of Bonds the costs and expenses 2 incurred in connection with the issuance of such Bonds, including without limitation legal and accounting fees and 3 expenses, fees and expenses of any financial or fiscal advisor employed by the Authority, printing costs, rating agency fees, 5 6 and premiums or charges for any credit enhancement or 7 liquidity providers. Notwithstanding any provision of this act or the 1965 Act, in appointing, employing, or contracting with 8 attorneys, fiscal advisers, trustees, paying agents, 9 10 investment bankers, banks and underwriters, the Authority may 11 appoint, employ or contract with firms whose principal offices 12 are located without or within Alabama. The Authority shall 13 hire or contract with attorneys, fiscal advisors, trustees, 14 paying agents, investment bankers, banks, and underwriters 15 which shall reflect the racial and ethnic diversity of the 16 state. The Authority shall issue Requests For Proposals for 17 attorneys, fiscal advisors, trustees, paying agents, investment bankers, banks, and underwriters. The Authority 18 shall evaluate each proposed bid publicly and award each 19 contract publicly. Minutes of the Authority's meeting shall 20 21 record the reasons for awarding each contract.

Section 13. Withdrawal of Authority to Issue Bonds. The Alabama Public School and College Authority shall not issue any of the bonds provided for in this act if, prior to the issuance of such bonds, the state receives an amount greater than or equal to \$66,500,000 in federal funds from a federal jobs bill, or other similar federal act, enacted after

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March 1, 2010, and such funds may be used by local boards of 1 2 education for the purpose of school bus fleet renewal. Section 14. Severability. In the event any section, 3 sentence, clause or provision of this act shall be declared invalid by a court of competent jurisdiction, such action 5 shall not affect the validity of the remaining sections, 6 7 sentences, clauses, or provisions of this act, which shall continue effective. 8 Section 15. Effective Date. This act shall become 9 10 effective immediately upon its passage and approval by the

Governor or upon its otherwise becoming a law.